

General Assembly

Raised Bill No. 997

January Session, 2023

LCO No. 3823



Referred to Committee on ENERGY AND TECHNOLOGY

Introduced by: (ET)

14

AN ACT CONCERNING REVISIONS TO THE CLEAN ENERGY STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 16-244z of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
- 3 (a) (1) (A) On or before September 1, 2018, the Public Utilities 4 Regulatory Authority shall initiate a proceeding to establish a 5 procurement plan for each electric distribution company pursuant to 6 this subsection and may give a preference to technologies 7 manufactured, researched or developed in the state, provided such 8 procurement plan is consistent with and contributes to the requirements 9 to reduce greenhouse gas emissions in accordance with section 22a-10 200a. Each electric distribution company shall develop such 11 procurement plan in consultation with the Department of Energy and Environmental Protection and shall submit such procurement plan to 12 13 the authority not later than sixty days after the authority initiates the

submit the program requirements pursuant to subparagraph (C) of this

proceeding pursuant to this subdivision, provided the department shall

LCO No. 3823 **1** of 12

subdivision on or before July 1, 2019. The authority may require such electric distribution companies to conduct separate solicitations pursuant to subdivision (4) of this subsection for the resources in subparagraphs (A), (B) and (C) of said subdivision, including separate solicitations based upon the size of such resources to allow for a diversity of selected projects.

(B) On or before September 1, 2018, the authority shall initiate a proceeding to establish tariffs that provide for twenty-year terms of service described in subdivision (3) of this subsection for each electric distribution company pursuant to subparagraphs (A) and (B) of subdivision (2) of this subsection. In such proceeding, the authority shall establish the period of time that will be used for calculating the net amount of energy produced by a facility and not consumed, provided the authority shall assess whether to incorporate time-of-use rates or other dynamic pricing and such period of time shall be either (i) in real time, (ii) in one day, (iii) in any fraction of a day not to exceed one day, or (iv) in any period of time greater than one day up to and including one month. In such proceeding, the authority shall consider the findings of the study of the value of distributed energy resources conducted pursuant to section 16a-3o. The rate for such tariffs shall be established by the solicitation pursuant to subdivision (2) of this subsection.

(C) On or before September 1, 2018, the Department of Energy and Environmental Protection shall (i) initiate a proceeding to develop program requirements and tariff proposals for shared clean energy facilities eligible pursuant to subparagraph (C) of subdivision (2) of this subsection, including, but not limited to, the requirements in subdivision (6) of this subsection, and (ii) establish either or both of the following tariff proposals: (I) A tariff proposal that includes a price cap on a cents-per-kilowatt-hour basis for any procurement for such resources based on the procurement results of any other procurement issued pursuant to this subsection, and (II) a tariff proposal that includes a tariff rate for customers eligible under subparagraph (C) of subdivision (2) of this subsection based on energy policy goals identified by the department in the Comprehensive Energy Strategy pursuant to

LCO No. 3823 **2** of 12

section 16a-3d. On or before July 1, 2019, the department shall submit any such program requirements and tariff proposals to the authority for review and approval. On or before January 1, 2020, the authority shall approve or modify such program requirements and tariff proposals submitted by the department. If the authority approves two tariff proposals pursuant to this subparagraph, the authority shall determine how much of the total compensation authorized for customers eligible under this subparagraph pursuant to subparagraph (A) of subdivision (1) of subsection (c) of this section shall be available under each tariff.

