

General Assembly

January Session, 2019

## Raised Bill No. 7225

LCO No. **4028** 

Referred to Committee on HOUSING

Introduced by: (HSG)

## AN ACT CONCERNING THE APPLICATION PROCESS FOR PUBLIC HOUSING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 8-45 of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective October 1, 2019*):

3 (a) Each housing authority shall manage and operate its housing 4 projects in an efficient manner so as to enable it to fix the rentals for 5 dwelling accommodations at the lowest possible rates consistent with 6 providing decent, safe and sanitary dwelling accommodations, and no 7 housing authority shall construct or operate any such project for profit 8 or as a source of revenue to the municipality. To this end, an authority 9 shall fix the rentals for dwelling in its projects at no higher rates than it 10 finds to be necessary in order to produce revenues which, together 11 with all other available money, revenues, income and receipts of the 12 authority from whatever sources derived, will be sufficient [(a)] (1) to 13 pay, as the same become due, the principal and interest on the bonds 14 of the authority; [(b)] (2) to meet the cost of, and to provide for, 15 maintaining and operating the projects, including the cost of any insurance, and the administrative expenses of the authority; and [(c)]
(3) to create, during not less than six years immediately succeeding its
issuance of any bonds, a reserve sufficient to meet the largest principal
and interest payments which will be due on such bonds in any one
year thereafter and to maintain such reserve.

21 (b) In the operation or management of housing projects an authority 22 shall, at all times, rent or lease the dwelling accommodations therein at rentals within the financial reach of families of low income. The 23 24 authority, subject to approval by the Commissioner of Housing, shall 25 fix maximum income limits for the admission and for the continued occupancy of families in such housing, provided such maximum 26 27 income limits and all revisions thereof for housing projects operated 28 pursuant to any contract with any agency of the federal government 29 shall be subject to the prior approval of such federal agency. The 30 Commissioner of Housing shall define the income of a family to 31 provide the basis for determining eligibility for the admission and for 32 the continued occupancy of families under the maximum income 33 limits fixed and approved. The definition of family income, by the 34 Commissioner of Housing, may provide for the exclusion of all or part 35 of the income of family members which, in the judgment of said 36 commissioner, is not generally available to meet the cost of basic living needs of the family. No housing authority shall refuse to rent any 37 38 dwelling accommodation to an otherwise qualified applicant on the 39 ground that one or more of the proposed occupants are children born 40 out of wedlock.

41 (c) Each housing authority shall provide a receipt to each applicant 42 for admission to its housing projects stating the time and date of 43 application and shall maintain a list of such applications which shall be 44 a public record, as defined in section 1-200. The Commissioner of 45 Housing shall, by regulation adopted in accordance with the 46 provisions of chapter 54, provide for the manner in which such list 47 shall be created, maintained and revised, provided that following any 48 application period conducted by random lottery, nothing shall prohibit 49 a housing authority from maintaining an open waiting list and adding

50 <u>applicants to such open waiting list in an order based on the date and</u>
51 <u>time that applications are received.</u>

52 (d) No provision of this chapter shall be construed as limiting the 53 right of the authority to vest in an obligee the right, in the event of a 54 default by such authority, to take possession of a housing project or 55 cause the appointment of a receiver thereof or acquire title thereto 56 through foreclosure proceedings, free from all the restrictions imposed 57 by this chapter with respect to rental rates and tenant selection.

58 Sec. 2. Section 8-48 of the general statutes is repealed and the 59 following is substituted in lieu thereof (*Effective October 1, 2019*):

60 In the cases of any tenants who are the recipients of one hundred 61 per cent social services aid from the Department of Social Services of 62 the state or any municipality and who have no income from any other 63 source, rentals shall be fixed by each housing authority for the ensuing 64 rental year established by the authority based on one-half of the costs 65 and expenses set forth in <u>subdivision (1) of</u> subsection (a) of section 8-66 45, as amended by this act, plus the full amount of costs and expenses 67 set forth in [subsections (b) and (c)] subdivisions (2) and (3) of said 68 [section] subsection as set forth in the operating statements of the 69 authority for the preceding fiscal year, which total amount shall be 70 divided by the total number of rooms contained in all low-rent 71 housing projects operated by such housing authority to establish the 72 rental cost per room per annum for such tenants, from which figure 73 shall be computed the rent per month per room. Said rentals shall 74 govern for said rental year.

Sec. 3. Section 8-72 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

(a) Each developer or housing authority shall manage and operate
its housing projects in an efficient manner so as to enable it to fix the
rentals for dwelling accommodations at the lowest possible rates
consistent with providing decent, safe and sanitary dwelling
accommodations, and no housing authority or nonprofit corporation

82 shall construct or operate any such project for profit. To this end an 83 authority or a nonprofit corporation shall fix the rentals for dwelling in 84 its projects at no higher rates than it finds to be necessary in order to 85 produce revenues which, together with all other available money, 86 revenues, income and receipts of the authority or nonprofit 87 corporation from whatever sources derived, will be sufficient [(a)] (1) 88 to pay, as the same become due, the principal and interest on the 89 bonds of the authority or nonprofit corporation; [b] and (2) to meet the cost of, and to provide for, maintaining and operating the projects, 90 91 including the cost of any insurance, and the administrative expenses of 92 the authority or nonprofit corporation; provided nothing in this section shall be construed as prohibiting any authority or nonprofit 93 94 corporation from providing for variable rentals based on family 95 income.

