

General Assembly

Raised Bill No. 182

February Session, 2022

LCO No. 1691



Referred to Committee on BANKING

Introduced by: (BA)

AN ACT ESTABLISHING A FIRST-TIME HOMEBUYER SAVINGS ACCOUNT AND TAX DEDUCTION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (*Effective January 1, 2023*) (a) For the purposes of this section:
- 3 (1) "Account holder" means an individual who, either individually or jointly with another individual, establishes a first-time homebuyer
- 5 savings account;
- 6 (2) "Allowable closing costs" means the disbursements listed on a
- 7 settlement statement concerning a transaction involving the purchase of
- 8 a single-family residence in this state by a qualified beneficiary to serve
- 9 as the qualified beneficiary's primary residence;
- 10 (3) "Commissioner" means the Commissioner of Revenue Services;
- 11 (4) "Eligible costs" means the down payment and all allowable closing
- 12 costs paid or reimbursed by a qualified beneficiary to purchase a single-
- 13 family residence in this state to serve as the qualified beneficiary's

LCO No. 1691 **1** of 15

- 14 primary residence;
- 15 (5) "Financial institution" means a bank, out-of-state bank,
- 16 Connecticut credit union, federal credit union or out-of-state credit
- union, as those terms are defined in section 36a-2 of the general statutes,
- and any affiliate or third-party provider of such entities;
- 19 (6) "First-time homebuyer" means an individual who did not own or
- 20 purchase, either individually or jointly with another person, a single-
- 21 family residence prior to the closing date of a real estate transaction
- 22 involving the purchase of a single-family residence in this state by the
- 23 individual;
- 24 (7) "First-time homebuyer savings account" means an account
- 25 established by one or more account holders with a financial institution
- that the account holders designate, on such account holders' return for
- 27 the tax imposed under chapter 229 of the general statutes for a taxable
- 28 year beginning on or after January 1, 2024, as an account exclusively
- 29 containing funds to pay or reimburse eligible costs incurred by the
- 30 qualified beneficiary of the account;
- 31 (8) "Qualified beneficiary" means a first-time homebuyer who is an
- account holder and designated as the qualified beneficiary of a first-time
- 33 homebuyer savings account and resides in the single-family residence
- in this state that is purchased with the funds deposited in such account;
- 35 (9) "Settlement statement" means the statement of receipts and
- disbursements for a transaction related to real estate, including, but not
- 37 limited to, a statement prescribed pursuant to the Real Estate Settlement
- 38 Procedures Act of 1974, 12 USC Section 2601 et seq., as amended from
- 39 time to time, and regulations adopted thereunder; and
- 40 (10) "Single-family residence" means a single-family residential
- 41 dwelling, including, but not limited to, a mobile manufactured home or
- 42 a residential unit in a cooperative, common interest community or
- 43 condominium.

LCO No. 1691 2 of 15

(b) For purposes of implementing the deduction allowed under subparagraph (B) of subdivision (20) of subsection (a) of section 12-701

of the general statutes, as amended by this act, the commissioner shall

prepare forms for (1) the designation of accounts as first-time

homebuyer savings accounts, (2) the designation of qualified

49 beneficiaries, and (3) account holders to submit to the commissioner the

50 information described in subparagraph (B) of subdivision (1) of

subsection (d) of this section and any additional information that the

commissioner reasonably requires pursuant to the provisions of this

53 section.

44

45

46

47

48

51

52

54

55

56

57

58

59

60

61

62

63

64

65

66 67

68

69

70

71

72

73

74

- (c) An individual may establish one or more first-time homebuyer savings accounts with a financial institution. Two individuals may jointly establish and serve as the account holders of a first-time homebuyer savings account, provided such account holders shall file a joint return for the tax imposed under chapter 229 of the general statutes for each taxable year during which such account exists. The account holder or account holders shall, not later than April fifteenth of the taxable year immediately following the taxable year during which such account holder or account holders established a first-time homebuyer savings account, designate the qualified beneficiary of such account. The account holder or account holders of a first-time homebuyer savings account may designate a new qualified beneficiary of the account at any time, provided there shall not be more than one qualified beneficiary of such account at any time. No individual may establish or serve as an account holder of multiple first-time homebuyer savings accounts that have the same qualified beneficiary. First-time homebuyer savings accounts shall exclusively contain cash and there shall be no limit on the amount of contributions made to, or contained in, such accounts. Any person may contribute to a first-time homebuyer savings account. The account holder or account holders may invest funds deposited in a firsttime homebuyer savings account in money market funds.
- 75 (d) (1) Each account holder shall:
- 76 (A) Not use any portion of the funds deposited in a first-time

