

General Assembly

Substitute Bill No. 7001

January Session, 2019

AN ACT CONCERNING THE NOTIFICATION OF CERTAIN EMPLOYERS OF THE PLACEMENT OF AN EMPLOYEE ON THE CHILD ABUSE OR NEGLECT REGISTRY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Section 17a-101g of the general statutes is repealed and
 the following is substituted in lieu thereof (*Effective October 1, 2019*):

3 (a) Upon receiving a report of child abuse or neglect, as provided in 4 sections 17a-101a to 17a-101c, inclusive, or section 17a-103, in which 5 the alleged perpetrator is (1) a person responsible for such child's 6 health, welfare or care, (2) a person given access to such child by such 7 responsible person, or (3) a person entrusted with the care of a child, 8 the Commissioner of Children and Families, or the commissioner's 9 designee, shall cause the report to be classified and evaluated 10 immediately. If the report contains sufficient information to warrant an 11 investigation, the commissioner shall make the commissioner's best 12 efforts to commence an investigation of a report concerning an 13 imminent risk of physical harm to a child or other emergency within 14 two hours of receipt of the report and shall commence an investigation 15 of all other reports within seventy-two hours of receipt of the report. A 16 report classified by the commissioner, or the commissioner's designee, 17 as lower risk may be referred for family assessment and services 18 pursuant to subsection [(g)] (h) of this section. Any such report may

19 thereafter be referred for standard child protective services if safety 20 concerns for the child become evident. A report referred for standard 21 child protective services may be referred for family assessment and 22 services at any time if the department determines there is a lower risk 23 to the child. If the alleged perpetrator is a school employee, as defined 24 in section 53a-65, or is employed by an institution or facility licensed or 25 approved by the state to provide care for children, the department 26 shall notify the Department of Education or the state agency that has 27 issued such license or approval to the institution or facility of the 28 report and the commencement of an investigation by the 29 Commissioner of Children and Families. The department shall 30 complete any such investigation not later than forty-five calendar days 31 after the date of receipt of the report. If the report is a report of child 32 abuse or neglect in which the alleged perpetrator is not a person 33 specified in subdivision (1), (2) or (3) of this subsection, the 34 Commissioner of Children and Families shall refer the report to the 35 appropriate local law enforcement authority for the town in which the 36 child resides or in which the alleged abuse or neglect occurred.

37 (b) The Commissioner of Children and Families shall establish 38 protocols for the investigation of and response to reports of child abuse 39 or neglect of children from birth to three years of age. Such protocols 40 shall include, but need not be limited to, (1) appropriate supervision of 41 the case, (2) appropriate visitation by department personnel to such 42 children, (3) documentation of case activities relevant to the safety and 43 well-being of such children, and (4) a case supervision tool specific to 44 the unique needs and risk status of children from birth to three years 45 of age. All investigations of a report of child abuse or neglect pursuant 46 to this section shall include a home visit at which the child and any 47 siblings are observed, if appropriate, a determination of the nature, 48 extent and cause or causes of the reported abuse or neglect, a 49 determination of the person or persons suspected to be responsible for 50 such abuse or neglect, the name, age and condition of other children 51 residing in the same household and an evaluation of the parents and 52 the home. The report of such investigation shall be in writing. The

53 investigation shall also include, but not be limited to, a review of 54 criminal conviction information concerning the person or persons 55 alleged to be responsible for such abuse or neglect and previous 56 allegations of abuse or neglect relating to the child or other children 57 residing in the household or relating to family violence. After an 58 investigation into a report of abuse or neglect has been completed, the 59 commissioner shall determine, based upon a standard of reasonable 60 cause, whether a child has been abused or neglected, as defined in 61 section 46b-120. If the commissioner determines that abuse or neglect 62 has occurred, the commissioner shall also determine whether: (A) 63 There is an identifiable person responsible for such abuse or neglect; 64 and (B) such identifiable person poses a risk to the health, safety or 65 well-being of children and should be recommended by the 66 commissioner for placement on the child abuse and neglect registry 67 established pursuant to section 17a-101k. If the commissioner has 68 made the determinations in subparagraphs (A) and (B) of this 69 subsection, the commissioner shall issue notice of a recommended 70 finding to the person suspected to be responsible for such abuse or 71 neglect in accordance with section 17a-101k. If the child is represented 72 by an attorney or guardian ad litem, the commissioner shall notify the 73 child's attorney or guardian ad litem in writing not less than five days 74 prior to the date of any meeting in which the department is 75 considering removing the child from the household, except, if the 76 commissioner, or the commissioner's designee, has authorized the 77 immediate removal of a child from his or her household pursuant to 78 the provisions of subsection [(e)] (f) of this section, the commissioner, 79 or the commissioner's designee, shall not be required to provide 80 advance written notice of such removal to the child's attorney or 81 guardian ad litem.

