

Raised Bill No. 339

February Session, 2020

LCO No. 1825



Referred to Committee on INSURANCE AND REAL ESTATE

Introduced by: (INS)

AN ACT CONCERNING THE INSURANCE DEPARTMENT'S RECOMMENDATIONS REGARDING CAPTIVE INSURANCE COMPANIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 38a-91aa of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2020*):
- As used in sections 38a-91aa to [38a-91tt] 38a-91uu, inclusive, [and]
- 4 <u>as amended by this act, sections 38a-91ww and 38a-91xx and section 2</u>
- 5 of this act:
- 6 (1) "Affiliated company" means any company in the same corporate
- 7 system as a parent, an industrial insured or a member organization by
- 8 virtue of common ownership, control, operation or management.
- 9 (2) "Agency captive insurance company" means a captive insurance
- 10 company that:
- 11 (A) Is owned or directly or indirectly controlled by one or more
- 12 insurance agents or insurance producers licensed in accordance with

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13 sections 38a-702a to 38a-702r, inclusive;

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- 14 (B) Only insures against risks covered by insurance policies sold, 15 solicited or negotiated through the insurance agents or insurance 16 producers that own or control such captive insurance company; and
- 17 (C) Does not insure against risks covered by any health insurance 18 policy or plan.
- (3) "Alien captive insurance company" means any insurance company formed to write insurance business for its parent and affiliated companies and licensed pursuant to the laws of an alien jurisdiction that imposes statutory or regulatory standards on companies transacting the business of insurance in such jurisdiction that the commissioner deems to be acceptable.
- 25 (4) "Association" means any legal association of individuals, 26 corporations, limited liability companies, partnerships, associations or 27 other entities [that has been in continuous existence for at least one 28 year,] where the association itself or some or all of the member 29 organizations:
 - (A) Directly or indirectly own, control or hold with power to vote all of the outstanding voting securities or other voting interests of an association captive insurance company incorporated as a stock insurer;
- 33 (B) Have complete voting control over an association captive 34 insurance company incorporated as a mutual corporation or formed as 35 a limited liability company; or
- 36 (C) Constitute all of the subscribers of an association captive 37 insurance company formed as a reciprocal insurer.
 - (5) "Association captive insurance company" means any company that insures risks of the member organizations of an association, and includes a company that also insures risks of such member organizations' affiliated companies or of the association.

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42 (6) "Branch business" means any insurance business transacted in this 43 state by a branch captive insurance company.

- (7) "Branch captive insurance company" means any alien captive insurance company or foreign captive insurance company licensed by the commissioner to transact the business of insurance in this state through a business unit with a principal place of business in this state.
- 48 (8) "Branch operations" means any business operations in this state of 49 a branch captive insurance company.
 - (9) "Captive insurance company" means any (A) pure captive insurance company, agency captive insurance company, association captive insurance company, industrial insured captive insurance company or special purpose financial captive insurance company that is domiciled in this state and formed or licensed under the provisions of sections 38a-91aa to 38a-91tt, inclusive, as amended by this act, or (B) branch captive insurance company.
 - (10) "Ceding insurer" means an insurance company, approved by the commissioner and licensed or otherwise authorized to transact the business of insurance or reinsurance in its state or country of domicile, that cedes risk to a special purpose financial captive insurance company pursuant to a reinsurance contract.
- 63 (11) "Commissioner" means the Insurance Commissioner.
- 64 (12) "Controlled unaffiliated business" means any person:
- (A) Who, (i) in the case of a pure captive insurance company, is not in the corporate system of a parent and the parent's affiliated companies, or (ii) in the case of an industrial insured captive insurance company, is not in the corporate system of an industrial insured and the industrial insured's affiliated companies;
 - (B) Who, (i) in the case of a pure captive insurance company, has an existing contractual relationship with a parent or one of the parent's

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- 72 affiliated companies, or (ii) in the case of an industrial insured captive
- 73 insurance company, has an existing contractual relationship with an
- 74 industrial insured or one of the industrial insured's affiliated companies;
- 75 and

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- 76 (C) Whose risks are managed by a pure captive insurance company 77 or an industrial insured captive insurance company, as applicable, in 78 accordance with section 38a-91qq.
 - (13) "Excess workers' compensation insurance" means, in the case of an employer that has insured or self-insured its workers' compensation risks in accordance with applicable state or federal law, insurance in excess of a specified per-incident or aggregate limit established by the commissioner.
- (14) "Foreign captive insurance company" means any insurance company formed to write insurance business for its parent and affiliated companies and licensed pursuant to the laws of a foreign jurisdiction that imposes statutory or regulatory standards on companies transacting the business of insurance in such jurisdiction that the commissioner deems to be acceptable.
- [(14)] (15) "Incorporated protected cell" means a protected cell that is established as a corporation or a limited liability company, separate from the sponsored captive insurance company, with which [it] such sponsored captive insurance company has entered into a participant contract.
- 95 [(15)] (16) "Industrial insured" means an insured:
- 96 (A) Who procures the insurance of any risk or risks by use of the 97 services of a full-time employee acting as an insurance manager or 98 buyer;
- 99 (B) Whose aggregate annual premiums for insurance on all risks total 100 at least twenty-five thousand dollars; and
- 101 (C) Who has at least twenty-five full-time employees.