LCO No. 1691 3 of 15

- 77 homebuyer savings account to pay any administrative fees or expenses,
- 78 other than service fees imposed by the depository financial institution,
- 79 for such account;

- 80 (B) Submit to the commissioner such account holder's tax return for 81 each taxable year beginning on or after January 1, 2023, during which a 82 first-time homebuyer savings account established by such account 83 holder exists, along with:
 - (i) Any information required by the commissioner concerning such first-time homebuyer savings account for purposes of implementing the deduction allowed under subparagraph (B) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act;
 - (ii) The Internal Revenue Service Form 1099 issued by the depository financial institution for such first-time homebuyer savings account; and
 - (iii) If such account holder withdrew funds from such first-time homebuyer savings account during the taxable year that is the subject of such return, a detailed accounting of all eligible costs and ineligible costs paid or reimbursed using such funds during such taxable year and the balance of funds remaining in such account.
 - (2) Each account holder may withdraw all, or any portion of, the funds contributed to and deposited in a first-time homebuyer savings account and deposit such funds in another first-time homebuyer savings account established by such account holder at any financial institution.
 - (e) (1) The commissioner may require that financial institutions furnish certain information about each first-time homebuyer account.
 - (2) No financial institution shall be required to (A) designate an account as a first-time homebuyer savings account, (B) track the use of any funds withdrawn from a first-time homebuyer savings account, or (C) allocate funds in a first-time homebuyer savings account among account holders.

LCO No. 1691 **4** of 15

- (4) Upon receiving proof of the death of an account holder and all other information required by any contract governing a first-time homebuyer savings account established by the account holder, the depository financial institution shall distribute the funds in the first-time homebuyer savings account in accordance with the terms of such contract.
- (f) (1) Except as provided in subdivision (2) of this subsection, each account holder who withdraws funds from a first-time homebuyer savings account for any reason other than paying or reimbursing the qualified beneficiary of such account for eligible costs incurred by such qualified beneficiary shall be liable to this state for a civil penalty in an amount not to exceed ten per cent of the withdrawn amount. Such civil penalty shall be collectible by the commissioner. If such funds were deducted by an account holder in accordance with subparagraph (B) of subdivision (20) of subsection (a) of section 12-701 of the general statutes, as amended by this act, then such withdrawn funds shall be considered income.
- (2) No account holder shall be liable for a penalty under subdivision (1) of this subsection, nor shall funds withdrawn from a first-time homebuyer savings account be considered income, if the funds withdrawn from the first-time homebuyer savings account:
- 136 (A) Are deposited in another first-time homebuyer savings account 137 pursuant to subdivision (2) of subsection (d) of this section;
 - (B) Are withdrawn due to the death or disability of an account holder

LCO No. 1691 5 of 15

- who established such account;
- 140 (C) Constitute a disbursement of the assets of such account pursuant
- to a filing for protection under the United States Bankruptcy Code, as
- amended from time to time; or
- (D) Are not claimed as a deduction pursuant to subparagraph (B) of
- subdivision (20) of subsection (a) of section 12-701 of the general
- statutes, as amended by this act, by the account holder on a return for
- the tax imposed under chapter 229 of the general statutes.
- 147 (g) The commissioner may adopt regulations, in accordance with the
- 148 provisions of chapter 54 of the general statutes, to implement the
- 149 provisions of this section.
- Sec. 2. Subparagraph (B) of subdivision (20) of subsection (a) of
- section 12-701 of the 2022 supplement to the general statutes is repealed
- and the following is substituted in lieu thereof (*Effective January 1, 2023*):
- 153 (B) There shall be subtracted therefrom:
- 154 (i) To the extent properly includable in gross income for federal
- income tax purposes, any income with respect to which taxation by any
- state is prohibited by federal law;
- 157 (ii) To the extent allowable under section 12-718, exempt dividends
- paid by a regulated investment company;
- (iii) To the extent properly includable in gross income for federal
- 160 income tax purposes, the amount of any refund or credit for
- overpayment of income taxes imposed by this state, or any other state
- of the United States or a political subdivision thereof, or the District of
- 163 Columbia;
- (iv) To the extent properly includable in gross income for federal
- 165 income tax purposes and not otherwise subtracted from federal
- adjusted gross income pursuant to clause (x) of this subparagraph in
- 167 computing Connecticut adjusted gross income, any tier 1 railroad

