

General Assembly

Substitute Bill No. 7202

January Session, 2019

## AN ACT CONCERNING THE SUSTAINABILITY OF CONNECTICUT'S TRANSPORTATION INFRASTRUCTURE.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. (NEW) (*Effective from passage*) As used in this section and
   sections 2 to 7, inclusive, of this act:
- (1) "Electronic tolling system" means an electronic system for
  recording, monitoring, collecting and paying for tolls on the highways
  of this state, including, but not limited to, video toll transaction
  systems, transponders or other electronic transaction or payment
  technology or devices;
- 8 (2) "Department" means the Department of Transportation; and
- 9 (3) "Toll operator" means a private entity that operates an electronic 10 tolling system pursuant to an agreement with the department and 11 whose duties may include, but need not be limited to, collecting tolls, 12 administrative charges and penalties.
- Sec. 2. (NEW) (*Effective from passage*) (a) The department may construct, maintain and operate electronic tolling systems on Interstate Route 84, Interstate Route 91, Interstate Route 95 and portions of Connecticut Route 15. The department may enter into an agreement with a toll operator to operate such systems.

(b) To carry out its duties and responsibilities under this section and sections 3 to 6, inclusive, of this act, and any regulations adopted under section 7 of this act, the department may enter into tolling agreements with the Federal Highway Administration and coordination agreements, intergovernmental agreements or other implementation agreements with any other federal, state or municipal entity or agency.

(c) The department may procure, retain and expend funds for
technical, traffic, revenue and financial consultants, attorneys and
other consultants and experts to assist in the development,
implementation, maintenance and operation of electronic tolling
systems.

30 (d) The department may procure, retain and expend funds for toll 31 operators, vendors, suppliers, designers, engineers, software 32 designers, installers, contractors, maintenance personnel, customer 33 service personnel and other equipment, materials, personnel and 34 services for the development, implementation, maintenance and 35 operation of electronic tolling systems and for the collection and 36 enforcement of tolls.

(e) The department may enter into agreements for the provision of
any service specified in subsections (c) and (d) of this section, or any
combination thereof, pursuant to an open, competitive process.

40 (f) (1) The department and the Department of Motor Vehicles, either 41 jointly or separately, may enter into reciprocal agreements with other 42 states, jurisdictions and operators of toll facilities in other states to 43 obtain and share any toll operator information regarding an out-of-44 state registered owner of a vehicle that has used a tolled highway, 45 including the make of the motor vehicle, the motor vehicle's number 46 plate and the name and address of the registered owner of the motor 47 vehicle.

48 (2) The department and the Department of Motor Vehicles, either

jointly or separately, may enter into, or authorize a toll operator on
behalf of the departments to enter into, reciprocal agreements with
other states, jurisdictions and operators of toll facilities in other states
for the efficient collection of tolls incurred by residents of states other
than this state.

54 (3) The department and the Department of Emergency Services and 55 Public Protection may enter into an agreement for the provision of law 56 enforcement assistance by the state police on tolled highways that are 57 not otherwise provided by the state police on state roads and 58 highways. All law enforcement officers of the state and any political 59 subdivision of the state shall have the same powers within the limits of 60 a tolled highway as such officers have in their respective areas of 61 jurisdiction, including the roads and highways of this state.

Sec. 3. (NEW) (*Effective from passage*) (a) The department may charge,
collect, retain, fix and change the amount of all tolls for transit over or
use of the highways specified in subsection (a) of section 2 of this act.

65 (b) Toll amounts shall be fixed and changed by the department, so 66 as to provide, at a minimum, funding that is sufficient to: (1) Pay costs 67 related to tolled highways in this state, including, but not limited to, 68 the cost of owning, maintaining, repairing, reconstructing, improving, 69 rehabilitating, using, administering, controlling and operating such 70 highways; (2) pay the principal of, redemption premium, if any, and 71 interest on notes or bonds relating to tolled highways, as such 72 principal, premium or interest become due and payable; and (3) create 73 and maintain reserves established for any of the department's highway 74 and bridge responsibilities under titles 13a and 13b of the general 75 statutes for the operation and maintenance of tolled highways. Such 76 sufficiency of funding may take into account the availability of funds 77 from other sources.