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- [(16)] (17) "Industrial insured captive insurance company" means any company that insures risks of the industrial insureds that comprise an industrial insured group, and includes a company that also insures risks of such industrial insureds' affiliated companies.
- [(17)] (18) "Industrial insured group" means any group of industrial insureds that collectively:

- (A) Directly or indirectly own, control or hold with power to vote all of the outstanding voting securities or other voting interests of an industrial insured captive insurance company incorporated as a stock insurer;
- (B) Have complete voting control over an industrial insured captive insurance company incorporated as a mutual corporation or formed as a limited liability company; or
- 115 (C) Constitute all of the subscribers of an industrial insured captive 116 insurance company formed as a reciprocal insurer.
 - [(18)] (19) "Insurance securitization" or "securitization" means a transaction or a group of related transactions, which may include capital market offerings, that are effected through related risk transfer instruments and facilitating administrative agreements, in which all or part of the result of such transaction is used to fund a special purpose financial captive insurance company's obligations under a reinsurance contract with a ceding insurer and by which:
 - (A) A special purpose financial captive insurance company directly or indirectly obtains proceeds through the issuance of securities by such company or any other person; or
 - (B) A person provides, for the benefit of a special purpose financial captive insurance company, one or more letters of credit or other assets that the commissioner has authorized such company to treat as admitted assets for purposes of its annual report. "Insurance securitization" or "securitization" does not include the issuance of a

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- letter of credit for the benefit of the commissioner to satisfy all or part of
- 133 a special purpose financial captive insurance company's capital and
- surplus requirements under section 38a-91dd, as amended by this act.
- [(19)] (20) "Member organization" means any individual, corporation,
- limited liability company, partnership, association or other entity that
- 137 belongs to an association.
- [(20)] (21) "Mutual corporation" means a corporation organized
- 139 without stockholders and includes a nonprofit corporation with
- members.
- [(21)] (22) "Parent" means any individual, corporation, limited
- liability company, partnership or other entity that directly or indirectly
- owns, controls or holds with power to vote more than fifty per cent of
- the outstanding voting:
- 145 (A) Securities of a pure captive insurance company organized as a
- stock insurer; or
- 147 (B) Membership interests of a pure captive insurance company
- organized as a nonprofit corporation or as a limited liability company.
- [(22)] (23) "Participant" means any association, corporation, limited
- liability company, partnership, trust or other entity, and any affiliated
- 151 company thereof, that is insured by a sponsored captive insurance
- 152 company pursuant to a participant contract.
- [(23)] (24) "Participant contract" means a contract entered into by a
- sponsored captive insurance company and a participant by which the
- 155 sponsored captive insurance company insures the risks of the
- participant and limits the losses of each such participant to its pro rata
- share of the assets of one or more protected cells identified in such
- 158 participant contract.
- [(24)] (25) "Protected cell" means a separate account established by a
- sponsored captive insurance company, in which assets are maintained
- 161 for one or more participants in accordance with the terms of one or more

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- participant contracts to fund the liability of the sponsored captive insurance company assumed on behalf of such participants as set forth in such participant contracts.
- [(25)] (26) "Pure captive insurance company" means any company that insures risks of its parent and affiliated companies or controlled unaffiliated business.
- [(26)] (27) "Reinsurance contract" means a contract entered into by a special purpose financial captive insurance company and a ceding insurer by which the special purpose financial captive insurance company agrees to provide reinsurance to the ceding insurer for risks associated with the ceding insurer's insurance or reinsurance business.

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- [(27)] (28) "Risk retention group" means a captive insurance company organized under the laws of this state pursuant to the federal Liability Risk Retention Act of 1986, 15 USC 3901 et seq., as amended from time to time, as a stock insurer or mutual corporation, a reciprocal or other limited liability entity.
- [(28)] (29) "Security" has the same meaning as provided in section 36b-3 and includes any form of debt obligation, equity, surplus certificate, surplus note, funding agreement, derivative or other financial instrument that the commissioner designates as a security for purposes of sections 38a-91aa to 38a-91tt, inclusive, as amended by this act.
- [(29)] (30) "Special purpose financial captive insurance company" means a company that is licensed by the commissioner in accordance with section 38a-91bb, as amended by this act.
 - [(30)] (31) "Special purpose financial captive insurance company security" means a security issued by (A) a special purpose financial captive insurance company, or (B) a third party, the proceeds of which are obtained directly or indirectly by a special purpose financial captive insurance company.

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- [(31)] (32) "Sponsor" means any association, corporation, limited liability company, partnership, trust or other entity that is approved by the commissioner to organize and operate a sponsored captive insurance company and to provide all or part of the required
- [(32)] (33) "Sponsored captive insurance company" means a captive insurance company:

unimpaired paid-in capital and surplus.

