

## General Assembly

Substitute Bill No. 422

February Session, 2022



## AN ACT CONCERNING THE ESSENTIAL WORKERS COVID-19 ASSISTANCE PROGRAM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 31-900 of the 2022 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective from passage):
- 4 (a) As used in this section and section 31-290a:
- 5 (1) "Affected person" means an essential employee who died or was unable to work as a result of contracting COVID-19, or due to symptoms 6 7 that were later diagnosed as COVID-19, at any time between March 10, 8 2020, and July 20, 2021, provided: (A) The contraction of COVID-19 by 9 such employee is confirmed by a positive laboratory test or, if a 10 laboratory test was not available for the employee, as diagnosed and 11 documented by the employee's licensed physician, licensed physician 12 assistant or licensed advanced practice registered nurse, based on the 13 employee's symptoms; (B) a copy of the positive laboratory test or the 14 written documentation of the physician's, physician assistant's or 15 advanced practice registered nurse's diagnosis is provided to the
- administrator; and (C) such employee, during the fourteen consecutive
- 17 days immediately preceding the date the employee died or was unable
- 18 to work due to contracting COVID-19, (i) was not employed in a

- capacity where the employee worked solely from home and did not have physical interaction with other employees, or (ii) was the recipient of a written offer or directive from such employee's employer to work solely from home but otherwise chose to work at a work site of the employer. "Affected person" does not include a federal employee who qualifies for benefits under the COVID-19 workers' compensation presumption included in the American Rescue Plan Act of 2021;
  - (2) "Affected employee" means an essential employee who, at any time between July 21, 2021, and the end of the public health and civil preparedness emergencies declared by the Governor on March 10, 2022, and extended by the General Assembly on February 14, 2022, or any extension of such declaration, is unable to perform the functions of such essential employee's job due to an eligible reason for leave, provided an affected employee shall not include an essential employee who (A) during the fourteen consecutive days immediately preceding the eligible reason for leave, was employed in a capacity where such affected employee worked solely from home and did not have physical interaction with other employees, or (B) was the recipient of a written offer or directive from such essential employee's employer to work solely from home but otherwise chose to work at a work site of the employer;
    - (3) "Eligible reason for leave" means:
- (A) The affected employee's need to (i) self-isolate and care for oneself 41 because the affected employee has been diagnosed with COVID-19, is 42 43 experiencing symptoms of COVID-19 or has been exposed to someone diagnosed with COVID-19, (ii) seek preventive care concerning COVID-44 45 19, (iii) seek or obtain medical diagnosis, care or treatment if experiencing symptoms of COVID-19, or (iv) seek or obtain COVID-19 46 immunization or immunizations, including booster doses, or recover 47 from any injury, disability, illness or condition related to such 48 49 immunization or booster doses;
  - (B) The affected employee's need to comply with an order or

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- 51 <u>determination to self-isolate, on the basis that the affected employee's</u>
- 52 physical presence at work or in the community would likely jeopardize
- 53 the affected employee's health, the health of other employees or the
- 54 <u>health of an individual in the affected employee's household because of</u>
- 55 (i) possible exposure to COVID-19, or (ii) the employee is exhibiting
- 56 symptoms of COVID-19, regardless of whether the affected employee
- 57 <u>has been diagnosed with COVID-19;</u>
- 58 (C) The affected employee's inability to work because the affected
- 59 employee is (i) prohibited from working by his or her employer due to
- 60 health concerns related to the potential transmission of COVID-19, (ii)
- 61 <u>subject to an individual or general local, state or federal quarantine or</u>
- 62 isolation order, including a shelter-in-place or stay-at-home order,
- 63 related to COVID-19, or (iii) seeking or awaiting the results of a
- 64 diagnostic test for, or a medical diagnosis of, COVID-19 and such
- 65 affected employee has been exposed to COVID-19 or the affected
- 66 employee's employer has requested such test or diagnosis;
- 67 (D) The affected employee's need to care for or assist a family member
- 68 who is (i) self-isolating, seeking preventative care or seeking or
- 69 obtaining medical diagnosis, care, treatment or immunizations or
- 50 booster doses, or recovering from such immunizations or booster doses,
- 71 or (ii) self-isolating due to an order or determination as described in
- 72 <u>subparagraph (B) of this subdivision;</u>
- 73 (E) The affected employee's need to care for a family member (i) when
- 74 the care provider of such family member is unavailable due to COVID-
- 75 19, or (ii) if the family member's school or place of care has been closed
- by a local, state or federal public official or at the discretion of the school
- or place of care, due to COVID-19, including if a school or place of care
- 78 (I) is physically closed but providing virtual learning instruction, (II)
- 79 requires or makes optional virtual learning instruction, or (III) requires
- 80 or makes available a hybrid or in-person and virtual learning instruction
- 81 models; or
- 82 (F) The affected employee's inability to work because the affected

