

General Assembly

Governor's Bill No. 7192

January Session, 2019



Referred to Committee on PLANNING AND DEVELOPMENT

Introduced by: REP. ARESIMOWICZ, 30th Dist. REP. RITTER M., 1st Dist. SEN. LOONEY, 11th Dist. SEN. DUFF, 25th Dist.

AN ACT CONCERNING MUNICIPAL AND REGIONAL OPPORTUNITIES AND EFFICIENCIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 7-395 of the general statutes is repealed and the
 following is substituted in lieu thereof (*Effective July 1, 2019*):

3 (a) The secretary shall review each audit report filed with said 4 secretary as provided in section 7-393, except said secretary shall 5 review the audit reports on each audited agency biennially and may review the audit reports on any municipality or regional school district 6 7 biennially, provided such secretary shall, in any year in which he does 8 not review the report of any such municipality or regional school 9 district, review the comments and recommendations of the 10 independent auditor who made such audit. If, upon such review of the 11 audit report, evidence of fraud or embezzlement is found, he shall 12 report such information to the state's attorney for the judicial district in

13 which such municipality, regional school district or audited agency is 14 located. If, in the review of such audit report said secretary finds that 15 such audit has not been prepared in compliance with the provisions of subsection (a) of section 7-394a, or said secretary finds evidence of any 16 17 unsound or irregular financial practice in relation to commonly 18 accepted standards in municipal finance, said secretary shall prepare a 19 report concerning such finding, including necessary details for proper 20 evaluation of such finding and recommendations for corrective action 21 and shall refer such report to the Municipal Finance Advisory 22 Commission established under section 7-394b. A copy of such report 23 shall be filed with: (1) The chief executive officer of such municipality 24 or audited agency or the superintendent of such school district and, in 25 the case of a town, city or borough, with the clerk of such town, city or 26 borough; and (2) the Auditors of Public Accounts.

27 (b) If, upon such review of the audit report, the secretary finds (1) 28 that such audit has not been prepared in accordance with subsection (a) of section 7-394, and the municipality, regional school district or 29 30 audited agency did not request permission to have the audit report 31 prepared in a manner not in compliance with said subsection; or (2) 32 evidence of unsound or irregular financial practices or management 33 letter comments or lack of internal controls in relation to commonly 34 accepted standards in municipal finance, the secretary shall prepare a 35 report concerning such finding, including, but not limited to, 36 information to aid in the evaluation of such finding and 37 recommendations for corrective action. The secretary shall submit such 38 report to (A) the Municipal Finance Advisory Commission established 39 pursuant to section 7-394b; (B) the Auditors of Public Accounts; and 40 (C) the chief executive officer and clerk of the municipality, 41 superintendent of schools for the regional school district or chief 42 executive officer of the audited agency.

(c) Upon receipt of a report submitted pursuant to subsection (b) of
 this section, the chief executive officer of a municipality or audited
 agency or superintendent of schools for the regional school district
 shall attest to and explain the secretary's findings and submit a plan

47 for corrective action, in writing, to the secretary. 48 (d) The secretary shall refer to the Municipal Finance Advisory 49 Commission any municipality that has not been previously referred to 50 said commission pursuant to subsection (b) of this section or section 7-576, 7-576a or 7-576c, provided the municipality has: 51 52 (1) A negative fund balance percentage; 53 (2) Reported a fund balance percentage of less than five per cent in the three immediately preceding fiscal years; 54 55 (3) Reported a declining fund balance trend in the two immediately 56 preceding fiscal years; 57 (4) Issued tax or bond anticipation notes in the three immediately preceding fiscal years to meet cash liquidity; 58 (5) Had a general fund annual operating budget deficit of one and 59 one-half per cent or more of such municipality's general fund revenues 60 61 in the immediately preceding fiscal year; 62 (6) Had a general fund annual operating budget deficit of two per 63 cent or more of such municipality's average general fund revenues in 64 the two immediately preceding fiscal years; or 65 (7) Received a bond rating below A from a bond rating agency. 66 (e) The secretary may, at the secretary's discretion and based upon 67 the review conducted pursuant to subsection (a) of this section, refer to 68 the Municipal Finance Advisory Commission any municipality that 69 has not been previously referred to said commission pursuant to 70 subsection (b) of this section or section 7-576, 7-576a or 7-576c. 71 (f) For the purposes of this section, "deficit", "fund balance" and 72 "fund balance percentage" have the same meanings as provided in 73 section 7-560. 74 Sec. 2. Section 2-79a of the general statutes is repealed and the

75 following is substituted in lieu thereof (*Effective July 1, 2019*):

(a) (1) There shall be a Connecticut Advisory Commission on
Intergovernmental Relations. The purpose of the commission shall be
to enhance coordination and cooperation between the state and local
governments. [The]

80 (2) Before July 1, 2019, the commission shall consist of the president 81 pro tempore of the Senate, the speaker of the House of 82 Representatives, the minority leader of the Senate, the minority leader 83 of the House of Representatives, the Secretary of the Office of Policy 84 and Management, the Commissioners of Education, Energy and 85 Environmental Protection, Economic and Community Development, 86 or their designees, and sixteen additional members as follows: [(1)] (A) 87 Six municipal officials appointed by the Governor, four of whom shall 88 be selected from a list of nominees submitted to him by the 89 Connecticut Conference of Municipalities and two of whom shall be 90 selected from a list submitted by the Council of Small Towns. Two of 91 such six officials shall be from towns having populations of twenty 92 thousand or less persons, two shall be from towns having populations 93 of more than twenty thousand but less than sixty thousand persons 94 and two shall be from towns having populations of sixty thousand or 95 more persons; [(2)] (B) two local public education officials appointed 96 by the Governor, one of whom shall be selected from a list of nominees 97 submitted to him by the Connecticut Association of Boards of 98 Education and one of whom shall be selected from a list submitted by 99 the Connecticut Association of School Administrators; [(3)] (C) one 100 representative of a regional council of governments appointed by the 101 Governor from a list of nominees submitted to him by the Regional 102 Planning Association of Connecticut; [(4)] (D) five persons who do not 103 hold elected or appointed office in state or local government, one of 104 whom shall be appointed by the Governor, one of whom shall be 105 appointed by the president pro tempore of the Senate, one of whom 106 shall be appointed by the speaker of the House of Representatives, one 107 of whom shall be appointed by the minority leader of the Senate and 108 one of whom shall be appointed by the minority leader of the House of

109 Representatives; **[**(5)**]** (<u>E</u>) one representative of the Connecticut 110 Conference of Municipalities appointed by said conference; and **[**(6)**]** 111 (<u>F</u>) one representative of the Council of Small Towns appointed by said 112 council. [Each]

(3) On and after July 1, 2019, the commission shall consist of the 113 chairpersons and ranking members of the joint standing committee of 114 115 the General Assembly having cognizance of matters relating to planning and development, or their designees, the Secretary of the 116 117 Office of Policy and Management and seventeen additional members as follows: (A) Six municipal officials appointed by the Governor, four 118 of whom shall be selected from a list of nominees submitted to the 119 120 Governor by the Connecticut Conference of Municipalities and two of 121 whom shall be selected from a list submitted by the Council of Small 122 Towns. Two of such six officials shall be from towns having populations of twenty thousand or less persons, two shall be from 123 124 towns having populations of more than twenty thousand but less than sixty thousand persons and two shall be from towns having 125 126 populations of sixty thousand or more persons; (B) two local public 127 education officials appointed by the Governor, one of whom shall be 128 selected from a list of nominees submitted to the Governor by the 129 Connecticut Association of Boards of Education and one of whom shall 130 be selected from a list submitted by the Connecticut Association of 131 School Administrators; (C) one representative of a regional council of governments appointed by the Governor from a list of nominees 132 133 submitted to the Governor by the Regional Planning Association of Connecticut; (D) one representative of organized labor appointed by 134 135 the Governor from a list of nominees submitted to the Governor by the 136 Connecticut AFL-CIO; (E) five persons who do not hold elected or 137 appointed office in state or local government, one of whom shall be 138 appointed by the Governor, one of whom shall be appointed by the president pro tempore of the Senate, one of whom shall be appointed 139 140 by the speaker of the House of Representatives, one of whom shall be appointed by the minority leader of the Senate and one of whom shall 141 142 be appointed by the minority leader of the House of Representatives; (F) one representative of the Connecticut Conference of Municipalities
appointed by said conference; and (G) one representative of the
Council of Small Towns appointed by said council.

146 (4) Before July 1, 2019, each member of the commission appointed pursuant to [subdivisions (1) to (6)] subparagraphs (A) to (F), 147 148 inclusive, of subdivision (2) of this subsection shall serve for a term of 149 two years. On and after July 1, 2019, each member of the commission appointed pursuant to subparagraphs (A) to (G), inclusive, of 150 151 subdivision (3) of this subsection shall serve for a term of two years 152 and may serve until a successor is appointed and has qualified. All 153 other members shall serve for terms which are coterminous with their 154 terms of office. The Governor shall appoint a chairperson and a vice-155 chairperson from among the commission members. Members of the 156 General Assembly may serve as gubernatorial appointees to the 157 commission. Members of the commission shall not be compensated for 158 their services but shall be reimbursed for necessary expenses incurred 159 in the performance of their duties.