96 (b) In the operation or management of housing projects an authority 97 or nonprofit corporation shall, at all times, rent or lease the dwelling 98 accommodations therein at rentals within the financial reach of 99 families of low income. The Commissioner of Housing may establish 100 maximum income limits for admission and continued occupancy of 101 tenants, provided such maximum income limits and all revisions 102 thereof for housing projects operated pursuant to any contract with 103 any agency of the federal government shall be subject to the prior 104 approval of such federal agency. The Commissioner of Housing shall 105 define the income of a family to provide the basis for determining 106 eligibility for the admission, rentals and for the continued occupancy 107 of families under the maximum income limits fixed and approved. The 108 definition of family income, by the Commissioner of Housing, may 109 provide for the exclusion of all or part of the income of family 110 members which, in the judgment of said commissioner, is not 111 generally available to meet the cost of basic living needs of the family. 112 No housing authority or developer shall refuse to rent any dwelling 113 accommodation to an otherwise qualified applicant on the ground that one or more of the proposed occupants are children born out of 114 115 wedlock.

116 (c) Each housing authority and developer shall provide a receipt to 117 each applicant for admission to its housing projects stating the time 118 and date of application and shall maintain a list of such applications, which shall be a public record, as defined in section 1-200. The 119 120 Commissioner of Housing shall, by regulation adopted in accordance 121 with the provisions of chapter 54, provide for the manner in which 122 such list shall be created, maintained and revised, provided that 123 following any application period conducted by random lottery, 124 nothing shall prohibit a housing authority from maintaining an open 125 waiting list and adding applicants to such open waiting list in an order 126 based on the date and time that applications are received.

127 (d) No provision of this part shall be construed as limiting the right 128 of the authority to vest in an obligee the right, in the event of a default 129 by such authority, to take possession of a housing project or cause the 130 appointment of a receiver thereof or acquire title thereto through 131 foreclosure proceedings, free from all the restrictions imposed by this 132 chapter with respect to rental rates and tenant selection.

133 (e) The Commissioner of Housing shall approve an operation or 134 management plan of each housing project, which shall provide an 135 income adequate for debt service, if any, administration, including a 136 state service charge, other operating costs and establishment of 137 reasonable reserves for repairs, maintenance and replacements, 138 vacancy and collection losses. Said commissioner shall have the right 139 of inspection of any housing during the period between the date on 140 which construction thereof begins and the date the state loan is fully 141 paid or, in the case of a grant, during the period for which any housing 142 project built pursuant to such grant is used for housing for families of 143 low and moderate income.

(f) An authority or developer shall semiannually submit to said
 commissioner a sworn statement setting forth such information with
 respect to the tenants and rentals for each housing project [hereunder]
 <u>in accordance with this section</u> and the costs of operating each housing
 project under its jurisdiction as said commissioner requires. Any

person who makes a false statement concerning the income of the
family for which application for admission to or continued occupancy
of housing projects is made may be fined not more than five hundred
dollars or imprisoned not more than six months or both.

153 (g) With regard to a family who, since the last annual recertification, 154 received any public assistance or state-administered general assistance 155 and received earnings from employment, the authority or developer 156 shall not require any interim recertification due to an earnings 157 increase. At the annual recertification, the authority or developer shall 158 base rent levels on such family's average income throughout the 159 preceding twelve months. During the subsequent twelve-month 160 period, the authority or developer shall not require any interim 161 recertifications due to increased earnings from employment. However, 162 if a family's income has decreased, nothing in this section shall 163 preclude an interim recertification or recertification based on the 164 reduced income level.

165 Sec. 4. Section 8-116a of the general statutes is repealed and the 166 following is substituted in lieu thereof (*Effective October 1, 2019*):

167 (a) The following provisions shall be applicable to housing for elderly persons: (1) There shall be no requirement that the occupants of 168 169 such housing constitute families and housing may be provided in 170 separate dwelling units for elderly persons living alone; (2) housing for 171 elderly persons shall conform to standards established by the 172 Commissioner of Housing and shall be designed so as to alleviate the 173 infirmities characteristic of the elderly; (3) the authority, municipal 174 developer, nonprofit corporation or housing partnership, subject to 175 approval by the Commissioner of Housing, shall fix maximum 176 standard income and asset limits for admission to such housing; (4) 177 each housing authority, municipal developer, nonprofit corporation or 178 housing partnership shall provide a receipt to each applicant for 179 admission to its housing projects stating the time and date of 180 application and shall maintain a list of such applications, which shall 181 be a public record, as defined in section 1-200 and which shall be

created, maintained and revised in a manner which the Commissioner of Housing shall, by regulation <u>adopted in accordance with the</u> <u>provisions of chapter 54</u>, provide; and (5) any person who makes a false statement concerning the income of the elderly person for whom application for admission to a project under this part is made may be fined not more than five hundred dollars or imprisoned not more than six months, or both.

- 189 (b) Following any application period conducted by random lottery,
- 190 <u>nothing shall prohibit a housing authority from maintaining an open</u>
- 191 waiting list and adding applicants to such open waiting list in an order
- 192 <u>based on the date and time that applications are received.</u>

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	October 1, 2019	8-45
Sec. 2	October 1, 2019	8-48
Sec. 3	October 1, 2019	8-72
Sec. 4	October 1, 2019	8-116a

## Statement of Purpose:

To allow housing authorities to implement a hybrid waiting list management system in order to streamline the application process.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]