

General Assembly

Raised Bill No. 966

January Session, 2023

LCO No. 3766



Referred to Committee on ENERGY AND TECHNOLOGY

Introduced by: (ET)

AN ACT CONCERNING THE PROCUREMENT OF STANDARD SERVICE ELECTRICITY AND THE REGULATION OF PUBLIC UTILITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 16-19tt of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (*Effective October*
- 3 1, 2023):
- 4 (b) In any rate case initiated on or after [July 8, 2013] October 1, 2023,
- 5 or in a pending rate case for which a final decision has not been issued
- 6 prior to [July 8, 2013] October 1, 2023, the Public Utilities Regulatory
- 7 Authority [shall] <u>may</u> order the state's gas and electric distribution
- 8 companies to decouple distribution revenues from the volume of
- 9 natural gas and electricity sales. [For electric distribution companies, the
- decoupling mechanism shall be the adjustment of actual distribution
- 11 revenues to allowed distribution revenues. For gas distribution
- companies, the decoupling mechanism shall be a mechanism that does
- 13 not remove the incentive to support the expansion of natural gas use
- 14 pursuant to the 2013 Comprehensive Energy Strategy, such as a
- 15 mechanism that decouples distribution revenue based on a use-per-
- 16 customer basis. In making its determination on this matter, the authority

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- 18 distribution company's return on equity and make any necessary
- 19 adjustments thereto.] The authority shall have the discretion to
- 20 determine the decoupling mechanism and methodology used in
- 21 decoupling orders made pursuant to this subsection, subject to the
- 22 principles set forth in subsection (m) of section 16-2.
- Sec. 2. Subsection (b) of section 16-243p of the general statutes is
- 24 repealed and the following is substituted in lieu thereof (Effective from
- 25 passage):
- 26 (b) No [electric distribution] public service company shall recover
- 27 through rates its costs associated with its attendance [or] in,
- 28 participation in, preparation for or appeal of any [rate-making hearing]
- 29 contested proceeding conducted before the authority. Such costs shall
- include, but need not be limited to, attorneys' fees, fees to engage expert
- 31 <u>witnesses or consultants and related costs identified by the authority.</u>
- 32 Sec. 3. (NEW) (*Effective from passage*) (a) No public service company
- 33 shall recover through rates any cost associated with membership, dues,
- 34 sponsorships or contributions to a business or industry trade
- association, group or related entity incorporated under Section 501 of
- 36 the Internal Revenue Code of 1986, or any subsequent corresponding
- 37 internal revenue code of the United States, as amended from time to
- 38 time.
- 39 (b) No public service company shall recover through rates any cost
- 40 associated with lobbying or legislative action, as such terms are defined
- 41 in section 1-91 of the general statutes.
- 42 (c) No public service company shall recover through rates any cost
- 43 associated with advertising, marketing or any other related costs
- 44 identified by the authority, unless such marketing, advertising or
- related costs are specifically approved or ordered by the authority.
- Sec. 4. Section 16-19jj of the general statutes is repealed and the
- 47 following is substituted in lieu thereof (*Effective from passage*):

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The Public Utilities Regulatory Authority shall, whenever it deems appropriate, [encourage] permit the use of proposed settlements produced by alternative dispute resolution mechanisms to resolve contested cases and proceedings. In order to approve a settlement of a proceeding to amend rates under section 16-19, the authority shall determine that the resulting rates and other terms of the settlement conform to the principles set forth in section 16-19. The term of any provision in a settlement of a proceeding to amend rates under section 16-19 shall not extend more than three years from such settlement's approval by the authority. The parties proposing the settlement shall provide the proposed settlement to all parties and intervenors not less than three business days before filing the proposed settlement with the authority. The proposed settlement filed with the authority shall be accompanied by testimony from not less than one witness representing each party to the settlement. Any proceeding to amend rates under section 16-19 that is resolved by a settlement shall not constitute a general rate hearing for purposes of the periodic review required under section 16-19a.

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- Sec. 5. Subsection (c) of section 16-19b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (c) If the authority, after notice and hearing, determines that the adoption of an energy adjustment clause would protect the interests of ratepayers of an electric distribution company, ensure economy and efficiency in energy production and purchase by the electric distribution company and achieve the objectives set forth in subsection (a) of section 16-19 and in section 16-19e better than would the continued operation of a fuel adjustment clause and a generation utilization adjustment clause, the authority shall approve an energy adjustment clause to be superimposed upon the existing rate schedule of the electric distribution company. The authority shall design any such energy adjustment clause to reflect cost-efficient energy resource procurement and to recover the costs of energy that are proper for rate-making purposes and for which the authority has not authorized recovery through base rates. These