50

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

76

77

78

79

80

81

82

83

(2) [Not later than July 1, 2022, and annually thereafter] Not less than once per year, each electric distribution company shall jointly or individually solicit and file with the Public Utilities Regulatory Authority for its approval one or more projects selected resulting from any procurement issued pursuant to subdivision (1) of this subsection that are consistent with the tariffs approved by the authority pursuant to subparagraphs (B) and (C) of subdivision (1) of this subsection and that are applicable to (A) customers that own or develop new generation projects on a customer's own premises that are less than five megawatts in size, serve the distribution system of [the] an electric distribution company, are constructed after the solicitation conducted pursuant to subdivision (4) of this subsection to which the customer is responding, and use a Class I renewable energy source that either (i) uses anaerobic digestion, or (ii) has emissions of no more than 0.07 pounds per megawatt-hour of nitrogen oxides, 0.10 pounds per megawatt-hour of carbon monoxide, 0.02 pounds per megawatt-hour of volatile organic compounds and one grain per one hundred standard cubic feet, (B) customers that own or develop new generation projects on a customer's own premises that are less than five megawatts in size, serve the distribution system of [the] an electric distribution company, are constructed after the solicitation conducted pursuant to subdivision (4) of this subsection to which the customer is responding, and use a Class I renewable energy source that emits no pollutants, and (C) customers that own or develop new generation projects that are a shared clean energy facility, consistent with the program requirements developed

LCO No. 3823 3 of 12

pursuant to subparagraph (C) of subdivision (1) of this subsection. For purposes of this section, "shared clean energy facility" means a Class I renewable energy source, as defined in section 16-1, that (i) is served by an electric distribution company, as defined in section 16-1, (ii) [is within the same electric distribution company service territory as the individual billing meters for subscriptions, (iii)] has a nameplate capacity rating of five megawatts or less, and [(iv)] (iii) has at least two subscribers. Any project that is eligible pursuant to subparagraph (C) of this subdivision shall not be eligible pursuant to subparagraph (A) or (B) of this subdivision.

(3) A customer that is eligible pursuant to subparagraph (A) or (B) of subdivision (2) of this subsection may elect in any such solicitation to utilize either (A) a tariff for the purchase of all energy and renewable energy certificates on a cents-per-kilowatt-hour basis, or (B) a tariff for the purchase of any energy produced by a facility and not consumed in the period of time established by the authority pursuant to subparagraph (B) of subdivision (1) of this subsection and all renewable energy certificates generated by such facility on a cents-per-kilowatt-hour basis, subject to any tariff terms, conditions or other stipulations of the authority.

(4) Each electric distribution company shall jointly or individually conduct an annual solicitation or solicitations, as determined by the authority, for the purchase of energy and renewable energy certificates produced by eligible generation projects under this subsection over the duration of each applicable tariff. Generation projects eligible pursuant to subparagraphs (A) and (B) of subdivision (2) of this subsection shall be sized so as not to exceed the load at the customer's individual electric meter or a set of electric meters, when such meters are combined for billing purposes, [from the electric distribution company providing service to such customer, as determined by such electric distribution company] as determined by the authority, unless such customer is a state, municipal or agricultural customer, then such generation project shall be sized so as not to exceed the load at such customer's individual electric meter or a set of electric meters at the same customer premises,

LCO No. 3823 **4** of 12

- to five state, municipal or agricultural beneficial accounts, as defined in
- section 16-244u, identified by such state, municipal or agricultural
- 121 customer, and such state, municipal or agricultural customer may
- include the load of up to five additional nonstate or municipal beneficial
- accounts, as defined in section 16-244u, when sizing such generation
- 124 project, provided such accounts are critical facilities, as defined in
- subdivision (2) of subsection (a) of section 16-243y, and are connected to
- 126 a microgrid.

119

135

139

140

141

142

143

144

145

146

147

148

149

- 127 (5) The maximum selected purchase price of energy and renewable 128 energy certificates on a cents-per-kilowatt-hour basis in any given 129 solicitation shall not exceed such maximum selected purchase price for 130 the same resources in the prior year's solicitation, unless the authority 131 makes a determination that there are changed circumstances in any 132 given year. For the first year solicitation issued pursuant to this 133 subsection, the authority shall establish a cap for the selected purchase 134 price for energy and renewable energy certificates on a cents-per-
- 136 (6) The program requirements for shared clean energy facilities 137 developed pursuant to subparagraph (C) of subdivision (1) of this 138 subsection shall include, but not be limited to, the following:

kilowatt-hour basis for any resources authorized under this subsection.