LCO No. 1691 6 of 15

168 retirement benefits;

(v) To the extent any additional allowance for depreciation under Section 168(k) of the Internal Revenue Code for property placed in service after September 27, 2017, was added to federal adjusted gross income pursuant to subparagraph (A)(ix) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such additional allowance for depreciation in each of the four succeeding taxable years;

- (vi) To the extent properly includable in gross income for federal income tax purposes, any interest income from obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut;
- (vii) To the extent properly includable in determining the net gain or loss from the sale or other disposition of capital assets for federal income tax purposes, any gain from the sale or exchange of obligations issued by or on behalf of the state of Connecticut, any political subdivision thereof, or public instrumentality, state or local authority, district or similar public entity created under the laws of the state of Connecticut, in the income year such gain was recognized;
- (viii) Any interest on indebtedness incurred or continued to purchase or carry obligations or securities the interest on which is subject to tax under this chapter but exempt from federal income tax, to the extent that such interest on indebtedness is not deductible in determining federal adjusted gross income and is attributable to a trade or business carried on by such individual;
- (ix) Ordinary and necessary expenses paid or incurred during the taxable year for the production or collection of income which is subject to taxation under this chapter but exempt from federal income tax, or the management, conservation or maintenance of property held for the production of such income, and the amortizable bond premium for the taxable year on any bond the interest on which is subject to tax under

LCO No. 1691 **7** of 15

this chapter but exempt from federal income tax, to the extent that such expenses and premiums are not deductible in determining federal adjusted gross income and are attributable to a trade or business carried on by such individual;

(x) (I) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than fifty thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than sixty thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than sixty thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes;

(II) For taxable years commencing prior to January 1, 2019, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is fifty thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is sixty thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is sixty thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code;

LCO No. 1691 8 of 15

(III) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars or a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, an amount equal to the Social Security benefits includable for federal income tax purposes; and

(IV) For the taxable year commencing January 1, 2019, and each taxable year thereafter, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or as a married individual filing separately whose federal adjusted gross income for such taxable year is seventy-five thousand dollars or more, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income from such taxable year is one hundred thousand dollars or more or for a person who files a return under the federal income tax as a head of household whose federal adjusted gross income for such taxable year is one hundred thousand dollars or more, an amount equal to the difference between the amount of Social Security benefits includable for federal income tax purposes and the lesser of twenty-five per cent of the Social Security benefits received during the taxable year, or twenty-five per cent of the excess described in Section 86(b)(1) of the Internal Revenue Code;

(xi) To the extent properly includable in gross income for federal income tax purposes, any amount rebated to a taxpayer pursuant to section 12-746;

LCO No. 1691 9 of 15

(xii) To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, any distribution to such beneficiary from any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state;

- (xiii) To the extent allowable under section 12-701a, contributions to accounts established pursuant to any qualified state tuition program, as defined in Section 529(b) of the Internal Revenue Code, established and maintained by this state or any official, agency or instrumentality of the state;
- 277 (xiv) To the extent properly includable in gross income for federal 278 income tax purposes, the amount of any Holocaust victims' settlement 279 payment received in the taxable year by a Holocaust victim;
- (xv) To the extent properly includable in gross income for federal income tax purposes of an account holder, as defined in section 31-51ww, interest earned on funds deposited in the individual development account, as defined in section 31-51ww, of such account holder;
 - (xvi) To the extent properly includable in the gross income for federal income tax purposes of a designated beneficiary, as defined in section 3-123aa, interest, dividends or capital gains earned on contributions to accounts established for the designated beneficiary pursuant to the Connecticut Homecare Option Program for the Elderly established by sections 3-123aa to 3-123ff, inclusive;
 - (xvii) To the extent properly includable in gross income for federal income tax purposes, any income received from the United States government as retirement pay for a retired member of (I) the Armed Forces of the United States, as defined in Section 101 of Title 10 of the United States Code, or (II) the National Guard, as defined in Section 101 of Title 10 of the United States Code;

