

General Assembly

y Raised Bill No. 478

February Session, 2022

LCO No. **4009**

Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by: (FIN)

AN ACT CONCERNING PROPERTY ASSESSMENT APPEALS AND HOMEOWNERSHIP INCENTIVE TRACTS, ESTABLISHING TAX CREDIT VOUCHER PROGRAMS TO INCENTIVIZE COMMERCIAL LEASES AND RESIDENTIAL CONVERSIONS AND AUTHORIZING THE CAPITAL REGION DEVELOPMENT AUTHORITY TO SOLICIT INVESTMENT FUNDS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 12-117a of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2022*):
- 3 (a) (1) Any person, including any lessee of real property whose lease 4 has been recorded as provided in section 47-19 and who is bound under 5 the terms of his lease to pay real property taxes, claiming to be aggrieved 6 by the action of the board of tax review or the board of assessment 7 appeals, as the case may be, in any town or city may, within two months 8 from the date of the mailing of notice of such action, make application, 9 in the nature of an appeal therefrom [, with respect to the assessment list 10 for the assessment year commencing October 1, 1989, October 1, 1990, 11 October 1, 1991, October 1, 1992, October 1, 1993, October 1, 1994, or

12 October 1, 1995, and with respect to the assessment list for assessment 13 years thereafter, to the superior court for the judicial district in which 14 such town or city is situated, which shall be accompanied by a citation 15 to such town or city to appear before said court. Such citation shall be 16 signed by the same authority and such appeal shall be returnable at the 17 same time and served and returned in the same manner as is required 18 in case of a summons in a civil action. The authority issuing the citation 19 shall take from the applicant a bond or recognizance to such town or 20 city, with surety, to prosecute the application to effect and to comply 21 with and conform to the orders and decrees of the court in the premises. 22 Any such application shall be a preferred case, to be heard, unless good 23 cause appears to the contrary, at the first session, by the court or by a 24 committee appointed by the court. The pendency of such application 25 shall not suspend an action by such town or city to collect not more than 26 seventy-five per cent of the tax so assessed or not more than ninety per 27 cent of such tax with respect to any real property for which the assessed 28 value is five hundred thousand dollars or more, and upon which such 29 appeal is taken. If, during the pendency of such appeal, a new 30 assessment year begins, the applicant may amend his application as to 31 any matter therein, including an appeal for such new year, which is 32 affected by the inception of such new year and such applicant need not 33 appear before the board of tax review or board of assessment appeals, 34 as the case may be, to make such amendment effective.

35 (2) If the application made under subdivision (1) of this subsection 36 concerns the valuation of the real property that is the subject of such 37 application, the applicant shall file with the court, not later than ninety 38 days after making such application, an appraisal of the real property 39 that is the subject of the application. Such appraisal shall be completed 40 by an individual or a company licensed to perform real estate appraisals 41 in the state. The court may extend the ninety-day period for good cause. 42 If such application is not timely filed, the court may dismiss the 43 application.

44 (b) The court shall have power to grant such relief as to justice and 45 equity appertains, upon such terms and in such manner and form as

appear equitable, and, if the application appears to have been made 46 47 without probable cause, may tax double or triple costs, as the case 48 appears to demand; and, upon all such applications, costs may be taxed 49 at the discretion of the court. If the assessment made by the board of tax 50 review or board of assessment appeals, as the case may be, is reduced 51 by said court, the applicant shall be reimbursed by the town or city for 52 any overpayment of taxes, together with interest and any costs awarded 53 by the court, or, at the applicant's option, shall be granted a tax credit 54 for such overpayment, interest and any costs awarded by the court. 55 Upon motion, said court shall, in event of such overpayment, enter 56 judgment in favor of such applicant and against such city or town for 57 the whole amount of such overpayment, less any lien recording fees 58 incurred under sections 7-34a and 12-176, together with interest and any 59 costs awarded by the court. The amount to which the assessment is so 60 reduced shall be the assessed value of such property on the grand lists 61 for succeeding years until the tax assessor finds that the value of the 62 applicant's property has increased or decreased.

(c) No person representing an applicant in an appeal brought
 pursuant to subsection (a) of this section or testifying as an expert
 witness in such appeal may enter into a contingency fee arrangement or
 agreement with such applicant regarding such appeal.

67 Sec. 2. Section 12-119 of the general statutes is repealed and the 68 following is substituted in lieu thereof (*Effective October 1, 2022*):

69 (a) When it is claimed that a tax has been laid on property not taxable 70 in the town or city in whose tax list such property was set, or that a tax 71 laid on property was computed on an assessment which, under all the 72 circumstances, was manifestly excessive and could not have been 73 arrived at except by disregarding the provisions of the statutes for 74 determining the valuation of such property, the owner thereof or any 75 lessee thereof whose lease has been recorded as provided in section 47-76 19 and who is bound under the terms of his lease to pay real property 77 taxes, prior to the payment of such tax, may, in addition to the other 78 remedies provided by law, make application for relief to the superior 79 court for the judicial district in which such town or city is situated. Such 80 application may be made within one year from the date as of which the 81 property was last evaluated for purposes of taxation and shall be served 82 and returned in the same manner as is required in the case of a summons 83 in a civil action, and the pendency of such application shall not suspend 84 action upon the tax against the applicant. In all such actions, the 85 Superior Court shall have power to grant such relief upon such terms 86 and in such manner and form as to justice and equity appertains, and 87 costs may be taxed at the discretion of the court. If such assessment is 88 reduced by said court, the applicant shall be reimbursed by the town or 89 city for any overpayment of taxes in accordance with the judgment of 90 said court.