- (A) The department shall allow cost-effective projects of various nameplate capacities that may allow for the construction of multiple projects in the service area of each electric distribution company that operates within the state.
- (B) The department shall determine the billing credit for any subscriber of a shared clean energy facility that may be issued through the electric distribution companies' monthly billing systems, and establish consumer protections for subscribers and potential subscribers of such a facility, including, but not limited to, disclosures to be made when selling or reselling a subscription.
- (C) Such program shall utilize one or more tariff mechanisms with

LCO No. 3823 5 of 12

- 150 the electric distribution companies for a term not to exceed twenty years,
- 151 subject to approval by the Public Utilities Regulatory Authority, to pay
- 152 for the purchase of any energy products and renewable energy
- 153 certificates produced by any eligible shared clean energy facility, or to
- deliver any billing credit of any such facility.
- 155 (D) The department shall limit subscribers to (i) low-income
- 156 customers, (ii) moderate-income customers, (iii) small business
- 157 customers, (iv) state or municipal customers, (v) commercial customers,
- and (vi) residential customers who can demonstrate, pursuant to criteria
- 159 determined by the department in the program requirements
- recommended by the department and approved by the authority, that
- they are unable to utilize the tariffs offered pursuant to subsection (b) of
- this section.
- 163 (E) The department shall require that (i) not less than twenty per cent
- of the total capacity of each shared clean energy facility is sold, given or
- provided to low-income customers, and (ii) not less than sixty per cent
- of the total capacity of each shared clean energy facility is sold, given or
- 167 provided to low-income customers, moderate-income customers or
- 168 low-income service organizations.
- (F) The department may allow preferences to projects that serve low-
- 170 income customers and shared clean energy facilities that benefit
- 171 customers who reside in environmental justice communities.
- 172 (G) The department may create incentives or other financing
- mechanisms to encourage participation by low-income customers.
- 174 (H) The department may require that not more than [fifty] forty per
- cent of the total capacity of each shared clean energy facility is sold to
- 176 commercial customers.
- 177 (7) For purposes of this subsection:
- 178 (A) "Environmental justice community" has the same meaning as
- 179 provided in subsection (a) of section 22a-20a;

LCO No. 3823 6 of 12

(B) "Low-income customer" means an in-state retail end user of an electric distribution company (i) whose income does not exceed sixty per cent of the state median income, adjusted for family size, or (ii) that is an affordable housing facility;

184185

186

187

188

189 190

191

192

193

194195

196

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

- (C) "Low-income service organization" means a for-profit or nonprofit organization that provides service or assistance to low-income individuals;
- (D) "Moderate-income customer" means an in-state retail end user of an electric distribution company whose income is between sixty per cent and one hundred per cent of the [area] <u>state</u> median income, [as defined by the United States Department of Housing and Urban Development,] adjusted for family size.
- (b) (1) On or before July 1, 2020, the authority shall initiate a proceeding to establish (A) tariffs for each electric distribution company pursuant to subdivision (2) of this subsection, (B) a rate for such tariffs, which may be based upon the results of one or more competitive solicitations issued pursuant to subsection (a) of this section, or on the average cost of installing the generation project and a reasonable rate of return that is just, reasonable and adequate, as determined by the authority, and shall be guided by the Comprehensive Energy Strategy prepared pursuant to section 16a-3d, and (C) the period of time that will be used for calculating the net amount of energy produced by a facility and not consumed, provided the authority shall assess whether to incorporate time-of-use rates or other dynamic pricing and such period of time shall be either (i) in real time, (ii) in one day, (iii) in any fraction of a day not to exceed one day, or (iv) in any period of time greater than one day up to and including one month. In such proceeding, the authority shall consider the findings of the study of the value of distributed energy resources conducted pursuant to section 16a-3o. The authority shall issue a final decision in such proceeding on or before July 1, 2021. The authority may modify such rate for new customers under this subsection based on changed circumstances and may establish an interim tariff rate prior to the expiration of the residential solar