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82 costs, reflecting prudent and efficient management and operations, may 83 include, but are not limited to, the costs of oil, gas, coal, nuclear fuel, 84 wood or other fuels, and energy transactions with other utilities, 85 nonutility generators or power pools [,] and all or part of the cost of 86 conservation and load management. [, and the gross earnings tax 87 imposed by section 12-264 on the revenues from the energy sources 88 subject to the energy adjustment clause The authority may establish an 89 efficiency factor in the energy adjustment clause of each electric 90 distribution company, that may provide for less than one hundred per 91 cent recovery of the gross earnings tax imposed pursuant to section 12-92 <u>264 on the revenues from such purchased energy</u>. The authority shall 93 design the energy adjustment clause to provide for recovery of energy 94 costs prudently incurred by an electric distribution company in 95 accordance with section 16-19e. Notwithstanding the provisions of 96 section 16-19, the authority shall change an energy adjustment clause in 97 accordance with the provisions of subsections (e) and (h) of this section. 98 An energy adjustment clause approved pursuant to this section shall 99 apply to all electric distribution companies similarly affected by the 100 costs which form the basis for the adjustment clause.

Sec. 6. Section 16-19yy of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(a) Notwithstanding any provision of the general statutes, in exercising its discretion regarding whether to allow the recovery through rates of any portion of the compensation package for executives or officers or of any portion of any incentive compensation for employees of any electric distribution company, gas company or water company, as defined in section 16-1, the Public Utilities Regulatory Authority shall consider whether to require that any such compensation that is recoverable through rates be dependent upon the achievement of performance targets. [established pursuant to section 16-244aa.]

(b) The total amount of compensation for any executives or officers of the parent company of any electric distribution company, gas company or water company, as defined in section 16-1, shall not exceed

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the base compensation of such executives or officers by five per cent ormore.

- 117 (c) Whenever an increase of more than ten per cent occurs between 118 billing periods of (1) the standard service rate established pursuant to 119 section 16-244c, (2) the energy adjustment clause or purchased gas adjustment clause established pursuant to section 16-19b, or (3) a water 120 121 company rate adjustment mechanism established pursuant to section 16-262w, any public service company with rates incorporating the 122 123 increase shall provide a monthly bill credit to its customers equal to the 124 total compensation of its executives and officers that is recovered 125 through rates in such monthly bill. Such company or companies shall 126 provide the bill credit for a period of not less than six months.
- Sec. 7. (NEW) (*Effective from passage*) On and after January 1, 2024, new electric plant additions shall not be eligible for cost recovery through an on-bill reconciling mechanism first authorized in 2018.
- Sec. 8. Subsection (b) of section 16-19gg of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(b) [In any rate amendment proposed on and after May 19, 1992, by a public service company, as defined by section 16-1, the Public Utilities Regulatory Authority shall analyze the effect on ratepayers of a public service company's provision of reduced or free utility service to its employees.] During each proceeding on a rate amendment under section 16-19 proposed by an electric distribution company, gas company or water company, the Public Utilities Regulatory Authority shall consider the following factors in determining a reasonable rate of return: (1) Macroeconomic conditions at the time the rate amendment is pending before the authority; (2) the company's compliance with state law, regulations and decisions and the policies of the authority; (3) the burden of energy costs on residential ratepayers, measured as a percentage of household income, under the current and proposed rate; (4) trends in the company's accrual of bad debt; and (5) any other issue

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- Sec. 9. Section 16-19 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
 - (a) No public service company may charge rates in excess of those previously approved by the Public Utilities Control Authority or the Public Utilities Regulatory Authority, except that any rate approved by the Public Utilities Commission, the Public Utilities Control Authority or the Public Utilities Regulatory Authority shall be permitted until amended by the Public Utilities Regulatory Authority, that rates not approved by the Public Utilities Regulatory Authority may be charged pursuant to subsection (b) of this section, and that the hearing requirements with respect to adjustment clauses are as set forth in section 16-19b. For water companies, existing rates shall include the amount of any adjustments approved pursuant to section 16-262w since the company's most recent general rate case, provided any adjustment amount shall be separately identified in any customer bill. Each public service company shall file any proposed amendment of its existing rates with the authority in such form and in accordance with such reasonable regulations as the authority may prescribe. Each electric distribution, gas or telephone company filing a proposed amendment shall also file with the authority an estimate of the effects of the amendment, for various levels of consumption, on the household budgets of high and moderate income customers and customers having household incomes not more than one hundred fifty per cent of the federal poverty level. Each electric distribution company shall also file such an estimate for space heating customers. Each water company, except a water company that provides water to its customers less than six consecutive months in a calendar year, filing a proposed amendment, shall also file with the authority a plan for promoting water conservation by customers in such form and in accordance with a memorandum of understanding entered into by the authority pursuant to section 4-67e. Each public service company shall notify each customer who would be affected by the proposed amendment, by mail, at least one week prior to the first public hearing thereon, but not earlier than six weeks prior to such first public

