



General Assembly

January Session, 2019

Substitute Bill No. 1072



AN ACT CONCERNING THE CONNECTICUT ADVISORY COMMISSION ON INTERGOVERNMENTAL RELATIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Section 2-79a of the general statutes is repealed and the
2 following is substituted in lieu thereof (*Effective July 1, 2019*):

3 (a) (1) There shall be a Connecticut Advisory Commission on
4 Intergovernmental Relations. The purpose of the commission shall be
5 to enhance coordination and cooperation between the state and local
6 governments. [The]

7 (2) Before July 1, 2019, the commission shall consist of the president
8 pro tempore of the Senate, the speaker of the House of
9 Representatives, the minority leader of the Senate, the minority leader
10 of the House of Representatives, the Secretary of the Office of Policy
11 and Management, the Commissioners of Education, Energy and
12 Environmental Protection, Economic and Community Development,
13 or their designees, and sixteen additional members as follows: [(1)] (A)
14 Six municipal officials appointed by the Governor, four of whom shall
15 be selected from a list of nominees submitted to [him] the Governor by
16 the Connecticut Conference of Municipalities and two of whom shall
17 be selected from a list submitted by the Council of Small Towns. Two
18 of such six officials shall be from towns having populations of twenty
19 thousand or less persons, two shall be from towns having populations
20 of more than twenty thousand but less than sixty thousand persons

21 and two shall be from towns having populations of sixty thousand or
 22 more persons; [(2)] (B) two local public education officials appointed
 23 by the Governor, one of whom shall be selected from a list of nominees
 24 submitted to [him] the Governor by the Connecticut Association of
 25 Boards of Education and one of whom shall be selected from a list
 26 submitted by the Connecticut Association of School Administrators;
 27 [(3)] (C) one representative of a regional council of governments
 28 appointed by the Governor from a list of nominees submitted to [him]
 29 the Governor by the Regional Planning Association of Connecticut;
 30 [(4)] (D) five persons who do not hold elected or appointed office in
 31 state or local government, one of whom shall be appointed by the
 32 Governor, one of whom shall be appointed by the president pro
 33 tempore of the Senate, one of whom shall be appointed by the speaker
 34 of the House of Representatives, one of whom shall be appointed by
 35 the minority leader of the Senate and one of whom shall be appointed
 36 by the minority leader of the House of Representatives; [(5)] (E) one
 37 representative of the Connecticut Conference of Municipalities
 38 appointed by said conference; and [(6)] (F) one representative of the
 39 Council of Small Towns appointed by said council. [Each]

40 (3) On and after July 1, 2019, the commission shall consist of the
 41 chairpersons and ranking members of the joint standing committee of
 42 the General Assembly having cognizance of matters relating to
 43 planning and development, or their designees, the Secretary of the
 44 Office of Policy and Management and seventeen additional members
 45 as follows: (A) Six municipal officials appointed by the Governor, four
 46 of whom shall be selected from a list of nominees submitted to the
 47 Governor by the Connecticut Conference of Municipalities and two of
 48 whom shall be selected from a list submitted by the Council of Small
 49 Towns. Two of such six officials shall be from towns having
 50 populations of twenty thousand or less persons, two shall be from
 51 towns having populations of more than twenty thousand but less than
 52 sixty thousand persons and two shall be from towns having
 53 populations of sixty thousand or more persons; (B) two local public
 54 education officials appointed by the Governor, one of whom shall be

55 selected from a list of nominees submitted to the Governor by the
56 Connecticut Association of Boards of Education and one of whom shall
57 be selected from a list submitted by the Connecticut Association of
58 School Administrators; (C) one representative of a regional council of
59 governments appointed by the Governor from a list of nominees
60 submitted to the Governor by the Regional Planning Association of
61 Connecticut; (D) one representative of organized labor appointed by
62 the Governor from a list of nominees submitted to the Governor by the
63 Connecticut AFL-CIO; (E) five persons who do not hold elected or
64 appointed office in state or local government, one of whom shall be
65 appointed by the Governor, one of whom shall be appointed by the
66 president pro tempore of the Senate, one of whom shall be appointed
67 by the speaker of the House of Representatives, one of whom shall be
68 appointed by the minority leader of the Senate and one of whom shall
69 be appointed by the minority leader of the House of Representatives;
70 (F) one representative of the Connecticut Conference of Municipalities
71 appointed by said conference; and (G) one representative of the
72 Council of Small Towns appointed by said council.