91 (b) No person representing an applicant in an appeal brought 92 pursuant to subsection (a) of this section or testifying as an expert 93 witness in such appeal may enter into a contingency fee arrangement or 94 agreement with such applicant regarding such appeal.

95 Sec. 3. Section 12-62s of the general statutes is repealed and the 96 following is substituted in lieu thereof (*Effective October 1, 2022*):

97 (a) For purposes of this section:

98 (1) "Owner-occupied home" means a building containing three or 99 fewer dwelling units, one of which units is occupied as a primary 100 residence by the owner of the building or, with respect to a common 101 interest community, as defined in section 47-202, "owner-occupied 102 home" means a dwelling unit occupied as a primary residence by the 103 owner of the unit, within a common interest community containing 104 three or fewer dwelling units; and

(2) "Eligible renter" means a person leasing and occupying a dwelling
unit as a primary residence who graduated from a four-year college,
provided such person graduated not earlier than two years prior to the
date a lease is signed.

109 (b) A municipality that has adopted the property tax system under

110 section 12-62r shall institute a program to promote homeownership in 111 certain areas of such municipality. Such program shall be applicable to 112 two or more designated census [blocks] tracts that have owner-occupied 113 home rates of fifteen per cent or less [,] and shall [abate property taxes 114 for the owners of owner-occupied homes within such designated census 115 blocks and provide an exemption from personal income taxes for the 116 owners of owner-occupied homes and for eligible renters within such 117 designated census [blocks] tracts. For purposes of this subsection, 118 ["census block"] "census tract" means [the smallest geographic unit used 119 by the United States Census Bureau] a census tract as determined in 120 accordance with the most recent United States census.

121 (c) A municipality required to proceed under this section shall 122 determine which of the census [blocks] tracts within such municipality 123 have a number of owner-occupied homes equaling fifteen per cent or 124 less of the dwelling units in such census [block,] tract and shall 125 designate two or more of such census [blocks] tracts as a homeownership incentive [block] tract. [The municipality shall abate 126 127 one hundred per cent of the property taxes on any owner-occupied 128 home within a homeownership incentive block.]

129 (d) The Department of Revenue Services shall exempt each owner of 130 an owner-occupied home and each eligible renter within a 131 homeownership incentive [block] tract from the taxes due under chapter 132 229, other than the liability imposed by section 12-707, provided such 133 owner and eligible renter shall continue to be eligible for the credit 134 under section 12-704e. Such tax exemption shall be available to each 135 eligible renter who occupies a dwelling unit within a homeownership 136 incentive [block] tract as a primary residence. The municipality shall 137 provide the department with any information needed by the 138 department to allow such exemption.

(e) The tax [abatements and exemptions] <u>exemption</u> offered to
owners of owner-occupied homes and eligible renters within a
homeownership incentive [block] <u>tract</u> pursuant to this section shall
continue until the number of owner-occupied homes within such

143 [block] homeownership incentive tract meets or exceeds forty-nine per 144 cent of the dwelling units in such [block] tract. Upon reaching such 145 percentage, the municipality shall notify such owners and eligible 146 renters and the Department of Revenue Services, and the [abatement 147 and exemptions] exemption allowed pursuant to this section shall phase 148 out over a five-year period. [(1) The municipality shall charge the owner 149 of each owner-occupied home within such block twenty per cent of the 150 property tax otherwise owing during the first assessment year 151 commencing after the forty-nine-per-cent goal is reached, and an 152 additional twenty per cent each year thereafter, until the owner is liable 153 for all property tax owed on such owner-occupied home. (2)] Owners of 154 an owner-occupied home and eligible renters within such [block] 155 homeownership incentive tract shall be liable for twenty per cent of the 156 income tax otherwise due, as described in subsection (d) of this section, 157 in the first taxable year commencing after the forty-nine-per-cent goal is 158 reached, and shall be liable for an additional twenty per cent each year 159 thereafter, until such owner and eligible renter is liable for all income 160 taxes owed. The municipality shall provide the department with any 161 information needed by the department to process such phase-out.

162 Sec. 4. (NEW) (*Effective July 1, 2022*) (a) As used in this section:

163 (1) "Distressed municipality" has the same meaning as provided in164 section 32-9p of the general statutes;

165 (2) "Downtown" has the same meaning as provided in section 8-166 169hh of the general statutes; and

(3) "Person" has the same meaning as provided in section 12-1 of thegeneral statutes.

(b) (1) The Department of Economic and Community Development
shall administer a program of tax credit vouchers within the resources,
requirements and purposes of this section to incentivize new or
expanded leases of commercial office space. Taxpayers may claim a
credit under such program against the tax imposed under chapter 207,
208, 209, 210, 211 or 212 of the general statutes in accordance with the

175 provisions of this section.

176 (2) Tax credit vouchers shall be awarded to program participants that 177 meet the requirements set forth in subsection (d) of this section, in an 178 amount (A) up to ten per cent of the amount of lease payments made 179 during the annual period by the participant for the term of the lease, up 180 to a maximum of ten years, and (B) up to ten per cent of the amount of 181 capital improvements made during the annual period to newly leased 182 or additionally leased commercial office space. For the purposes of this 183 section, capital improvements include furniture, fixtures and 184 equipment, telecommunications upgrades and improvements, 185 cybersecurity upgrades and improvements and other improvements to 186 commercial office space as permitted by the department.

