

General Assembly

February Session, 2024

## Raised Bill No. 288

LCO No. **2255** 

Referred to Committee on EDUCATION

Introduced by: (ED)

## AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE DEPARTMENT OF ADMINISTRATIVE SERVICES REGARDING THE SCHOOL BUILDING PROJECTS STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. Subsection (k) of section 10-285a of the 2024 supplement to

the general statutes is repealed and the following is substituted in lieu
thereof (*Effective July 1, 2024*):

4 (k) [The] For applications submitted on and after July 1, 2024, the 5 percentage of school building project grant money a local or regional board of education [for a municipality deemed to be an inclusive 6 7 municipality by the Commissioner of Housing] may be eligible to 8 receive shall be increased by five percentage points if, prior to December 9 first of the year in which the board submits an application for a grant, 10 such board submits a written determination issued by the 11 Commissioner of Housing within such year finding that the 12 municipality in which the school building project is to occur has been 13 deemed to be an inclusive municipality. As used in this subsection, 14 "inclusive municipality" means any municipality that: (1) Has a total

15 population, as defined in section 10-261, that is greater than six 16 thousand; (2) has less than ten per cent of its housing units determined 17 by the commissioner to be affordable; (3) has adopted and maintains 18 zoning regulations that (A) promote fair housing, as determined by the 19 commissioner, (B) provide a streamlined process for the approval of the 20 development of multifamily housing of three units or more, (C) permit 21 mixed-use development, and (D) allow accessory dwelling units; and 22 (4) has constructed new affordable housing units that (A) are restricted, 23 through deeds, covenants or other means, to individuals or families 24 whose income is eighty per cent or less of the state median income, and 25 (B) equal at least one per cent of such town's total housing units in the 26 three years immediately preceding the submission of an application 27 under this section.

Sec. 2. Section 10-285c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

30 For school building projects approved by the General Assembly after 31 July 1, 1993, if state reimbursement pursuant to the provisions of this 32 chapter or any special act, for the acquisition, purchase or construction 33 of a building was for ninety-five or more per cent of the eligible costs of 34 such acquisition, purchase or construction and such building ceases to 35 be used for the purpose for which the grant was provided within twenty 36 years of the date of approval by the General Assembly of the project, 37 title to the building shall revert to the state unless the Commissioner of 38 [Education] <u>Administrative Services</u> decides otherwise for good cause.

Sec. 3. Section 10-286e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

(a) If the Department of Administrative Services does not complete
an audit of a school building project during the five-year period from
the date the school district files a notice of project completion with the
department, the department shall conduct a limited scope audit of such
project. The limited scope audit shall review (1) the total amount of
expenditures reported, (2) any off-site improvements, (3) adherence to

47 authorized space specifications, (4) interest costs on temporary notes
48 and bonds, and (5) any other matter the Commissioner of
49 Administrative Services deems appropriate.

50 (b) The department shall not make any adjustment to a school 51 construction grant based on the result of an audit finding that a change 52 order was not publicly bid.

53 [(c) Notwithstanding the provisions of this section, the Commissioner 54 of Administrative Services may waive any audit deficiencies found 55 during an audit of a school building project conducted pursuant to this 56 section if the commissioner determines that granting such waiver is in 57 the best interest of the state.]

58 Sec. 4. Subsection (a) of section 10-287 of the general statutes is 59 repealed and the following is substituted in lieu thereof (*Effective July 1*, 60 2024):

61 (a) A grant for a school building project under this chapter [to meet 62 project costs not eligible for state financial assistance under section 10-63 287a] shall be paid in installments, the number and time of payment of 64 which shall correspond to the number and time of principal installment 65 payments on municipal bonds, including principal payments to retire 66 temporary notes renewed for the third and subsequent years pursuant 67 to section 7-378a or 7-378e, issued for the purpose of financing such costs and shall be equal to the state's share of project costs per principal 68 69 installment on municipal bonds or notes, except in cases where the 70 project has been fully paid for, in which case the number of installments 71 shall be five or, in the case of a regional agricultural science and 72 technology education center or a cooperative regional special 73 educational facility, shall be one; provided final payment shall not be 74 made prior to an audit conducted by the State Board of Education for 75 each project for which a final calculation was not made prior to July 31, 76 1983. Grants under twenty-five thousand dollars shall be paid in one 77 lump sum. The Commissioner of Administrative Services shall certify 78 to the State Comptroller, upon completion of the issuance of bonds or

