

General Assembly

Raised Bill No. 19

February Session, 2020

LCO No. 721



Referred to Committee on HIGHER EDUCATION AND EMPLOYMENT ADVANCEMENT

Introduced by: (HED)

AN ACT CONCERNING SEXUAL MISCONDUCT ON COLLEGE CAMPUSES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsections (a) and (b) of section 10a-55m of the 2020
- 2 supplement to the general statutes are repealed and the following is
- 3 substituted in lieu thereof (*Effective July 1, 2020*):
- 4 (a) For purposes of this section, [and] sections 10a-55n to 10a-55q, inclusive, and sections 2 and 3 of this act:
- 6 (1) "Affirmative consent" means an active, clear and voluntary 7 agreement by a person to engage in sexual activity with another person;
- 8 (2) "Awareness programming" means institutional action designed to 9 inform the campus community of the affirmative consent standard used
- 10 pursuant to subdivision (1) of subsection (b) of this section, and
- 11 communicate the prevalence of sexual assaults, stalking and intimate
- 12 partner violence, including the nature and number of cases of sexual
- 13 assault, stalking and intimate partner violence reported at or disclosed

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- 14 to each institution of higher education in the preceding three calendar
- 15 years, including, but not limited to, poster and flyer campaigns,
- 16 electronic communications, films, guest speakers, symposia,
- 17 conferences, seminars or panel discussions;
- 18 (3) "Bystander intervention" means the act of challenging the social 19 norms that support, condone or permit sexual assault, stalking and
- 20 intimate partner violence;
- 21 (4) "Institution of higher education" means an institution of higher
- 22 education, as defined in section 10a-55, and a for-profit institution of
- 23 higher education licensed to operate in this state, but shall not include
- 24 Charter Oak State College for purposes of subsections (c) and (f) of this
- 25 section and sections 10a-55n to 10a-55p, inclusive;
- 26 (5) "Intimate partner violence" means any physical or sexual harm
- 27 against an individual by a current or former spouse of or person in a
- dating relationship with such individual that results from any action by
- 29 such spouse or such person that may be classified as a sexual assault
- 30 under section 53a-70b of the general statutes, revision of 1958, revised
- 31 to January 1, 2019, or section 53a-70, 53a-70a, 53a-71, 53a-72a, 53a-72b or
- 32 53a-73a, stalking under section 53a-181c, 53a-181d or 53a-181e, or family
- 33 violence as designated under section 46b-38h;
- 34 (6) "Primary prevention programming" means institutional action
- 35 and strategies intended to prevent sexual assault, stalking and intimate
- 36 partner violence before it occurs by means of changing social norms and
- 37 other approaches, including, but not limited to, poster and flyer
- 38 campaigns, electronic communications, films, guest speakers, symposia,
- 39 conferences, seminars or panel discussions;
- 40 (7) "Sexual assault" means a sexual assault under section 53a-70, 53a-
- 41 70a, 53a-71, 53a-72a, 53a-72b or 53a-73a;
- 42 (8) "Stalking" means stalking under section 53a-181c, 53a-181d or 53a-
- 43 181e; and

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(9) "Uniform campus crime report" means a campus crime report prepared by an institution of higher education pursuant to section 10a-55a.