LCO No. 1691 10 of 15

(xviii) To the extent properly includable in gross income for federal income tax purposes for the taxable year, any income from the discharge of indebtedness in connection with any reacquisition, after December 31, 2008, and before January 1, 2011, of an applicable debt instrument or instruments, as those terms are defined in Section 108 of the Internal Revenue Code, as amended by Section 1231 of the American Recovery and Reinvestment Act of 2009, to the extent any such income was added to federal adjusted gross income pursuant to subparagraph (A)(xi) of this subdivision in computing Connecticut adjusted gross income for a preceding taxable year;

- (xix) To the extent not deductible in determining federal adjusted gross income, the amount of any contribution to a manufacturing reinvestment account established pursuant to section 32-9zz in the taxable year that such contribution is made;
- (xx) To the extent properly includable in gross income for federal income tax purposes, (I) for the taxable year commencing January 1, 2015, ten per cent of the income received from the state teachers' retirement system, (II) for the taxable years commencing January 1, 2016, to January 1, 2020, inclusive, twenty-five per cent of the income received from the state teachers' retirement system, and (III) for the taxable year commencing January 1, 2021, and each taxable year thereafter, fifty per cent of the income received from the state teachers' retirement system or, for a taxpayer whose federal adjusted gross income does not exceed the applicable threshold under clause (xxi) of this subparagraph, the percentage pursuant to said clause of the income received from the state teachers' retirement system, whichever deduction is greater;
 - (xxi) To the extent properly includable in gross income for federal income tax purposes, except for retirement benefits under clause (iv) of this subparagraph and retirement pay under clause (xvii) of this subparagraph, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a

LCO No. 1691 11 of 15

330 married individual filing separately whose federal adjusted gross 331 income for such taxable year is less than seventy-five thousand dollars, 332 or as a head of household whose federal adjusted gross income for such 333 taxable year is less than seventy-five thousand dollars, or for a husband 334 and wife who file a return under the federal income tax as married 335 individuals filing jointly whose federal adjusted gross income for such 336 taxable year is less than one hundred thousand dollars, (I) for the taxable 337 year commencing January 1, 2019, fourteen per cent of any pension or 338 annuity income, (II) for the taxable year commencing January 1, 2020, 339 twenty-eight per cent of any pension or annuity income, (III) for the 340 taxable year commencing January 1, 2021, forty-two per cent of any 341 pension or annuity income, (IV) for the taxable year commencing 342 January 1, 2022, fifty-six per cent of any pension or annuity income, (V) 343 for the taxable year commencing January 1, 2023, seventy per cent of any 344 pension or annuity income, (VI) for the taxable year commencing 345 January 1, 2024, eighty-four per cent of any pension or annuity income, 346 and (VII) for the taxable year commencing January 1, 2025, and each 347 taxable year thereafter, any pension or annuity income;

(xxii) The amount of lost wages and medical, travel and housing expenses, not to exceed ten thousand dollars in the aggregate, incurred by a taxpayer during the taxable year in connection with the donation to another person of an organ for organ transplantation occurring on or after January 1, 2017;

348

349

350

351

352

353

354

355

356

357

358

359

360

361

362

(xxiii) To the extent properly includable in gross income for federal income tax purposes, the amount of any financial assistance received from the Crumbling Foundations Assistance Fund or paid to or on behalf of the owner of a residential building pursuant to sections 8-442 and 8-443;

(xxiv) To the extent properly includable in gross income for federal income tax purposes, the amount calculated pursuant to subsection (b) of section 12-704g for income received by a general partner of a venture capital fund, as defined in 17 CFR 275.203(l)-1, as amended from time to time;

LCO No. 1691 12 of 15

(xxv) To the extent any portion of a deduction under Section 179 of the Internal Revenue Code was added to federal adjusted gross income pursuant to subparagraph (A)(xiv) of this subdivision in computing Connecticut adjusted gross income, twenty-five per cent of such disallowed portion of the deduction in each of the four succeeding taxable years; [and]