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- (A) In which the minimum required unimpaired paid-in capital and surplus are provided by one or more sponsors;
- 201 (B) That insures risks of its participants only through separate 202 participant contracts; and
 - (C) That funds its liability to each participant through one or more protected cells and segregates the assets of each protected cell from the assets of other protected cells and from the assets of the sponsored captive insurance company's general account.
- [(33)] (34) "Surplus note" means an unsecured subordinated debt obligation possessing characteristics consistent with the National Association of Insurance Commissioners Statement of Statutory Accounting Principles No. 41, as amended from time to time, and as modified or supplemented by the commissioner.
- Sec. 2. (NEW) (*Effective July 1, 2020*) (a) The Commissioner of Revenue Services shall waive any and all penalties that would otherwise be due under section 38a-277 of the general statutes for any taxable period beginning on or after July 1, 2017, and ending prior to July 1, 2020, if the insured:
 - (1) Establishes a branch captive insurance company in this state, or transfers the domicile of its alien captive insurance company or foreign captive insurance company to this state in accordance with the provisions of section 38a-58a of the general statutes, not later than July 1, 2021; and

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- 222 (2) Pays all taxes and interest due and outstanding under section 38a-223 277 of the general statutes for all taxable periods ending on or after July 224 1, 2017, but before July 1, 2020, not later than forty-five days after such 225 insured satisfies the provisions of subdivision (1) of this subsection.
- (b) Any insured that satisfies the provisions of subsection (a) of this section shall not be liable for any taxes, interest and penalties that would otherwise be due under section 38a-277 of the general statutes for any taxable period ending prior to July 1, 2017.
- Sec. 3. Section 38a-91bb of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):
- 232 (a) Any captive insurance company, when permitted by its articles of 233 association, charter or other organizational document, may apply to the 234 [Insurance Commissioner] commissioner for a license to do the business 235 of insurance against any kind of loss, damage or liability properly a 236 subject of insurance, if such insurance is not prohibited by law or [is not] 237 disapproved by the commissioner as being contrary to public policy, 238 including life insurance, annuities, health insurance, as defined in 239 section 38a-469, and commercial risk insurance, as defined in section 240 38a-663, provided:
 - (1) No pure captive insurance company may insure any risks other than those of its parent and affiliated companies or controlled unaffiliated business;

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- (2) No association captive insurance company may insure any risks other than those of its association, the member organizations of its association, and the member organizations' affiliated companies;
- (3) No industrial insured captive insurance company may insure any risks other than those of (A) the industrial insureds that comprise the industrial insured group, (B) the industrial insureds' affiliated companies, or (C) the industrial insureds' controlled unaffiliated businesses;

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- 252 (4) No risk retention group may insure any risks other than those of 253 its members and owners;
- 254 (5) No captive insurance company may provide personal risk 255 insurance, as defined in section 38a-663, for private passenger motor 256 vehicle or homeowners insurance coverage or any component thereof;
- 257 (6) No captive insurance company may accept or cede reinsurance 258 except as provided in section 38a-91kk;

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- (7) Any captive insurance company may provide excess workers' compensation insurance to its parent and affiliated companies, unless prohibited by the laws of the state having jurisdiction over the transaction or by federal law. Any captive insurance company may reinsure a workers' compensation qualified self-insured plan of its parent and affiliated companies, unless prohibited by federal law;
- 265 (8) Any captive insurance company that provides life insurance, 266 annuities or health insurance shall comply with all applicable state and 267 federal laws.
 - (b) No captive insurance company shall do any insurance business in this state unless:
- (1) [It] <u>The captive insurance company</u> first obtains from the [Insurance Commissioner] <u>commissioner (A)</u> a license authorizing [it] <u>the captive insurance company</u> to do insurance business in this state, or (B) a conditional certificate of authority under subsection (f) of this <u>section</u>;
- [(2) Its board of directors or committee of managers or, in the case of a reciprocal insurer, its subscribers' advisory committee holds at least one meeting each year in this state;]
- [(3) It] (2) The captive insurance company maintains its principal place of business in this state; and
- [(4) It] (3) The captive insurance company appoints a registered agent

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- to accept service of process and to otherwise act on its behalf in this state.
- 282 Whenever such registered agent cannot with reasonable diligence be
- 283 found at the registered office of the captive insurance company, the
- 284 [Insurance Commissioner] commissioner shall be an agent of [such] the
- 285 captive insurance company upon whom any process, notice or demand
- 286 may be served.
- (c) (1) To be considered for a license, a captive insurance company
- 288 shall:
- (A) File with the commissioner a certified copy of its organizational
- 290 documents, a statement under oath of its president and secretary
- showing its financial condition, and any other statements or documents
- 292 required by the commissioner; and
- 293 (B) Submit to the commissioner for approval a description of the
- 294 coverages, deductibles, coverage limits and rates and such additional
- information as the commissioner may require. In the event of any
- subsequent material change in any item in such description, the captive
- insurance company shall submit to the commissioner for approval an
- 298 appropriate revision and shall not offer any additional kinds of
- insurance until a revision of such description is approved by the commissioner. The captive insurance company shall inform the
- 301 commissioner of any material change in rates not later than thirty days
- 302 after the adoption of such change.
- (2) Each applicant captive insurance company shall also file with the
- 304 commissioner evidence of the following:
- 305 (A) The amount and liquidity of the company's assets relative to the
- 306 risks to be assumed;
- 307 (B) The adequacy of the expertise, experience and character of the
- 308 persons who will manage the company;
- 309 (C) The overall soundness of the company's plan of operation;
- 310 (D) The adequacy of the loss prevention programs of the company's