160 (b) The commission shall: (1) Serve as a forum for consultation 161 among state and local government officials; (2) conduct research on intergovernmental issues, including, but not limited to, the sharing 162 163 and consolidation of government services as well as the direct and 164 indirect impacts of changes in the provision of services at different 165 levels of government; (3) encourage and coordinate studies of 166 intergovernmental issues by universities, research and consulting 167 organizations and others; and (4) [initiate policy development and 168 make] develop models for sustainable, recurring savings and revenue making 169 growth while initiating policy development and 170 recommendations for consideration by all levels and branches of 171 government. The commission shall issue, from time to time, public 172 reports of its findings and recommendations. [and] Before July 1, 2019, 173 the commission shall issue, annually, a public report on its activities. 174 On and after July 1, 2019, the commission shall issue, annually, a 175 public report on its activities and a work plan, as described in 176 subsection (c) of this section, for the next year. On and after July 1,

177	2020, such public report shall describe the status of all items in the		
178	prior year's work plan, including statistics to measure progress made,		
179	if any, from the prior year.		
180	(c) In developing any work plan to be issued on and after July 1,		
181	2019, the commission, in consultation with other commissions		
182	established to address consolidation and sharing of government		
183	services, shall, on or before October 15, 2019, and every six months		
184	thereafter until October 15, 2021, consider, analyze and make specific		
185	recommendations to the secretary for the accomplishment of, all		
186	aspects of sharing government services among state, regional and local		
187	bodies, which aspects may include, but not be limited to:		
188	(1) Standardization and alignment of various regions;		
189	(2) Consolidation of government services, including, but not limited		
190	to, joint purchasing, for a municipality and its respective local or		
191	regional school district, as applicable;		
192	(3) Consolidation and sharing of government services, including,		
193	but not limited to, joint purchasing, among municipalities;		
194	(4) Types of government services that may be provided in a more		
195			
195 196	efficient, high-quality or cost-effective manner by another level of		
196	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies;		
196 197 198	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not		
196 197	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies;		
196 197 198 199 200	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not limited to, the issuance of permits, across state, regional and local bodies;		
196 197 198 199 200 201	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not limited to, the issuance of permits, across state, regional and local bodies; (6) Standardization, enhancement or streamlining of reporting by		
196 197 198 199 200	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not limited to, the issuance of permits, across state, regional and local bodies;		
196 197 198 199 200 201	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not limited to, the issuance of permits, across state, regional and local bodies; (6) Standardization, enhancement or streamlining of reporting by		
196 197 198 199 200 201 201 202	efficient, high-quality or cost-effective manner by another level of government or by regional councils of governments, regional educational service centers or other similar regional bodies; (5) Standardization of government services, including, but not limited to, the issuance of permits, across state, regional and local bodies; (6) Standardization, enhancement or streamlining of reporting by and among state, regional and local bodies;		

206 government services and conduct government programs;

207 (9) Alternative sources of revenue for municipal governments,

208 <u>regional councils of governments and regional educational service</u>
 209 centers;

210 (10) Regional revenue sharing;

(11) Coalition bargaining and other changes to relations between
 municipalities and municipal employees;

213 (12) Reduction of long-term liabilities of municipalities; and

214 (13) Sequencing of and timeliness for planning and implementation

215 <u>of aspects described in this subsection.</u>

216 [(c)] (d) On or before [October 1, 2019] the second Wednesday after 217 the convening of the regular session of the General Assembly in 2020, 218 and every four years thereafter on such second Wednesday, the 219 commission shall submit to the General Assembly a report which lists 220 each existing state mandate, as defined in subsection (a) of section 2-221 32b, and which (1) categorizes each mandate as constitutional, 222 statutory or executive, [(2) provides the date of original enactment or 223 issuance along with a brief description of the history of the mandate, 224 and (3) analyzes the costs incurred by] and (2) describes the potential 225 impacts on local governments [in] implementing the mandate. In each 226 report the commission may also make recommendations on state 227 mandates for consideration by the commission. On and after October 228 1, 1996, the report shall be submitted to the joint standing committee of 229 the General Assembly having cognizance of matters relating to 230 appropriations and budgets of state agencies, to any other joint 231 standing committee of the General Assembly having cognizance and, 232 upon request, to any member of the General Assembly. A summary of 233 the report shall be submitted to each member of the General Assembly 234 if the summary is two pages or less and a notification of the report 235 shall be submitted to each member if the summary is more than two 236 pages. Submission shall be by mailing the report, summary or

notification to the legislative address of each member of the
committees or the General Assembly, as applicable. The provisions of
this subsection shall not be construed to prevent the commission from
making more frequent recommendations on state mandates.

241 [(d)] (e) Commencing on or before [the second Wednesday after the 242 convening of the 1997 regular session of the General Assembly] 243 January 15, 1997, and every year thereafter except a year in which a 244 report is filed pursuant to subsection [(c)] (d) of this section, the 245 commission shall submit to the General Assembly a supplement to the 246 report required in [said subsection (c)] subsection (d) of this section 247 identifying any new mandates adopted and any mandates changed in 248 the previous year.

[(e)] (f) The Office of Policy and Management shall provide such staff as is necessary for the performance of the functions and duties of the Connecticut Advisory Commission on Intergovernmental Relations. Such persons may be exempt from the classified service.

253 Sec. 3. Section 2-32c of the general statutes is repealed and the 254 following is substituted in lieu thereof (*Effective July 1, 2019*):

255 On and after [January 1, 2019] July 1, 2019, the Connecticut 256 Advisory Commission on Intergovernmental Relations, established 257 pursuant to section 2-79a, as amended by this act, shall, not more than 258 ninety days after adjournment of any regular or special session of the 259 Assembly or [September first] November fifteenth General 260 immediately following adjournment of a regular session, whichever is 261 [sooner] later, submit to the speaker of the House of Representatives, 262 the president pro tempore of the Senate, the majority leader of the 263 House of Representatives, the majority leader of the Senate, the 264 minority leader of the House of Representatives, [and] the minority 265 leader of the Senate and the chief elected official of each municipality a 266 report [which] that lists each state mandate enacted during said 267 regular or special session of the General Assembly. [Within five days 268 of] Not later than five days after receipt of the report, the speaker and

the president pro tempore shall [submit the report to the Secretary of the Office of Policy and Management and] refer each state mandate to the joint standing committee or select committee of the General Assembly having cognizance of the subject matter of the mandate. [The secretary shall provide notice of the report to the chief elected official of each municipality.]

275 Sec. 4. Section 4-66k of the general statutes is repealed and the 276 following is substituted in lieu thereof (*Effective July 1, 2019*):

277 (a) There is established an account to be known as the "regional 278 planning incentive account" which shall be a separate, nonlapsing 279 account within the General Fund. The account shall contain any 280 moneys required by law to be deposited in the account. Moneys in the 281 account shall be expended by the Secretary of the Office of Policy and 282 Management in accordance with subsection (b) of this section for the 283 purposes of first providing funding to regional planning organizations 284 in accordance with the provisions of subsections (b) [and (c)] to (d), 285 inclusive, of this section and then to providing grants under the 286 regional performance incentive program established pursuant to 287 section 4-124s, as amended by this act.

288 (b) For the fiscal year ending June 30, 2014, funds from the regional 289 planning incentive account shall be distributed to each regional 290 planning organization, as defined in section 4-124i, revision of 1958, 291 revised to January 1, 2013, in the amount of one hundred twenty-five 292 thousand dollars. Any regional council of governments that is 293 comprised of any two or more regional planning organizations that 294 voluntarily consolidate on or before December 31, 2013, shall receive 295 an additional payment in an amount equal to the amount the regional 296 planning organizations would have received if such regional planning 297 organizations had not voluntarily consolidated.

(c) [Beginning in] <u>For</u> the fiscal year ending June 30, 2015, and
[annually thereafter] <u>each fiscal year thereafter until July 1, 2019</u>, funds
from the regional planning incentive account shall be distributed to

301 each regional council of governments formed pursuant to section 4-302 124j, in the amount of one hundred twenty-five thousand dollars plus 303 fifty cents per capita, using population information from the most recent federal decennial census. Any regional council of governments 304 305 that is comprised of any two or more regional planning organizations, 306 as defined in section 4-124i, revision of 1958, revised to January 1, 2013, 307 that voluntarily consolidated on or before December 31, 2013, shall 308 receive a payment in the amount of one hundred twenty-five thousand 309 dollars for each such regional planning organization that voluntarily 310 consolidated on or before said date.

311 (d) For the fiscal year ending June 30, 2020, and each fiscal year 312 thereafter, funds from the regional planning incentive account shall be distributed to each regional council of governments formed pursuant 313 314 to section 4-124j, in the amount of seventy-five thousand dollars plus 315 thirty cents per capita, using population information from the most 316 recent federal decennial census. The secretary may distribute, 317 annually, an additional amount to each regional council of 318 governments.

