

General Assembly

January Session, 2023

## Substitute Bill No. 6890

## AN ACT CONCERNING QUALIFYING TRANSIT-ORIENTED COMMUNITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. (NEW) (*Effective October 1, 2023*) (a) For the purposes of this
 section:

(1) "Qualifying transit-oriented community" means any municipality
that is a qualifying rapid transit community, qualifying bus transit
community, qualifying transit adjacent community or that is deemed a
qualifying transit-oriented community pursuant to subsection (i) of this
section;

8 (2) "Rapid transit station" means any public transportation station9 serving rail or rapid bus routes;

10 (3) "Regular bus service station" means any public transportation11 station serving a bus route that operates on a fixed schedule;

(4) "Qualifying rapid transit community" means any municipality
that has not less than one rapid transit station or a planned rapid transit
station, contained within a transit-oriented district adopted by such
municipality, provided such transit-oriented district is of reasonable
size and (A) includes land of such municipality located within a one-

half-mile radius of any such station, or (B) is located within a reasonable
distance, as determined by the coordinator, of any other transit service,
a commercial corridor or downtown area of such municipality;

20 (5) "Qualifying bus transit community" means any municipality that 21 has not less than one regular bus service station that operates not less 22 than five days a week that is contained within a transit-oriented district 23 adopted by such municipality, provided such transit-oriented district is 24 of reasonable size and (A) includes land of such municipality located 25 within a one-half-mile radius of any such station, or (B) is located within 26 a reasonable distance, as determined by the coordinator, of any other 27 transit service, a commercial corridor or downtown area of such 28 municipality;

(6) "Qualifying transit adjacent community" means any municipality
without a transit station, but that borders a municipality that has not
less than one rapid transit station or regular bus service station, that
designates a transit-oriented district over or adjacent to a downtown
area;

(7) "Reasonable size" means a size determined by the coordinator to
be adequate to require greater density of development in an equitable
manner, as determined by the coordinator, considering the geographic
characteristics of any municipality that applies for discretionary
infrastructure funding pursuant to this section;

(8) "Transit-oriented district" means a collection of parcels of land in
a municipality designated by such municipality to adhere to zoning
criteria designed to encourage increased density of development,
including mixed-use development and concentration of discretionary
state investments;

(9) "Downtown area" means a central business district or other
commercial neighborhood area of a municipality that serves as a center
of socioeconomic interaction in the municipality, characterized by a
cohesive core of commercial and mixed-use buildings, often

48 interspersed with civic, religious and residential buildings and public
49 spaces, that are typically arranged along a main street and intersecting
50 side streets and served by public infrastructure;

51 (10) "Mixed-use" means developments for residential or commercial
52 use, including any single building developed for both residential and
53 commercial uses;

54 (11) "Coordinator" means the State Responsible Growth Coordinator55 as established by section 2 of this act; and

56 (12) "Discretionary infrastructure funding" means any grant, loan or 57 other financial assistance program administered by the state under the 58 provisions of subsection (g) of section 32-763 of the general statutes, 59 section 4-66c, 4-66h or 32-765 of the general statutes or sections 8-13m to 60 8-13x, inclusive, of the general statutes or any grant, loan or financial 61 assistance program managed by the Secretary of the Office of Policy and 62 Management for the purpose of transit-oriented development as 63 defined in section 13b-790 of the general statutes.

64 (b) Any qualifying transit-oriented community shall be eligible for 65 discretionary infrastructure funding. To receive such funding, any such 66 community, or any municipality that is not a qualifying transit-oriented 67 community but has adopted a resolution pursuant to subsection (f) of 68 this section, shall submit an application for such funding to the 69 coordinator in a form developed by the coordinator. The coordinator 70 shall direct the state entity responsible for providing any discretionary 71 infrastructure funding to prioritize the provision of such funding to any 72 qualifying transit-oriented community pursuant to this section over the 73 provision of such funding to any municipality that is not a qualifying 74 transit-oriented community.