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hearing, that an amendment has been or will be requested. Such notice shall also indicate (1) the date, time and location of any scheduled public hearing, (2) a statement that customers may provide written comments regarding the proposed amendment to the Public Utilities Regulatory Authority or appear in person at any scheduled public hearing, (3) the Public Utilities Regulatory Authority telephone number for obtaining information concerning the schedule for public hearings on the proposed amendment, and (4) whether the proposed amendment would, in the company's best estimate, increase any rate or charge by [twenty] five per cent or more, and, if so, describe in general terms any such rate or charge and the amount of the proposed increase. [, provided no such company shall be required to provide more than one form of the notice to each class of its customers.] The costs of providing such notice shall not be recoverable in rates. If a company fails to provide adequate notice, the authority shall consider the effective filing date of such company's proposed amendment to be the date that the company provides adequate notice to customers, as determined by the authority. Until the effective filing date, no days shall count toward the time limit in this subsection. In the case of a proposed amendment to the rates of any public service company, the authority shall hold one or more public hearings thereon, except as permitted with respect to interim rate amendments by subsections (d) and (g) of this section, and shall make such investigation of such proposed amendment of rates as is necessary to determine whether such rates conform to the principles and guidelines set forth in section 16-19e, or are unreasonably discriminatory or more or less than just, reasonable and adequate, or that the service furnished by such company is inadequate to or in excess of public necessity and convenience, provided the authority may (A) evaluate the reasonableness and adequacy of the performance or service of the public service company using any applicable metrics or standards adopted by the authority pursuant to section 16-244aa, and (B) determine the reasonableness of the allowed rate of return of the public service company based on such performance evaluation. The authority, if in its opinion such action appears necessary or suitable in the public interest may, and, upon written petition or complaint of the state, under

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direction of the Governor, shall, make the aforesaid investigation of any such proposed amendment which does not involve an alteration in rates. If the authority finds any proposed amendment of rates to not conform to the principles and guidelines set forth in section 16-19e, or to be unreasonably discriminatory or more or less than just, reasonable and adequate to enable such company to provide properly for the public convenience, necessity and welfare, or the service to be inadequate or excessive, it shall determine and prescribe, as appropriate, an adequate service to be furnished or just and reasonable maximum rates and charges to be made by such company. In the case of a proposed amendment filed by an electric distribution, gas or telephone company, the authority shall also adjust the estimate filed under this subsection of the effects of the amendment on the household budgets of the company's customers, in accordance with the rates and charges approved by the authority. The authority shall issue a final decision on [each electric distribution or gas company] any public service company rate filing within three hundred fifty days from the [proposed] effective filing date [thereof. The authority shall issue a final decision on all public service company rate filings, except electric distribution or gas company rate filings, within two hundred days from the proposed effective date thereof of the proposed amendment.

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(b) If the authority has not made its finding respecting an amendment of any [electric distribution or gas] <u>public service</u> company rate within three hundred fifty days from the proposed effective date of such amendment thereof, [or if the authority has not made its finding respecting an amendment of any public service company rate, except an electric distribution or a gas company rate, within two hundred days from the proposed effective date of such amendment thereof,] such amendment may become effective pending the authority's finding with respect to such amendment upon the filing by the company with the authority of assurance satisfactory to the authority, which may include a bond with surety, of the company's ability and willingness to refund to its customers with interest such amounts as the company may collect from them in excess of the rates fixed by the authority in its finding or

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- (c) Upon conclusion of its investigation of the reasonableness of any proposed increase of rates, the authority shall order the company to refund to its customers with interest any amounts the company may have collected from them during the period that any amendment permitted by subsection (b) of this section was in force, which amounts the authority may find to have been in excess of the rates fixed by the authority in its finding or fixed at the conclusion of any appeal taken as a result of a finding by the authority. Any such refund ordered by the authority shall be paid by the company, under direction of the authority, to its customers in such amounts as are determined by the authority.
- (d) Nothing in this section shall be construed to prevent the authority from approving an interim rate increase, if the authority finds that such an interim rate increase is necessary to prevent substantial and material deterioration of the financial condition of a public service company, to prevent substantial deterioration of the adequacy and reliability of service to its customers or to conform to the applicable principles and guidelines set forth in section 16-19e, provided the authority shall first hold a special public hearing on the need for such interim rate increase and the company, at least one week prior to such hearing, notifies each customer who would be affected by the interim rate increase that such an increase is being requested. The company shall include the notice in a mailing of customer bills, unless such a mailing would not provide timely notice, in which case the authority shall authorize an alternative manner of providing such notice. Any such interim rate increase shall only be permitted if the public service company submits an assurance satisfactory to the authority, which may include a bond with surety, of the company's ability and willingness to refund to its customers with interest such amounts as the company may collect from such interim rates in excess of the rates approved by the authority in accordance with subsection (a) of this section. The authority shall order a refund in an amount equal to the excess, if any, of the amount collected pursuant to the interim rates over the amount which would have been collected

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pursuant to the rates finally approved by the authority in accordance with subsection (a) of this section or fixed at the conclusion of any appeal taken as a result of any finding by the authority. Such refund ordered by the authority shall be paid by the company to its customers in such amounts and by such procedure as ordered by the authority.

