

General Assembly

February Session, 2020

Raised Bill No. 136

LCO No. **1349**

Referred to Committee on GENERAL LAW

Introduced by: (GL)

AN ACT CONCERNING MOTOR VEHICLE OWNER AND SMALL BUSINESS RIGHT TO REPAIR.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective July 1, 2020*) (a) As used in this section:

2 (1) "Dealer" means any person, as defined in section 1-79 of the 3 general statutes, that, in the ordinary course of its business, is engaged 4 in the business of selling or leasing new motor vehicles to consumers or 5 other end users pursuant to a franchise agreement and is engaged in the 6 diagnosis, service, maintenance or repair of motor vehicles or motor 7 vehicle engines pursuant to such franchise agreement;

8 (2) "Franchise agreement" means an oral or written arrangement for 9 a definite or indefinite period in which a manufacturer or distributor 10 grants to a motor vehicle dealer a license to use a trade name, service 11 mark or related characteristic and in which there is a community of 12 interest in the marketing of new motor vehicles or services related 13 thereto at wholesale or retail, through leasing or otherwise;

14 (3) "Fair and reasonable terms" means terms that are determined by

giving consideration to relevant factors, including, but not limited to,the following:

17 (A) The net cost to the manufacturer's franchised dealerships for
18 information obtained from the manufacturer, less any discounts, rebates
19 or other incentive programs;

(B) The cost to the manufacturer of preparing and distributing the
information, excluding any research and development costs incurred in
designing and implementing, upgrading or altering the on-board
computer and its software or any other vehicle part or component.
Amortized capital costs for the preparation and distribution of the
information may be included;

26 (C) The price charged by other manufacturers for similar information;

(D) The price charged by manufacturers for similar information priorto the launch of manufacturer Internet web sites;

(E) The ability of independent repair facilities and owners to affordthe information;

31 (F) The means by which the information is distributed;

32 (G) The extent to which the information is used, which includes the33 number of users, and frequency, durations and volume of use; and

34 (H) Inflation.

(4) "Immobilizer system" means an electronic device designed for the
sole purpose of preventing the theft of a motor vehicle by preventing
the motor vehicle in which it is installed from starting without the
correct activation or authorization code;

(5) "Independent repair facility" means a person or business
operating in the state that is not affiliated with a manufacturer or
manufacturer's authorized dealer of motor vehicles, which is engaged
in the diagnosis, service, maintenance or repair of motor vehicles or

43 motor vehicle engines; except that, for the purposes of this section, a 44 dealer, notwithstanding its affiliation with any manufacturer, shall be 45 considered an independent repair facility when such dealer engages in 46 the diagnosis, service, maintenance or repair of motor vehicles or motor 47 vehicle engines that are not affiliated with the dealer's franchise 48 manufacturer;

(6) "Manufacturer" means any person or business engaged in thebusiness of manufacturing or assembling new motor vehicles;

51 (7) "Motor vehicle" means a vehicle, originally manufactured for 52 distribution and sale in the United States, driven or drawn by 53 mechanical power and manufactured primarily for use on public streets, 54 roads and highways, but excluding: (A) A vehicle that may be operated 55 only on a rail line, (B) a recreational vehicle or motor home equipped for 56 habitation, (C) an ambulance, (D) a motor bus, motor coach or trackless 57 trolley designed for the carriage of persons for hire or for school-related 58 purposes, (E) vehicles used exclusively for the building, repair and 59 maintenance of highways or designed primarily for use elsewhere than 60 on the traveled part of ways, (F) any vehicle with a gross vehicle weight 61 rating of more than ten thousand pounds, and (G) a motorcycle;

62 (8) "Owner" means a person, as defined in section 1-79 of the general63 statutes, who owns or leases a motor vehicle registered in the state; and

(9) "Trade secret" means anything, tangible or intangible or
electronically stored or kept, that constitutes, represents, evidences or
records intellectual property, including, but not limited to, secret or
confidentially held designs, processes, procedures, formulas, inventions
or improvements, or secret or confidentially held scientific, technical,
merchandising, production, financial, business or management
information, or anything within the definition of 18 USC 1839.

(b) Except as provided in subsection (k) of this section, for model year
2002 motor vehicles and thereafter, each manufacturer of motor vehicles
sold in the state shall make available for purchase by owners of motor
vehicles manufactured by such manufacturer and independent repair

75 facilities the same diagnostic and repair information, including repair 76 technical updates, that such manufacturer makes available to its dealers 77 through the manufacturer's Internet-based diagnostic and repair 78 information system or other electronically accessible manufacturer's 79 repair information system. All content in any such manufacturer's 80 repair information system shall be made available to owners and to 81 independent repair facilities in the same form and manner and to the 82 same extent as is made available to dealers utilizing such diagnostic and 83 repair information system. Each manufacturer shall provide access to 84 such manufacturer's diagnostic and repair information system for 85 purchase by owners and independent repair facilities on a daily, 86 monthly and yearly subscription basis and upon fair and reasonable 87 terms.