79 such renewal of temporary notes to finance each school building project, 80 the dates and amounts of grant payments to be made pursuant to this 81 chapter and the State Comptroller shall draw an order on the State 82 Treasurer upon such certification to pay the amounts so certified when 83 due. All site acquisition and project cost grant payments shall be made 84 at least ten days prior to the principal payment on bonds or temporary 85 notes related thereto or short-term financing issued to finance such site 86 acquisition or project. Annual grant installments paid pursuant to this 87 section on principal installment payments to retire temporary notes 88 renewed pursuant to section 7-378a or 7-378e shall be based each year 89 on the amount required to be retired pursuant to said sections, as 90 adjusted for any ineligible project costs, and shall be paid only if at the 91 time such temporary notes are renewed the rate of interest applicable to 92 such notes is less than the rate of interest that would be applicable with 93 respect to twenty-year bonds if issued at the time of such renewal. The 94 determination related to such rates of interest pursuant to this 95 subsection may be reviewed and shall be subject to approval by the 96 Commissioner of Administrative Services prior to renewal of such 97 notes. In the event that a school building project is not completed at the 98 time bonds or temporary notes related thereto are issued to finance the 99 project, the certification of the grant payments made pursuant to this 100 section by the Commissioner of Administrative Services may be based 101 on estimates, provided upon completion of such project and notification 102 of final acceptance to the state, the Commissioner of Administrative 103 Services shall adjust and recertify the dates and amounts of subsequent 104 grant payments based on the state's share of final eligible costs.

105 Sec. 5. Section 10-287c of the general statutes is repealed and the 106 following is substituted in lieu thereof (*Effective July 1, 2024*):

107 [(a)] The [State Board of Education] <u>Commissioner of Administrative</u> 108 <u>Services</u> is authorized to prescribe such rules and regulations as may be 109 necessary to implement the provisions of this chapter, provided any 110 rules or regulations to implement the provisions of sections 10-283 [,] 111 <u>and 10-287, as amended by this act</u>, [10-287a, 10-292d and subsection (d) 112 of section 10-292m] shall be prescribed in consultation with the 113 Secretary of the Office of Policy and Management. [Whenever the 114 Commissioner of Education has made a commitment for a grant on or 115 before June 30, 2011, prior to the completion of a project as provided in 116 section 10-287a, and said commissioner has made advances thereon as 117 provided in said section, any such regulations prescribed in accordance 118 with this section which were in effect at the time of such commitment 119 and advances shall be applicable to any additional commitment and 120 subsequent advances with respect to such project.]

- 121 [(b) Not later than June 30, 2013, the Commissioner of Administrative 122 Services, in consultation with the Commissioner of Education, shall 123 adopt regulations in accordance with the provisions of chapter 54 in 124 order to implement the provisions of this chapter. Such regulations shall 125 apply to any project for which a grant application is filed with the 126 Department of Education on or after July 1, 2013.]
- Sec. 6. Section 10-287d of the 2024 supplement to the general statutes,
  as amended by section 59 of public act 23-205, is repealed and the
  following is substituted in lieu thereof (*Effective July 1, 2024*):

130 For the purposes of funding (1) grants to projects that have received 131 approval of the Department of Administrative Services pursuant to 132 sections 10-287, as amended by this act, [and 10-287a,] subsection (a) of 133 section 10-65 and section 10-76e, (2) grants to assist school building 134 projects to remedy safety and health violations and damage from fire 135 and catastrophe, and (3) technical education and career school projects 136 pursuant to section 10-283b, the State Treasurer is authorized and 137 directed, subject to and in accordance with the provisions of section 3-138 20, as amended by this act, to issue bonds of the state from time to time 139 in one or more series in an aggregate amount not exceeding thirteen 140 billion eight hundred sixty-two million one hundred sixty thousand 141 dollars. Bonds of each series shall bear such date or dates and mature at 142 such time or times not exceeding thirty years from their respective dates 143 and be subject to such redemption privileges, with or without premium, 144 as may be fixed by the State Bond Commission. They shall be sold at not 145 less than par and accrued interest and the full faith and credit of the state

146 is pledged for the payment of the interest thereon and the principal 147 thereof as the same shall become due, and accordingly and as part of the 148 contract of the state with the holders of said bonds, appropriation of all 149 amounts necessary for punctual payment of such principal and interest 150 is hereby made, and the State Treasurer shall pay such principal and interest as the same become due. The State Treasurer is authorized to 151 152 invest temporarily in direct obligations of the United States, United 153 States agency obligations, certificates of deposit, commercial paper or 154 bank acceptances such portion of the proceeds of such bonds or of any 155 notes issued in anticipation thereof as may be deemed available for such 156 purpose.