- (e) If the authority finds that the imposition of any increase in rates would create a hardship for a municipality, because such increase is not reflected in its then current budget, or cannot be included in the budget of its fiscal year which begins less than five months after the effective date of such increase, the authority may defer the applicability of such increase with respect to services furnished to such municipality until the fiscal year of such municipality beginning not less than five months following the effective date of such increase; provided the revenues lost to the public service company through such deferral shall be paid to the public service company by the municipality in its first fiscal year following the period of such deferral.
- (f) [Any] No public service company, as defined in section 16-1, may [filing] file an application with the Public Utilities Regulatory Authority to reopen a rate proceeding under this section. [, which application proposes to increase the company's revenues or any rate or charge of the company by five per cent or more, shall, not later than one week prior to the hearing under the reopened proceeding, notify each customer who would be affected thereby that such an application is being filed. Such notice shall indicate the rate increases proposed in the application. The company shall include the notice in a mailing of customer bills, unless such a mailing would not provide timely notice to customers of the reopening of the proceeding, in which case the authority shall authorize an alternative manner of providing such notice.]
- (g) The authority shall hold either a special public hearing or combine an investigation with an ongoing four-year review conducted in accordance with section 16-19a or with a general rate hearing conducted in accordance with subsection (a) of this section on the need for an interim rate decrease (1) when a public service company has, for the

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rolling twelve-month period ending with the two most recent consecutive financial quarters, earned a return on equity which exceeds the return authorized by the authority by at least [one] one-half of one percentage point, (2) if it finds that any change in municipal, state or federal tax law creates a significant increase in a company's rate of return, or (3) if it [finds] provides appropriate notice that a public service company may be collecting rates or may have an authorized rate of return which is or are more than just, reasonable and adequate, as determined by the authority, provided the authority shall require appropriate notice of hearing to the company and its customers who would be affected by an interim rate decrease in such form as the authority deems reasonable. The company shall be required to demonstrate to the satisfaction of the authority that earning such a return on equity, having an authorized rate of return or collecting rates which are more than just, reasonable and adequate is directly beneficial to its customers. At the completion of the proceeding, the authority may order an interim rate decrease if it finds that such return on equity or rates exceeds a reasonable rate of return or is more than just, reasonable and adequate as determined by the authority. Any such interim rate decrease shall be subject to a customer surcharge if the interim rates collected by the company are less than the rates finally approved by the authority or fixed at the conclusion of any appeal taken as a result of any finding by the authority. Such surcharge shall be assessed against customers in such amounts and by such procedure as ordered by the authority.

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- (h) The provisions of this section shall not apply to the regulation of a telecommunications service which is a competitive service, as defined in section 16-247a, or to a telecommunications service to which an approved plan for an alternative form of regulation applies, pursuant to section 16-247k.
- (i) No public service company may file an application to amend its rates pursuant to this section or section 16-19e if, at the time of the company's filing, another public service company with the same parent company has an application to amend its rates pending before the

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authority. The authority may waive this provision upon a showing of good cause or at the authority's discretion.

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- Sec. 10. Subsection (a) of section 16-19a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (a) (1) The Public Utilities Regulatory Authority shall, at intervals of not more than four years from the last previous general rate hearing of each gas [and] company, electric distribution company or water <u>company</u> having more than seventy-five thousand customers, conduct a complete review and investigation of the financial and operating records of each such company and hold a public hearing to determine whether the rates of each such company are unreasonably discriminatory or more or less than just, reasonable and adequate, or that the service furnished by such company is inadequate to or in excess of public necessity and convenience or that the rates do not conform to the principles and guidelines set forth in section 16-19e. In making such determination, the authority shall consider the gross and net earnings of such company since its last previous general rate hearing, its retained earnings, its actual and proposed capital expenditures, its advertising expenses, the dividends paid to its stockholders, the rate of return paid on its preferred stock, bonds, debentures and other obligations, its credit rating, and such other financial and operating information as the authority may deem pertinent.
 - (2) The authority may conduct a general rate hearing in accordance with subsection (a) of section 16-19, in lieu of the periodic review and investigation proceedings required under subdivision (1) of this subsection. The authority may convene such general rate hearing at an interval of less than four years at the discretion of the authority.
- Sec. 11. Subdivision (4) of subsection (b) of section 16-8 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (4) A complete audit of each portion of each gas company, [or] electric