88 (c) Any manufacturer that sells any diagnostic, service or repair 89 information to any independent repair facility in a format that is 90 standardized with other manufacturers, and on terms and conditions 91 more favorable than the manner and the terms and conditions pursuant 92 to which the dealer obtains the same diagnostic, service or repair 93 information, shall be prohibited from requiring any dealer to continue 94 purchasing diagnostic, service or repair information in a proprietary 95 format, unless such proprietary format includes diagnostic, service, 96 repair or dealership operations information or functionality that is not 97 available in such standardized format.

98 (d) For model year 2002 motor vehicles and thereafter, each 99 manufacturer of motor vehicles sold in the state shall make available for 100 purchase by owners of motor vehicles manufactured by such manufacturer and independent repair facilities all diagnostic repair 101 102 tools incorporating the same diagnostic, repair and wireless capabilities 103 that such manufacturer makes available to its dealers. Such tools shall 104 incorporate the same functional repair capabilities that such 105 manufacturer makes available to dealers. Each manufacturer shall offer 106 such tools for sale to owners and to independent repair facilities upon 107 fair and reasonable terms.

108 (e) Any diagnostic tool or information necessary to diagnose, service 109 or repair a motor vehicle that a manufacturer sells to any independent 110 repair facility in a manner and on terms and conditions more favorable 111 than the manner and the terms and conditions pursuant to which the 112 dealer obtains the same diagnostic tool or information necessary to 113 diagnose, service or repair a motor vehicle, shall also be offered to the 114 dealer in the same manner and on the same terms and conditions as 115 provided to such independent repair facility.

(f) Any manufacturer that sells to any independent repair facility any diagnostic tool necessary to diagnose, service or repair a motor vehicle and such diagnostic tool communicates with the vehicle using the same nonproprietary interface used by other manufacturers shall be prohibited from requiring any dealer to continue purchasing that manufacturer's proprietary tool and interface unless such proprietary interface has a capability not available in the nonproprietary interface.

123 (g) Each manufacturer shall provide diagnostic repair information to 124 each aftermarket scan tool company and each third-party service 125 information provider with whom the manufacturer has appropriate 126 licensing, contractual or confidentiality agreements for the sole purpose 127 of producing aftermarket diagnostic tools and preparing third-party 128 service information publications and systems. Once a manufacturer makes such information available pursuant to this subsection, the 129 130 manufacturer will have fully satisfied its obligations under this section 131 and thereafter not be responsible for the content and functionality of 132 aftermarket diagnostic tools or service information systems.

133 (h) Commencing in model year 2021, except as provided in 134 subsection (k) of this section, each manufacturer of motor vehicles sold 135 in the state shall provide access to its on-board diagnostic and repair 136 information system, as required under this section, using an off-the-137 shelf personal computer with sufficient memory, processor speed, 138 connectivity and other capabilities as specified by the vehicle 139 manufacturer and: (1) A nonproprietary vehicle interface device that 140 complies with the Society of Automotive Engineers SAE J2534, the

141 International Standards Organizations ISO 22900 or any successor to 142 SAE J2534 or ISO 22900 as may be accepted or published by the Society 143 of Automotive Engineers or the International Standards Organizations, 144 (2) an on-board diagnostic and repair information system integrated 145 and entirely self-contained within the vehicle, including, but not limited 146 to, service information systems integrated into an on-board display, or 147 (3) a system that provides direct access to on-board diagnostic and 148 repair information through a nonproprietary vehicle interface such as ethernet, universal serial bus or digital versatile disc. Each manufacturer 149 150 shall provide access to the same on-board diagnostic and repair 151 information available to its dealers, including technical updates to such 152 on-board systems, through such nonproprietary interfaces as referenced 153 in this subsection.

(i) Nothing in this section shall be construed to require a dealer to use
the nonproprietary vehicle interface specified in this section, nor shall
this section be construed to prohibit a manufacturer from developing a
proprietary vehicle diagnostic and reprogramming device, provided the
manufacturer also makes this device available to independent repair
facilities upon fair and reasonable terms.

