

General Assembly

January Session, 2021

Committee Bill No. 640

LCO No. **4983**

Referred to Committee on GOVERNMENT ADMINISTRATION AND ELECTIONS

Introduced by: (GAE)

AN ACT CONCERNING ONLINE PLATFORMS AND CAMPAIGN FINANCE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 9-601 of the general statutes is amended by adding
 subdivisions (32) and (33) as follows (*Effective January 1, 2022*):

3 (NEW) (32) "Online platform" means any public-facing Internet web 4 site or application or digital application, including, but not limited to, a 5 social network, advertisement network or search engine, that sells 6 qualified political advertisements and (A) has four hundred thousand 7 or more unique monthly visitors or users, which visitors or users have 8 an assigned Internet protocol address within the United States, for seven 9 of the preceding twelve months, or (B) has revenue from advertising in 10 excess of one thousand dollars per year.

(NEW) (33) "Qualified political advertisement" means any
advertisement, including, but not limited to, sponsorship and search
engine marketing, that is an expenditure, as defined in section 9-601b.

14 Sec. 2. (NEW) (*Effective January 1, 2022*) For each sale of a qualified

15 political advertisement on an online platform, as those terms are defined 16 in section 9-601 of the general statutes, as amended by this act, such 17 online platform shall: (1) Make available for online public inspection, 18 and in machine-readable format, a digital copy of the qualified political 19 advertisement; and (2) provide to the State Elections Enforcement 20 Commission the name, street address and phone number of a single 21 point of contact at such online platform who is responsible for the sale 22 and appearance of such qualified political advertisement on such online 23 platform.

Sec. 3. Subsection (b) of section 9-601c of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective January*1, 2022):

(b) When the State Elections Enforcement Commission evaluates an
expenditure to determine whether such expenditure is an independent
expenditure, there shall be a rebuttable presumption that the following
expenditures are not independent expenditures:

(1) An expenditure made by a person in cooperation, consultation or
in concert with, at the request, suggestion or direction of, or pursuant to
a general or particular understanding with (A) a candidate, candidate
committee, political committee or party committee, or (B) a consultant
or other agent acting on behalf of a candidate, candidate committee,
political committee or party committee;

(2) An expenditure made by a person for the production,
dissemination, distribution or publication, in whole or in substantial
part, of any broadcast or any written, graphic or other form of political
advertising or campaign communication prepared by (A) a candidate,
candidate committee, political committee or party committee, or (B) a
consultant or other agent acting on behalf of a candidate, candidate
committee, political committee or party committee;

(3) An expenditure made by a person based on information about a
candidate's, political committee's, or party committee's plans, projects
or needs, provided by (A) a candidate, candidate committee, political

47 committee or party committee, or (B) a consultant or other agent acting
48 on behalf of a candidate, candidate committee, political committee or
49 party committee, with the intent that such expenditure be made;

(4) An expenditure made by an individual who, in the same election
cycle, is serving or has served as the campaign chairperson, treasurer or
deputy treasurer of a candidate committee, political committee or party
committee benefiting from such expenditure, or in any other executive
or policymaking position, including as a member, employee, fundraiser,
consultant or other agent, of a candidate committee, political committee
or party committee;

57 (5) An expenditure made by a person or an entity on or after January 58 first in the year of an election in which a candidate is seeking public 59 office that benefits such candidate when such person or entity has hired 60 an individual as an employee or consultant and such individual was an 61 employee of or consultant to such candidate's candidate committee or 62 such candidate's opponent's candidate committee during any part of the 63 eighteen-month period preceding such expenditure;

64 (6) An expenditure made by a person for fundraising activities (A) 65 for a candidate, candidate committee, political committee or party 66 committee, or a consultant or other agent acting on behalf of a candidate, 67 candidate committee, political committee or party committee, or (B) for 68 the solicitation or receipt of contributions on behalf of a candidate, 69 candidate committee, political committee or party committee, or a 70 consultant or other agent acting on behalf of a candidate, candidate 71 committee, political committee or party committee;

72 (7) An expenditure made by a person based on information about a 73 candidate's campaign plans, projects or needs, that is directly or 74 indirectly provided by a candidate, the candidate's candidate 75 committee, a political committee or a party committee, or a consultant 76 or other agent acting on behalf of such candidate, candidate committee, 77 political committee or party committee, to the person making the 78 expenditure or such person's agent, with an express or tacit 79 understanding that such person is considering making the expenditure;

80 (8) An expenditure made by a person for a communication that 81 clearly identifies a candidate during an election campaign, if the person 82 making the expenditure, or such person's agent, has informed the 83 candidate who benefits from the expenditure, that candidate's candidate 84 committee, a political committee or a party committee, or a consultant 85 or other agent acting on behalf of the benefiting candidate or candidate 86 committee, political committee, or party committee, concerning the 87 communication's contents, or of the intended audience, timing, location 88 or mode or frequency of dissemination. As used in this subdivision, a 89 communication clearly identifies a candidate when that communication 90 contains the name, nickname, initials, photograph or drawing of the 91 candidate or an unambiguous reference to that candidate, which 92 includes, but is not limited to, a reference that can only mean that 93 candidate; [and]

94 (9) An expenditure made by a person or an entity for consultant or 95 creative services, including, but not limited to, services related to 96 communications strategy or design or campaign strategy or to engage a 97 campaign-related vendor, to be used to promote or oppose a candidate's 98 election to office if the provider of such services is or has provided 99 consultant or creative services to such candidate, such candidate's 100 candidate committee or an agent of such candidate committee, or to any 101 opposing candidate's candidate committee or an agent of such 102 candidate committee after January first of the year in which the 103 expenditure occurs. For the purposes of this subdivision, 104 [communications strategy or design] (A) "communications strategy or design" does not include the costs of printing or costs for the use of a 105 106 medium for the purpose of communications, [. For purposes of this 107 subdivision, campaign-related vendor] and (B) "campaign-related 108 vendor" includes, but is not limited to, a vendor that provides the 109 following services: Polling, mail design, mail strategy, political strategy, 110 general campaign advice or telephone banking; and

- 111 (10) An expenditure made by an online platform, which expenditure
- 112 <u>displays the name, face or voice of a candidate, ninety days or less before</u>
- 113 the day of a primary or election if such expenditure was not made

- 114 <u>neutrally or evenly as to such candidate and each opponent of such</u>
- 115 <u>candidate. For the purposes of this subdivision, "expenditure made by</u>
- 116 <u>an online platform" includes, but is not limited to, any tool or feature</u>
- 117 <u>created by or for such online platform that appears on or is integrated</u>
- 118 <u>with such online platform</u>.

This act shall take effect as follows and shall amend the following sections:

Section 1	January 1, 2022	9-601
Sec. 2	January 1, 2022	New section
Sec. 3	January 1, 2022	9-601c(b)

Statement of Purpose:

To define "online platform", require such platform to make publicly available copies of electioneering communications and contact information at such platform for such communications and impose a rebuttable presumption that certain content created by or for such platform is not an independent expenditure if displayed during the ninety days prior to a primary or election.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors: SEN. LESSER, 9th Dist.

<u>S.B. 640</u>