(3) The department shall develop an application form for the program and shall publicize the program under this section. The department shall post the application form on the department's Internet web site, along with information about the program, including the eligibility requirements set forth in subsections (c) and (d) of this section and the information required to be submitted with the application form to substantiate that such eligibility requirements are met.

(c) The following requirements shall be met for an applicant to beeligible to participate in the program:

(1) The property or project is located within the downtown area of adistressed municipality with a population of eighty thousand or more;

(2) The lease is (A) (i) a new lease for commercial office space
previously unoccupied by the applicant, or (ii) a lease that expands the
applicant's existing leased commercial office space, (B) for new or
additional commercial office space of ten thousand square feet or more,
and (C) for a minimum of three years. Subleases shall not be eligible for
the program; and

(3) The applicant is (A) already located in the same municipality asthe new or additional commercial office space for which a lease will be

signed, (B) locating in the state from out-of-state, or (C) located in
another municipality of the state and presents to the department a letter
from the chief executive officer or chief economic development official
of such municipality supporting the applicant's move or expansion to a
new or an additional commercial office space.

(d) (1) To be eligible to claim a tax credit voucher under this section,a program participant shall demonstrate:

(A) (i) If a new business, the investment into the business of at least
two million five hundred thousand dollars for the annual period, or (ii)
if an existing business, increased investment of at least one hundred per
cent of the expenditures made for real property and capital
improvements during the previous annual period; and

(B) That the participant (i) has hired at least ten new full-time employees over the number of full-time employees employed by the participant at the time of signing the lease, or (ii) shows an employment increase of at least ten per cent over the preceding twelve-month employment average.

(2) (A) The provisions of subparagraph (B) of subdivision (1) of this
subsection shall not apply to a program participant for the first year
following the signing of the lease and shall not be grounds for the
Department of Economic and Community Development to deny a tax
credit voucher for such first year.

(B) If a program participant does not meet the requirements of
subparagraph (B) of subdivision (1) of this subsection in any given year
other than such first year, the department shall reduce proportionately
the amount of the tax credit voucher for which such participant would
otherwise be eligible.

(e) (1) Any person that meets the requirements of subsection (c) of
this section may apply to the Department of Economic and Community
Development for participation in the program established under this
section. The department shall notify each applicant accepted for

participation and each participant shall apply annually for a tax creditvoucher.

239 (2) Not later than ninety days after the annual period, a program 240 participant may apply to the department for a tax credit voucher and 241 shall provide such information as the commissioner may require 242 pertaining to the amount of such participant's lease payments for the 243 annual period, capital improvement expenditures made during the 244 annual period and employment levels for the annual period. If the 245 commissioner determines that such participant is eligible to be issued a 246 tax credit voucher, the department shall enter on the voucher the 247 amount of the payments and expenditures that have been established to 248 the commissioner's satisfaction and the amount of the credit allowed 249 under this section.

(3) Any program participant that submits information to the
department that such participant knows to be fraudulent or false shall,
in addition to any other penalties provided by law, be liable for a
penalty equal to the amount of such participant's credit entered on the
tax credit voucher under this section.

(f) The Commissioner of Economic and Community Development
may adopt regulations, in accordance with the provisions of chapter 54
of the general statutes, to implement the provisions of subsections (b) to
(e), inclusive, of this section.

(g) The Commissioner of Revenue Services shall grant a credit to a
taxpayer holding the tax voucher issued under the provisions of this
section against the tax due under chapter 207, 208, 209, 210, 211 or 212
of the general statutes, provided such taxpayer has filed such voucher
with the holder's state tax return.

(h) On or before January 1, 2024, and annually thereafter, the
Department of Economic and Community Development shall submit a
report, in accordance with the provisions of section 11-4a of the general
statutes, to the joint standing committees of the General Assembly
having cognizance of matters relating to commerce, planning and

269 development and finance, revenue and bonding. Such report shall 270 include, but not be limited to, the total number of program participants, 271 a summary of the locations of the property or project for which 272 applications were received and for which participants were accepted, a 273 summary of the employment levels of program participants, the amount 274 of each tax credit voucher allowed under this section for the previous 275 fiscal year and the aggregate amount of all tax credit vouchers allowed 276 under this section for the previous fiscal year.

277 Sec. 5. (NEW) (*Effective July 1, 2022*) (a) As used in this section:

(1) "Affordable housing" has the same meaning as provided in section8-39a of the general statutes;

(2) "Downtown" has the same meaning as provided in section 8-169hh of the general statutes;

(3) "Owner" means any individual, partnership, limited liability
company, corporation or other business entity or municipality that
possesses title to a commercial office building;

(4) "Person" has the same meaning as provided in section 12-1 of thegeneral statutes;

(5) "Placed in service" means the completion of substantial
rehabilitation or renovation work that would allow for occupancy of the
entire building or an identifiable portion of the building;

(6) "Project" means the rehabilitation or renovation of a commercial
office building, or of units and spaces in such building, that is located
within a downtown area of a distressed municipality, as defined in
section 32-9p of the general statutes, and such rehabilitation or
renovation is for the conversion of such commercial office building or
units to a residential or mixed-use building or residential units;

(7) "Qualified expenditure" means any costs incurred for the physical
construction of a project, excluding (A) the owner's personal labor, (B)
the cost of a new addition, except as required to comply with any

provision of the State Building Code or the State Fire Safety Code, and
(C) any nonconstruction costs such as architectural fees, legal fees or
financing fees; and

(8) "Substantial rehabilitation or renovation" or "substantially
rehabilitated or renovated" means the qualified expenditures of a
project that exceed twenty-five per cent of the assessed value of the
commercial office building that is the subject of such project.