Sec. 5. Section 4-66r of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

321 For the fiscal year ending June 30, [2018] 2020, and each fiscal year 322 thereafter, each regional council of governments shall [, within 323 available appropriations,] receive a grant-in-aid to be known as a 324 regional services grant, the amount of which shall be based on [a 325 formula to be determined by the Secretary of the Office of Policy and 326 Management. No such council shall receive a grant for the fiscal year 327 ending June 30, 2018, unless the secretary approves a spending plan 328 for such grant moneys submitted by such council to the secretary on or 329 before November 1, 2017. No such council shall receive a grant for the 330 fiscal year ending June 30, 2019, or any fiscal year thereafter, unless the 331 secretary approves a spending plan for such grant moneys submitted 332 by such council to the secretary on or before July 1, 2018, and annually 333 thereafter] the formula established pursuant to section 4-66k, as

334 amended by this act. Each regional council of governments shall use 335 such grant funds for planning purposes and to achieve efficiencies in the delivery of municipal services, without diminishing the quality of 336 337 such services. On or before October 1, [2018] 2020, and annually 338 thereafter, each regional council of governments shall submit a report, 339 in accordance with section 11-4a, to the joint standing committees of 340 the General Assembly having cognizance of matters relating to 341 planning and development and finance, revenue and bonding, and to 342 the secretary. Such report shall (1) summarize the expenditure of such grant funds, (2) describe any regional program, project or initiative 343 344 currently provided or planned by the council, (3) review the 345 performance of any existing regional program, project or initiative 346 relative to its initial goals and objectives, (4) analyze the existing 347 services provided by member municipalities or by the state that, in the 348 opinion of the council, could be more effectively or efficiently 349 provided on a regional basis, and (5) provide recommendations for 350 legislative action concerning potential impediments to the 351 regionalization of services.

Sec. 6. Subsections (b) to (e), inclusive, of section 4-124s of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

355 (b) There is established a regional performance incentive program 356 that shall be administered by the Secretary of the Office of Policy and 357 Management. [On or before December 31, 2011, and annually 358 thereafter, any regional council of governments, any two or more 359 municipalities acting through a regional council of governments, any 360 economic development district, any regional educational service center 361 or any combination thereof may submit a proposal to the secretary for: 362 (1) The joint provision of any service that one or more participating 363 municipalities of such council, educational service center or agency 364 currently provide but which is not provided on a regional basis, (2) a 365 planning study regarding the joint provision of any service on a 366 regional basis, or (3) shared information technology services. A copy of 367 said proposal shall be sent to the legislators representing said

368 participating municipalities.] <u>The secretary may provide funding for:</u> 369 (1) The joint provision of any government service, or (2) a planning 370 <u>study regarding the joint provision of any service on a regional basis.</u> 371 Any local or regional board of education or regional educational 372 service center serving a population greater than one hundred thousand 373 may submit a proposal to the secretary for a regional special education 374 initiative.

375 (c) (1) [A regional council of governments, an economic 376 development district, a regional educational service center or a local or 377 regional board of education shall submit each proposal in the form and 378 manner the secretary prescribes and shall, at a minimum, provide the 379 following information for each proposal: (A) Service or initiative 380 description; (B) the explanation of the need for such service or initiative; (C) the method of delivering such service or initiative on a 381 382 regional basis; (D) the organization that would be responsible for 383 regional service or initiative delivery; (E) a description of the 384 population that would be served; (F) the manner in which regional 385 service or initiative delivery will achieve economies of scale; (G) the 386 amount by which participating municipalities will reduce their mill 387 rates as a result of savings realized; (H) a cost benefit analysis for the 388 provision of the service or initiative by each participating municipality 389 and by the entity or board of education submitting the proposal; (I) a 390 plan of implementation for delivery of the service or initiative on a 391 regional basis; (J) a resolution endorsing such proposal approved by 392 the legislative body of each participating municipality; and (K) an 393 explanation of the potential legal obstacles, if any, to the regional 394 provision of the service or initiative] On or before December 1, 2019, 395 and annually thereafter, the Connecticut Advisory Commission on 396 Intergovernmental Relations established pursuant to section 2-79a, as 397 amended by this act, may recommend to the secretary any specific proposal for achieving additional cost savings through regional 398 399 efficiencies. The secretary may provide funding, within available resources, to a regional council of governments, an economic 400 401 development district, a regional educational service center or any 402 combination thereof for the purpose of administering any such
403 proposal. Said commission shall submit each proposal in the form and
404 manner prescribed by the secretary.

405 (2) The secretary shall review each proposal and shall award grants 406 for proposals the secretary determines best meet the requirements of 407 this section. [In awarding such grants, the secretary shall give priority 408 to a proposal submitted by (A) any entity specified in subsection (a) of 409 this section that includes participation of all of the member 410 municipalities of such entity, and which may increase the purchasing 411 power of participating municipalities or provide a cost savings 412 initiative resulting in a decrease in expenses of such municipalities, 413 allowing such municipalities to lower property taxes, (B) any economic development district, and (C) any local or regional board of 414 415 education.]

416 (d) On or before December 31, 2013, and annually thereafter until 417 December 31, 2018, in addition to any proposal submitted pursuant to 418 this section, any municipality or regional council of governments may 419 apply to the secretary for a grant to fund: (1) Operating costs 420 associated with connecting to the state-wide high speed, flexible 421 network developed pursuant to section 4d-80, including the costs to 422 connect at the same rate as other government entities served by such 423 network; and (2) capital cost associated with connecting to such 424 network, including expenses associated with building out the internal 425 fiber network connections required to connect to such network, 426 provided the secretary shall make any such grant available in 427 accordance with the two-year schedule by which the Bureau of 428 Enterprise Systems and Technology recommends connecting each 429 municipality and regional council of governments to such network. 430 Any municipality or regional council of governments shall submit each 431 application in the form and manner the secretary prescribes.

(e) The secretary shall submit to the Governor and the joint standing
[committee] <u>committees</u> of the General Assembly having cognizance of
matters relating to planning and development and finance, revenue

435 and bonding a report on the grants provided pursuant to this section. Each such report shall include information on the amount of each 436 437 grant, and the potential of each grant for leveraging other public and 438 private investments. The secretary shall submit a report for the fiscal 439 year commencing July 1, 2011, not later than February 1, 2012, and 440 shall submit a report for each subsequent fiscal year not later than the 441 first day of March in such fiscal year. [Such reports shall include the 442 property tax reductions achieved by means of the program established 443 pursuant to this section.]

444 Sec. 7. (NEW) (*Effective from passage*) (a) There is established a 445 Commission on Shared School Services for the purpose of developing 446 a plan for the redistricting or consolidation of school services and 447 school districts. Such plan shall be developed in accordance with the 448 provisions of section 8 of this act.

(b) The commission shall consist of the following members:

(1) Two appointed by the speaker of the House of Representatives,
one of whom shall be a representative of the American Federation of
Teachers-Connecticut and one of whom shall be a representative of the
Connecticut Association of Boards of Education;

(2) Two appointed by the president pro tempore of the Senate, one
of whom shall be a representative of the Connecticut Education
Association and one of whom shall be a chief elected official of a
municipality;

(3) One appointed by the minority leader of the House of
Representatives who shall be a representative of the Connecticut
School Transportation Association;

461 (4) One appointed by the minority leader of the Senate who shall be462 a representative of a regional school district;

(5) One appointed by the majority leader of the House ofRepresentatives who shall be a representative of the RESC Alliance;

(6) One appointed by the majority leader of the Senate who shall be
a representative of the Connecticut Association of Public School
Superintendents;

(7) Six appointed by the Governor, at least one of whom shall be a
parent of a student enrolled in a public school, one of whom shall be a
representative of the Connecticut Association of Schools and one of
whom shall be a representative of the Connecticut Association of
School Business Officials;

473 (8) The Commissioner of Education, or the commissioner's designee;

474 (9) The Commissioner of Administrative Services, or the 475 commissioner's designee; and

476 (10) The Secretary of the Office of Policy and Management, or the477 secretary's designee.

(c) All appointments to the commission shall be made not later than
thirty days after the effective date of this section. Any vacancy shall be
filled by the appointing authority. The Commissioner of Education
shall schedule the first meeting of the commission, which shall be held
not later than forty-five days after the effective date of this section.

(d) There shall be two chairpersons of the commission as follows: (1)
The Commissioner of Education, or the commissioner's designee, and
(2) a member of the commission who is selected by a majority of
members of the commission at the first meeting of the commission.

(e) The Department of Education shall provide administrative
support to the commission, including, but not limited to,
administrative staff and supplies. The department may retain
consultants, as necessary, to assist the commission in carrying out its
duties.

(f) The commission shall terminate on June 30, 2027.

493 Sec. 8. (NEW) (*Effective from passage*) (a) The Commission on Shared

494 School Services, established pursuant to section 7 of this act, shall 495 develop a plan for redistricting or consolidating school services and 496 school districts. In developing such plan and to assist in the 497 completion of the reports required pursuant to subsection (b) of this 498 section, the chairpersons of the commission may, as needed, (1) establish subcommittees and working groups of the members, and (2) 499 500 hold public hearings or conduct any other outreach, including 501 consultations with the Connecticut Advisory Commission on 502 Intergovernmental Relations, established pursuant to section 2-79a of 503 the general statutes, as amended by this act.