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- 311 insureds; and
- 312 (E) Such other factors deemed relevant by the commissioner in
- ascertaining whether the proposed captive insurance company will be
- able to meet its policy obligations.
- 315 (3) Each applicant sponsored captive insurance company shall also
- 316 file with the commissioner:
- 317 (A) Materials demonstrating how the applicant will account for the
- 318 loss and expense experience of each protected cell at a level of detail
- deemed sufficient by the commissioner, and how [it] such applicant will
- 320 report such experience to the commissioner;
- 321 (B) A statement acknowledging that all financial records of the
- 322 sponsored captive insurance company, including records pertaining to
- 323 any protected cells, shall be made available for examination or
- inspection or by the commissioner or the commissioner's designee;
- 325 (C) All contracts or sample contracts between the sponsored captive
- insurance company and any participants; and
- (D) Evidence that expenses shall be allocated to each protected cell in
- 328 a fair and equitable manner.
- 329 (4) Each applicant special purpose financial captive insurance
- 330 company shall also:
- (A) Include with its plan of operation:
- 332 (i) A complete description of all significant transactions, including
- 333 reinsurance, reinsurance security arrangements, securitizations, related
- transactions or arrangements, and to the extent not included in the
- transactions listed in this clause, a complete description of all parties
- other than the special purpose financial captive insurance company and
- 337 the ceding insurer that will be involved in the issuance of special
- 338 purpose financial captive insurance company securities and a
- description of any pledge, hypothecation or grant of a security interest

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- 340 in any of the special purpose financial captive insurance company's 341 assets and in any stock or limited liability company interest in the 342 special purpose financial captive insurance company;
- 343 (ii) The source and form of the special purpose financial captive 344 insurance company's capital and surplus;
- 345 (iii) The proposed investment policy of the special purpose financial 346 captive insurance company;
- 347 (iv) A description of the underwriting, reporting and claims payment 348 methods by which losses covered by the reinsurance contract will be 349 reported, accounted for and settled;
- 350 (v) Pro forma balance sheets and income statements illustrating one 351 or more adverse case scenarios, as determined under criteria required 352 by the commissioner, for the performance of the special purpose 353 financial captive insurance company under all reinsurance contracts; 354 and
- 355 (vi) The proposed rate and method for discounting reserves, if the 356 special purpose financial captive insurance company is requesting 357 authority to discount its reserves;

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- (B) Submit an affidavit of its president, a vice president, its treasurer or its chief financial officer that includes the following statements, that to the best of such person's knowledge and belief after reasonable inquiry:
- (i) The proposed organization and operation of the special purpose financial captive insurance company comply with all applicable provisions of this chapter;
- (ii) The special purpose financial captive insurance company's investment policy reflects and takes into account the liquidity of assets and the reasonable preservation, administration and management of such assets with respect to the risks associated with the reinsurance contract and the insurance securitization transaction. With respect to a

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- special purpose financial captive insurance company, "management" means the board of directors, managing board or other individual or individuals vested with overall responsibility for the management of the affairs of such company, including, but not limited to, officers or other agents elected or appointed to act on behalf of such company; and
- (iii) The reinsurance contract and any arrangement for securing the special purpose financial captive insurance company's obligations under such reinsurance contract, including, but not limited to, any agreements or other documentation to implement such arrangement, comply with the provisions of this chapter; and
 - (C) Include with its application:

- (i) Copies of all agreements and documentation described in subparagraph (A) of this subdivision unless otherwise approved by the commissioner, and any other statements or documents required by the commissioner to evaluate the special purpose financial captive insurance company's application for licensure; and
- (ii) An opinion of qualified legal counsel, in a form acceptable to the commissioner, that the offer and sale of any special purpose financial captive insurance company securities complies with all applicable registration requirements or applicable exemptions from or exceptions to such requirements of the federal securities laws and that the offer and sale of securities by the special purpose financial captive insurance company itself comply with all registration requirements or applicable exemptions from or exceptions to such requirements of the securities laws of this state. Such opinion shall not be required as part of the application if the special purpose financial captive insurance company includes a specific statement in its plan of operation that such opinions will be provided to the commissioner in advance of the offer or sale of any special purpose financial captive insurance company securities.
- (5) A sponsored captive insurance company may apply to be licensed as a special purpose financial captive insurance company. Such company shall be subject to the provisions of sections 38a-91aa to 38a-

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- 91tt, inclusive, <u>as amended by this act,</u> applicable to a sponsored captive
- insurance company and to a special purpose financial captive insurance
- company. In the event of conflict between such provisions applicable to
- 405 a sponsored captive insurance company and to a special purpose
- 406 financial captive insurance company, the provisions applicable to a
- 407 special purpose financial captive insurance company shall control.
- 408 (6) Information submitted pursuant to this subsection shall be and
- 409 shall remain confidential and shall not be made public by the
- 410 commissioner or an employee or agent of the commissioner without the
- written consent of the company, except that:
- 412 (A) Such information may be discoverable by a party in a civil action
- 413 or contested case to which the captive insurance company that
- submitted such information is a party upon a showing by the party
- seeking to discover such information that:
- 416 (i) The information sought is relevant to and necessary for the
- 417 furtherance of such action or case;
- 418 (ii) The information sought is unavailable from other nonconfidential
- 419 sources; and
- 420 (iii) A subpoena issued by a judicial or administrative officer of
- 421 competent jurisdiction has been submitted to the commissioner,
- 422 provided such submission requirement shall not apply to a risk
- 423 retention group; and
- 424 (B) The commissioner may, in the commissioner's discretion, disclose
- 425 such information to a public official having jurisdiction over the
- 426 regulation of insurance in another state, provided:
- 427 (i) Such public official agrees, in writing, to maintain the
- 428 confidentiality of such information; and
- 429 (ii) The laws of the state in which such public official serves require
- such information to be and [to] remain confidential.