(b) (1) The Department of Economic and Community Development
shall administer a program of tax credit vouchers within the resources,
requirements and purposes of this section for owners undertaking a
project under this section. The commissioner may charge any owner
seeking a tax credit voucher under this section an application fee not to
exceed ten thousand dollars to cover the cost of administering the
program.

313 (2) Prior to beginning any rehabilitation or renovation work for a 314 project under this section, any owner seeking a credit pursuant to this 315 section shall submit to the Commissioner of Economic and Community 316 Development (A) certification that the commercial building that is the 317 subject of the project has been vacant or underutilized for a period of at 318 least six consecutive months since March 15, 2020, and any additional 319 information required by the commissioner to substantiate such 320 certification, (B) a plan of the rehabilitation or renovation work to be 321 undertaken for such project, (C) if such work is to be undertaken in 322 phases, a complete description with anticipated schedules for 323 completion of each such phase, and (D) for a project that includes 324 affordable housing units as set forth in subparagraph (C) of subdivision 325 (3) of this subsection, (i) the number of units of affordable housing to be 326 created, (ii) the proposed rents or sales prices of such units, and (iii) the 327 median income for the municipality where the project is located. For a 328 project under subparagraph (D) of this subdivision, the owner shall 329 submit a copy of the data required under said subparagraph to the 330 Commissioner of Housing and said commissioner shall, upon 331 confirming that the project complies with the definition of affordable

housing under section 8-39a of the general statutes, issue a certificate tothe owner of such confirmation.

334 (3) Upon the satisfaction of the Commissioner of Economic and 335 Community Development that the project is eligible for a tax credit 336 voucher under this section, the commissioner shall reserve for the 337 benefit of the owner an allocation of a credit equal to (A) twenty-five per 338 cent of the qualified expenditures, (B) thirty per cent of the qualified 339 expenditures if the project is located in a federally designated 340 opportunity zone, or (C) thirty per cent of the qualified expenditures if 341 (i) at least twenty per cent of the residential units are rental units that qualify as affordable housing, or (ii) at least ten per cent of the 342 343 residential units are individual homeownership units that qualify as 344 affordable housing. The commissioner shall not allocate any credit 345 pursuant to subparagraph (C) of this subdivision unless the 346 Commissioner of Housing has issued a certificate to the owner of the 347 project pursuant to subdivision (2) of this subsection.

348 (4) Following the completion of a project in its entirety or in phases to an identifiable portion of the building, any owner who seeks a tax 349 350 credit voucher under this subsection shall notify the Commissioner of 351 Economic and Community Development that the rehabilitation or 352 renovation is complete. Such owner shall provide the commissioner 353 with documentation of the work performed on the building and shall 354 submit certification of the qualified expenditures incurred for such 355 project. The commissioner shall review the work performed and verify 356 its compliance with the plan of rehabilitation or renovation work 357 submitted to the commissioner under subdivision (2) of this subsection. 358 Following such verification, the commissioner shall issue a tax credit 359 voucher to the owner or to the taxpayer named by such owner as 360 contributing to the rehabilitation or renovation. The tax credit voucher 361 shall be in an amount equal to the lesser of the credit allocated under the 362 provisions of subdivision (3) of subsection (b) of this section or (A) 363 twenty-five per cent of the actual qualified expenditures, or (B) for a 364 project that includes affordable housing units as set forth in 365 subparagraph (C) of subdivision (3) of this subsection, thirty per cent of the actual qualified expenditures. To claim a credit against a tax set forth
in subsection (c) of this section, the holder of the tax credit voucher shall
file such voucher with the holder's state tax return.

(5) (A) The credit authorized under this subsection shall be available for the tax year in which the substantially rehabilitated or renovated building is placed in service. Any credit not used by the taxpayer for the year in which a substantially rehabilitated or renovated building is placed in service may be carried forward for the five immediately succeeding five years or until the full credit is used, whichever occurs first.

(B) In the case of a project completed in phases, the credit shall be
prorated to the substantially rehabilitated or renovated identifiable
portion of the building that is placed in service and the department may
issue vouchers for such portion of the building.

(6) If a credit is allowed under this section for a building with
multiple owners, such credit shall be passed through to such owners, or
persons designated as partners or members of such owners, pro rata or
pursuant to an agreement among such owners or persons that
documents an alternative distribution method without regard to other
tax or economic attributes of such owners or persons.

386 (7) Any owner allowed a credit under this subsection may sell, assign 387 or otherwise transfer such credit, in whole or in part, to one or more 388 persons, provided such credit may not be sold, assigned or otherwise 389 transferred more than three times. Whenever such credit is sold, 390 assigned or otherwise transferred, the transferor and transferee shall 391 jointly submit written notification of such sale, assignment or transfer to 392 the Department of Economic and Community Development not later 393 than thirty days after such sale, assignment or transfer. Such notification 394 shall include the tax credit voucher number, the date of transfer, the 395 amount of such credit transferred, the credit balance before and after the 396 transfer, the tax identification numbers for the transferor and the 397 transferee and any other information required by the department. Failure to comply with the provisions of this subdivision shall result in a disallowance of the credit until there is full compliance on the part of the transferor and transferee and, for a second or third transfer, on the part of all subsequent transferors and transferees.