504 (b) The commission shall:

505 (1) Not later than December 1, 2019, develop a report concerning 506 existing school districts, including, but not limited to, (A) the sizes of 507 existing school districts, including enrollment data and the number of 508 certified and noncertified employees, (B) the types and administrative 509 structures of existing school districts, such as local boards of education, 510 regional boards of education, regional educational services centers, 511 state and local charter schools, incorporated or endowed high schools 512 or academies, the Technical Education and Career System and regional 513 agricultural science and technology education centers, (C) the number 514 of schools, including school building size and capacity, enrollment 515 data and grade ranges, as reported to the Department of 516 Administrative Services in such form and manner as prescribed by the 517 office of school grants and review within the department.

(2) Not later than November 1, 2019, develop a report concerning
existing shared services between school districts and employment of
superintendents of schools, including, but not limited to, existing
cooperative arrangements pursuant to section 10-158a of the general
statutes and instances of the joint employment of a superintendent of
schools pursuant to section 10-157a of the general statutes;

524 (3) Not later than November 15, 2019, develop a report concerning 525 academic and support services provided by school districts, as reported to the Department of Education in such form and manner asprescribed by the Commissioner of Education;

(4) Not later than January 15, 2020, develop a report containing
preliminary recommendations concerning school district sizes and
types, including, but not limited to, the total number of school districts,
types of school districts, total number of schools in a school district
and enrollment of school districts;

(5) Not later than January 15, 2020, develop a report containing a
review and preliminary recommendations concerning the governance
structure of school districts;

(6) Not later than February 1, 2020, develop a report containing
preliminary recommendations concerning enhanced shared services
among school districts and with municipalities;

(7) Not later than April 1, 2020, develop a report containing a review
of the current services provided by regional educational service centers
and preliminary recommendations concerning the role of regional
educational service centers in regionalization and shared service
efforts;

(8) Not later than April 15, 2020, develop a report containing a
review of existing labor contracts within each of the various types of
school districts described in subparagraph (B) of subdivision (1) of this
subsection, and preliminary recommendations concerning how future
labor contracts should be negotiated as additional education services
are shared and following redistricting;

(9) Not later than June 1, 2020, develop, in consultation with the Connecticut Association of School Business Officials, a report containing a review of existing school transportation service contracts within each of the various types of school districts described in subparagraph (B) of subdivision (1) of this subsection, and preliminary recommendations concerning the establishment of shared school transportation contracts, including time spent by students on school buses, hours of such transportation services, tiers of schools and anyother related issues;

559 (10) Not later than July 1, 2020, develop, in consultation with the 560 Connecticut Interscholastic Athletic Conference, a report containing a 561 review of interscholastic athletic schedules and arrangements within 562 and among each of the various types of school districts described in 563 subparagraph (B) of subdivision (1) of this subsection, and preliminary 564 recommendations concerning the development of interscholastic 565 athletic schedules and related issues, including transportation services 566 to interscholastic athletic events and school hours;

567 (11) Not later than July 1, 2020, develop, in consultation with the 568 Connecticut After School Network, a report containing a review of 569 existing after-school programs and arrangements within and among 570 each of the various types of school districts described in subparagraph 571 (B) of subdivision (1) of this subsection, and preliminary 572 recommendations concerning the potential impact and changes to such 573 after-school programs and arrangements following redistricting or the 574 sharing of services, on such issues as transportation and school hours;

575 (12) Not later than August 1, 2020, develop a report containing a 576 review of the current school choice program structures and unified 577 enrollment systems concerning a regional or state-basis, and 578 preliminary recommendations on the integration of school choice 579 programs in a system of shared services and school district 580 consolidations;

(13) Not later than August 15, 2020, develop a report containing
preliminary recommendations concerning the impact that redistricting
and consolidation may have on the provision of special education
services not otherwise addressed in any of the previous preliminary
recommendations required under this section;

(14) Not later than August 15, 2020, develop a report containing
preliminary recommendations concerning the impact that redistricting
and consolidation may have on early childhood care and education

589 programs within and among each of the various types of school 590 districts described in subparagraph (B) of subdivision (1) of this 591 subsection;

(15) Not later than September 1, 2020, develop a report containing
preliminary recommendations concerning school building usage
within and among each of the various types of school districts
described in subparagraph (B) of subdivision (1) of this subsection;

(16) Not later than October 1, 2020, develop a report containing
preliminary recommendations concerning the use of incentives, grants
or tax changes to accomplish any of the other preliminary
recommendations developed pursuant to this section; and

(17) Not later than December 1, 2020, develop a comprehensive
report concerning the preliminary recommendations developed
pursuant to this section, including financial projections on savings and
costs resulting from school district redistricting or consolidation.

604 (c) Not later than December 15, 2020, the chairpersons of the 605 commission shall hold a public hearing on the comprehensive report 606 developed pursuant to subdivision (17) of subsection (b) of this 607 section.

(d) The commission may continue to develop additional
recommendations following the submission of any report required
under subsection (b) of this section.

(e) All reports and plans developed pursuant to this section shall be
submitted to the Governor, State Board of Education and the joint
standing committees of the General Assembly having cognizance of
matters relating to education and appropriations, in accordance with
the provisions of section 11-4a of the general statutes.

(f) The Commissioner of Education shall make all such reports andplans available to the public on the Internet web site of the Departmentof Education.

619 Sec. 9. (Effective from passage) Not later than March 1, 2020, the 620 Commissioner of Education shall solicit proposals, through a request 621 for information, for cooperative arrangements and regionalization of 622 education services and incentives for the establishment of such 623 cooperative arrangements or regionalization of education services. The 624 commissioner shall submit a report on the results of such request for 625 information to the Commission on Shared School Services, established 626 pursuant to section 7 of this act.

627 Sec. 10. (NEW) (Effective from passage) (a) (1) Not later than 628 September 15, 2019, each municipality and the local or regional board 629 of education for such municipality shall develop a report on which 630 services have been shared or consolidated (A) between the 631 municipality and its local or regional board of education, and (B) with 632 other municipalities or local and regional boards of education, 633 including, but not limited to, human resources, accounting, payroll, 634 procurement, finance, information technology, risk management, 635 retirement benefits, insurance health care and and claims 636 administration and buildings and grounds. Such report shall include a 637 detailed cost-benefit analysis of such consolidations.

638 (2) Each municipality shall submit such report, on a form and in a 639 manner prescribed by the Secretary of the Office of Policy and 640 Management, to the secretary, Commissioner of Education and 641 Commissioner of Administrative Services. The Secretary of the Office 642 of Policy and Management shall forward such reports to the 643 Commission on Shared School Services, established pursuant to 644 section 7 of this act, and the Connecticut Advisory Commission on 645 Intergovernmental Relations, established pursuant to section 2-79a of 646 the general statutes, as amended by this act.

(b) (1) Not later than January 1, 2020, each municipality and the
local or regional board of education for such municipality shall, in
consultation with the Commission on Shared School Services and the
Connecticut Advisory Commission on Intergovernmental Relations,
develop a report on which services will be shared or consolidated (A)

between the municipality and its local or regional board of education, 652 653 and (B) with other municipalities or local and regional boards of 654 education, including, but not limited to, human resources, accounting, 655 payroll, procurement, finance, information technology, risk 656 management, health care and retirement benefits, insurance and claims 657 administration, and buildings and grounds. Such report shall include a 658 (i) detailed cost-benefit analysis of such consolidations, (ii) a schedule 659 for implementation to be completed on or before July 1, 2022, and (iii) 660 an explanation of when services and consolidations are not being 661 implemented.

(2) Each municipality shall submit such report, on a form and in a
manner prescribed by the Secretary of the Office of Policy and
Management, to the secretary, Commissioner of Education and
Commissioner of Administrative Services. The Secretary of the Office
of Policy and Management shall forward such reports to the
Commission on Shared School Services and the Connecticut Advisory
Commission on Intergovernmental Relations.

Sec. 11. Subsection (a) of section 32-665 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July*1, 2019):

672 (a) Except as otherwise provided in sections 32-650 to 32-668, 673 inclusive, the following provisions of the general statutes, including 674 regulations adopted thereunder, shall not apply to the overall project: 675 Section 3-14b, subdivisions (13) to (15), inclusive, of section 4-166, 676 sections 4-167 to 4-174, inclusive, 4-181a, 4a-1 to 4a-59a, inclusive, 4a-63 677 to 4a-76, inclusive, title 4b, section 16a-31, chapters 97a, 124 and 126, 678 sections 14-311 to 14-314c, inclusive, 19a-37, 22a-16 and subsection (a) 679 of section 22a-19. For the purposes of section 22a-12, construction plans 680 relating to the overall project shall not be considered construction 681 plans required to be submitted by state agencies to the Council on 682 Environmental Quality. Notwithstanding any provision of any special 683 act, charter, ordinance, home rule ordinance or chapter 98, no 684 provision of any such act, charter or ordinance or said chapter 98,

685 concerning licenses, permits or approvals by a political subdivision of the state pertaining to building demolition or construction shall apply 686 687 to the overall project and, notwithstanding any provision of the 688 general statutes, the State Building Inspector and the State Fire 689 Marshal shall have original jurisdiction with respect to the 690 administration and enforcement of the State Building Code and the 691 Fire Safety Code, respectively, with respect to all aspects of the overall 692 project, including, without limitation, the conduct of necessary reviews 693 and inspections and the issuance of any building permit, certificate of 694 occupancy or other necessary permits or certificates related to building 695 construction, occupancy or fire safety. For the purposes of part III of chapter 557, the stadium facility project, the convention center project 696 697 and the parking project shall be deemed to be a public works project 698 and consist of public buildings except that the provisions relating to 699 payment of prevailing wages to workers in connection with a public 700 works project including, but not limited to, section 31-53 shall not 701 apply to the stadium facility project, the convention center project and 702 the parking project if the project manager or the prime construction 703 contractor has negotiated other wage terms pursuant to a project labor 704 agreement. The provisions of section 2-32c, as amended by this act, 705 and subsection [(c)] (d) of section 2-79a, as amended by this act, shall 706 not apply to any provisions of public act 99-241, as amended by public 707 act 00-140, or chapter 588x concerning the overall project. Any building 708 permit application with respect to the overall project shall be exempt 709 from the assessment of an education fee under subsection (b) of section 710 29-252a.