(c) Any transit-oriented district located in a qualifying rapid transit
district shall (1) allow a minimum net density of thirty homes per acre
in municipalities with a population exceeding sixty thousand or a
minimum net density of twenty homes per acre in municipalities with a

population of not more than sixty thousand, (2) include affordability
requirements in compliance with subsection (h) of this section, and (3)
not include excessive lot size or excessive parking requirements, as
determined by the coordinator.

83 (d) Any transit-oriented district located in a bus transit community 84 district shall (1) allow a minimum net density of twenty homes per acre 85 in municipalities with a population exceeding twenty-five thousand or 86 a minimum net density of fifteen homes per acre in municipalities with 87 a population of not more than twenty-five thousand, (2) include 88 affordability requirements in compliance with subsection (h) of this 89 section, and (3) not include excessive lot size or excessive parking 90 requirements, as determined by the coordinator.

(e) Any transit-oriented district located in a qualifying transit
adjacent community shall (1) allow a minimum net density of ten homes
per acre, (2) include affordability requirements in compliance with
subsection (h) of this section, and (3) not include excessive lot size or
excessive parking requirements, as determined by the coordinator.

96 (f) Any municipality that is not a qualifying transit-oriented 97 community may be eligible for discretionary infrastructure funding 98 pursuant to this section, if the municipality, acting through the zoning 99 commission of such municipality, adopts a resolution stating that such 100 commission intends to enact zoning regulations that enable the 101 municipality to qualify as a qualifying transit-oriented community. 102 Such commission shall enact such zoning regulations not more than 103 eighteen months after the adoption of such a resolution. If such 104 commission does not enact such regulations within eighteen months 105 after the adoption of such resolution, unless the coordinator grants an 106 extension to such commission in the coordinator's discretion, the 107 municipality shall return any discretionary infrastructure funding 108 received following the adoption of such resolution, and such 109 municipality shall not be eligible for discretionary infrastructure 110 funding until the zoning commission of such municipality enacts zoning 111 regulations that enable the municipality to qualify as a qualifying

112 transit-oriented community.

113 (g) In determining whether a transit-oriented district is of reasonable 114 size, the coordinator shall (1) consider municipal and regional housing 115 needs; (2) consider whether such district allows for a greater density of 116 development than the minimum densities required by this section; and 117 (3) not require the inclusion of the following lands in any such district: 118 (A) Special flood hazard areas, as defined by the Federal Emergency 119 Management Agency, (B) wetlands, as defined in section 22a-29 of the 120 general statutes, (C) land designated for use as a public park, (D) land 121 subject to conservation or preservation restrictions, as defined in section 122 47-42a of the general statutes, (E) coastal resources protected by the 123 Coastal Management Act, (F) areas necessary for the protection of 124 drinking water supplies, and (G) areas identified as likely to be 125 inundated during a thirty-year flood event by the Marine Sciences 126 Division of The University of Connecticut pursuant to the division's 127 responsibilities to conduct sea level change scenarios pursuant to 128 subsection (b) of section 25-680 of the general statutes.

129 (h) Each qualifying transit-oriented community shall require that any 130 proposed development that contains ten or more dwelling units be 131 subject to deed restriction requiring that, for not less than forty years 132 after the initial occupation of the proposed development, a percentage 133 of dwelling units shall be sold or rented at, or below, prices which will 134 preserve the units as housing for which persons and families pay thirty 135 per cent or less of their annual income, where such income is less than 136 or equal to eighty per cent of the area median income, provided the 137 percentage of such deed-restricted dwelling units shall apply to any 138 development described in subdivision (1) of this subsection regardless 139 of the number of total dwelling units in such development. The 140 percentage of deed-restricted dwelling units required under this 141 subsection shall be determined based upon sales market typologies as 142 described in the most recent Connecticut Housing Finance Authority 143 Housing Needs Assessment:

144 (1) Twenty per cent for any municipality designated High

145 Opportunity/Strong Market;

146 (2) Eighteen per cent for any municipality designated High147 Opportunity/Weak Market;

148 (3) Twelve per cent for any municipality designated Low149 Opportunity/Strong Market;

150 (4) Five per cent for any municipality designated Low151 Opportunity/Weak Market; and

(5) Zero per cent for any municipality designated Low DevelopmentActivity.