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(d) (1) Each captive insurance company shall pay to the commissioner a nonrefundable fee of eight hundred dollars for examining, investigating and processing its application for a license. The commissioner may retain legal, financial and examination services from outside the department for the licensing and financial oversight of a captive insurance company, the reasonable cost of which may be charged against such company. The provisions of subdivisions (2) to (5), inclusive, of subsection (k) of section 38a-14 shall apply to this subdivision.

- (2) Each captive insurance company shall pay a license fee for the first year of licensure and a renewal fee for each year thereafter as set forth in section 38a-11.
- (e) (1) If the commissioner finds that the documents and statements that a captive insurance company, other than a special purpose financial captive insurance company, has filed comply with the provisions of sections 38a-91aa to 38a-91tt, inclusive, as amended by this act, the commissioner may grant a license authorizing the company to do insurance business in this state until April first thereafter. The captive insurance company may apply to renew such license on such forms as the commissioner prescribes.
- (2) (A) The commissioner may grant a license authorizing a special purpose financial captive insurance company to do reinsurance business in this state until April first thereafter upon the commissioner's finding that (i) the proposed plan of operation provides for a reasonable and expected successful operation, (ii) the terms of the reinsurance contract and related transactions comply with sections 38a-91aa to 38a-91tt, inclusive, as amended by this act, (iii) the proposed plan of operation is not hazardous to any ceding insurer, and (iv) the insurance regulator of the state of domicile of each ceding insurer has notified the commissioner in writing or has otherwise provided assurance satisfactory to the commissioner that such regulator has approved or has not disapproved the transaction, provided the commissioner shall not be precluded from issuing a license to a special purpose financial

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captive insurance company if such regulator has not responded with respect to all or any part of the transaction.

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- (B) In conjunction with granting such license, the commissioner may issue an order to the special purpose financial captive insurance company of any additional provisions, terms or conditions regarding the organization, licensing or operation of such company that are not inconsistent with the provisions of this chapter and are deemed appropriate by the commissioner.
- (3) The commissioner shall not grant a license to a branch captive insurance company unless the alien captive insurance company or foreign captive insurance company grants the commissioner authority to examine the alien captive insurance company or foreign captive insurance company in the jurisdiction in which the alien captive insurance company or foreign captive insurance company is formed, operates or maintains books and records.
- (f) (1) The commissioner may, in the commissioner's sole discretion,
 grant to a captive insurance company a conditional certificate of
 authority to do insurance business in this state until the commissioner
 completes examining, investigating and processing the captive
 insurance company's application for a license if the captive insurance
 company submits to the commissioner:
- 485 (A) Evidence that the captive insurance company possesses capital 486 and surplus that satisfies the requirements under section 38a-91dd, as 487 amended by this act;
- 488 <u>(B) Such application and all other materials necessary for the</u>
 489 <u>commissioner to grant a license to the captive insurance company</u>
 490 pursuant to this section; and
 - (C) A statement of compliance by all persons who hold an ownership interest in the captive insurance company stating that, to the best of their knowledge and belief, such application and the materials described in subparagraph (B) of this subdivision satisfy:

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495	(i) All provisions of sections 38a-91aa to 38a-91tt, inclusive, as
496	amended by this act, and 38a-91ww to 38a-91xx, inclusive, that the
497	captive insurance company must satisfy in order for the commissioner
498	to grant a license to the captive insurance company pursuant to this
499	section; and
500	(ii) Any other requirements established by the commissioner that the
501	captive insurance company must satisfy in order for the commissioner
502	to grant to the captive insurance company a conditional certificate of
503	authority pursuant to this section.
504	(2) The commissioner may, in the commissioner's sole discretion,
505	summarily revoke a conditional certificate of authority granted to a
506	captive insurance company pursuant to subdivision (1) of this
507	subsection if the commissioner:
508	(A) Is unable to verify, within the six-month period beginning on the
509	date that the commissioner granted such conditional certificate of
510	authority to the captive insurance company, that the captive insurance
511	company possesses capital and surplus that satisfies the requirements
512	of section 38a-91dd, as amended by this act; or
513	(B) Determines that the application and all other materials that the
514	captive insurance company submitted to the commissioner to receive a
515	license pursuant to this section:
516	(i) Does not satisfy all provisions of sections 38a-91aa to 38a-91tt,
517	inclusive, as amended by this act, and 38a-91ww to 38a-91xx, inclusive,
518	that the captive insurance company must satisfy in order for the
519	commissioner to grant to such captive insurance company a license
520	pursuant to this section; or
521	(ii) Any other requirements established by the commissioner that the
522	captive insurance company must satisfy in order for the commissioner
523	to grant to the captive insurance company a conditional certificate of

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authority pursuant to this subsection.