(c) Prior to commencing construction of an electronic tolling system
on any highway, or portion thereof, of this state, the department shall
hold at least one public informational meeting in the general vicinity of

81 the proposed toll corridor to receive comments on the proposed toll, 82 methodology for fixing and changing the tolls and user classifications.

(d) The department shall place and maintain signs in advance of any
tolled highways to notify motor vehicle operators (1) that a toll will be
charged on such highway, and (2) how to pay such toll.

86 (e) All revenues received by the department from tolls and the 87 imposition of civil penalties associated with toll nonpayment, toll 88 evasion or other toll-related violations shall be deposited into the 89 Special Transportation Fund, established pursuant to section 13b-68 of 90 the general statutes and maintained pursuant to article thirty-second of 91 the amendments to the Constitution of the state, and shall not be 92 commingled with other funds and revenues. Such revenues shall be 93 expended only for the purposes and subject to the provisions of 23 94 USC 129(a)(3), as amended from time to time.

(f) Tolls shall not be subject to and shall be exempt from taxation of
every kind by the state and by the municipalities and all other political
subdivisions or special districts having taxing powers in the state.

98 Sec. 4. (NEW) (Effective from passage) Any electronic tolling system 99 operated by the department or a toll operator shall be interoperable 100 with all other electronic tolling systems in this state and shall comply 101 with all state and federal interoperability requirements and standards. 102 Such tolling system interoperability shall extend to system technology 103 and the transfer of funds. The Commissioners of Transportation and 104 Motor Vehicles, in consultation with the Commissioner of 105 Administrative Services, shall ensure the coordination and 106 compatibility of information system technology and data of any 107 electronic tolling system. The provisions of chapters 58 and 61 of the 108 general statutes shall not apply to this section.

109 Sec. 5. (NEW) (*Effective from passage*) (a) Except as provided in 110 subsection (b) of this section, neither the department nor any toll 111 operator shall sell or use any toll customer information or other data for commercial purposes unrelated to the charging, collection andenforcement of tolls, administrative fees and penalties.

(b) The department may release toll customer information and otherdata that does not directly or indirectly identify a toll customer forresearch purposes authorized by the department.

(c) (1) Except as required by applicable law or in connection with an
administrative or court proceeding, all information that specifically
identifies a toll customer and relates to a specific tolling transaction
shall be destroyed not later than one year after the later of the tolling
transaction or the collection of the toll, whether through normal
processes or enforcement.

(2) Except as required by applicable law or in connection with an
administrative or court proceeding, all information relating to a toll
customer account that specifically identifies a toll customer shall be
destroyed not later than one year after the collection of all tolls and
fees incurred by such toll customer, whether through normal
processes, enforcement or closing of such account.

(d) Toll customer information and data shall not be deemed a publicrecord, as defined in section 1-200 of the general statutes.

(e) Toll operators shall be subject to the provisions of chapter 62a ofthe general statutes.

Sec. 6. (NEW) (*Effective from passage*) (a) Any person who contests the amount of a toll or an associated charge shall be afforded an opportunity for a hearing with the department in accordance with the provisions of chapter 54 of the general statutes.

(b) The department, after notice and hearing, may impose a civil
penalty of not more than twenty-five dollars for a first violation, not
more than fifty dollars for a second violation and not more than one
hundred dollars for a third violation of a provision of the regulations
adopted pursuant to section 7 of this act on any of the following

142 persons with respect to toll nonpayment, toll evasion or related fees: 143 (1) The operator of a motor vehicle on a tolled highway; (2) the 144 registered owner of a motor vehicle operated on a tolled highway, if 145 other than the operator, if such vehicle was used or operated with the 146 express or implied permission of the registered owner at the time of 147 the tolling transaction; (3) the lessee of a motor vehicle operated on a 148 tolled highway, if other than the operator, if such vehicle was used or 149 operated with the express or implied permission of the lessee at the 150 time of the tolling transaction; and (4) the lessor of a motor vehicle 151 operated on a tolled highway.