157 Sec. 7. Section 10-287e of the general statutes is repealed and the 158 following is substituted in lieu thereof (*Effective July 1, 2024*):

159 All moneys received by the state in payment of the principal of and 160 the interest on bonds purchased and held by the state under the 161 provisions of section 10-287b of the 1969 supplement to the general 162 statutes, together with all net earnings on the temporary investment 163 thereof, shall comprise a fund to be designated "School Building 164 Construction Fund" and the moneys in said fund shall be used to pay 165 the principal of and the interest on bonds issued by the State Treasurer 166 under sections 10-287d, as amended by this act, [and 10-292k,] and of 167 notes, to the extent not paid by renewal notes, issued in anticipation of 168 the receipt of the proceeds of such bonds.

169 Sec. 8. Section 10-66i of the general statutes is repealed and the 170 following is substituted in lieu thereof (*Effective July 1, 2024*):

All state statutes concerning education, including provisions for eligibility for state aid and the payment of grants in accordance with the provisions of sections 10-283, 10-286d, 10-287, <u>as amended by this act</u>, <u>and 10-288 [, 10-292d and 10-292l]</u> with respect to bonds, notes or other obligations issued by a regional educational service center to finance building projects approved by the Commissioner of Education, shall apply to the operation of regional educational service centers. 178 Notwithstanding the provisions of any other section of the general
179 statutes, the board of a center shall be eligible to receive direct payment
180 pursuant to the provisions of section 10-76g.

Sec. 9. Subparagraph (A) of subdivision (1) of subsection (g) of section
3-20 of the 2024 supplement to the general statutes is repealed and the
following is substituted in lieu thereof (*Effective July 1, 2024*):

184 (g) (1) (A) With the exception of refunding bonds, whenever a bond act empowers the State Bond Commission to authorize bonds for any 185 186 project or purpose or projects or purposes, and whenever the State Bond 187 Commission finds that the authorization of such bonds will be in the 188 best interests of the state, it shall authorize such bonds by resolution 189 adopted by the approving vote of at least a majority of said commission. 190 No such resolution shall be so adopted by the State Bond Commission 191 unless it finds that:

192 (i) There has been filed with it (I) any human services facility 193 colocation statement to be filed with the Secretary of the Office of Policy 194 and Management, if so requested by the secretary, pursuant to section 195 4b-23; (II) a statement from the Commissioner of Agriculture pursuant 196 to section 22-6, for projects which would convert twenty-five or more 197 acres of prime farmland to a nonagricultural use; (III) prior to the 198 meeting at which such resolution is to be considered, any capital 199 development impact statement required to be filed with the Secretary of 200 the Office of Policy and Management; (IV) a statement as to the full cost 201 of the project or purpose when completed and the estimated operating 202 cost for any structure, equipment or facility to be constructed or 203 acquired; and (V) such requests and such other documents as it or such 204 bond act requires, provided no resolution with respect to any school 205 building project financed pursuant to section 10-287d, as amended by 206 this act, [or any interest subsidy financed pursuant to section 10-292k] shall require the filing of any statements pursuant to this clause and 207 208 provided further any resolution requiring a capital impact statement 209 shall be deemed not properly before the State Bond Commission until 210 such capital development impact statement is filed; and

(ii) Such authorization does not exceed the limit specified undersubdivision (2) of subsection (d) of this section.

- 213 Sec. 10. Sections 3-76t, 10-285f, 10-285h, 10-287a, 10-287f, 10-287j and
- 214 10-292c to 10-292n, inclusive, of the general statutes are repealed.
- 215 (Effective July 1, 2024)

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2024	10-285a(k)
Sec. 2	July 1, 2024	10-285c
Sec. 3	July 1, 2024	10-286e
Sec. 4	July 1, 2024	10-287(a)
Sec. 5	July 1, 2024	10-287c
Sec. 6	July 1, 2024	10-287d
Sec. 7	July 1, 2024	10-287e
Sec. 8	July 1, 2024	10-66i
Sec. 9	July 1, 2024	3-20(g)(1)(A)
Sec. 10	July 1, 2024	Repealer section

## Statement of Purpose:

To implement the recommendations of the Department of Administrative Services regarding the school building projects statutes by (1) clarifying the process for receiving a reimbursement rate incentive for being an inclusive municipality, (2) updating such statutes and repealing obsolete statutes, and (3) making other minor and conforming changes.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]