Sec. 12. Subsection (b) of section 4-66n of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*, 2019):

(b) Moneys transferred to the account in accordance with section 87
of public act 13-247 shall be expended by the Office of Policy and
Management as follows: (1) For the Nutmeg Network, [two million
one hundred seventy-four thousand] two million one hundred four
thousand dollars; (2) for a tax incidence study, seven hundred

719 thousand dollars; (3) for the universal chart of accounts, [four hundred 720 fifty thousand] two hundred seventy thousand dollars; (4) to audit 721 private providers of special education services, in accordance with 722 section 2-90 and sections 10-91g to 10-91i, inclusive, three hundred 723 sixty-six thousand dollars; [and] (5) for the Department of Education, 724 to conduct the study described in section 4 of public act 16-144, two 725 hundred fifty thousand dollars; and (6) two hundred fifty thousand 726 dollars to promote and facilitate the implementation of shared or 727 regional government services. Such moneys for the universal chart of 728 accounts may be used to reimburse expenses incurred on or after July 729 1,2013.

Sec. 13. Section 12-62 of the general statutes is repealed and the
following is substituted in lieu thereof (*Effective July 1, 2019*):

732 (a) As used in this chapter:

(1) "Assessor" means the person responsible for establishing
property assessments for purposes of a town's grand list and includes
a board of assessors;

(2) "Field review" means the process by which an assessor, a
member of an assessor's staff or person designated by an assessor
examines each parcel of real property in its neighborhood setting,
compares observable attributes to those listed on such parcel's
corresponding property record, makes any necessary corrections based
on such observation and verifies that such parcel's attributes are
accounted for in the valuation being developed for a revaluation;

(3) "Full inspection" or "fully inspect" means to measure or verify
the exterior dimensions of a building or structure and to enter and
examine the interior of such building or structure in order to observe
and record or verify the characteristics and conditions thereof,
provided permission to enter such interior is granted by the property
owner or an adult occupant;

749 (4) "Real property" means all the property described in section 12-

750 64;

(5) "Revaluation" or "revalue" means to establish the present true
and actual value of all real property in a town as of a specific
assessment date;

(6) "Secretary" means the Secretary of the Office of Policy andManagement, or said secretary's designee; [and]

(7) "Town" means any town, consolidated town and city orconsolidated town and borough<u>; and</u>

(8) "Revaluation zone" means one of five geographic areas in the
state established by the secretary utilizing the boundaries of the nine
planning regions.

761 (b) (1) (A) Commencing October 1, 2006, and until September 30, 762 2020, each town shall implement a revaluation not later than the first 763 day of October that follows, by five years, the October first assessment 764 date on which the town's previous revaluation became effective, 765 provided, a town that opted to defer a revaluation, pursuant to section 766 12-62l, shall implement a revaluation not later than the first day of 767 October that follows, by five years, the October first assessment date 768 on which the town's deferred revaluation became effective.

769 (B) Commencing October 1, 2020, (i) each town shall implement a 770 revaluation not later than the first day of October that follows, by five years, an October first assessment date set in accordance with a 771 772 revaluation date schedule prescribed by the secretary for each 773 revaluation zone, (ii) any town's required revaluation subsequent to 774 any delayed revaluation implemented pursuant to subparagraph (A) 775 of this subdivision shall be implemented in accordance with this 776 section, and (iii) any such revaluation subsequent to any delayed 777 revaluation shall recommence on the date set in such revaluation date 778 schedule prescribed for the revaluation zone in which such town is 779 located, which revaluation date schedule applied to such town prior to 780 such delay.

781 (C) The town shall use assessments derived from each such 782 revaluation for the purpose of levying property taxes for the 783 assessment year in which such revaluation is effective and for each 784 assessment year that follows until the ensuing revaluation becomes 785 effective.

786 (2) When conducting a revaluation, an assessor shall use generally 787 accepted mass appraisal methods which may include, but need not be 788 limited to, the market sales comparison approach to value, the cost 789 approach to value and the income approach to value. Prior to the 790 completion of each revaluation, the assessor shall conduct a field 791 review. Except in a town that has a single assessor, the members of the 792 board of assessors shall approve, by majority vote, all valuations 793 established for a revaluation.

794 (3) An assessor, member of an assessor's staff or person designated 795 by an assessor may, at any time, fully inspect any parcel of improved 796 real property in order to ascertain or verify the accuracy of data listed 797 on the assessor's property record for such parcel. Except as provided in 798 subdivision (4) of this subsection, the assessor shall fully inspect each 799 such parcel once in every ten assessment years, provided, if the full 800 inspection of any such parcel occurred in an assessment year 801 preceding that commencing October 1, 1996, the assessor shall fully 802 inspect such parcel not later than the first day of October of 2009, and 803 shall thereafter fully inspect such parcel in accordance with this 804 section. Nothing in this subsection shall require the assessor to fully 805 inspect all of a town's improved real property parcels in the same 806 assessment year and in no case shall an assessor be required to fully 807 inspect any such parcel more than once during every ten assessment 808 years.

(4) An assessor may, at any time during the period in which a full
inspection of each improved parcel of real property is required, send a
questionnaire to the owner of such parcel to (A) obtain information
concerning the property's acquisition, and (B) obtain verification of the
accuracy of data listed on the assessor's property record for such

814 parcel. An assessor shall develop and institute a quality assurance program with respect to responses received to such questionnaires. If 815 816 satisfied with the results of said program concerning such 817 questionnaires, the assessor may fully inspect only those parcels of 818 improved real property for which satisfactory verification of data 819 listed on the assessor's property record has not been obtained and is 820 otherwise unavailable. The full inspection requirement in subdivision 821 (3) of this subsection shall not apply to any parcel of improved real 822 property for which the assessor obtains satisfactory verification of data 823 listed on the assessor's property record.

824 (c) The following shall be available for public inspection in the 825 assessor's office, in the manner provided for access to public records in 826 subsection (a) of section 1-210, not later than the date written notices of 827 real property valuations are mailed in accordance with subsection (f) 828 of this section: (1) Any criteria, guidelines, price schedules or statement 829 of procedures used in such revaluation by the assessor or by any 830 revaluation company that the assessor designates to perform mass 831 appraisal or field review functions, all of which shall continue to be 832 available for public inspection until the town's next revaluation 833 becomes effective; and (2) a compilation of all real property sales in 834 each neighborhood for the twelve months preceding the date on which 835 each revaluation is effective, the selling prices of which are 836 representative of the fair market values of the properties sold, which 837 compilation shall continue to be available for public inspection for a 838 period of not less than twelve months immediately following a 839 revaluation's effective date. If the assessor changes any property 840 valuation as determined by the revaluation company, the assessor 841 shall document, in writing, the reason for such change and shall 842 append such written explanation to the property card for the real 843 estate parcel whose revaluation was changed. Nothing in this 844 subsection shall be construed to permit the assessor to post a plan or 845 drawing of a dwelling unit of a residential property's interior on the 846 Internet or to otherwise publish such plan or drawing.

847 (d) (1) The chief executive officer of a town shall notify the Secretary

848 of the Office of Policy and Management that the town is effecting a 849 revaluation by sending a written notice to the secretary not later than 850 thirty days after the date on which such town's assessor signs a grand 851 list that reflects assessments of real property derived from a 852 revaluation. Any town that fails to effect a revaluation for the 853 assessment date required by this section shall be subject to a penalty 854 effective for the fiscal year commencing on the first day of July 855 following such assessment date, and continuing for each successive 856 fiscal year in which the town fails to levy taxes on the basis of such 857 revaluation, provided the secretary shall not impose such penalty with 858 respect to any assessment year in which the provisions of subsection 859 (b) of section 12-117 are applicable. Such penalty shall be the forfeit of 860 the amount otherwise allocable to such town pursuant to section 7-536, 861 and the loss of fifty per cent of the amount of the grant that is payable 862 to such town pursuant to sections 3-55i, 3-55j and 3-55k. Upon 863 imposing said penalty, the secretary shall notify the chief executive 864 officer of the amount of the town's forfeiture for said fiscal year and 865 that the secretary's certification to the State Comptroller for the 866 payments of such grant in said year shall reflect the required 867 reduction.