- 83 employee has a health condition that may increase susceptibility to or
- 84 risk of COVID-19, including, but not limited to, age, heart disease,
- 85 <u>asthma, lung disease, diabetes, kidney disease or a weakened immune</u>
- 86 system;
- 87 [(2)] (4) "Essential employee" means any person employed in a
- 88 category recommended by the Centers for Disease Control and
- 89 Prevention's Advisory Committee on Immunization Practices as of
- 90 February 20, 2021, to receive a COVID-19 vaccination in phase 1a, [or]
- 91 1b or 1c of the COVID-19 vaccination program;
- 92 [(3)] (5) "Administrator" means an employee of the Office of the
- 93 Comptroller, or a third-party administrator;
- 94 [(4)] (6) "Assistance" means moneys payable by the Comptroller from
- 95 the Connecticut Essential Workers COVID-19 Assistance Fund,
- 96 established pursuant to subsection (c) of this section, to assist affected
- 97 persons and affected employees pursuant to this section;
- 98 [(5)] (7) "Uncompensated leave" means the wages or salary lost by (A)
- 99 an affected person unable to work as a result of contracting COVID-19,
- or due to symptoms that were later diagnosed as COVID-19, at any time
- during the public health and civil preparedness emergencies declared
- by the Governor on March 10, 2020, or any extension of such
- declarations, or (B) an affected employee as a result of an eligible reason for leave. "Uncompensated leave" does not include any leave from
- employment for which the affected person or affected employee
- 106 received paid leave provided through a paid leave plan provided by an
- 107 employer or pursuant to any state or federal law;
- [(6)] (8) "COVID-19" means the respiratory disease designated by the
- 109 World Health Organization on February 11, 2020, as coronavirus 2019,
- and any related mutation thereof recognized by the World Health
- 111 Organization as a communicable respiratory disease; and
- 112 (9) "Family member" has the same meaning as set forth in section 31-
- 113 <u>51kk</u>.

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(b) There is established the Connecticut Essential Workers COVID-19 Assistance Program. The program shall offer assistance, within available funds and on a first-come, first-served basis, to affected persons and affected employees eligible for assistance under this section, pending verification of eligibility, provided no assistance shall be paid to any affected person after June 30, 2024. The program shall be administered by the administrator. The administrator shall accept applications for assistance on or after October 1, 2021. For the purposes of this section, the administrator shall be authorized to (1) determine whether an affected person or affected employee meets the requirements for eligibility for assistance under this section and the amount of assistance that should be provided; (2) summon and examine under oath such witnesses that may provide information relevant to the eligibility of an affected person or affected employee, and direct the production of, and examine or cause to be produced or examined, such books, records, vouchers, memoranda, documents, letters, contracts or other papers in relation to any matter at issue as the administrator may find proper; and (3) take or cause to be taken affidavits or depositions within or without the state.

(c) There is established an account to be known as the "Connecticut Essential Workers COVID-19 Assistance Fund" which shall be a separate, nonlapsing account within the General Fund. The account shall contain any moneys required by law to be deposited in the account. Moneys in the account shall be expended by the Comptroller at the discretion of the administrator for the purposes of (1) assistance offered under the Connecticut Essential Workers COVID-19 Assistance Program, and (2) costs and expenses of operating the program, including the hiring of necessary employees and the expense of public outreach and education regarding the program and fund, provided not more than five per cent of the total moneys received by the fund shall be used for any administrative costs, including hiring temporary or durational staff or contracting with a third-party administrator, or other costs and expenses incurred by the administrator or Comptroller in connection with carrying out the provisions of this section and

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subsection (a) of section 31-306. The administrator shall make all reasonable efforts to limit the costs and expenses of operating the program without compromising affected persons' and affected employees' access to the program.