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- (b) Each institution of higher education shall adopt and disclose in such institution's annual uniform campus crime report one or more policies regarding sexual assault, stalking and intimate partner violence. Such policy or policies shall include provisions for:
- (1) Informing students and employees that, in the context of an alleged violation of the policy or policies regarding sexual assault and intimate partner violence, (A) affirmative consent is the standard used in determining whether consent to engage in sexual activity was given by all persons who engaged in the sexual activity, (B) affirmative consent may be revoked at any time during the sexual activity by any person engaged in the sexual activity, (C) it is the responsibility of each person to ensure that he or she has the affirmative consent of all persons engaged in the sexual activity to engage in the sexual activity and that the affirmative consent is sustained throughout the sexual activity, (D) it shall not be a valid excuse to an alleged lack of affirmative consent that the student or employee responding to the alleged violation believed that the student or employee reporting or disclosing the alleged violation consented to the sexual activity (i) because the responding student or employee was intoxicated or reckless or failed to take reasonable steps to ascertain whether the student or employee reporting or disclosing the alleged violation affirmatively consented, or (ii) if the responding student or employee knew or should have known that the student or employee reporting or disclosing the alleged violation was unable to consent because such student or employee was unconscious, asleep, unable to communicate due to a mental or physical condition, or incapacitated due to the influence of drugs, alcohol or medication, and (E) the existence of a past or current dating or sexual relationship between the student or employee reporting or disclosing the alleged violation and the responding student or employee, in and of itself, shall not be determinative of a finding of affirmative consent;

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(2) Detailing the procedures that students and employees of the institution who report or disclose being the victim of sexual assault, stalking or intimate partner violence may follow after the commission of such assault, stalking or violence, regardless of where such incidences occurred, including persons or agencies to contact and information regarding the importance of preserving physical evidence of such assault, stalking or violence;

- (3) Providing students and employees of the institution who report or disclose being the victim of sexual assault, stalking or intimate partner violence both concise, written contact information for and, if requested, professional assistance in accessing and utilizing campus, local advocacy, counseling, health and mental health services, and concise information, written in plain language, concerning the rights of such students and employees to (A) notify law enforcement of such assault, stalking or violence and receive assistance from campus authorities in making any such notification, and (B) obtain a protective order, apply for a temporary restraining order or seek enforcement of an existing protective or restraining order, including, but not limited to, orders issued pursuant to section 46b-15, 46b-38c, 53a-40e, 54-1k, 54-82q or 54-82r, against the perpetrator of such assault, stalking or violence;
- (4) Notifying such students and employees of any reasonably available options for and available assistance from such institution in changing academic, living, campus transportation or working situations in response to [such] <u>sexual</u> assault, stalking or <u>intimate partner</u> violence;
- (5) Honoring any lawful protective or temporary restraining orders, including, but not limited to, orders issued pursuant to section 46b-15, 46b-38c, 53a-40e, 54-1k, 54-82q or 54-82r;
- (6) Disclosing a summary of such institution's student investigation and disciplinary procedures, including clear statements advising that (A) a student or employee who reports or discloses being a victim of [such] sexual assault, stalking or intimate partner violence shall have the

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opportunity to request that an investigation begin promptly, (B) the investigation and any disciplinary proceedings shall be conducted by an official trained annually in issues relating to sexual assault, stalking and intimate partner violence and shall use the preponderance of the evidence standard in making a determination concerning the alleged assault, stalking or violence, (C) both the student or employee who reports or discloses the alleged assault, stalking or violence and the student responding to such report or disclosure (i) are entitled to be accompanied to any meeting or proceeding relating to the allegation of such assault, stalking or violence by an advisor or support person of their choice, provided the involvement of such advisor or support person does not result in the postponement or delay of such meeting as scheduled, and (ii) shall have the opportunity to present evidence and witnesses on their behalf during any disciplinary proceeding, (D) both the student or employee reporting or disclosing the alleged assault stalking or violence and such responding student are entitled to be informed in writing of the results of any disciplinary proceeding not later than one business day after the conclusion of such proceeding, (E) the institution of higher education shall not disclose the identity of any party to an investigation or disciplinary proceeding, except as necessary to carry out the investigation or disciplinary proceeding or as permitted under state or federal law, [and] (F) a standard of affirmative consent is used in determining whether consent to engage in sexual activity was given by all persons who engaged in the sexual activity, and (G) a student or employee who reports or discloses the alleged assault, stalking or violence shall not be subject to disciplinary action for violation of a policy of the institution of higher education if (i) the report or disclosure was made in good faith, and (ii) the violation of such policy did not place the health or safety of another person at risk, including, but not limited to, when the violation of such policy involves the use of alcohol, drugs or other banned substances that does not place the health or safety of another person at risk;