868 (2) The secretary may waive such penalty if, in the secretary's 869 opinion, there appears to be reasonable cause for the town not having 870 implemented a revaluation for the required assessment date, provided 871 the chief executive officer of the town submits a written request for 872 such waiver. Reasonable cause shall include: (A) An extraordinary 873 circumstance or an act of God, (B) the failure on the part of any 874 revaluation company to complete its contractual duties in a time and 875 manner allowing for the implementation of such revaluation, and 876 provided the town imposed the sanctions for such failure provided in 877 a contract executed with said company, (C) the assessor's death or 878 incapacitation during the conduct of a revaluation, which results in a 879 delay of its implementation, or (D) an order by the superior court for 880 the judicial district in which the town is located postponing such 881 revaluation, or the potential for such an order with respect to a

882 proceeding brought before said court. The chief executive officer shall 883 submit such written request to the secretary not earlier than thirty 884 business days after the date on which the assessor signs a grand list 885 that does not reflect real property assessments based on values 886 established for such required revaluation, and not later than thirty 887 days preceding the July first commencement date of the fiscal year in 888 which said penalty is applicable. Such request shall include the reason 889 for the failure of the town to comply with the provisions of subsection 890 (b) of this section. The chief executive officer of such town shall 891 promptly provide any additional information regarding such failure 892 that the secretary may require. Not later than sixty days after receiving 893 such request and any such additional information, the secretary shall 894 notify the chief executive officer of the secretary's decision to grant or 895 deny the waiver requested, provided the secretary may delay a 896 decision regarding a waiver related to a potential court order until not 897 later than sixty days after the date such court renders the decision. The 898 secretary shall not grant a penalty waiver under the provisions of this 899 subsection with respect to consecutive years unless the General 900 Assembly approves such action.

901 (e) When conducting a revaluation, an assessor may designate a 902 revaluation company certified in accordance with section 12-2b to 903 perform [property] parcel data collection, analysis of such data and 904 any mass appraisal valuation or field review functions, pursuant to a 905 method or methods the assessor approves, and may require such 906 company to prepare and mail the valuation notices required by 907 subsection (f) of this section, provided nothing in this subsection shall 908 relieve any assessor of any other requirement relating to such 909 revaluation imposed by any provisions of the general statutes, any 910 public or special act, the provisions of any municipal charter that are 911 not inconsistent with the requirements of this section, or any 912 regulations adopted pursuant to subsection (g) of this section.

(f) Not earlier than the assessment date that is the effective date of a
revaluation and not later than the tenth calendar day immediately
following the date on which the grand list for said assessment date is

916 signed, the assessor shall mail a written notice to the last-known 917 address of the owner of each parcel of real property that was revalued. 918 Such notice shall include the valuation of such parcel as of said 919 assessment date and the valuation of such parcel in the last-preceding 920 assessment year, and shall provide information describing the 921 property owner's rights to appeal the valuation established for said 922 assessment date, including the manner in which an appeal may be 923 filed with the board of assessment appeals.

924 (g) The secretary shall adopt regulations, in accordance with the 925 provisions of chapter 54, which an assessor shall use when conducting 926 a revaluation. Such regulations shall include (1) provisions governing 927 the management of the revaluation process, including, but not limited 928 to, the method of compiling and maintaining property records, 929 documenting the assessment year during which a full inspection of 930 each parcel of improved real property occurs, and the method of 931 determining real property sales data in support of the mass appraisal process, and (2) provisions establishing criteria for measuring the level 932 933 and uniformity of assessments generated from a revaluation, provided 934 such criteria shall be applicable to different classes of real property with respect to which a sufficient number of property sales exist. 935 936 Certification of compliance with not less than one of said regulatory 937 provisions shall be required for each revaluation and the assessor shall, 938 not later than the date on which the grand list reflecting assessments of 939 real property derived from a revaluation is signed, certify to the 940 secretary and the chief executive officer, in writing, that the 941 revaluation was conducted in accordance with said regulatory 942 requirement. Any town effecting a revaluation with respect to which 943 an assessor is unable to certify such compliance shall be subject to the 944 penalty provided in subsection (d) of this section. In the event the 945 assessor designates a revaluation company to perform mass appraisal 946 valuation or field review functions with respect to a revaluation, the 947 assessor and the employee of said company responsible for such 948 function or functions shall jointly sign such certification. The assessor 949 shall retain a copy of such certification and any data in support thereof in the assessor's office. The provisions of subsection (c) of this section
concerning the public inspection of criteria, guidelines, price schedules
or statement of procedures used in a revaluation shall be applicable to
such certification and supporting data.

(h) This section shall require the revaluation of real property (1)
designated within the 1983 Settlement boundary and taken into trust
by the federal government for the Mashantucket Pequot Tribal Nation
before June 8, 1999, or (2) taken into trust by the federal government
for the Mohegan Tribe of Indians of Connecticut.

(i) Each assessor shall file with the secretary parcel data from each
revaluation implemented pursuant to this section upon forms
prescribed and furnished by the secretary, which forms shall be so
prescribed and furnished not later than thirty days prior to the date set
by the secretary for such filing.

964 Sec. 14. (NEW) (Effective July 1, 2019) (a) Not later than July 1, 2020, 965 each regional council of governments shall establish a regional 966 assessment division for the collection and processing of data for each 967 municipality with fifteen thousand parcels or fewer of real property 968 within such council's planning region, as defined in section 4-124i of 969 the general statutes. Such data shall include, but not be limited to, 970 regional geographical information systems, personal property 971 declarations, income and expense statements, property transfers, 972 valuation of motor vehicles and building permit information. Each 973 such municipality shall provide the data requested by the regional 974 assessment division pursuant to this subsection.

(b) Each municipality with fifteen thousand parcels or fewer of real property that fails to provide the data requested pursuant to subsection (a) of this section shall be subject to a penalty, imposed by the Secretary of the Office of Policy and Management, effective for the fiscal year commencing July 1, 2020, and continuing for each successive fiscal year in which the municipality fails to provide such data, provided the secretary shall not impose such penalty with

982 respect to any assessment year in which the provisions of subsection 983 (b) of section 12-117 of the general statutes are applicable. Such penalty 984 shall be the forfeit of the amount otherwise allocable to such 985 municipality pursuant to section 7-536 of the general statutes, and the 986 loss of fifty per cent of the amount of the grant that is payable to such 987 municipality pursuant to sections 3-55i, 3-55j and 3-55k of the general 988 statutes. Upon imposing such penalty, the secretary shall notify such 989 municipality's chief executive officer of the amount of such 990 municipality's forfeiture for such fiscal year and that the secretary's 991 certification to the State Comptroller for the payments of such grant in 992 such year shall reflect the required reduction.

993 Sec. 15. (NEW) (Effective July 1, 2019) (a) Notwithstanding the 994 provisions of the general statutes, any special act, municipal charter or 995 ordinance to the contrary, the tax collector of each municipality shall 996 be appointed by the legislative body of such municipality, which 997 legislative body shall establish the qualifications and compensation of 998 such tax collector, except that any tax collector elected before July 1, 999 2019, shall hold office until the expiration of the term for which such 1000 tax collector was elected.

1001 (b) Not later than July 1, 2022, each municipality with fifteen 1002 thousand parcels or fewer of real property shall establish an 1003 assessment and collection department and shall consolidate into such 1004 department the powers and duties of such municipality's assessor or 1005 board of assessors and the powers and duties of such municipality's 1006 tax collector.

1007 (c) Each municipality with fifteen thousand parcels or fewer of real 1008 property that fails to establish an assessment and collection 1009 department on or before July 1, 2022, shall be subject to a penalty, 1010 imposed by the Secretary of the Office of Policy and Management, 1011 effective for the fiscal year commencing July 1, 2022, and continuing 1012 for each successive fiscal year in which the municipality fails to 1013 establish such department, provided the secretary shall not impose 1014 such penalty with respect to any assessment year in which the

1015 provisions of subsection (b) of section 12-117 of the general statutes are 1016 applicable. Such penalty shall be the forfeit of the amount otherwise 1017 allocable to such municipality pursuant to section 7-536 of the general statutes, and the loss of fifty per cent of the amount of the grant that is 1018 1019 payable to such municipality pursuant to sections 3-55i, 3-55j and 3-1020 55k of the general statutes. Upon imposing such penalty, the secretary 1021 shall notify such municipality's chief executive officer of the amount of 1022 such municipality's forfeiture for such fiscal year and that the 1023 secretary's certification to the State Comptroller for the payments of 1024 such grant in such year shall reflect the required reduction.

1025 Sec. 16. Section 7-105 of the general statutes is repealed and the 1026 following is substituted in lieu thereof (*Effective July 1, 2019*):

Each person appointed an assessor <u>or a collector of town taxes</u>, or elected or appointed a member of the board of assessment appeals [or a collector of town taxes] in any town shall be sworn before entering upon the duties of the office to which he has been elected or appointed.