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- 384 thousand customers shall begin no less frequently than every six years,
- so that a complete audit of such a company's operations shall be
- 386 performed every six years. Such an audit of each such company having
- 387 more than seventy-five thousand customers shall be updated as
- 388 required by the authority.
- Sec. 12. Subdivision (6) of subsection (b) of section 16-8 of the general
- 390 statutes is repealed and the following is substituted in lieu thereof
- 391 (*Effective from passage*):
- 392 (6) [All reasonable and proper] No costs and expenses [, as
- 393 determined by the authority, of complying with any order of the
- 394 authority pursuant to this subsection shall be recognized by the
- 395 authority [for all purposes] as proper business expenses of the affected
- 396 company or person.
- Sec. 13. Section 16-19bb of the general statutes is repealed and the
- 398 following is substituted in lieu thereof (*Effective from passage*):
- 399 The Public Utilities Regulatory Authority shall require that any funds
- 400 held by an electric distribution company in excess of the company's
- authorized return on equity, which funds are intended by the authority
- 402 to offset future rate increases in lieu of a present rate decrease, shall be
- applied to such rate increases or shall be refunded to the company's
- customers, [within one year of receipt] in a manner determined by the
- 405 <u>authority</u>, not later than the conclusion of the company's next
- 406 proceeding conducted pursuant to section 16-19a.
- Sec. 14. Section 16-35 of the general statutes is amended by adding
- 408 subsection (d) as follows (*Effective from passage*):
- 409 (NEW) (d) In an appeal, the Public Utilities Regulatory Authority
- 410 may only stay enforcement of a civil penalty if the person appealing the
- order, authorization or decision that imposed the penalty provides an
- 412 escrow deposit, bond or other surety equal to the total amount of the
- 413 penalty. To obtain a stay of enforcement of any other order,

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- authorization or decision of the authority, the person appealing such
- order, authorization or decision bears the burden of demonstrating that:
- 416 (1) There is a strong likelihood that the appeal will succeed; (2) the
- 417 person appealing will suffer substantial and irreparable harm absent a
- stay; and (3) the stay will not be harmful to the public interest.
- Sec. 15. Section 16-16 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 421 (a) Each public service company, person involved in the 422 transportation of gas, as such terms are defined in section 16-280a, and 423 electric supplier subject to regulation by the Public Utilities Regulatory 424 Authority shall, in the event of any accident attended with personal 425 injury or involving public safety, which was or may have been 426 connected with or due to the operation of its property, or caused by 427 contact with the wires of any public service company or electric 428 supplier, notify the authority thereof, by contacting the chairperson of 429 the authority or the chairperson's designee by telephone or otherwise, 430 as soon as may be reasonably possible after the occurrence of such 431 accident, but not later than twelve hours after the occurrence, unless 432 such accident is a minor accident. [, as defined by regulations of the 433 authority.] Each such person, company or electric supplier shall report 434 such minor accidents to the authority in writing, in summary form, once 435 each month. If notice of such accident, other than a minor accident, is 436 given otherwise than in writing, it shall be confirmed in writing within 437 five days after the occurrence of such accident. [Any person, company 438 or electric supplier failing to comply with the provisions of this section 439 shall be fined not more than five hundred dollars for each offense.]
 - (b) The monthly report required pursuant to subsection (a) of this section shall incorporate the information described in section 16-19ee.

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(c) Any person, company or electric supplier failing to comply with the provisions of this section shall be fined not more than one thousand dollars for each offense. A violation of this section shall constitute a continued violation, pursuant to section 16-41, for the period from the