(8) (A) The aggregate amount of credits that may be reserved by the
Commissioner of Economic and Community Development under this
subsection shall not exceed sixty million dollars in any fiscal year. No
project may receive a credit in an amount exceeding nine million dollars.

(B) The Commissioner of Economic and Community Development
shall provide a list annually to the Commissioner of Revenue Services
that details the credits that have been approved for the most recent fiscal
year and all sales, assignments and transfers thereof that were made
under this subsection for such year.

411 (9) The Commissioner of Economic and Community Development 412 may adopt regulations, in accordance with the provisions of chapter 54 413 of the general statutes, to carry out the purposes of this section, 414 including provisions for the filing of applications, the criteria for 415 evaluating applications and the timely approval of applications by the 416 Department of Economic and Community Development. Any criteria 417 for evaluating applications shall give priority to applications for projects 418 located in federally designated opportunity zones.

(c) The Commissioner of Revenue Services shall grant a credit to a
taxpayer holding the tax voucher issued under the provisions of
subsection (b) of this section against the tax due under chapter 207, 208,
209, 210, 211 or 212 of the general statutes, provided such taxpayer has
filed such voucher with the holder's state tax return.

(d) On or before July 1, 2023, and annually thereafter, the Department
of Economic and Community Development shall submit a report, in
accordance with the provisions of section 11-4a of the general statutes,
to the joint standing committees of the General Assembly having
cognizance of matters relating to commerce, planning and development
and finance, revenue and bonding. Such report shall include the total

430 amount of credits reserved pursuant to subdivision (3) of subsection (b) 431 of this section for the previous fiscal year and the following information 432 for each project for which a credit has been reserved: (1) The total project 433 costs; (2) the amount of the credit reserved pursuant to subdivision (3) 434 of subsection (b) of this section; (3) a statement whether the project is for 435 a conversion to a mixed-use building and if so, the proportion of the 436 project that is not residential; (4) the number of residential units to be 437 created; and (5) if applicable, the percentage of residential units that 438 qualify as affordable housing.

439 Sec. 6. Section 32-602 of the general statutes is repealed and the 440 following is substituted in lieu thereof (*Effective October 1, 2022*):

(a) The purpose of the Capital Region Development Authority shallbe:

(1) [to] <u>To</u> stimulate new investment within the capital region and
provide support for multicultural destinations and the creation of a
vibrant multidimensional downtown;

(2) [to] <u>To</u> work with the Department of Economic and Community
Development to attract through a coordinated sales and marketing
effort with the state's major sports, convention and exhibition venues
large conventions, trade shows, exhibitions, conferences, consumer
shows and events;

451 (3) [to] <u>To</u> encourage residential housing development;

452 (4) [to] <u>To</u> operate, maintain and market the convention center;

(5) [to] <u>To</u> stimulate family-oriented tourism, art, culture, history,
education and entertainment through cooperation and coordination
with city and regional organizations;

(6) [to] <u>To</u> manage facilities through contractual agreement or other
legal instrument;

458 (7) [to] <u>To</u> stimulate economic development in the capital region;

(8) [upon] <u>Upon</u> request from the legislative body of a city or town
within the capital region, to work with such city or town to assist in the
development and redevelopment efforts to stimulate the economy of the
region and increase tourism;

(9) [upon] <u>Upon</u> request of the Secretary of the Office of Policy and
Management, to enter into an agreement for funding to facilitate the
relocation of state offices within the capital city economic development
district;

(10) [in] <u>In</u> addition to the authority set forth in subdivision (9) of
section 32-600, <u>as amended by this act</u>, to develop and redevelop
property within the town and city of Hartford; and

470 (11) [to] <u>To</u> market and develop the capital city economic
471 development district as a multicultural destination and create a vibrant,
472 multidimensional downtown.

473 (b) For these purposes, the authority shall have the following powers:

(1) To have perpetual succession as a body corporate and to adopt
procedures for the regulation of its affairs and the conduct of its business
as provided in subsection (f) of section 32-601, to adopt a corporate seal
and alter the same at its pleasure, and to maintain an office at such place
or places within the city of Hartford as it may designate;

479 (2) [to] <u>To</u> sue and be sued, to contract and be contracted with;

(3) [to] <u>To</u> employ such assistants, agents and other employees as may
be necessary or desirable to carry out its purposes, which employees
shall be exempt from the classified service and shall not be employees,
as defined in subsection (b) of section 5-270, to fix their compensation,
to establish and modify personnel procedures as may be necessary from
time to time and to negotiate and enter into collective bargaining
agreements with labor unions;

(4) [to] <u>To</u> acquire, lease, hold and dispose of personal property for
the purposes set forth in this section;

(5) [to] <u>To</u> procure insurance against any liability or loss in connection
with its property and other assets, in such amounts and from such
insurers as it deems desirable and to procure insurance for employees;

(6) [to] <u>To</u> invest any funds not needed for immediate use or
disbursement in obligations issued or guaranteed by the United States
of America or the state of Connecticut, including the Short Term
Investment Fund, and the Tax-Exempt Proceeds Fund, and in other
obligations which are legal investments for savings banks in this state
and in time deposits or certificates of deposit or other similar banking
arrangements secured in such manner as the authority determines;

(7) [notwithstanding] <u>Notwithstanding</u> any other provision of the
general statutes, upon request of the Secretary of the Office of Policy and
Management, to enter into an agreement for funding to facilitate the
relocation of state offices within the capital city economic development
district;

504 (8) [to] <u>To</u> enter into such memoranda of understanding as the 505 authority deems appropriate to carry out its responsibilities under this 506 chapter; and

507 (9) [to] <u>To</u> do all acts and things necessary or convenient to carry out 508 the purposes of and the powers expressly granted by this section.