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525	(3)	Each	captive	insurance	company	that	receives	from	the
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- 526 commissioner a conditional certificate of authority to do insurance
- 527 business in this state under this subsection shall comply with, and be
- 528 subject to, all provisions of sections 38a-91aa to 38a-91tt, inclusive, as
- 529 amended by this act, and 38a-91ww to 38a-91xx, inclusive, that are
- 530 applicable to the captive insurance company.
- 531 Sec. 4. Section 38a-91dd of the general statutes is repealed and the 532 following is substituted in lieu thereof (*Effective July 1, 2020*):
- 533 (a) (1) [The Insurance Commissioner] Except as provided in
- 534 subdivision (3) of this subsection, the commissioner shall not issue a
- 535 license to a captive insurance company or allow the company to retain
- 536 such license unless the company has and maintains unimpaired paid-in
- 537 capital and surplus of:
- 538 (A) In the case of a pure captive insurance company, not less than the
- 539 greater of:
- 540 (i) [two hundred fifty] Fifty thousand dollars; or
- 541 (ii) An amount that the commissioner determines is necessary for the
- 542 pure captive insurance company to meet such pure captive insurance
- 543 company's policy obligations;
- 544 (B) In the case of an association captive insurance company, not less
- 545 than five hundred thousand dollars;
- 546 (C) In the case of an industrial insured captive insurance company,
- 547 not less than five hundred thousand dollars;
- 548 (D) In the case of a risk retention group, not less than one million
- 549 dollars;
- 550 (E) In the case of a sponsored captive insurance company, not less
- 551 than two hundred twenty-five thousand dollars;
- 552 (F) In the case of a special purpose financial captive insurance

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553 company, not less than two hundred fifty thousand dollars; 554 (G) In the case of a sponsored captive insurance company licensed as 555 a special purpose financial captive insurance company, not less than five 556 hundred thousand dollars; and 557 (H) In the case of an agency captive insurance company, not less than 558 five hundred thousand dollars. 559 (2) (A) The [Insurance Commissioner] <u>commissioner</u> shall not issue a 560 license to a branch captive insurance company or allow the branch 561 <u>captive insurance</u> company to retain such license unless the <u>branch</u> 562 captive insurance company has and maintains, as security for the 563 payment of liabilities attributable to the branch operations: 564 (i) Not less than the greater of: 565 (I) [two hundred fifty] Fifty thousand dollars; or 566 (II) An amount that the commissioner determines is necessary to 567 secure the payment of liabilities attributable to the branch captive 568 insurance company's operations; and 569 (ii) Reserves on such insurance policies or such reinsurance contracts 570 as may be issued or assumed by the branch captive insurance company 571 through its branch operations, including reserves for losses, allocated 572 loss adjustment expenses, incurred but not reported losses and 573 unearned premiums with regard to business written through the branch 574 operations. The commissioner may permit a branch captive insurance 575 company to credit against any such reserves any [security for loss 576 reserves that the branch captive insurance company posts with a ceding 577 insurer or is posted by a reinsurer with the branch captive insurance 578 company, so long as such security remains posted.] assets belonging to: 579 (I) The branch captive insurance company that are held in trust for, or otherwise segregated or controlled by, a ceding insurer that secure 580

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the branch captive insurance company's reinsurance obligations to the

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ceding insurer; or

(II) A reinsurer that are held in trust for, or otherwise under the control of, the branch captive insurance company and secure the reinsurer's reinsurance obligations to the branch captive insurance company.

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- 587 (B) The amounts required under subparagraph (A) of this subdivision may be held, with the prior approval of the commissioner, in the form of:
- 590 (i) [a] \underline{A} trust formed under a trust agreement and funded by assets 591 acceptable to the commissioner; [,]
- 592 (ii) [an] <u>An</u> irrevocable letter of credit issued or confirmed by a bank 593 approved by the commissioner; [,]
- (iii) [with] <u>With</u> respect to the amount required under subparagraph (A)(i) of this subdivision only, cash on deposit with the commissioner; [,] or
- 597 (iv) [any] <u>Any</u> combination [thereof] <u>of the forms described in</u> 598 <u>subparagraphs (B)(i) to (B)(iii), inclusive, of this subdivision.</u>
 - (3) The commissioner may exempt a branch captive insurance company from the provisions of subdivisions (1) and (2) of this subsection if the branch captive insurance company is a foreign captive insurance company and the commissioner, in the commissioner's discretion, determines that the branch captive insurance company is financially stable.
- [(b) The commissioner may adopt regulations, in accordance with chapter 54, to establish additional capital and surplus requirements based upon the type, volume and nature of insurance business transacted.]
 - [(c)] (b) Notwithstanding any other provision of this section, the commissioner shall have the discretion to allow a captive insurance company, other than a captive insurance company organized as a risk retention group, to maintain less than the required unimpaired paid-in