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- 446 date the person, company or electric supplier is required to notify the 447 authority of the accident until the date the authority receives such
- 448 notification in writing.
- 449 (d) Any restitution ordered by the authority pursuant to section 16-
- 450 41 for customer equipment or customer property damaged in a major or
- 451 minor accident shall equal the replacement value of such equipment or
- 452 property. The fines imposed in accordance with subsection (c) of this
- 453 section shall not reduce or limit the amount of any restitution.
- 454 (e) Any costs incurred by an electric distribution company pursuant
- 455 to this section shall not be recoverable through rates.
- 456 Sec. 16. Section 16-19ee of the general statutes is repealed and the
- 457 following is substituted in lieu thereof (*Effective from passage*):
- 458 Each electric distribution company shall, in its [periodic] monthly
- 459 report to the Public Utilities Regulatory Authority [,] required pursuant
- 460 to section 16-16, provide information concerning the primary cause of
- 461 all planned and unplanned electrical outages [,] affecting fifty or more
- 462 customers in the preceding month that is the subject of such report and
- 463 shall indicate which outages resulted from a power surge.
- 464 Sec. 17. Subsection (b) of section 16-49 of the general statutes is
- 465 repealed and the following is substituted in lieu thereof (Effective July 1,
- 466 2023):
- 467 (b) On or before July 15, 1999, and on or before May first, annually
- 468 thereafter, each company shall report its intrastate gross revenues of the
- 469 preceding calendar year to the Public Utilities Regulatory Authority,
- 470 which amount shall be subject to audit by the authority. For each fiscal
- 471 year, each company shall pay the authority the company's share of all
- 472 expenses of the department's Bureau of Energy and Technology, the
- 473 Office of Consumer Counsel, the Office of Policy and Management's
- 474 expenses related to the duties under sections 16-330b and 16-330c and
- 475 the operations of the Public Utilities Regulatory Authority for such fiscal
- 476 year. The authority shall not recognize such assessments as normal

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477 operating costs of each company and the assessments shall not be 478 recoverable through rates. On or before September first, annually, the 479 authority shall give to each company a statement which shall include: 480 (1) The amount appropriated to the department's Bureau of Energy and 481 Technology, the Office of Consumer Counsel, the Office of Policy and 482 Management's expenses related to the duties under sections 16-330b and 483 16-330c, [and] the operations of the Public Utilities Regulatory 484 Authority and the operations of any nonprofit agency engaged in 485 energy assistance programs for the fiscal year beginning July first of the 486 same year; (2) the total gross revenues of all companies; and (3) the 487 proposed assessment against the company for the fiscal year beginning 488 on July first of the same year, adjusted to reflect the estimated payment 489 required under subdivision (1) of subsection (c) of this section. Such 490 proposed assessment shall be calculated by multiplying the company's 491 percentage share of the total gross revenues as specified in subdivision 492 (2) of this subsection by the total revenue appropriated to the 493 department's Bureau of Energy and Technology, the Office of Consumer Counsel, the Office of Policy and Management's expenses related to the 494 495 duties under sections 16-330b and 16-330c, [and] the operations of the 496 Public [Utility] Utilities Regulatory Authority and the operations of any 497 nonprofit agency engaged in energy assistance programs, as specified 498 in subdivision (1) of this subsection.

Sec. 18. Subsection (d) of section 16-49 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

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(d) Immediately following the close of each fiscal year, the authority shall recalculate the proposed assessment of each company, based on the expenses, as determined by the Comptroller, of the department's Bureau of Energy and Technology, the Office of Consumer Counsel, the Office of Policy and Management's expenses related to the duties under sections 16-330b and 16-330c, [and] the operations of the Public Utilities Regulatory Authority and the operations of any nonprofit agency engaged in energy assistance programs for such fiscal year. On or before September first, annually, the authority shall give to each company a

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Sec. 19. (NEW) (Effective from passage) (a) As used in this section:

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- (1) "Compensation" means payment by any public service company that is a party to a proceeding before the Public Utilities Regulatory Authority for all or part, as determined by the authority, of a stakeholder group's reasonable attorneys' fees, reasonable expert witness fees and other reasonable costs for preparation and participation in such proceeding before the authority. Such compensation shall be limited to not more than two hundred thousand dollars for each stakeholder group, and not more than six hundred thousand dollars for all stakeholder groups in each proceeding.
- (2) "Stakeholder group" means (A) a group of persons designated an intervenor pursuant to section 4-177a of the general statutes or designated a participant pursuant to section 16-1-135 of the regulations of Connecticut state agencies that applies jointly for an award of compensation under this section and represents the interests of more than one (i) residential utility customer residing in an environmental justice community, as defined in section 22a-20a of the general statutes, or (ii) small business customer; or (B) a nonprofit organization in the state authorized to represent the interests of (i) residential utility customers residing in an environmental justice community, as defined in section 22a-20a of the general statutes, or (ii) small business customers. "Stakeholder group" does not include any nonprofit or other organization whose principal interests are the welfare of a public service company or its investors or employees, or the welfare of one or more businesses or industries which receive utility service primarily for use in connection with the manufacture, sale or distribution of goods or services for profit.
- (3) "Other reasonable costs" means reasonable out-of-pocket expenses incurred by the stakeholder group that are directly related to the group's preparation for or participation in the proceeding before the authority

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that resulted in a substantial contribution.