509 (c) In addition to the powers enumerated in subsections (b) and (d) of 510 this section, with respect to the convention center project and the 511 convention center facilities_L the authority shall have the following 512 powers:

(1) To acquire, by gift, purchase, condemnation, lease or transfer,
lands or rights-in-land in connection with the convention center
facilities, the convention center hotel, the other on-site related private
development or related infrastructure improvements and to sell and
lease or sublease, as lessor or lessee or sublessor or sublessee, any
portion of its real property rights, including air space above or areas
below the convention center facilities or the convention center hotel, and

520 enter into related common area maintenance, easement, access, support 521 and similar agreements, and own and operate the convention center 522 facilities, provided that such activity is consistent with all applicable 523 federal tax covenants of the authority, transfer or dispose of any 524 property or interest therein acquired by it, at any time and to receive 525 and accept aid or contributions, from any source, of money, labor, 526 property or other things of value, to be held, used and applied to carry 527 out the purposes of this section, subject to the conditions upon which 528 such grants and contributions are made, including, but not limited to, 529 gifts or grants from any department, agency or instrumentality of the 530 United States or this state for any purpose consistent with this section;

(2) [to] <u>To</u> condemn properties which may be necessary or desirable
to effectuate the purposes of the authority with respect to the convention
center project and the convention center hotel to be exercised in
accordance with the provisions of part I of chapter 835;

535 (3) [to] To formulate plans for, acquire, finance and develop, lease, 536 purchase, construct, reconstruct, repair, improve, expand, extend, 537 operate, maintain and market the convention center facilities, provided 538 such activities are consistent with all applicable federal tax covenants of 539 the authority and provided further that the authority shall retain control 540 over naming rights with respect to the convention center, that any sale 541 of such naming rights shall require the approval of the secretary and 542 that the proceeds of any such sale of naming rights, to the extent not 543 required for start-up or current operating expenses of the convention 544 center, shall be used by the authority exclusively for the purpose of 545 operating or capital replacement reserves for the convention center;

(4) [to] <u>To</u> contract and be contracted with provided, if management,
operating or promotional contracts or agreements or other contracts or
agreements are entered into with nongovernmental parties with respect
to property financed with the proceeds of obligations the interest on
which is excluded from gross income for federal income taxation, the
board of directors shall ensure that such contracts or agreements are in
compliance with the covenants of the authority upon which such tax

553 exclusion is conditioned;

554 (5) [to] <u>To</u> enter into arrangements or contracts to either purchase or 555 lease, on a fully completed turn key basis, the convention center, and 556 arrangements with the secretary regarding the development, ownership 557 and operation by the authority of the related parking facilities, and to 558 enter into a contract or contracts with an entity, or entities, for operation 559 and management thereof and, for purposes of section 31-57f relating to 560 standard wage rates for certain service workers, any such contract for 561 operation and management of the convention center shall be deemed to 562 be a contract with the state;

563 (6) [to] To fix and revise, from time to time, and to charge and collect 564 fees, rents and other charges for the use, occupancy or operation of such 565 projects, and to establish and revise from time to time, procedures 566 concerning the use, operation and occupancy of the convention center 567 facilities, including parking rates, rules and procedures, provided such 568 arrangements are consistent with all applicable federal tax covenants of 569 the authority, and to utilize net revenues received by the authority from 570 the operation of the convention center facilities, after allowance for 571 operating expenses and other charges related to the ownership, operation or financing thereof, for other proper purposes of the 572 573 authority, including, but not limited to, funding of operating 574 deficiencies or operating or capital replacement reserves for either the 575 convention center or the related parking facilities as determined to be 576 appropriate by the authority;

577 (7) [to] <u>To</u> engage architects, engineers, attorneys, accountants, 578 consultants and such other independent professionals as may be 579 necessary or desirable to carry out its purposes; to contract for 580 construction, development, concessions and the procurement of goods 581 and services and to establish and modify procurement procedures from 582 time to time to implement the foregoing in accordance with the 583 provisions of section 32-603;

584 (8) [to] <u>To</u> adopt procedures (A) which shall require that contractors

585 or subcontractors engaged in the convention center project and the 586 construction of the convention center hotel take affirmative action to 587 provide equal opportunity for employment without discrimination as to race, creed, color, national origin or ancestry or gender, (B) to ensure 588 589 that the wages paid on an hourly basis to any mechanic, laborer or 590 workman employed by such contractor or subcontractor with respect to 591 the convention center project or the construction of the convention 592 center hotel shall be at a rate customary or prevailing for the same work 593 in the same trade or occupation in the town and city of Hartford, unless 594 otherwise established pursuant to a project labor agreement, and (C) 595 which shall require the prime construction contractors for the 596 convention center project and for the convention center hotel, and the 597 principal facility managers of the convention center facilities and the 598 convention center hotel to make reasonable efforts to hire or cause to be 599 hired available and qualified residents of the city of Hartford and 600 available and qualified members of minorities, as defined in section 32-601 9n, for construction and operation jobs at the convention center facilities 602 and the convention center hotel at all levels of construction and 603 operation;