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(7) Disclosing a summary of such institution's employee investigation and disciplinary procedures, including clear statements advising that a

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- standard of affirmative consent is used in determining whether consent
- 144 to engage in sexual activity was given by all persons who engaged in
- 145 the sexual activity; and
- 146 (8) Disclosing the range of sanctions that may be imposed following
- 147 the implementation of such institution's student and employee
- 148 disciplinary procedures in response to such assault, stalking or violence.
- Sec. 2. (NEW) (Effective July 1, 2020) (a) There is established a Council
- on Sexual Misconduct Climate Survey, which shall be part of the
- 151 Legislative Department.
- (b) The council shall consist of the following members:
- 153 (1) The cochairpersons of the joint standing committee of the General
- 154 Assembly having cognizance of matters relating to higher education
- and employment advancement;
- 156 (2) One appointed by the speaker of the House of Representatives,
- 157 who has expertise in development and design of sexual misconduct
- 158 climate surveys;
- 159 (3) One appointed by the president pro tempore of the Senate, who
- shall be a student enrolled in a public institution of higher education in
- 161 the state;
- 162 (4) One appointed by the majority leader of the House of
- 163 Representatives, who has expertise in statistics, data analytics or
- 164 econometrics related to higher education surveys;
- 165 (5) One appointed by the majority leader of the Senate, who shall be
- a student enrolled in an independent institution of higher education in
- 167 the state;
- 168 (6) A representative of the Victim Rights Center of Connecticut, who
- 169 shall be appointed by the minority leader of the House of
- 170 Representatives;

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- 171 (7) One appointed by the minority leader of the Senate, who shall be 172 a Title IX coordinator at an institution of higher education in the state;
- 173 (8) The Commissioner of the Department of Public Health, or the commissioner's designee;
- (9) The president of The University of Connecticut, or the president'sdesignee;
- (10) A representative of the Connecticut State University System, whoshall be appointed by the Board of Regents for Higher Education;
- 179 (11) A representative of the regional community-technical college 180 system, who shall be appointed by the Board of Regents for Higher 181 Education:
- 182 (12) A representative of the independent institutions of higher 183 education in the state, who shall be appointed by the Connecticut 184 Conference of Independent Colleges;
- 185 (13) Three representatives of victims of sexual assault or intimate 186 partner violence, who shall be appointed by the Connecticut Alliance to 187 End Sexual Violence, one of whom shall represent such victims in rural 188 communities and one of whom shall represent such victims in urban 189 communities;
- 190 (14) A representative of victims of intimate partner violence, who 191 shall be appointed by the Connecticut Coalition Against Domestic 192 Violence;
- 193 (15) A representative of lesbian, gay, bisexual, transgender and queer 194 persons, who shall be appointed by True Colors, Inc.; and
- 195 (16) A person appointed by the Every Voice Coalition.
- (c) Any member of the council appointed under subsection (b) of thissection may be a member of the General Assembly.
- 198 (d) All initial appointments to the council shall be made not later than

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- 199 sixty days after the effective date of this section and shall terminate on
- June 30, 2022, regardless of when the initial appointment was made.
- 201 Any member of the council may serve more than one term.