(d) (1) To apply for assistance from the Connecticut Essential Workers COVID-19 Assistance Fund, an affected person with a pending workers' compensation claim under chapter 568, related to COVID-19, or an affected person who does not have such pending workers' compensation claim, shall submit a claim to the administrator, in such form as required by the administrator, not later than July 20, 2022. An affected person who does not have a pending workers' compensation claim related to COVID-19 shall submit a claim to the administrator, in such form as required by the administrator, not later than one year after the date such person was initially unable to work as a result of contracting COVID-19 or due to symptoms that were later diagnosed as COVID-19 or July 20, 2022, whichever is later. Any such claim shall include: [(1)] (A) A certificate issued by a licensed medical professional documenting the laboratory test or diagnosis that such affected person contracted COVID-19 [(A)] (i) requiring such person to isolate and quarantine from others, [(B)] (ii) preventing such affected person from performing such affected person's employment duties, or [(C)] (iii) requiring in-patient or outpatient medical treatment; [(2)] (B) for the purposes of requesting assistance for uncompensated leave, evidence of [(A)] (i) such affected person's weekly earnings during the eight calendar weeks immediately preceding the time of diagnosis, except in the case of an employee who has not yet worked for that employer for an eight-week period, for the time period such employee was employed, and [(B)] (ii) uncompensated leave due to the contraction of COVID-19 or symptoms that were later diagnosed as COVID-19; [(3)] (C) for the purposes of requesting assistance for out-of-pocket costs for medical and surgical aid or hospital or nursing service, evidence of such affected person's costs; and [(4)] (D) any additional information as requested or required by the administrator.

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(2) To apply for assistance from the Connecticut Essential Workers COVID-19 Assistance Fund, an affected employee shall submit a claim to the administrator, in such form as required by the administrator. Any such claim shall include: (A) Evidence of such affected employee's hourly earnings during the eight calendar weeks immediately preceding the date that such employee was unable to work due to an eligible reason for leave; (B) the amount of uncompensated leave incurred by the affected employee due to being unable to work because of an eligible reason for leave; and (C) any additional information as requested or required by the administrator.

(e) (1) The level of assistance offered to an affected person shall be calculated as follows, subject to available funds, and payable on a retroactive basis from the date such person was initially unable to work as a result of contracting COVID-19 or due to symptoms that were later diagnosed as COVID-19, but not earlier than March 10, 2020, and not later than July 20, 2021: [(1)] (A) Weekly assistance for all uncompensated leave, calculated as seventy-five per cent of such affected person's average weekly earnings during the eight calendar weeks immediately preceding the date such person was initially unable to work as a result of contracting COVID-19, or due to symptoms that were later diagnosed as COVID-19, except in the case of an employee who has not yet worked for that employer for an eight-week period, seventy-five per cent of such affected person's average weekly earnings for the time period such employee was employed, and after such earnings have been reduced by any deduction for: [(A)] (i) Federal or state taxes, or both; [(B)] (ii) the federal Insurance Contributions Act, provided such assistance shall not exceed the average weekly earnings of all workers in the state as calculated by the Labor Commissioner, pursuant to section 31-309; and [(C)] (iii) any benefits received for total or partial unemployment as provided in chapter 567, and any amount of temporary total or temporary partial disability benefits under chapter 568, for the same days of such claimed assistance; [, (2)] (B) all documented out-of-pocket COVID-19 related costs for medical and surgical aid or hospital and nursing service incurred directly as a result

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of such affected person contracting COVID-19, including, but not limited to, medical rehabilitation services, mental health therapy services and prescription drugs; [,] and [(3)] (C) burial expenses in the amount of three thousand dollars in any case in which an employee died due to contracting COVID-19 during [(A)] (i) the public health and civil preparedness emergencies declared by the Governor on March 10, 2020, or any extension of such declarations, or [(B)] (ii) any new public health and civil preparedness emergencies declared by the Governor as a result of a COVID-19 outbreak in this state.