604 (9) [to] To enter into a development agreement with the developer of 605 the convention center hotel, which agreement shall prohibit any 606 voluntary sale, transfer or other assignment of the interests of such 607 developer, or any affiliate thereof, in the convention center hotel, 608 including the rights under any ground lease, air rights or similar 609 agreement with the state or the authority, for a minimum period of five 610 years from the completion thereof except with the prior written consent of the authority given or withheld in its sole discretion, and thereafter 611 612 except to a party which, in the reasonable judgment of the authority, is 613 financially responsible and experienced in the ownership and operation 614 of first class hotel properties in similar locations;

(10) [to] <u>To</u> borrow money and to issue bonds, notes and other
obligations of the authority to the extent permitted under section 32-607,
to fund and refund the same and to provide for the rights of the holders
thereof and to secure the same by pledge of assets, revenues, notes and

619 state contract assistance as provided in section 32-608;

620 (11) [to] <u>To</u> do anything necessary and desirable, including executing 621 reimbursement agreements or similar agreements in connection with 622 credit facilities, including, but not limited to, letters of credit or policies 623 of bond insurance, remarketing agreements and agreements for the 624 purpose of moderating interest rate fluctuations, to render any bonds to 625 be issued pursuant to section 32-607 more marketable; and

(12) [to] <u>To</u> engage in and contract for marketing and promotional
activities to attract national, regional and local conventions, sports
events, trade shows, exhibitions, banquets and other events to maximize
the use of the convention center facilities.

(d) In addition to the powers enumerated in subsections (b) and (c) of
this section, with respect to capital city projects, the authority shall have
the following powers:

633 (1) To acquire, by gift, purchase, condemnation, lease or transfer, 634 lands or rights-in-land and to sell and lease or sublease, as lessor or 635 lessee or sublessor or sublessee, any portion of its real property rights, 636 including air space above and enter into related common area 637 maintenance, easement, access, support and similar agreements, and 638 own and operate facilities, provided such activity is consistent with all 639 applicable federal tax covenants of the authority, transfer or dispose of 640 any property or interest therein acquired by it, at any time and to receive 641 and accept aid or contributions, from any source, of money, labor, 642 property or other thing of value, to be held, used and applied to carry 643 out the purposes of this section, subject to the conditions upon which 644 such grants and contributions are made, including, but not limited to, 645 gifts or grants from any department, agency or instrumentality of the 646 United States or this state for any purpose consistent with this section;

(2) [in] <u>In</u> consultation with the chief elected official of the town and
city of Hartford, to condemn properties which may be necessary or
desirable to effectuate the purposes of the authority to be exercised in
accordance with the provisions of part I of chapter 835;

(3) [to] <u>To</u> formulate plans for, acquire, finance and develop, lease,
purchase, construct, reconstruct, repair, improve, expand, extend,
operate, maintain and market facilities, provided such activities are
consistent with all applicable federal tax covenants of the authority;

655 (4) [to] To contract and be contracted with provided, if management, 656 operating or promotional contracts or agreements or other contracts or 657 agreements are entered into with nongovernmental parties with respect 658 to property financed with the proceeds of obligations the interest on 659 which is excluded from gross income for federal income taxation, the 660 board of directors shall ensure that such contracts or agreements are in 661 compliance with the covenants of the authority upon which such tax 662 exclusion is conditioned:

663 (5) [to] To fix and revise, from time to time, and to charge and collect 664 fees, rents and other charges for the use, occupancy or operation of such 665 projects, and to establish and revise from time to time, procedures 666 concerning the use, operation and occupancy of such facilities, 667 including parking rates, rules and procedures, provided such 668 arrangements are consistent with all applicable federal tax covenants of 669 the authority, and to utilize net revenues received by the authority from 670 the operation of such facilities, after allowance for operating expenses 671 and other charges related to the ownership, operation or financing 672 thereof, for other proper purposes of the authority, including, but not 673 limited to, funding of operating deficiencies or operating or capital replacement reserves for either such facilities and related parking 674 675 facilities as determined to be appropriate by the authority;

(6) [to] <u>To</u> engage architects, engineers, attorneys, accountants,
consultants and such other independent professionals as may be
necessary or desirable to carry out its purposes;

(7) [to] <u>To</u> contract for construction, development, concessions and
the procurement of goods and services and to establish and modify
procurement procedures, from time to time, to implement the foregoing
in accordance with the provisions of section 32-603;

(8) [to] <u>To</u> borrow money and to issue bonds, notes and other
obligations of the authority to the extent permitted under section 32-607,
to fund and refund the same and to provide for the rights of the holders
thereof and to secure the same by pledge of assets, revenues, notes and
state contract assistance, as provided in section 32-608;

(9) [to] <u>To</u> do anything necessary and desirable, including executing
reimbursement agreements or similar agreements in connection with
credit facilities, including, but not limited to, letters of credit or policies
of bond insurance, remarketing agreements and agreements for the
purpose of moderating interest rate fluctuations, to render any bonds to
be issued pursuant to section 32-607 more marketable; and

(10) [to] <u>To</u> engage in and contract for marketing and promotional
activities to attract national, regional and local conventions, sporting
events, trade shows, exhibitions, banquets and other events to maximize
the use of exhibition, sporting and entertainment facilities under the
operation or jurisdiction of the authority.

699 (e) (1) The authority may solicit investment funds from corporations 700 and other business entities for a capital city project or any other project 701 undertaken by the authority. Any such investment shall be made on equivalent or substantially similar terms and conditions, as determined 702 703 by the board of directors of the authority, as the investment made or to 704 be made by the authority for such project. The board of directors may 705 provide that funds invested by a corporation or other business entity 706 pursuant to this subdivision shall take repayment priority over funds 707 invested by the authority. 708 (2) No corporation or other business entity shall be prohibited from

108 (2) No corporation or other business entity shall be prohibited from
 investing funds pursuant to this subdivision for any such project by
 virtue of the fact that a member of the board of directors of the authority
 is an officer, director, shareholder or employee of such corporation or
 business entity, provided such member of the board shall abstain from
 deliberation, action or vote by the authority in specific request to such
 corporation or business entity.