(c) Except as provided in subsection (d) of this section, no entry of
the recommended finding shall be made on the child abuse or neglect
registry and no information concerning the finding shall be disclosed
by the commissioner pursuant to a check of the child abuse or neglect
registry or request for information by a public or private entity for

87 employment, licensure, or reimbursement for child care purposes 88 pursuant to programs administered by the Department of Social 89 Services or pursuant to any other general statute that requires a check 90 of the child abuse or neglect registry until the exhaustion or waiver of 91 all administrative appeals available to the person suspected to be 92 responsible for the abuse or neglect, as provided in section 17a-101k.

93 (d) If the child abuse or neglect resulted in or involves (1) the death of a child; (2) the risk of serious physical injury or emotional harm of a 94 95 child; (3) the serious physical harm of a child; (4) the arrest of a person 96 due to abuse or neglect of a child; (5) a petition filed by the 97 commissioner pursuant to section 17a-112 or 46b-129; or (6) sexual 98 abuse of a child, entry of the recommended finding may be made on 99 the child abuse or neglect registry and information concerning the finding may be disclosed by the commissioner pursuant to a check of 100 101 the child abuse or neglect registry or request for information by a 102 public or private entity for employment, licensure, or reimbursement 103 for child care purposes pursuant to programs administered by the 104 Department of Social Services or pursuant to any other general statute 105 that requires a check of the child abuse or neglect registry, prior to the 106 exhaustion or waiver of all administrative appeals available to the 107 person suspected to be responsible for the abuse or neglect as provided 108 in section 17a-101k.

109 (e) If entry of the recommended finding is made on the child abuse 110 or neglect registry, the Commissioner of Children and Families shall 111 make a reasonable effort to determine whether the person against 112 whom such finding was made is employed in a capacity that requires 113 such person to have regular and direct contact with children and provide services to or on behalf of children. If the commissioner 114 115 determines that such person is employed in such capacity, the 116 commissioner shall notify the employer of such person's placement on 117 the abuse or neglect registry.

118 [(e)] (f) If the Commissioner of Children and Families, or the 119 commissioner's designee, has probable cause to believe that the child 120 or any other child in the household is in imminent risk of physical 121 harm from the child's surroundings and that immediate removal from 122 such surroundings is necessary to ensure the child's safety, the 123 commissioner, or the commissioner's designee, shall authorize any 124 employee of the department or any law enforcement officer to remove 125 the child and any other child similarly situated from such 126 surroundings without the consent of the child's parent or guardian. 127 The commissioner shall record in writing the reasons for such removal 128 and include such record with the report of the investigation conducted 129 under subsection (b) of this section.

130 [(f)] (g) The removal of a child pursuant to subsection [(e)] (f) of this 131 section shall not exceed ninety-six hours. During the period of such 132 removal, the commissioner, or the commissioner's designee, shall 133 provide the child with all necessary care, including medical care, 134 which may include an examination by a physician or mental health 135 professional with or without the consent of the child's parents, 136 guardian or other person responsible for the child's care, provided 137 reasonable attempts have been made to obtain consent of the child's 138 parents or guardian or other person responsible for the care of such 139 child. During the course of a medical examination, a physician may 140 perform diagnostic tests and procedures necessary for the detection of 141 child abuse or neglect. If the child is not returned home within such 142 ninety-six-hour period, with or without protective services, the 143 department shall proceed in accordance with section 46b-129.

144 [(g)] (h) (1) Notwithstanding the provisions of subsections (a) to [(f)] 145 (g), inclusive, of this section, the commissioner may establish a 146 program of family assessment response to reports of child abuse and 147 neglect whereby the report may be referred to appropriate community 148 providers for family assessment and services without an investigation 149 or at any time during an investigation, provided there has been an 150 initial safety assessment of the circumstances of a family and child and 151 criminal background checks have been performed on all adults involved in the report. Services provided through family assessment 152

153 response shall include an array of community-based services and 154 supports designed to meet the individual needs of families, build upon 155 their strengths, enhance child development, reduce child abuse and 156 neglect and increase the health, safety and well-being of children.