73 (4) Before July 1, 2019, each member of the commission appointed
74 pursuant to [subdivisions (1) to (6)] subparagraphs (A) to (F),
75 inclusive, of subdivision (2) of this subsection shall serve for a term of
76 two years. On and after July 1, 2019, each member of the commission
77 appointed pursuant to subparagraphs (A) to (G), inclusive, of
78 subdivision (3) of this subsection shall serve for a term of two years
79 and may serve until a successor is appointed and has qualified. All
80 other members shall serve for terms which are coterminous with their
81 terms of office. The Governor shall appoint a chairperson and a vice-
82 chairperson from among the commission members. Members of the
83 General Assembly may serve as gubernatorial appointees to the
84 commission. Members of the commission shall not be compensated for
85 their services but shall be reimbursed for necessary expenses incurred
86 in the performance of their duties.

87 (b) The commission shall: (1) Serve as a forum for consultation

88 among state and local government officials; (2) conduct research on
89 intergovernmental issues, including, but not limited to, the sharing
90 and consolidation of government services as well as the direct and
91 indirect impacts of changes in the provision of services at different
92 levels of government; (3) encourage and coordinate studies of
93 intergovernmental issues by universities, research and consulting
94 organizations and others; and (4) [initiate policy development and
95 make] develop models for sustainable, recurring savings and revenue
96 growth while initiating policy development and making
97 recommendations for consideration by all levels and branches of
98 government. The commission shall issue, from time to time, public
99 reports of its findings and recommendations. [and] Before July 1, 2019,
100 the commission shall issue, annually, a public report on its activities.
101 On and after July 1, 2019, the commission shall issue, annually, a
102 public report on its activities and a work plan, as described in
103 subsection (c) of this section, for the next year. On and after July 1,
104 2020, such public report shall describe the status of all items in the
105 prior year's work plan, including statistics to measure progress made,
106 if any, from the prior year.

107 (c) In developing any work plan to be issued on and after July 1,
108 2019, the commission, in consultation with other commissions
109 established to address consolidation and sharing of government
110 services, shall, on or before October 15, 2019, and every six months
111 thereafter until October 15, 2021, consider, analyze and make specific
112 recommendations to the secretary for the accomplishment of, all
113 aspects of sharing government services among state, regional and local
114 bodies, which aspects may include, but not be limited to:

115 (1) Standardization and alignment of various regions;

116 (2) Consolidation of government services, including, but not limited
117 to, joint purchasing, for a municipality and its respective local or
118 regional school district, as applicable;

119 (3) Consolidation and sharing of government services, including,

120 but not limited to, joint purchasing, among municipalities;

121 (4) Types of government services that may be provided in a more
122 efficient, high-quality or cost-effective manner by another level of
123 government or by regional councils of governments, regional
124 educational service centers or other similar regional bodies;

125 (5) Standardization of government services, including, but not
126 limited to, the issuance of permits, across state, regional and local
127 bodies;

128 (6) Standardization, enhancement or streamlining of reporting by
129 and among state, regional and local bodies;

130 (7) Standardization, enhancement or streamlining of collection and
131 sharing of data;

132 (8) Opportunities for the use of e-government solutions to deliver
133 government services and conduct government programs;

134 (9) Alternative sources of revenue for municipal governments,
135 regional councils of governments and regional educational service
136 centers;

137 (10) Regional revenue sharing;

138 (11) Coalition bargaining and other changes to relations between
139 municipalities and municipal employees;

140 (12) Reduction of long-term liabilities of municipalities; and

141 (13) Sequencing of and timeliness for planning and implementation
142 of aspects described in this subsection.