- (2) The level of assistance provided to an affected employee, subject to available funds, and payable on a retroactive basis from the date such employee was initially unable to work due to an eligible reason for leave, but not earlier than July 21, 2021, shall be one hundred per cent of such affected employee's hourly uncompensated leave, provided such assistance for any affected employee shall not exceed eighty hours of uncompensated leave.
- (f) The administrator shall promptly review all claims submitted pursuant to this section. The administrator shall evaluate each claim and determine, on the basis of information provided by the affected person or affected employee, or additional information provided at the request of the administrator, whether or not such claim should be approved and, if approved, the amount of assistance offered. The administrator shall provide such determination, in writing, to such affected person or affected employee not later than sixty business days after having received the notice of claim, or, if the administrator requested additional information, not later than ten business days after receiving such additional information, and shall direct the Comptroller to pay any such assistance offered to such affected person or affected employee in the amount and for the duration determined by the administrator, if applicable.
- (g) For purposes of this section, a pending workers' compensation claim submitted by an affected person <u>or affected employee</u> shall not prevent the administrator from approving such person's claim for

assistance under this section, provided any workers' compensation benefits such affected person receives for the workers' compensation claim shall be offset by the amount of assistance such affected person receives for uncompensated leave under this section, as deemed appropriate by the presiding workers' compensation commissioner. Any assistance available under this section shall be offset by any workers' compensation benefits already paid to the affected person for the uncompensated leave or out-of-pocket medical costs, including payments made without prejudice. It shall be the responsibility of the administrator of the fund to notify the Workers' Compensation Commission of an available offset.

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(h) An affected person or affected employee may request that a determination made pursuant to subsection (f) of this section be reconsidered by the administrator's designee by filing a request with the administrator, on a form prescribed by the administrator, not later than twenty business days after the mailing of the notice of such determination. The administrator, not later than three business days after receipt of such request for reconsideration, shall designate an individual to conduct such reconsideration and shall submit to such designated individual all documents relating to such affected person's or affected employee's claim. The administrator's designee shall conduct any reconsideration requested by an affected person or affected employee, which shall consist of a de novo review of all relevant evidence, not later than twenty business days after such individual's designation. Such administrator's designee shall issue such designee's decision affirming, modifying or reversing the decision of the administrator not later than twenty business days after the designee's reconsideration of the determination and shall submit such decision in writing to the administrator and the affected person or affected employee. The decision shall include a short statement of findings that shall specify any assistance to be paid to the affected person or affected employee in accordance with subsection (f) of this section.

(i) Any statement, document, information or matter may be

- considered by the administrator or, on reconsideration, by the administrator's designee, if in the opinion of the administrator or designee, it contributes to a determination of the claim, whether or not the same would be admissible in a court of law.
- (j) There shall be no right of appeal by any affected person or affected employee claiming assistance under this section following the final decision of the administrator's designee issued pursuant to subsection (h) of this section.
- 289 (k) Any assistance provided to an affected person <u>or affected</u>
  290 <u>employee</u> under this section shall not be considered income for the
  291 purpose of the state's personal income tax law, corporation tax or any
  292 other tax laws.
  - (l) If a claim is paid to an affected person <u>or affected employee</u> erroneously or as a result of wilful misrepresentation by such affected person <u>or affected employee</u>, the administrator may seek repayment of benefits from the affected person <u>or affected employee</u> having received such compensation and may also, in the case of wilful misrepresentation, seek payment of a penalty in the amount of fifty per cent of the benefits paid as a result of such misrepresentation.
  - (m) On or before January 1, 2022, and monthly thereafter, and any other time at the request of the administrator, the Comptroller shall submit a report to the administrator indicating the value of the Connecticut Essential Workers COVID-19 Assistance Fund at the time of the report.
  - (n) On or before January 1, 2022, and at least quarterly thereafter, the administrator shall submit to the joint standing committee of the General Assembly having cognizance of matters relating to labor, in accordance with section 11-4a, a report on the financial condition of the Connecticut Essential Workers COVID-19 Assistance Fund. Such report shall include (1) an estimate of the fund's value as of the date of the report; (2) the effect of scheduled payments on the fund's value; (3) an

312 estimate of the monthly administrative costs necessary to operate the

program and the fund; and (4) any recommendations for legislation to

improve the operation or administration of the program and the fund.

This act shall take effect as follows and shall amend the following sections:			
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Section 1	from passage		31-900

## Statement of Legislative Commissioners:

In Subsection (g), "or affected employee" was added for consistency.

LAB Joint Favorable Subst.