157 (2) In response to an accepted family assessment report, the 158 department shall conduct a comprehensive family assessment that 159 shall include a safety and risk assessment and an assessment of family 160 strengths and needs. Such assessment shall include personal 161 interviews with the child and the child's parent or primary caretaker, 162 an evaluation of the home environment and the performance of 163 criminal background checks on all adults residing in the same 164 household. Such assessment may include, as appropriate, personal 165 interviews with other children or adults residing in the same 166 household as well as any other caregivers, family members and 167 collateral contacts. In conducting such assessment, the department 168 shall consider the age and vulnerability of the child, family 169 functioning, family history of abuse and neglect and family history of 170 involvement with the department. The department shall, upon 171 securing any necessary releases, request any relevant out-of-state 172 history of child abuse or neglect involving any adults residing in the 173 same household.

(3) The following reports of suspected child abuse or neglect shall
not be referred for family assessment response: (A) Sexual abuse, (B)
abuse or neglect occurring in an out-of-home placement, (C) abuse or
neglect resulting in the death or serious physical or mental injury of a
child, or (D) where the department's safety assessment reveals that the
child is unsafe. A case supervisor or manager shall approve all
referrals to family assessment response.

(4) Prior to referring a report to an appropriate community
provider, the department shall develop a service plan designed to meet
the family's immediate needs for services and supports and to guide
the community provider's development of a long-term plan of care for
the family.

186 (5) Following a referral pursuant to subdivision (1) of this 187 subsection, a community provider shall schedule an in-person meeting 188 with the family and shall develop a plan of care. Such plan of care shall 189 be developed in consultation with the family and shall include (A) a 190 review of the department's family assessment and service plan and any 191 services and supports the family is currently receiving, and (B) an 192 identification of the family's ongoing needs and the services and 193 supports that may be available to meet such needs. Such plan of care 194 shall identify the family's strengths and needs and describe the 195 services and supports to be offered to (i) address the family's needs, (ii) 196 build upon the family's strengths, and (iii) increase the health, safety 197 and well-being of the child. The provider shall monitor the family's participation and progress with the plan of care. 198

199 (6) The community provider shall maintain ongoing contact with 200 the family through in-person meetings, visits to the home, child and 201 family team meetings and phone calls. If at any time following the 202 referral or during the implementation of the plan of care, the provider has reasonable cause to suspect or believe that any child under 203 204 eighteen years of age (A) has been abused or neglected, as defined in 205 section 46b-120, (B) has suffered a nonaccidental physical injury or an 206 injury that is at variance with the history given for such injury, or (C) is 207 placed at imminent risk of serious harm, the provider shall report or 208 cause a report to be made in accordance with the provisions of sections 209 17a-101b to 17a-101d, inclusive.

210 (7) The community provider shall schedule an in-person meeting 211 with the family prior to the end of services. The determination to end 212 services shall be based upon the family's preference and progress in 213 meeting the goals outlined in the plan of care. The community 214 provider shall submit individual child and family specific data and 215 administrative service data to the department not later than thirty days 216 after ending services. Such data shall identify the needs of the family, 217 the services and supports made available to address those needs, the 218 family's met and unmet treatment goals, the final disposition at the

time of ending services and the reasons for the family's discharge from services, including, but not limited to, met treatment goals, family relocation, the receipt of a new report by the department or transfer of the family to another provider.

(8) Subdivisions (5) to (7), inclusive, of this subsection shall apply to
all community provider service contracts in effect on June 9, 2016, to
the extent they are not in conflict with such contracts, and shall apply
to all contracts entered into, amended, extended or renewed on or after
June 9, 2016.