LCO No. 3823 **7** of 12

investment program pursuant to subsection (b) of section 16-245ff as an alternative to such program, provided any residential customer utilizing a tariff pursuant to this subsection at such customer's electric meter shall not be eligible for any incentives offered pursuant to section 16-245ff at the same such electric meter and any residential customer utilizing any incentives offered pursuant to section 16-245ff at such customer's electric meter shall not be eligible for a tariff pursuant to this subsection at the same such electric meter.

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

241242

243

244

245

246

(2) On and after January 1, 2022, each electric distribution company shall offer the following options to residential customers for the purchase of products generated from a Class I renewable energy source that is located on a customer's own premises and has a nameplate capacity rating of twenty-five kilowatts or less for a term not to exceed twenty years: (A) A tariff for the purchase of all energy and renewable energy certificates on a cents-per-kilowatt-hour basis; and (B) a tariff for the purchase of any energy produced and not consumed in the period of time established by the authority pursuant to subparagraph (C) of subdivision (1) of this subsection and all renewable energy certificates generated by such facility on a cents-per-kilowatt-hour basis, subject to any tariff terms, conditions or other stipulations of the authority. A residential customer shall select either option authorized pursuant to subparagraph (A) or (B) of this subdivision, consistent with the requirements of this section. Such generation projects shall be sized so as not to exceed the load at the customer's individual electric meter or, in the case of a multifamily dwelling that qualifies under this subsection, the load of the premises, from the electric distribution company providing service to such customer, pursuant to any rules established by the authority and as determined by such electric distribution company. For purposes of this section, "residential customer" means a customer of a single-family dwelling, a multifamily dwelling consisting of two to four units, or a multifamily dwelling consisting of five or more units, provided in the case of a multifamily dwelling consisting of five or more units, (i) not less than sixty per cent of the units of the multifamily dwelling are occupied by persons and families with income

LCO No. 3823 8 of 12

that is not more than sixty per cent of the area median income for the 247 248 municipality in which it is located, as determined by the United States 249 Department of Housing and Urban Development, or (ii) such 250 multifamily dwelling is determined to be affordable housing by the 251 Public Utilities Regulatory Authority in consultation with the 252 Department of Energy and Environmental Protection, Department of 253 Housing, Connecticut Green Bank, Connecticut Housing Finance 254 Authority and United States Department of Housing and Urban 255 Development. In the case of a multifamily dwelling consisting of five or 256 more units, a generation project shall only qualify under this subsection 257 if: (I) Each of the dwelling units receives an appropriate share of the 258 benefits from the generation project, and (II) no greater than an 259 appropriate share of the benefits from the generation project is used to 260 offset common area usage. The Public Utilities Regulatory Authority 261 shall initiate an uncontested proceeding to implement the distribution 262 of the benefits from the generation project pursuant to this section.

263

264

265

266

267

268

269

270

271

272

273

274

275

276

277

278

279

280

(c) (1) (A) The aggregate total megawatts available to all customers utilizing a procurement and tariff offered by electric distribution companies pursuant to subsection (a) of this section shall be up to eighty-five megawatts in year one and increase by up to an additional one hundred sixty megawatts per year [in each of the years two through six of such a tariff] on and after January 1, 2023, provided the total megawatts available to customers eligible under subparagraph (A) of subdivision (2) of subsection (a) of this section shall not exceed ten megawatts per year, the total megawatts available to customers eligible under subparagraph (B) of subdivision (2) of subsection (a) of this section shall not exceed one hundred megawatts per year and the total megawatts available to customers eligible under subparagraph (C) of subdivision (2) of subsection (a) of this section shall not exceed fifty megawatts per year. The authority shall monitor the competitiveness of any procurements authorized pursuant to subsection (a) of this section and may adjust the annual purchase amount established in this subsection or other procurement parameters to maintain competitiveness. Any megawatts not allocated in any given year shall

LCO No. 3823 9 of 12

roll into the next year's available megawatts. The obligation to purchase energy and renewable energy certificates shall be apportioned [to electric distribution companies based on their respective distribution system loads,] as determined by the authority.