715 [(e)] (f) The authority shall have the power to negotiate, and, with the 716 approval of the Secretary of the Office of Policy and Management, to 717 enter into an agreement with any private developer, owner or lessee of any building or improvement located on land in a private development 718 719 district, as defined in section 32-600, as amended by this act, providing 720 for payments to the authority in lieu of real property taxes. Such an 721 agreement shall be made a condition of any private right of 722 development within the private development district, and shall include 723 a requirement that such private developer, owner or lessee make good-724 faith efforts to hire, or cause to be hired, available and qualified minority 725 business enterprises, as defined in section 4a-60g, to provide 726 construction services and materials for improvements to be constructed 727 within the private development district in an effort to achieve a minority 728 business enterprise utilization goal of ten per cent of the total costs of 729 construction services and materials for such improvements. Such 730 payments to the authority in lieu of real property taxes shall have the 731 same lien and priority, and may be enforced by the authority in the same 732 manner, as provided for municipal real property taxes. Such payments 733 as received by the authority shall be used to carry out the purposes of 734 the authority set forth in subsection (a) of this section.

735 [(f)] (g) The authority and the Commissioner of Economic and 736 Community Development may enter into a memorandum of 737 understanding pursuant to which: (1) Administrative support and 738 services, including all staff support, necessary for the operations of the 739 authority may be provided by the Department of Economic and Community Development, (2) the Department of Economic and 740 741 Community Development is authorized to administer contracts and 742 accounts of the authority, and (3) provision is made for the coordination 743 of management and operational activities at the convention center, 744 sport, exhibition or coliseum facilities and the stadium facility, that may 745 include: (A) Provision for joint procurement and contracting, (B) the 746 sharing of services and resources, (C) the coordination of promotional 747 and booking activities, and (D) other arrangements designed to enhance 748 facility utilization and revenues, reduce operating costs or achieve

operating efficiencies. The terms and conditions of such memorandum
of understanding, including provisions with respect to the
reimbursement by the authority to the Department of Economic and
Community Development of the costs of such administrative support
and services, shall be as the authority and the Commissioner of
Economic and Community Development determine to be appropriate.

755 [(g)] (h) (1) No ordinance, law or regulation adopted by, or granting 756 authority to, any municipality shall apply to the demolition, 757 construction, repair, improvement, expansion or extension of the civic 758 center and coliseum complex if undertaken by the state or a public 759 instrumentality thereof, including the authority. Notwithstanding any 760 provision of the general statutes, the State Building Inspector and the 761 State Fire Marshal shall have original jurisdiction with respect to the 762 civic center and coliseum complex, including, but not limited to, the 763 conduct of necessary reviews and inspections, and the issuance of any 764 building permit, certificate of occupancy or other necessary permits or 765 certificates related to building construction, occupancy or fire safety.

(2) For purposes of state insurance or self-insurance, while owned,
leased or operated by the authority, the civic center and coliseum
complex shall be deemed to be state-owned property and the state
insurance and risk management board shall be authorized to determine,
purchase or otherwise arrange for such insurance or self-insurance with
respect to the civic center and coliseum complex, as provided in section
4a-20 with respect to state-owned property.

(3) The authority shall be authorized to purchase utility services at
and for the civic center and coliseum complex at rates otherwise
available to the state with respect to state-owned facilities.

Sec. 7. Subdivision (9) of section 32-600 of the 2022 supplement to the
general statutes is repealed and the following is substituted in lieu
thereof (*Effective October 1, 2022*):

(9) "Private development district" means any land on the Adriaen'sLanding site that is designated jointly by the Secretary of the Office of

781 Policy and Management and the authority as available for the purpose 782 of on-site related private development and in need of inducement for 783 private development and operation. Only land on which construction of a building or improvement is to commence on or after July 1, 2008, shall 784 785 be so designated. Any land so designated shall remain part of the 786 private development district during the term, including any extensions, 787 of any agreement providing for payments to the authority in lieu of real 788 property taxes entered into pursuant to subsection [(e)] (f) of section 32-789 602, as amended by this act, and thereafter, until the Secretary of the 790 Office of Policy and Management and the authority certify that such 791 designation is no longer a needed inducement to private development 792 and operation. As used in this subdivision, "land" includes an easement 793 to use air space, whether or not contiguous to the surface of the ground.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2022	12-117a
Sec. 2	October 1, 2022	12-119
Sec. 3	October 1, 2022	12-62s
Sec. 4	July 1, 2022	New section
Sec. 5	July 1, 2022	New section
Sec. 6	October 1, 2022	32-602
Sec. 7	October 1, 2022	32-600(9)

Statement of Purpose:

To (1) require the filing of an appraisal for certain property assessment appeals and prohibit contingency fee agreements for assessment appeals, (2) enlarge the eligible area for a homeownership incentive program and revise the provisions of such program, (3) establish a tax credit voucher program to incentivize new or expanded leases of commercial office space, (4) establish a tax credit voucher program for the conversion of certain commercial office buildings to mixed-use or residential buildings, and (5) authorize the Capital Region Development Authority to solicit investment funds.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]