160 (i) No manufacturer shall be prohibited from making proprietary 161 tools available to dealers if such tools are for a specific specialized 162 diagnostic or repair procedure developed for the sole purpose of a 163 customer service campaign meeting the requirements set out in 49 CFR 579.5, or performance of repairs related to a specific technical service 164 165 bulletin or recall after the vehicle was produced, and where original 166 vehicle design was not intended for direct interface through the 167 nonproprietary interface. Provision of proprietary tools under this subsection shall not constitute a violation of this section even if such 168 169 tools provide functions not available through the interface, provided 170 such proprietary tools are also available to the aftermarket upon fair and 171 reasonable terms. Nothing in this subsection shall authorize a 172 manufacturer to exclusively develop proprietary tools, without a 173 nonproprietary equivalent, for diagnostic or repair procedures that fall 174 outside the provisions of this section or to otherwise operate in a manner

175 inconsistent with the requirements of this section.

176 (k) Manufacturers of motor vehicles sold in the state may exclude 177 diagnostic, service and repair information necessary to reset an 178 immobilizer system or security-related electronic modules from 179 information provided to owners and independent repair facilities. If 180 excluded pursuant to this subsection, the information necessary to reset 181 an immobilizer system or security-related electronic modules shall be 182 obtained by owners and independent repair facilities through the secure 183 data release model system as currently used by the National 184 Automotive Service Task Force or other known, reliable and accepted 185 systems.

186 (l) Except for telematics diagnostic and repair information that is 187 provided to dealers, necessary to diagnose and repair a customer's 188 vehicle, and not otherwise available to an independent repair facility via 189 the tools specified in this section, nothing in this section shall apply to 190 telematics services or any other remote or information service, 191 diagnostic or otherwise, delivered to or derived from the vehicle by 192 mobile communications. Nothing in this section shall be construed to 193 abrogate a telematics services or other contract that exists between a 194 manufacturer or service provider, a motor vehicle owner or a dealer. For 195 purposes of this subsection, telematics services include, but are not 196 limited to, automatic airbag deployment and crash notification, remote 197 diagnostics, navigation, stolen vehicle location, remote door unlock, 198 transmitting emergency and vehicle location information to public 199 safety answering points, as well as any other service-integrating vehicle 200 location technology and wireless communications.

201 (m) Nothing in this section shall be construed to require a 202 manufacturer to divulge a trade secret or to require a manufacturer or a 203 dealer to disclose to any person the identity of existing customers or 204 customer lists.

(n) Nothing in this section shall be construed to abrogate, interferewith, contradict or alter the terms of any provision of the terms of any

franchise agreement executed and in force between a dealer and a manufacturer, including, but not limited to, the performance or provision of warranty or recall repair work by a dealer on behalf of a manufacturer pursuant to such franchise agreement, except that any provision in such a franchise agreement that purports to waive, void, restrict or limit a manufacturer's compliance with this section shall be void and unenforceable.

(o) Nothing in this section shall be construed to require
manufacturers or dealers to provide an owner or independent repair
facility access to nondiagnostic and repair information provided by a
manufacturer to a dealer, or by a dealer to a manufacturer pursuant to
the terms of a franchise agreement.

(p) A violation of any provision of this section shall be deemed an
unfair or deceptive trade practice under subsection (a) of section 42-110b
of the general statutes.

222 (q) An independent repair facility or owner who believes that a 223 manufacturer has failed to provide information or a tool required by this 224 section shall notify the manufacturer in writing through the National 225 Automotive Service Task Force Service Information Request process or 226 its successor organization or process, allowing the manufacturer thirty 227 days from the time the manufacturer receives the complaint to cure the 228 failure. If the manufacturer cures the failure within the cure period, 229 damages shall be limited to actual damages in any subsequent claim 230 brought against the manufacturer.

231 (r) If the manufacturer fails to respond to the notice provided 232 pursuant to subsection (q) of this section, or if an independent repair 233 facility or owner is not satisfied with the manufacturer's cure, the 234 independent repair facility or owner may bring an action in the Superior 235 Court to recover damages sustained by such failure or unsatisfactory 236 cure, or to otherwise enforce the provisions of this section. Such 237 independent repair facility or owner, if successful in such action, shall 238 be entitled to costs and reasonable attorneys' fees.

(s) Except in the instance of a dispute arising between a franchisor
manufacturer and its franchisee dealer related to either party's
compliance with an existing franchise agreement, a dealer shall have all
the rights and remedies provided in this section, including, but not
limited to, in the instance when exercising rights and remedies as
allowed as an independent repair facility.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2020	New section

Statement of Purpose:

To protect the rights of motor vehicle owners and small businesses regarding the repair of motor vehicles.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]