- (B) The electric distribution companies shall offer any tariffs developed pursuant to subsection (b) of this section for six years. At the end of the tariff term pursuant to subparagraph (B) of subdivision (2) of subsection (b) of this section, residential customers that elected the option pursuant to said subparagraph shall be credited all cents-per-kilowatt-hour charges pursuant to the tariff rate for such customer for energy produced by the Class I renewable energy source against any energy that is consumed in real time by such residential customer.
- (C) The authority shall establish tariffs for the purchase of energy on a cents-per-kilowatt-hour basis at the expiration of any tariff terms authorized pursuant to this section.
- (2) [At the beginning of year six of the procurements authorized pursuant to this subsection, the] <u>The</u> department, in consultation with the authority, shall assess the tariff offerings pursuant to this section and determine if such offerings are competitive compared to the cost of the [technologies. The department] <u>technologies and</u> shall report, in accordance with section 11-4a, the results of such determination to the General Assembly not later than January 15, 2027.
- (3) For any tariff established pursuant to this section, the authority shall examine how to incorporate the following energy system benefits into the rate established for any such tariff: (A) Energy storage systems that provide electric distribution benefits, (B) location of a facility on the distribution system, (C) time-of-use rates or other dynamic pricing, and (D) other energy policy benefits identified in the Comprehensive Energy Strategy prepared pursuant to section 16a-3d.
- (d) In accordance with subsection (h) of section 16-245a, the authority shall determine which of the following two options is in the best interest of ratepayers and shall direct each electric distribution company to

LCO No. 3823 **10** of 12

either (1) retire the renewable energy certificates it purchases pursuant to subsections (a) and (b) of this section on behalf of all ratepayers to satisfy the obligations of all electric suppliers and electric distribution companies providing standard service or supplier of last resort service pursuant to section 16-245a, or (2) sell such renewable energy certificates into the New England Power Pool Generation information system renewable energy credit market. The authority shall establish procedures for the retirement of such renewable energy certificates. Any net revenues from the sale of products purchased in accordance with this section shall be credited to customers through a nonbypassable fully reconciling component of electric rates for all customers of the electric distribution company.

- (e) The costs <u>prudently and reasonably</u> incurred by an electric distribution company pursuant to this section shall be recovered on a timely basis through a nonbypassable fully reconciling component of electric rates for all customers of the electric distribution company. Any net revenues from the sale of products purchased in accordance with any tariff offered pursuant to this section shall be credited to customers through the same fully reconciling rate component for all customers of such electric distribution company.
- (f) Notwithstanding the size-to-load provisions of subdivision (4) of subsection (a) of this section, the entire rooftop space of a customer's own premises developed pursuant to subparagraph (B) of subdivision (1) of subsection (a) of this section and owned by a commercial or industrial customer may be used for purposes of electricity generation and participation in the solicitation conducted by each electric distribution company pursuant to subdivision (4) of subsection (a) of this section.
- (g) State, municipal and agricultural customers shall be exempt from the requirement that generation projects owned or developed pursuant to subparagraph (A) or (B) of subdivision (2) of subsection (a) of this section be located on a customer's own premises.

LCO No. 3823 11 of 12

This act shal sections:	l take effect as follow	s and shall amend the following
Section 1	October 1, 2023	16-244z

Statement of Purpose:

To (1) facilitate the procurement of projects under the state's renewable energy programs by authorizing joint procurement of such projects and permitting multiple solicitations per year, (2) modify and clarify the rules of these programs and electric utilities' required purchases under the programs, and (3) make conforming changes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 3823 **12** of 12