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- (4) "Proceeding" means a contested case, investigation, rulemaking or other formal proceeding before the authority, or alternative dispute resolution ordered by the authority.
- (5) "Significant financial hardship" means that a stakeholder group is unable to afford to pay the costs of effectively participating in the proceeding, including attorneys' fees, expert witness fees and other reasonable costs, without undue hardship.
- (6) "Small business customer" means a commercial or industrial electric customer with less than a two hundred kilowatt peak load.
- (7) "Substantial contribution" means participation by a stakeholder group in a proceeding that, in the judgment of the chairman of the authority, may substantially assist the authority in making its decision or part of its decision because the authority may adopt one or more factual contentions, legal contentions or policy or procedural recommendations that the stakeholder group presents.
- (b) A stakeholder group who seeks designation as an intervenor pursuant to section 4-177a of the general statutes or a participant pursuant to section 16-1-135 of the regulations of Connecticut state agencies may apply for an award of compensation under this section in a proceeding. At the same time or before filing its application, the stakeholder group shall serve on every party, intervenor or participant to the proceeding notice of intent to apply for an award of compensation. The authority shall determine appropriate procedures for accepting and responding to such applications, and may require that applicants attend educational trainings sponsored or recommended by the authority as a condition of receiving an award of compensation. Any such trainings shall be designed to support public participation and public understanding of authority decisions and rulings, and general education and awareness regarding public service company regulation and operations, and shall include resources for the public that explain the role and function of the authority and the Office of Consumer

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- Counsel. In its performance of duties pursuant to this subsection, the authority may retain consultants to provide training in areas in which staff expertise does not currently exist or when necessary to supplement existing staff expertise, and may incur other reasonable costs, provided the total costs incurred by the authority under this subsection do not exceed one million dollars per year.
 - (c) An application shall include:

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- (1) A statement of the nature and extent and the factual and legal basis of the stakeholder's planned participation, to the extent it is possible to describe such participation with reasonable specificity at the time the application is filed.
- 586 (2) A detailed description of anticipated attorneys' and expert witness 587 fees and other costs of preparation for and participation in the 588 proceeding.
 - (3) If participation will impose a significant financial hardship and the stakeholder group seeks advance payment of an award of compensation in order to initiate, continue or complete participation in the proceeding, the stakeholder group shall include evidence of significant financial hardship in its application.
 - (4) Any other requirements, as determined by the authority.
- (d) (1) Not later than thirty days after receiving a stakeholder group's application, the authority shall decide if the stakeholder group's participation constitutes a substantial contribution. If the authority finds that such participation is a substantial contribution, the authority shall describe this substantial contribution and determine the amount of compensation pursuant to subdivision (2) of this subsection.
 - (2) Notwithstanding subsection (e) of this section, if the authority finds that the stakeholder group has significant financial hardship, the authority may direct the public service company or companies subject to the proceeding to pay all or part of the expected compensation, as

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made the payments.

- (3) The calculation of compensation pursuant to subdivision (2) of this subsection shall take into consideration the compensation paid to attorneys, expert witnesses and other persons of comparable training and experience who offer similar services as the services relevant to the stakeholder group's application and compensation.
- (4) Each stakeholder group shall return any unused compensation to the authority, which the authority shall refund to the public service company or companies that provided the compensation.
- (5) The authority shall require that every stakeholder group maintain an itemized record of all expenditures incurred as a result of the proceeding. The authority may use the record to verify the stakeholder group's claim of financial hardship and to determine if any unused funds remain at the completion of a proceeding.
- (6) If the authority determines that two or more stakeholder groups have substantially similar interests, the authority may require such stakeholder groups to apply jointly in order to receive compensation.
- (e) Any compensation shall be paid at the conclusion of the proceeding by the public service company, in a manner determined by the authority. Compensation shall be paid by all relevant public service companies in proportion to such companies' relative annual load, number of customers or revenue, as determined by the authority.
- (f) The authority shall not award compensation to any stakeholder group that delays or obstructs, or attempts to delay or obstruct, the orderly and timely fulfillment of the authority's duties under this title.

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- Sec. 21. Subsection (a) of section 16-32*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2023):
- (a) For the purposes of this section: [, "emergency" has the same meaning as provided in subdivision (1) of subsection (a) of section 16-32e and "electric distribution company"]
- (1) "Emergency" means any hurricane, tornado, storm, flood, high water, wind-driven water, tidal wave, earthquake, landslide, mudslide, snowstorm, drought or fire explosion that results in sixty-nine per cent or less of the electric distribution company's customers experiencing an outage at the period of peak electrical demand;
- 653 (2) "Electric distribution company" has the same meaning as 654 provided in section 16-1; and

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- (3) "After the occurrence of an emergency" means the conclusion of the emergency, as determined by the authority in its sole discretion, through a review of the following: (A) The time when the electric distribution company could first deploy resources safely in its service territory; (B) the first of any official declarations concerning the end of the emergency; or (C) the expiration of the first of any National Weather Service warning applicable to the service territory.
- Sec. 22. Subsection (d) of section 16-32*l* of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2023):