228 (9) The commissioner shall adopt procedures to establish a method 229 for the department to monitor the progress of the child and family 230 referred to a community provider pursuant to subdivision (1) of this 231 subsection and to set standards for reopening an investigation 232 pursuant to this section. Such standards shall include, but need not be 233 limited to, provisions for the reassignment of a report referred for 234 family assessment response for an immediate investigation based on 235 (A) a reassessment of the initial report of child abuse or neglect or the 236 discovery of new or additional facts indicating that the child is unsafe, 237 or (B) a determination that the report meets the criteria of subdivision 238 (3) of this subsection and, as a result, does not qualify for family 239 assessment response. Not later than January 1, 2017, the commissioner 240 shall submit a report regarding such procedures and standards, in 241 accordance with the provisions of section 11-4a, to the joint standing 242 committee of the General Assembly having cognizance of matters 243 relating to children.

244 (10) Consistent with the provisions of section 17a-28, the 245 department shall disclose all relevant information in its possession 246 concerning the child and family, including prior child protection 247 activity, to each provider to whom a report has been referred for use 248 by the provider in the assessment, diagnosis and treatment of unique 249 needs of the family and the prevention of future reports. Each provider 250 who has received a report of child abuse or neglect referred pursuant 251 to this subsection shall disclose to the department, consistent with the

provisions of section 17a-28, all relevant information gathered during
assessment, diagnosis and treatment of the child and family. The
department may use such information solely to monitor and ensure
the continued safety and well-being of the child or children.

256 (11) Not later than July 1, 2016, and annually thereafter, the 257 department shall submit a report, in accordance with the provisions of 258 section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to children for inclusion in the 259 260 annual report card prepared pursuant to section 2-53m on the status of 261 family assessment response. Such report shall include data from the 262 previous calendar year, including, but not limited to: (A) The number 263 of accepted reports of child abuse or neglect, and the percentage of 264 reports assigned to the family assessment response track; (B) the 265 disposition of families assigned a family assessment response; (C) for 266 cases assigned to the family assessment response track, a breakdown 267 by reporter type; (D) the number and percentage of family assessment 268 response cases that changed track to investigations; (E) an analysis of 269 the department's prior or subsequent involvement with a family that 270 has been assigned to family assessment response, if applicable; (F) an 271 analysis of the department's prior or subsequent involvement with a 272 family that has been assigned to a community partner agency; (G) a 273 description of services that are commonly provided to families referred 274 to the community support for families program; (H) a description of 275 the department's staff development and training practices relating to 276 intake; (I) the number and percentage of referred families who were 277 ultimately enrolled in the community support for families program; (J) 278 the number and percentage of families receiving a family assessment 279 response broken down by race and ethnicity; (K) the reason for 280 discharge from the community support for families program, as 281 identified in subdivision (7) of this subsection, broken down by race 282 and ethnicity; (L) a comparison of the needs identified and the needs 283 addressed for families referred to the community support for families 284 program; and (M) an analysis of the efficacy of the department's risk 285 and safety assessment practices, including information concerning the methodology used to determine the reliability of such practices, the
utilization of evidence-based practices and tools, and the effectiveness
of such assessment practices for identifying children at risk for abuse
or neglect.

Sec. 2. Subsection (b) of section 17a-16a of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

293 (b) (1) Whenever a child is placed in out-of-home care by the 294 department pursuant to an emergency order under subsection [(e)] (f) 295 of section 17a-101g, as amended by this act, or an order of temporary 296 custody or an order of commitment under section 46b-129, and at any 297 subsequent change in out-of-home care, any such child may, if it is in 298 the best interests of the child, as determined pursuant to subdivision 299 (3) of this subsection, continue to attend his or her school of origin. 300 Such child shall continue to be a resident of the school district in which 301 such school is located during such attendance for purposes of chapters 302 168 to 170, inclusive, 172 and 173. The board of education for the 303 school of origin shall continue to provide free school privileges to the 304 child and any services provided by such board shall be in accordance with the provisions of subdivision (2) of subsection (e) of section 10-305 306 76d and section 10-253. If the child continues to attend his or her 307 school of origin following placement in out-of-home care by the 308 department, the local or regional board of education of the school of 309 origin shall not be eligible to receive an excess cost grant pursuant to 310 subdivision (2) of subsection (e) of section 10-76d for the cost of such 311 education, including, but not limited to, tuition and transportation 312 costs. For the fiscal year ending June 30, 2013, and each fiscal year 313 thereafter, an excess cost grant pursuant to subdivision (2) of 314 subsection (e) of section 10-76d shall be available to the nexus school 315 district when the nexus school district pays the child's tuition to the 316 local or regional board of education of the school of origin. If the nexus school district placed the child in a private school or regional 317 educational service center program prior to the child being removed 318

from the home by the department and the child continues to attend such prior placement, the nexus school district, or, if the nexus school district cannot be identified, the town where the child resides, shall be eligible to receive the excess cost grant pursuant to section 10-76g.