143 [(c)] (d) On or before [October 1, 2019] the second Wednesday after
144 the convening of the regular session of the General Assembly in 2020,
145 and every four years thereafter on such second Wednesday, the
146 commission shall submit to the General Assembly a report which lists

147 each existing state mandate, as defined in subsection (a) of section 2-
148 32b, and which (1) categorizes each mandate as constitutional,
149 statutory or executive, [(2) provides the date of original enactment or
150 issuance along with a brief description of the history of the mandate,
151 and (3) analyzes the costs incurred by] and (2) describes the potential
152 impacts on local governments [in] implementing the mandate. In each
153 report the commission may also make recommendations on state
154 mandates for consideration by the commission. On and after October
155 1, 1996, the report shall be submitted to the joint standing committee of
156 the General Assembly having cognizance of matters relating to
157 appropriations and budgets of state agencies, to any other joint
158 standing committee of the General Assembly having cognizance and,
159 upon request, to any member of the General Assembly. A summary of
160 the report shall be submitted to each member of the General Assembly
161 if the summary is two pages or less and a notification of the report
162 shall be submitted to each member if the summary is more than two
163 pages. Submission shall be by mailing the report, summary or
164 notification to the legislative address of each member of the
165 committees or the General Assembly, as applicable. The provisions of
166 this subsection shall not be construed to prevent the commission from
167 making more frequent recommendations on state mandates.

168 [(d)] (e) Commencing on or before [the second Wednesday after the
169 convening of the 1997 regular session of the General Assembly]
170 January 15, 1997, and every year thereafter except a year in which a
171 report is filed pursuant to subsection [(c)] (d) of this section, the
172 commission shall submit to the General Assembly a supplement to the
173 report required in [said subsection (c)] said subsection identifying any
174 new mandates adopted and any mandates changed in the previous
175 year.

176 [(e)] (f) The Office of Policy and Management shall provide such
177 staff as is necessary for the performance of the functions and duties of
178 the Connecticut Advisory Commission on Intergovernmental
179 Relations. Such persons may be exempt from the classified service.

180 Sec. 2. Section 2-32c of the general statutes is repealed and the
 181 following is substituted in lieu thereof (*Effective July 1, 2019*):

182 On and after [January 1, 2019] July 1, 2019, the Connecticut
 183 Advisory Commission on Intergovernmental Relations, established
 184 pursuant to section 2-79a, as amended by this act, shall, not more than
 185 ninety days after adjournment of any regular or special session of the
 186 General Assembly or [September first] November fifteenth
 187 immediately following adjournment of a regular session, whichever is
 188 [sooner] later, submit to the speaker of the House of Representatives,
 189 the president pro tempore of the Senate, the majority leader of the
 190 House of Representatives, the majority leader of the Senate, the
 191 minority leader of the House of Representatives, [and] the minority
 192 leader of the Senate and the chief elected official of each municipality a
 193 report [which] that lists each state mandate enacted during said
 194 regular or special session of the General Assembly. [Within five days
 195 of] Not later than five days after receipt of the report, the speaker and
 196 the president pro tempore shall [submit the report to the Secretary of
 197 the Office of Policy and Management and] refer each state mandate to
 198 the joint standing committee or select committee of the General
 199 Assembly having cognizance of the subject matter of the mandate.
 200 [The secretary shall provide notice of the report to the chief elected
 201 official of each municipality.]

This act shall take effect as follows and shall amend the following sections:

Section 1	<i>July 1, 2019</i>	2-79a
Sec. 2	<i>July 1, 2019</i>	2-32c

Statement of Legislative Commissioners:

In Section 1, "him" was changed to "[him] the Governor" throughout Subsec. (a)(2) for clarity and consistency, and "subsection (d) of this section" was changed to "said subsection" in Subsec. (e) for consistency.

PD *Joint Favorable Subst. -LCO*