1031 Sec. 17. Section 9-185 of the general statutes is repealed and the 1032 following is substituted in lieu thereof (*Effective July 1, 2019*):

1033 Unless otherwise provided by special act or charter, (1) members of 1034 boards of assessment appeals, (2) selectmen, (3) town clerks, (4) town 1035 treasurers, (5) [collectors of taxes, (6)] constables, [(7)] (6) registrars of 1036 voters, [(8)] (7) subject to the provisions of subsection (i) of section 10-1037 223e, members of boards of education, and [(9)] (8) library directors 1038 shall be elected, provided any town may, by ordinance, provide for the 1039 appointment, by its chief executive authority, of (A) a constable or 1040 constables in lieu of constables to be elected under section 9-200, or (B) 1041 a town clerk [,] or town treasurer [or collector of taxes] in lieu of the 1042 election of such officers as provided in section 9-189. Unless otherwise 1043 provided by special act or charter, all other town officers shall be 1044 appointed as provided by law and, if no other provision for their 1045 appointment is made by law, then (i) by the chief executive officer of 1046 such municipality, (ii) where the legislative body is a town meeting, by

1047 the board of selectmen, or (iii) by such other appointing authority as a 1048 town may by ordinance provide, and except that, if a board of finance 1049 is established under the provisions of section 7-340, the members 1050 thereof shall be elected as provided in section 9-202. Any town may, by 1051 a vote of its legislative body, determine the number of its officers and 1052 prescribe the mode by which they shall be voted for at subsequent 1053 elections.

1054 Sec. 18. Section 9-189 of the general statutes is repealed and the 1055 following is substituted in lieu thereof (*Effective July 1, 2019*):

(a) [Each] <u>Before July 1, 2019, each</u> town, unless otherwise provided
by law, shall, at its regular municipal election elect a town clerk for a
term of not less than two years [and] <u>but</u> not more than six years, a
town treasurer for the term of two years and a collector of town taxes
for a term of not less than two years and not more than six. Each such
clerk, treasurer and collector of taxes shall hold office for the term for
which he is elected and until his successor is elected and has qualified.

1063 [(b) Notwithstanding the provisions of subsection (a) of this section, 1064 the legislative body of a town may, by ordinance adopted by its legislative body or in any town in which the legislative body is a town 1065 meeting, by the board of selectmen, authorize appointment of a tax 1066 1067 collector. Such ordinance shall include provisions for the appointment 1068 procedure and shall specify the term of appointment. If the charter, 1069 home rule ordinance or special act of a town provides for the method 1070 of appointment of a tax collector, the method shall be changed by 1071 charter, charter amendment or home rule amendment.]

1072 (b) On and after July 1, 2019, each town shall appoint a collector of 1073 taxes in accordance with the provisions of section 15 of this act, except 1074 that any collector of taxes elected before July 1, 2019, shall hold office 1075 until the expiration of the term for which such tax collector was 1076 elected.

1077 Sec. 19. Section 12-136 of the general statutes is repealed and the 1078 following is substituted in lieu thereof (*Effective July 1, 2019*): 1079 The collector of taxes of each town, city or borough shall, before the 1080 commitment to him of any warrant for the collection of taxes, give a 1081 bond [, to run for the term of his office,] for the faithful discharge of his 1082 duties in such sum as is fixed by the selectmen of each town not 1083 consolidated with a city or borough, the mayor and aldermen of each 1084 city or the warden and burgesses of each borough. Each other collector 1085 of taxes shall, before the commitment to him of any warrant for the 1086 collection of taxes, give to the municipal district of which he is such 1087 collector a bond, with surety, to the acceptance of the committee or 1088 other authority signing the rate bill, [to run for the term of his office,] 1089 for the faithful discharge of his duties. The bond of each town tax 1090 collector shall be procured from a surety company of good standing approved by the selectmen, and the premium on such bond shall be 1091 1092 paid by the town treasurer upon order of the selectmen. If any 1093 collector refuses to receive the rate bill or give the bond required by 1094 law or to collect and pay the tax within the time limited and delivers 1095 up his rate bill, the selectmen or committee of the community may 1096 depute some person to collect the sums due on such rate bill, who shall give bond as prescribed in this section. 1097

1098 Sec. 20. Section 12-137 of the general statutes is repealed and the 1099 following is substituted in lieu thereof (*Effective July 1, 2019*):

1100 When the tax collector of any town, city, borough, fire district or 1101 other municipality, by reason of illness or disability, becomes unable to 1102 discharge the duties of his office, the selectmen of the town, or a 1103 majority of them, or the governing body of any such municipality, 1104 may, by a writing signed by them or by the authorized officer of the 1105 governing body, as the case may be, appoint some suitable person as 1106 acting tax collector, who, upon being sworn and giving a bond 1107 satisfactory to the selectmen or such governing body, may thereupon 1108 exercise all the duties and perform all the functions of such tax 1109 collector until such time as such tax collector is found by such 1110 selectmen or such governing body to have become able to discharge 1111 the duties of his office or until his successor is [elected or] appointed 1112 and has qualified.

1113 Sec. 21. Section 7-148cc of the general statutes is repealed and the 1114 following is substituted in lieu thereof (*Effective July 1, 2019*):

1115 [Two] Notwithstanding the provisions of the general statutes or any 1116 special act, charter, special act charter, home-rule ordinance or local 1117 law, two or more municipalities may jointly perform any function that 1118 each municipality may perform separately under any provisions of the 1119 general statutes or of any special act, charter or home rule ordinance 1120 by entering into an interlocal agreement pursuant to sections 7-339a to 1121 7-339l, inclusive. As used in this section, "municipality" means any 1122 municipality, as defined in section 7-187, any district, as defined in 1123 section 7-324, any metropolitan district or any municipal district 1124 created under section 7-330 and located within the state of 1125 Connecticut.

1126 Sec. 22. Subdivision (2) of subsection (a) of section 28-24 of the 1127 general statutes is repealed and the following is substituted in lieu 1128 thereof (*Effective July 1, 2019*):

1129 (2) [Develop] (A) Before July 1, 2019, develop and administer an 1130 enhanced emergency 9-1-1 program, which shall provide for: [(A)] (i) The replacement of existing 9-1-1 terminal equipment for each public 1131 1132 safety answering point; [(B)] (ii) the subsidization of regional public 1133 safety emergency telecommunications centers, with enhanced 1134 subsidization for municipalities with a population of forty thousand or 1135 more; [(C)] (iii) the establishment of a transition grant program to 1136 encourage regionalization of public safety answering points; [(D)] (iv) 1137 the establishment of a regional emergency telecommunications service 1138 credit in order to support regional dispatch services; and [(E)] (v) the 1139 implementation of the next generation 9-1-1 telecommunication 1140 system;

1141	<u>(B) On ar</u>	<u>nd after</u>	<u>July 1, 201</u>	9, develo	<u>op and</u>	administe	er an o	enha	<u>nced</u>
1142	<u>emergency</u>	9-1-1	program,	which	shall	provide	for:	(i)	The
1143	maintenance	e and re	eplacement	of existin	ng 9-1-1	1 terminal	equip	omer	<u>nt for</u>
1144	each public	safety a	nswering p	oint, pro	ovided,	on and af	ter Jul	y 1, 1	2024,
			01	-					

1145 each such answering point shall serve a population of forty thousand 1146 or more and may be a regional public safety emergency telecommunications center; (ii) the subsidization of regional public 1147 1148 safety emergency telecommunications centers, with enhanced 1149 subsidization for municipalities with a population of forty thousand or 1150 more; (iii) the establishment of a transition grant program to encourage 1151 regionalization of public safety answering points. Any transition grant under such program shall be awarded, as provided in regulations 1152 1153 adopted under this section, to each town or city (I) joining an existing 1154 regional public safety emergency telecommunications center, or (II) 1155 creating a new regional public safety emergency telecommunications center. The amount of any such grant shall be in an amount not less 1156 1157 than two hundred fifty thousand and up to five hundred thousand 1158 dollars, subject to availability of funds and using a sliding scale based 1159 upon the annual number of 9-1-1 calls placed from each joining or 1160 creating town or city; (iv) the establishment of a regional emergency telecommunications service credit in order to support regional 1161 dispatch services; and (v) the implementation of the next generation 9-1162 1-1 telecommunication system as defined in section 28-25; 1163

1164 Sec. 23. Subsections (b) to (e), inclusive, of section 28-24 of the 1165 general statutes are repealed and the following is substituted in lieu 1166 thereof (*Effective October 1, 2019*):

1167 (b) The Commissioner of Emergency Services and Public Protection shall adopt regulations, in accordance with chapter 54, establishing 1168 1169 eligibility standards for state financial assistance to local or regional 1170 police, fire and emergency medical service agencies providing 1171 emergency service telecommunications. Not later than April 1, 1997, 1172 the commissioner shall adopt regulations, in accordance with chapter 54, in order to carry out the provisions of subparagraph (A) of 1173 1174 subdivision (2) of subsection (a) of this section. Not later than April 1, 1175 2021, the commissioner shall adopt regulations, in accordance with 1176 chapter 54, in order to carry out the provisions of subparagraph (B) of 1177 subdivision (2) of subsection (a) of this section.