(2) Every decision by the department to place a child into out-ofhome care under the provisions of subsection [(e)] (<u>f</u>) of section 17a-101<u>g, as amended by this act</u>, and section 46b-129, and any subsequent change in out-of-home care, shall take into account the appropriateness of the school setting and the proximity to the school of origin.

329 (3) (A) Whenever a child is placed in out-of-home care by the 330 department pursuant to an emergency order under subsection [(e)] (f) 331 of section 17a-101g, as amended by this act, or an order of temporary 332 custody or an order of commitment under section 46b-129, and at any 333 subsequent change in out-of-home care, the department shall 334 immediately determine whether it is in the best interests of the child to 335 remain in the school of origin. There shall be a presumption that it is in 336 the child's best interests to remain in the school of origin. The 337 department shall provide written notice of its decision to the parties 338 not later than three business days after the date on which the decision 339 is made. Such notice shall identify the factors that form the basis of the 340 department's decision. Any party may object to the department's 341 decision not later than three business days after receipt of such notice. 342 The child shall remain in the school of origin until the time for 343 objection has passed and until any disagreement is resolved, except as 344 provided in subparagraph (C) of this subdivision. The child shall be 345 transported to the school of origin pursuant to subsection (c) of this 346 section during any such disagreement except as provided in 347 subparagraph (C) of this subdivision. Such disagreements shall be 348 expeditiously resolved. The department shall bear the burden of proof 349 that the school placement decision is in the child's best interests.

350 (B) The school placement decision may be revisited at any time 351 during the child's out-of-home care, if circumstances change, in order 352 to ensure that the school placement decision remains in the best 353 interests of the child. Notice of any subsequent decision to change the 354 child's school placement decision shall be provided in accordance with 355 subparagraph (A) of this subdivision. Any school placement decision 356 made pursuant to this section may be challenged through the dispute 357 resolution process for treatment plans. The child shall remain in the 358 school of origin until any such disagreement is resolved, except as 359 provided in subparagraph (C) of this subdivision and shall be 360 provided with transportation in accordance with subsection (c) of this 361 section.

362 (C) If at any time the department determines that continued 363 placement in the school of origin will jeopardize the child's immediate 364 physical safety, the department may immediately remove the child 365 from the school and shall notify the child's attorney, parents, guardian 366 ad litem and surrogate parent, if any, by phone or by facsimile on the 367 same business day. Any party may object to the decision to change the 368 child's school placement not later than three business days after receipt 369 of such notice. If any party objects to the change in school placement, 370 the department shall hold an administrative hearing not later than 371 three business days after the objection.

Sec. 3. Section 17a-101m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2019*):

374 Immediately upon the removal of a child from the custody of the 375 child's parent or guardian pursuant to subsection [(e)] (f) of section 376 17a-101g or section 46b-129, the Commissioner of Children and Families shall exercise due diligence to identify all adult grandparents 377 378 and other adult relatives of the child, including any adult relatives 379 suggested by the parents, subject to exceptions due to family or 380 domestic violence. Not later than thirty days after the removal, the 381 commissioner shall provide such grandparents and other relatives 382 with notice that (1) the child has been or is being removed from the 383 custody of the child's parent or guardian; (2) explains the options that 384 the relative has under federal, state and local law to participate in the

385 care and placement of the child, including any options that may be lost by failing to respond to the notice; (3) describes the requirements (A) 386 387 to obtain a foster care license pursuant to section 17a-114, and (B) for 388 additional services and supports that are available for children placed 389 in such a home; and (4) describes the subsidized guardianship 390 program under section 17a-126, including (A) eligibility requirements, (B) the process for applying to the program, and (C) financial 391 assistance available under the program. 392

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2019	17a-101g
Sec. 2	October 1, 2019	17a-16a(b)
Sec. 3	October 1, 2019	17a-101m

Statement of Legislative Commissioners:

Section 3 was added to make a conforming change.

KID Joint Favorable Subst.