154 (i) The coordinator shall determine if a municipality is in compliance 155 with the provisions of this section. The coordinator may consult with 156 the Commissioner of Housing to determine such compliance. Any 157 municipality that is not a qualifying rapid transit community, qualifying 158 bus transit community or qualifying transit adjacent community may be 159 deemed a qualifying transit-oriented community if the coordinator 160 determines that such municipality has adopted a transit-oriented 161 district that contains any rapid transit station or regular bus service 162 station and is of a reasonable size on or before October 1, 2023.

163 (j) Each qualifying transit-oriented community shall be eligible for 164 additional funding administered by the coordinator if such community 165 implements specific additional bonus zoning criteria as may be 166 determined by the coordinator, including higher density development 167 levels than are required by subsections (c) to (e), inclusive, of this 168 section, greater affordability of housing units than is required by 169 subsection (h) of this section, the development of public land or public 170 housing, the implementation of programs to encourage homeownership 171 opportunities within such community and any additional criteria 172 determined by the coordinator.

Sec. 2. (NEW) (*Effective October 1, 2023*) (a) There shall be an Office of
Responsible Growth within the Intergovernmental Policy Division of

175 the Office of Policy and Management.

(b) The Office of Responsible Growth shall be responsible for thefollowing:

(1) Preparing the state plan of conservation and developmentpursuant to chapters 297 and 297a of the general statutes;

(2) Reviewing state agency plans, projects and bonding requests forconsistency with the state plan of conservation and development;

(3) Coordinating the administration of the Connecticut
Environmental Policy Act, as set forth in sections 22a-1 to 22a-1h,
inclusive, of the general statutes;

(4) Facilitating interagency coordination in matters involving landand water resources and infrastructure improvements;

187 (5) Providing staff support to the Connecticut Water Planning188 Council;

(6) Coordinating the neighborhood revitalization zone program, as
provided in sections 7-600 to 7-602, inclusive, of the general statutes;

(7) Assisting the Chief Data Officer of the state with oversight of statewide geographic information system data and resources, and
participating in the geographic information system user-to-user
network to develop geographic information system data standards and
initiatives;

196 (8) Providing staff support to the Advisory Commission on197 Intergovernmental Relations;

(9) Serving as the state liaison to the state's regional councils ofgovernments;

(10) Developing guidelines for transit-oriented districts,collaborating with municipalities regarding the implementation of such

202 districts and developing guidelines for bonus zoning criteria pursuant203 to section 1 of this act;

(11) Administering responsible growth and transit-oriented
development and regional performance incentive grant programs,
including discretionary infrastructure funding provided pursuant to
section 1 of this act; and

208 (12) Preparing the public investment community index annually.

(c) The Secretary of the Office of Policy and Management shall
designate a member of the secretary's staff to serve as the State
Responsible Growth Coordinator to oversee the Office of Responsible
Growth.

(d) The Office of Responsible Growth established pursuant to this
section shall constitute a successor agency to the office established by
Executive Order No. 15 of Governor M. Jodi Rell, in accordance with
section 4-38d of the general statutes.

(e) The secretary shall adopt regulations, in accordance with the
provisions of chapter 54 of the general statutes, to carry out the purposes
of this section.

This act shall take effect as follows and shall amend the following sections:

Section 1	October 1, 2023	New section
Sec. 2	October 1, 2023	New section

PD Joint Favorable Subst.