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- 613 capital and surplus set forth in subsection (a) of this section. The
- 614 commissioner shall consider the type, volume and nature of the
- 615 insurance or reinsurance business transacted by such a captive
- 616 insurance company in establishing the amount of unimpaired paid-in
- 617 capital and surplus the company is required to maintain.
- 618 [(d)] (c) Except as specified in subdivision (2) of subsection (a) of this
- 619 section, capital and surplus may be in the form of cash or an irrevocable
- 620 letter of credit issued by a bank approved by the commissioner.
- 621 (d) The commissioner may adopt regulations, in accordance with
- 622 chapter 54, to establish additional capital and surplus requirements
- 623 based upon the type, volume and nature of insurance business
- 624 transacted.
- 625 Sec. 5. Subsection (h) of section 38a-91ff of the general statutes is
- 626 repealed and the following is substituted in lieu thereof (*Effective July 1*,
- 627 2020):
- 628 (h) In the case of a captive insurance company licensed as a branch
- 629 captive insurance company, the alien captive insurance company or
- 630 foreign captive insurance company shall petition the commissioner to
- 631 issue a certificate setting forth the commissioner's finding that, after
- 632 considering the character, reputation, financial responsibility, insurance
- 633 experience, and business qualifications of the officers and directors of
- 634 the alien captive insurance company or foreign captive insurance 635 company, the licensing and maintenance of the branch operations will
- 636 promote the general good of the state. The alien captive insurance
- 637 company or foreign captive insurance company may register to do
- 638 business in this state after the commissioner's certificate is issued.
- 639 Sec. 6. Subdivision (1) of subsection (b) of section 38a-91gg of the
- 640 general statutes is repealed and the following is substituted in lieu
- 641 thereof (Effective July 1, 2020):
- 642 (b) (1) (A) [Prior] Except as provided in subparagraph (B) of this
- 643 subdivision, prior to March first of each year and, in the case of pure

LCO No. 1825 **22** of 28 captive insurance companies and industrial insured captive insurance companies, prior to March fifteenth of each year, each captive insurance company [other than a branch captive insurance company] shall [submit] file with [to] the [Insurance Commissioner] commissioner a report of [its] the captive insurance company's financial condition verified by oath of two [of its] executive officers of the captive insurance company. The commissioner shall establish the form and content of the annual report to be filed by special purpose captive insurance companies.

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(B) [In the case of branch captive insurance companies, prior to March first of each year, each such company] Each branch captive insurance company shall [submit to] file with the commissioner a copy of all reports and statements required to be filed under the laws of the jurisdiction in which the alien captive insurance company or foreign captive insurance company is formed. Such reports and statements shall be verified by oath of two [of its] executive officers of the branch captive insurance company and filed with the commissioner on the same day that such reports and statements must be filed in the domiciliary jurisdiction of the alien captive insurance company or foreign captive insurance company. If the commissioner is satisfied that the annual report filed by the alien captive insurance company or foreign captive insurance company in [its] the domiciliary jurisdiction of the alien captive insurance company or foreign captive insurance company provides adequate information concerning the financial condition of [the alien captive insurance company] the branch captive insurance company, the commissioner may waive the requirement for completion of the [captive] annual [statement for business written in the alien jurisdiction.] report required under subparagraph (A) of this subdivision. If the commissioner is not satisfied with such reports and statements, or if the branch captive insurance company is not required to file such reports and statements in the domiciliary jurisdiction of the alien captive insurance company or foreign captive insurance company, the branch captive insurance company shall file a report, at a time and in a form and manner prescribed by the commissioner, that provides the

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678 commissioner with adequate information concerning the financial 679 condition of the branch captive insurance company.

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- Sec. 7. Subsection (a) of section 38a-91hh of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2020):
- 683 (a) (1) [At least once every three years, and additionally whenever] 684 Except as provided in subdivision (3) of this subsection, the [Insurance 685 Commissioner or the commissioner's designee shall, 686 whenever the commissioner determines it to be prudent, [the 687 commissioner or the commissioner's designee shall visit each captive 688 insurance company and thoroughly] but not less frequently than once 689 every five years, inspect and examine [its] each captive insurance 690 company's affairs to ascertain [its] the captive insurance company's financial condition, [its] the captive insurance company's ability to fulfill 692 its obligations and whether [it] the captive insurance company has 693 complied with the provisions of sections 38a-91aa to 38a-91tt, inclusive, 694 as amended by this act, and any other applicable provisions of this title. 695 The commissioner may extend the three-year period to five years, 696 provided a captive insurance company is subject to a comprehensive 697 annual audit during such period by independent auditors approved by 698 the commissioner and of a scope satisfactory to the commissioner.]
 - (2) The examination of a branch captive insurance company pursuant to this section shall be of branch business and branch operations only, as long as the branch captive insurance company provides annually to the commissioner a certificate of compliance or its equivalent, issued by or filed with the licensing authority of the jurisdiction in which the branch captive insurance company is formed, and demonstrates to the commissioner's satisfaction that it is operating in sound financial condition in accordance with all applicable laws and regulations of such jurisdiction.
 - (3) The commissioner may waive the requirement that the commissioner or the commissioner's designee inspect and examine a