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- Sec. 23. Subsection (a) of section 16-32m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2023):
- (a) For the purposes of this section: [, "emergency" has the same meaning as provided in subdivision (1) of subsection (a) of section 16-32e and "electric distribution company"]
- (1) "Emergency" means any hurricane, tornado, storm, flood, high water, wind-driven water, tidal wave, earthquake, landslide, mudslide, snowstorm, drought or fire explosion that results in sixty-nine per cent or less of the electric distribution company's customers experiencing an outage at the period of peak electrical demand;
- 692 <u>(2) "Electric distribution company"</u> has the same meaning as 693 provided in section 16-1<u>; and</u>
- 694 (3) "After the occurrence of an emergency" means the conclusion of 695 the emergency, as determined by the authority in its sole discretion, 696 through a review of the following: (A) The time when the electric

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- 697 <u>distribution company could first deploy resources safely in its service</u>
- 698 territory; (B) the first of any official declarations concerning the end of
- 699 the emergency; or (C) the expiration of the first of any National Weather
- 700 Service warning applicable to the service territory.
- Sec. 24. Subsection (d) of section 16-32m of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective October*
- 703 1, 2023):
- 704 (d) Not later than fourteen calendar days after the occurrence of an 705 emergency, an electric distribution company may petition the authority 706 for a waiver of the requirements of this section, provided the authority 707 shall not grant a waiver for any emergency that results in less than ten 708 per cent of the electric distribution company's customers experiencing 709 an outage at the period of peak electrical demand. Any petition for a 710 waiver made under this subsection shall include the severity of the 711 emergency, [employee] line and restoration crew safety issues and 712 conditions on the ground, and shall be conducted as a contested case 713 proceeding. The burden of proving that such waiver is reasonable and 714 warranted shall be on the electric distribution company. In determining 715 whether to grant such waiver, the authority shall consider whether the 716 electric distribution company received approval and reasonable 717 funding allowances, as determined by the authority, to meet 718 infrastructure resiliency efforts to improve such company's 719 performance.
- Sec. 25. (*Effective July 1*, 2023) The sum of five million dollars is appropriated to the Department of Energy and Environmental Protection from the Consumer Counsel and Public Utility Control Fund, for the fiscal year ending June 30, 2024, for the Public Utilities Regulatory Authority to expand its regulatory operations over each electric distribution company, gas company and water company, and to
- hire or recruit any staff necessary for such expanded operations.
- Sec. 26. (*Effective July 1, 2023*) The sum of two million dollars is appropriated to the Department of Energy and Environmental

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Protection from the Consumer Counsel and Public Utility Control Fund, for the fiscal year ending June 30, 2024, for the Public Utilities Regulatory Authority to investigate the preparation for and response to storms or other emergency events by public service companies, and to hire or recruit any staff necessary for such investigation.

This act shall take effect as follows and shall amend the following sections:		
sections.		
Section 1	October 1, 2023	16-19tt(b)
Sec. 2	from passage	16-243p(b)
Sec. 3	from passage	New section
Sec. 4	from passage	16-19 j j
Sec. 5	from passage	16-19b(c)
Sec. 6	from passage	16-19yy
Sec. 7	from passage	New section
Sec. 8	from passage	16-19gg(b)
Sec. 9	from passage	16-19
Sec. 10	from passage	16-19a(a)
Sec. 11	from passage	16-8(b)(4)
Sec. 12	from passage	16-8(b)(6)
Sec. 13	from passage	16-19bb
Sec. 14	from passage	16-35(d)
Sec. 15	from passage	16-16
Sec. 16	from passage	16-19ee
Sec. 17	July 1, 2023	16-49(b)
Sec. 18	July 1, 2023	16-49(d)
Sec. 19	from passage	New section
Sec. 20	from passage	New section
Sec. 21	October 1, 2023	16-32l(a)
Sec. 22	October 1, 2023	16-32l(d)
Sec. 23	October 1, 2023	16-32m(a)
Sec. 24	October 1, 2023	16-32m(d)
Sec. 25	July 1, 2023	New section
Sec. 26	July 1, 2023	New section

Statement of Purpose:

To (1) require the Public Utilities Regulatory Authority to study standard service procurement, (2) prohibit recovery by public utilities of certain costs in rates, (3) amend ratemaking procedures and rate case

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regulations, including by placing limits on the use of settlements and requiring utilities to fund certain stakeholder groups' participation in rate cases, (4) regulate the compensation of executives and officers at public utility companies or parent companies, (5) change accident reporting rules, (6) change the rules applicable to utility outages, and (7) appropriate additional funding for the Authority.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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