152 (c) A copy of the motor vehicle rental agreement, lease, other 153 contract document or affidavit identifying the lessee of the motor 154 vehicle at the time of the tolling transaction shall be prima facie 155 evidence that the person named in the rental agreement, lease, other 156 contract document or affidavit was operating the motor vehicle at all 157 relevant times relating to the tolling transaction. A lessor shall 158 cooperate with the department or the toll operator, as the case may be, 159 in providing the department or toll operator any requested 160 information concerning the lessee contained in the lessor's record.

161 (d) The Department of Motor Vehicles shall provide the Department 162 of Transportation and any toll operator with the information necessary 163 to collect tolls and enforce penalties for toll nonpayment, toll evasion 164 or other toll-related violations, including, but not limited to, 165 information regarding the registered owner of a motor vehicle that was 166 operated on a tolled highway and the make of the motor vehicle, the 167 motor vehicle's number plate and the name and address of the 168 registered owner of the motor vehicle.

169 Sec. 7. (NEW) (*Effective from passage*) (a) The Commissioner of 170 Transportation shall adopt regulations, in accordance with the 171 provisions of chapter 54 of the general statutes, to implement the 172 provisions of sections 2 to 6, inclusive, of this act. Such regulations 173 may include, but need not be limited to: (1) Establishment of variable 174 toll rates that take into consideration the day of the week and level of

congestion or anticipated congestion; (2) establishment of different fees 175 176 based on the type of vehicle classification, size, weight, number of 177 axles or vehicle occupancy; (3) establishment of discounts and credits 178 to a toll customer account for persons with a transponder or similar 179 technology issued by the department or a toll operator; (4) exemptions 180 for certain types of motor vehicles, including, but not limited to, high-181 occupancy vehicles, motor vehicles leased or owned by the state, 182 motor vehicles used by a law enforcement unit, firefighter or a 183 member of an emergency medical service organization and motor 184 vehicles used to provide public transit services; (5) the imposition of 185 surcharges, premiums or additional fees for designated users or classes 186 of users of a tolled highway who travel on such highway without a 187 transponder or similar technology issued by the department or a toll 188 operator; (6) the imposition of administrative charges and penalties for 189 the late payment of tolls and toll evasion, which shall be not more than 190 twenty-five dollars for a first violation, not more than fifty dollars for a 191 second violation and not more than one hundred dollars for a third 192 violation; (7) provisions to protect and appropriately limit access to toll 193 customer information and other data collected, received, maintained, 194 archived, accessed and disclosed by the department; and (8) the 195 manner in which a transponder or similar device shall be located in or 196 on a motor vehicle entering an electronic tolling system if such system 197 uses a transponder or similar device.

198 (b) The Commissioner of Motor Vehicles, in consultation with the 199 Commissioner of Transportation, shall adopt regulations, in 200 accordance with the provisions of chapter 54 of the general statutes, to 201 implement the provisions of sections 2 to 6, inclusive, of this act. Such 202 regulations shall include restrictions on issuing a registration to the 203 owner of a motor vehicle who owes tolls for transit over or use of a 204 tolled highway or owes administrative charges or penalties for the late 205 payment of tolls or toll evasion.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	New section
Sec. 2	from passage	New section
Sec. 3	from passage	New section
Sec. 4	from passage	New section
Sec. 5	from passage	New section
Sec. 6	from passage	New section
Sec. 7	from passage	New section

## Statement of Legislative Commissioners:

In Section 2(a), "Route" was added for accuracy, in Section 4(e), "section 19 of article third of" was changed to "maintained pursuant to article thirty-second of the amendments to" for accuracy, and in Section 6(d), "number" was substituted for "license" for consistency.

TRA Joint Favorable Subst. -LCO