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- Sec. 8. Subsection (a) of section 38a-91ii of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):
- (a) (1) The commissioner may, at any time, for cause, suspend, revoke or refuse to renew any license of a captive insurance company, or in lieu of or in addition to suspension or revocation of such license, the commissioner, after reasonable notice to and hearing of any holder of such license, may impose a fine not to exceed ten thousand dollars. Such hearings may be held by the commissioner or any person designated by the commissioner. For purposes of this subsection, cause for such administrative action shall include, but not be limited to, the following reasons: (A) Insolvency or impairment of capital or surplus; (B) failure to meet the requirements of section 38a-91dd, as amended by this act; (C) refusal or failure to [submit] <u>file</u> an annual report, as required by section 38a-91gg, as amended by this act, or any other report or statement required by law or by lawful order of the commissioner; (D) failure to comply with the provisions of its own charter, bylaws or other organizational document; (E) failure to submit to or pay the cost of examination or any legal obligation relative thereto; (F) use of methods that, although not otherwise specifically prohibited by law, nevertheless render its operation detrimental or its condition unsound with respect to the public or to its policyholders; or (G) failure otherwise to comply with the laws of this state.
 - (2) Any captive insurance company aggrieved by the action of the commissioner in suspending, revoking or refusing to renew a license or in imposing a fine may appeal therefrom, in accordance with the provisions of section 4-183, except venue for such appeal shall be in the judicial district of New Britain. Appeals under this section shall be privileged in respect to the order of trial assignment.
- Sec. 9. Subparagraph (A) of subdivision (2) of subsection (g) of section

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- (A) Proceeds from a special purpose financial captive insurance company securitization or letters of credit or other assets described in subdivision [(18)] (19) of section 38a-91aa, as amended by this act;
- Sec. 10. Section 38a-91uu of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):
- 749 (a) For the purposes of this section, [unless the context otherwise 750 requires:
- (1) "Dormant captive insurance company" means a pure captive insurance company, a sponsored captive insurance company or an industrial insured captive insurance company, each as defined in section 38a-91aa, that has:
- 755 (A) Ceased transacting insurance business; and
- 756 (B) No liabilities associated with any insurance business that 757 occurred, or insurance policy that was issued, prior to, on or after the 758 filing of its application for a certificate of dormancy under subsection 759 (b) of this section; and
- 760 (2) "Insurance business"] <u>"insurance business"</u> means the business of insurance, as defined in section 38a-905.
- (b) (1) [A dormant captive insurance company that is domiciled in this state may apply to the Insurance Commissioner for] The commissioner may issue to a pure captive insurance company, sponsored captive insurance company or industrial insured captive insurance company a certificate of dormancy if such company:
- 767 (A) Files with the commissioner, in a form and manner prescribed by
 768 the commissioner, an application for such certificate;
- 769 (B) Has ceased transacting insurance business; and

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(C) Has no liabilities associated with any insurance business that occurred, or insurance policy that was issued, prior to, on or after the date that such company files an application with the commissioner pursuant to subparagraph (A) of this subdivision.

- (2) [The] Each certificate of dormancy issued by the commissioner pursuant to subdivision (1) of this subsection shall be subject to renewal once every two years [,] and shall be forfeited if the [dormant captive insurance company] pure captive insurance company, sponsored captive insurance company or industrial insured captive insurance company that receives such certificate commences transacting insurance business or fails to timely renew such certificate.
- (c) [A dormant captive insurance company] <u>Each pure captive</u> insurance company, sponsored captive insurance company or industrial <u>insured captive insurance company</u> that [has been issued] <u>receives or renews</u> a certificate of dormancy <u>under subsection</u> (b) of this section shall:
- (1) Possess and maintain unimpaired, paid-in capital and surplus of not less than twenty-five thousand dollars;
- (2) Not later than March [15, 2018] <u>fifteenth</u>, annually, submit to the commissioner a report on the financial condition of such company, verified by oath of two executive officers of such company, in such form as the commissioner prescribes; and
- (3) Pay the license renewal fee specified in section 38a-11 for a captive insurance company.

This act shal sections:	l take effect as follows and	shall amend the following
Section 1	July 1, 2020	38a-91aa
Sec. 2	July 1, 2020	New section
Sec. 3	July 1, 2020	38a-91bb
Sec. 4	July 1, 2020	38a-91dd
Sec. 5	July 1, 2020	38a-91ff(h)

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Sec. 6	July 1, 2020	38a-91gg(b)(1)
Sec. 7	July 1, 2020	38a-91hh(a)
Sec. 8	July 1, 2020	38a-91ii(a)
Sec. 9	July 1, 2020	38a-91ss(g)(2)(A)
Sec. 10	July 1, 2020	38a-91uu

Statement of Purpose:

To: (1) Amend certain captive insurance company definitions; (2) provide tax amnesty to an insured that establishes a branch captive insurance company in, or transfers domicile of its alien captive insurance company or foreign captive insurance company to, this state; (3) modify licensing requirements; (4) authorize the Insurance Commissioner to license foreign captive insurance companies, and issue unlicensed captive insurance companies a conditional certificate of authority; (5) reduce capitalization requirements for pure captive and branch captive insurance companies; (6) authorize the commissioner to exempt foreign branch captive insurance companies from minimum capitalization requirements; (7) authorize foreign captive insurance companies to register to do business in this state; and (8) authorize the commissioner to waive the requirement that (A) alien captive insurance companies and foreign captive insurance companies file an annual report concerning their financial condition; and (B) the commissioner periodically examine the financial condition of pure captive insurance companies.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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