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- (e) The speaker of the House of Representatives and the president pro tempore of the Senate shall select the chairperson of the council from among the members of the council. Such chairperson shall schedule the first meeting of the council, which shall be held not later than sixty days after the effective date of this section.
- 207 (f) The administrative staff of the joint standing committee of the 208 General Assembly having cognizance of matters relating to higher 209 education shall serve as administrative staff of the council.
 - (g) Appointed members of the council shall serve for two-year terms which shall commence on the date of appointment, except as provided in subsection (d) of this section. Members shall continue to serve until their successors are appointed.
- 214 (h) Any vacancy shall be filled by the appointing authority. Any vacancy occurring other than by expiration of term shall be filled for the balance of the unexpired term.
- 217 (i) A majority of the council shall constitute a quorum for the 218 transaction of any business.
- (j) The members of the council shall serve without compensation, but shall, within the limits of available funds, be reimbursed for expenses necessarily incurred in the performance of their duties.
 - (k) The council shall have the following powers and duties: (1) Develop and update a sexual misconduct climate survey for use by institutions of higher education for the purpose of assessing the climate on college campuses related to sexual assault, stalking and intimate partner violence, which survey may include, but not be limited to, questions regarding (A) student awareness of institutional policies and procedures related to sexual assault, stalking and intimate partner

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violence, (B) if a student reported sexual assault, stalking or violence to an institution of higher education or law enforcement, the response to and results of such report, the facts surrounding such assault, stalking or violence and the demographic information of the victim, and (C) student perceptions of campus safety; (2) recommend guidelines for the implementation of such survey, which shall include, but need not be limited to, the goal of (A) achieving a high rate of response to such survey to ensure statistically accurate survey results, (B) protecting the anonymity of respondents to such survey, and (C) receiving responses to such survey from as broad and diverse a segment of the student population as possible; (3) obtain from any executive department, board, commission or other agency of the state such assistance and data as necessary and available to carry out the purposes of this section; (4) accept any gift, donation or bequest for the purpose of performing the duties described in this section; and (5) perform such other acts as may be necessary and appropriate to carry out the duties described in this section.

- (l) The council shall meet as often as deemed necessary by the chairperson or a majority of the council. Any appointed member who fails to attend three consecutive meetings or who fails to attend fifty per cent of all meetings held during any calendar year shall be deemed to have resigned from the council.
- (m) Not later than July 1, 2021, and biennially thereafter, the council shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to higher education and to each institution of higher education in the state on the sexual misconduct climate survey developed by the council which shall include, but need not be limited to, (1) a copy of the sexual misconduct climate survey; and (2) recommended guidelines for the implementation of such survey.
- Sec. 3. (NEW) (*Effective July 1, 2020*) (a) Not later than October 1, 2021, and biennially thereafter, each institution of higher education in the

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state shall distribute the sexual misconduct climate survey developed by the Council on Sexual Misconduct Climate Survey, pursuant to section 2 of this act, to each student enrolled at such institution in accordance with the guidelines recommended by said council. Any institution may append to the sexual misconduct climate survey additional institution or campus-specific questions, provided such additional questions, if any, (1) do not require the disclosure of personal identifying information, or (2) are not unnecessarily traumatizing to victims of sexual assault, stalking or violence.

- (b) Each institution of higher education shall distribute with the sexual misconduct climate survey a statement that (1) the anonymity of survey respondents shall be protected, (2) students should not disclose personal identifying information with their survey responses, and (3) the responses to the survey may not be used as a basis of investigation, disciplinary action or legal proceeding.
- (c) Not later than March 1, 2022, and biennially thereafter, each institution of higher education in the state shall (1) submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to higher education on the summary results for each question of the sexual misconduct climate survey, and (2) post on its Internet web site the campus level results of the sexual misconduct climate survey, the uniform campus crime report required pursuant to section 10a-55a of the general statutes and an Internet link to the summary results of such survey reported to the joint standing committee of the General Assembly having cognizance of matters relating to higher education.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2020	10a-55m(a) and (b)
Sec. 2	July 1, 2020	New section
Sec. 3	July 1, 2020	New section

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Statement of Purpose:

To (1) establish a Council on Sexual Misconduct Climate Survey to create a sexual misconduct climate survey for use by institutions of higher education in the state, and (2) protect students who report being a victim or witness of sexual assault, stalking or violence from disciplinary action by the institution of higher education.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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