363

364 365

366

367

368

369

370

371

372

373

374

375

376

377

378

379

380 381

382

383

384

385

386

387

388

389

390

391

392

393

394

395 396

(xxvi) To the extent properly includable in gross income for federal income tax purposes, for a person who files a return under the federal income tax as an unmarried individual whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a married individual filing separately whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or as a head of household whose federal adjusted gross income for such taxable year is less than seventy-five thousand dollars, or for a husband and wife who file a return under the federal income tax as married individuals filing jointly whose federal adjusted gross income for such taxable year is less than one hundred thousand dollars, (I) for the taxable year commencing January 1, 2023, twenty-five per cent of any distribution from an individual retirement account other than a Roth individual retirement account, (II) for the taxable year commencing January 1, 2024, fifty per cent of any distribution from an individual retirement account other than a Roth individual retirement account, (III) for the taxable year commencing January 1, 2025, seventy-five per cent of any distribution from an individual retirement account other than a Roth individual retirement account, and (IV) for the taxable year commencing January 1, 2026, and each taxable year thereafter, any distribution from an individual retirement account other than a Roth individual retirement account; [.]

(xxvii) For an account holder, as defined in section 1 of this act, who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head of household whose federal adjusted gross income for the taxable year is less than one hundred thousand dollars or who files a return under the federal income tax as married individuals filing jointly whose federal adjusted

LCO No. 1691 **13** of 15 gross income for the taxable year is less than two hundred thousand dollars:

(I) To the extent not deductible in determining federal adjusted gross income and to the extent allowable under the American Rescue Plan Act of 2021, P.L. 117-2, as amended from time to time, for the taxable year commencing January 1, 2024, an amount equal to the contributions deposited during the taxable years commencing January 1, 2023, and January 1, 2024, in a first-time homebuyer savings account established pursuant to subsection (c) of section 1 of this act, less any amounts withdrawn during said taxable years by the account holder from such account pursuant to subparagraph (D) of subdivision (2) of subsection (f) of section 1 of this act. The amount allowed to be claimed under this subclause shall not exceed two thousand five hundred dollars for each such taxable year for an unmarried individual, a married individual filing separately or a head of household and five thousand dollars for each such taxable year for married individuals filing jointly;

(II) To the extent not deductible in determining federal adjusted gross income, for the taxable year commencing January 1, 2025, and each taxable year thereafter, an amount equal to the contributions deposited during the taxable year in a first-time homebuyer savings account established pursuant to subsection (c) of section 1 of this act, less any amounts withdrawn during the taxable year by the account holder from such account pursuant to subparagraph (D) of subdivision (2) of subsection (f) of section 1 of this act. The amount allowed to be claimed under this subclause for the taxable year shall not exceed two thousand five hundred dollars for an unmarried individual, a married individual filing separately or a head of household and five thousand dollars for married individuals filing jointly; and

(III) To the extent properly includable in gross income for federal income tax purposes, for the taxable year commencing January 1, 2024, and each taxable year thereafter, an amount equal to the sum of all interest accrued on a first-time homebuyer savings account, established pursuant to subsection (c) of section 1 of this act, during the taxable year;

LCO No. 1691 **14** of 15

430 and

444

445

446 447

448

449

450

431 (xxviii) For an account holder who is a qualified beneficiary of a first-432 time homebuyers savings account, as those terms are defined in section 433 1 of this act, and who files a return under the federal income tax as an unmarried individual, a married individual filing separately or a head 434 435 of household whose federal adjusted gross income for the taxable year 436 is less than one hundred thousand dollars or who files a return under the federal income tax as married individuals filing jointly whose 437 438 federal adjusted gross income for the taxable year is less than two 439 hundred thousand dollars, for taxable years commencing on or after January 1, 2024, an amount equal to any withdrawal from such account 440 441 that is used to pay or reimburse such qualified beneficiary for eligible costs, as defined in section 1 of this act, incurred by the qualified 442 443 beneficiary.

Sec. 3. (NEW) (Effective from passage) On or before July 1, 2023, the Treasurer shall make recommendations, in accordance with section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to banking regarding whether and how marketable securities may be held in a first-time homebuyer savings account established pursuant to subsection (c) of section 1 of this act.

This act shall take effect as follows and shall amend the following sections:		
Section 1	January 1, 2023	New section
Sec. 2	January 1, 2023	12-701(a)(20)(B)
Sec. 3	from passage	New section

Statement of Purpose:

To establish a first-time homebuyer savings account and tax deduction.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 1691 15 of 15