1178 (c) Within a time period determined by the commissioner to ensure 1179 the availability of funds for the fiscal year beginning July 1, 1997, to the 1180 regional emergency telecommunications centers within the state, and 1181 not later than April first of each year thereafter, the commissioner shall 1182 determine the amount of funding needed for the development and 1183 administration of the enhanced emergency 9-1-1 program. The 1184 commissioner shall specify the expenses associated with (1) the 1185 purchase, installation and maintenance of new public safety answering 1186 point terminal equipment, (2) the implementation of the subsidy 1187 program, as described in subdivision (2) of subsection (a) of this 1188 section, (3) the implementation of the transition grant program, 1189 described in subdivision (2) of subsection (a) of this section, (4) the 1190 implementation of the regional emergency telecommunications service 1191 credit, as described in subdivision (2) of subsection (a) of this section, 1192 provided, for the fiscal year ending June 30, 2001, and each fiscal year 1193 thereafter, such credit for coordinated medical emergency direction 1194 services as provided in regulations adopted under this section shall be 1195 based upon the factor of thirty cents per capita and shall not be 1196 reduced each year, (5) the training of personnel, as necessary, (6) 1197 recurring expenses and future capital costs associated with the 1198 telecommunications network used to provide emergency 9-1-1 service 1199 and the public safety services data networks, (7) for the fiscal year 1200 ending June 30, 2001, and each fiscal year thereafter, the collection, 1201 maintenance and reporting of emergency medical services data, as 1202 required under subparagraph (A) of subdivision (8) of section 19a-177, 1203 provided the amount of expenses specified under this subdivision 1204 shall not exceed two hundred fifty thousand dollars in any fiscal year, 1205 (8) for the fiscal year ending June 30, 2001, and each fiscal year thereafter, the initial training of emergency medical dispatch 1206 1207 personnel, the provision of an emergency medical dispatch priority 1208 reference card set and emergency medical dispatch training and 1209 continuing education pursuant to subdivisions (3) and (4) of 1210 subsection (g) of section 28-25b, (9) the administration of the enhanced 1211 emergency 9-1-1 program by the Division of State-Wide Emergency 1212 Telecommunications, as the commissioner determines to be reasonably

necessary, and (10) the implementation and maintenance of the public
safety data network established pursuant to section 29-1j. The
commissioner shall communicate the commissioner's findings to the
Public Utilities Regulatory Authority not later than April first of each
year.

1218 (d) For the fiscal year ending June 30, 2025, and each fiscal year 1219 thereafter, any municipality with a population of less than forty 1220 thousand, which municipality has not joined with two or more other 1221 municipalities to form a regional emergency telecommunications 1222 center, shall not be eligible to receive any funds pursuant to this 1223 section.

1224 [(d)] (e) The division may apply for, receive and distribute any 1225 federal funds available for emergency service telecommunications. The 1226 division shall deposit such federal funds in the Enhanced 9-1-1 1227 Telecommunications Fund established pursuant to section 28-30a, as 1228 amended by this act.

1229 [(e)] (f) The division shall work in cooperation with the Public 1230 Utilities Regulatory Authority to carry out the purposes of this section.

Sec. 24. Subsection (a) of section 28-30a of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

1234 (a) There is established a fund to be known as the "Enhanced 9-1-1 1235 Telecommunications Fund". The fund shall contain any moneys 1236 required by law to be deposited in the fund, including, but not limited 1237 to, any federal funds collected pursuant to subsection [(d)] (e) of 1238 section 28-24, as amended by this act, fees assessed against subscribers 1239 of local telephone service and subscribers of commercial mobile radio 1240 services pursuant to section 16-256g and prepaid wireless E 9-1-1 fees 1241 collected pursuant to section 28-30e. The Enhanced 9-1-1 1242 Telecommunications Fund shall be held separate and apart from all 1243 other moneys, funds and accounts. Interest derived from the 1244 investment of the fund shall be credited to the assets of the fund. Any

balance remaining in the fund at the end of any fiscal year shall becarried forward in the fund for the fiscal year next succeeding.

1247 Sec. 25. Section 29-305 of the general statutes is repealed and the 1248 following is substituted in lieu thereof (*Effective July 1, 2019*):

(a) Each local fire marshal and the State Fire Marshal, for the
purpose of satisfying themselves that all pertinent statutes and
regulations are complied with, may inspect in the interests of public
safety all buildings, facilities, processes, equipment, systems and other
areas regulated by the Fire Safety Code and the State Fire Prevention
Code within their respective jurisdictions.

1255 (b) Each local fire marshal shall inspect or cause to be inspected, at 1256 least once each calendar year or as often as prescribed by the State Fire 1257 Marshal pursuant to subsection (e) of this section, in the interests of 1258 public safety, all buildings and facilities of public service and all 1259 occupancies regulated by the Fire Safety Code within the local fire 1260 marshal's jurisdiction, except residential buildings designed to be 1261 occupied by (1) one or two families which shall be inspected, upon 1262 complaint or request of an owner or occupant, only for the purpose of 1263 determining whether the requirements specified in said codes relative 1264 to smoke detection and warning equipment have been satisfied; (2) 1265 three to six families, which shall be inspected at least once every three 1266 calendar years; and (3) seven to sixteen families, which shall be 1267 inspected at least once every two calendar years. In the case of a school 1268 building, each local fire marshal shall submit a written report to the 1269 local or regional board of education documenting each such 1270 inspection. Nothing in this subsection shall preclude a local fire 1271 marshal from inspecting or causing to be inspected a residential 1272 building designed to be occupied by three or more families at least 1273 once each calendar year.

(c) Upon receipt by the State Fire Marshal of information from an
authentic source that any other building or facility within the State Fire
Marshal's jurisdiction is hazardous to life safety from fire, the State Fire

1277 Marshal shall inspect such building or facility.

1278 (d) Upon receipt by the local fire marshal of information from an 1279 authentic source that any other building or facility within the local fire 1280 marshal's jurisdiction is hazardous to life safety from fire, the local fire 1281 marshal shall inspect such building or facility. In each case in which 1282 the local fire marshal conducts an inspection, the local fire marshal 1283 shall be satisfied that all pertinent statutes and regulations are 1284 complied with, and shall keep a record of such investigations. Such 1285 local fire marshal or a designee shall have the right of entry at all 1286 reasonable hours into or upon any premises within the local fire 1287 marshal's jurisdiction for the performance of the fire marshal's duties 1288 except that occupied dwellings and habitations, exclusive of common 1289 use passageways and rooms in tenement houses, hotels and rooming 1290 houses, may only be entered for inspections between the hours of 9:00 1291 a.m. and 5:00 p.m., except in the event of any emergency requiring 1292 immediate attention for life safety, or in the interests of public safety. 1293 Each local fire marshal shall make a monthly report to the authority 1294 which appointed the local fire marshal and shall be paid for his or her 1295 services in making such inspections of buildings, facilities, processes, 1296 equipment, systems and other areas the compensation agreed upon 1297 with such appointing authority.

(e) The State Fire Marshal may adopt amendments to the Fire Safety
Code and the State Fire Prevention Code regarding requirements for
the frequency of inspections of different building uses regulated by the
codes and set forth a schedule of inspections, except for inspections of
residential buildings, [designed to be occupied by three or more
families,] that are less frequent than yearly if the interests of public
safety can be met by less frequent inspections.

Sec. 26. Subdivision (6) of subsection (b) of section 7-576d of the
general statutes is repealed and the following is substituted in lieu
thereof (*Effective July 1, 2019*):

1308 (6) With respect to any proposed collective bargaining agreement or

1309	amendments negotiated pursuant to sections 7-467 to 7-477, inclusive,
1310	including any such agreement negotiated by a board of education,
1311	notwithstanding the provisions of subsection (d) of section 7-474, or
1312	pursuant to section 10-153d, the board shall have the same opportunity
1313	and authority to approve or reject, on not more than two occasions,
1314	collective bargaining agreements or amendments as [is] are provided
1315	to the legislative body of such municipality in said respective sections $_{2}$
1316	except that (A) any such agreement negotiated by a board of education
1317	shall be submitted to the board by the bargaining representative of
1318	such board of education not later than fourteen days after any such
1319	agreement is reached, and (B) the board shall act upon such
1320	agreement, pursuant to this subdivision, not later than thirty days after
1321	submission by such bargaining representative.

This act shall take effect as follows and shall amend the following sections:

Section 1	July 1, 2019	7-395
Sec. 2	July 1, 2019	2-79a
Sec. 3	July 1, 2019	2-32c
Sec. 4	July 1, 2019	4-66k
Sec. 5	July 1, 2019	4-66r
Sec. 6	July 1, 2019	4-124s(b) to (e)
Sec. 7	from passage	New section
Sec. 8	from passage	New section
Sec. 9	from passage	New section
Sec. 10	from passage	New section
Sec. 11	July 1, 2019	32-665(a)
Sec. 12	July 1, 2019	4-66n(b)
Sec. 13	July 1, 2019	12-62
Sec. 14	July 1, 2019	New section
Sec. 15	July 1, 2019	New section
Sec. 16	July 1, 2019	7-105
Sec. 17	July 1, 2019	9-185
Sec. 18	July 1, 2019	9-189
Sec. 19	July 1, 2019	12-136
Sec. 20	July 1, 2019	12-137
Sec. 21	July 1, 2019	7-148cc
Sec. 22	July 1, 2019	28-24(a)(2)

Sec. 23	October 1, 2019	28-24(b) to (e)
Sec. 24	October 1, 2019	28-30a(a)
Sec. 25	July 1, 2019	29-305
Sec. 26	July 1, 2019	7-576d(b)(6)

Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]