

General Assembly

January Session, 2023

Raised Bill No. 6889

LCO No. **5768**

Referred to Committee on JUDICIARY

Introduced by: (JUD)

AN ACT CONCERNING JUVENILE MATTERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Subsection (b) of section 46b-128 of the general statutes is
 repealed and the following is substituted in lieu thereof (*Effective October* 1, 2023):

4 (b) Upon the filing of a delinquency petition, the court may, either 5 forthwith or after investigation, cause a summons, which summons 6 shall have a copy of said verified petition attached thereto, signed by the 7 judge or by the clerk or assistant clerk of such court, to be issued, 8 requiring the child and the parent or parents, guardian or other person 9 having control of the child to appear in court at the time and place 10 therein specified. In the case of a child accused of having committed a 11 violent offense, a violation of section 53a-119c, a sexual offense or an 12 offense involving the use of a firearm, such case shall be adjudicated in 13 the court in the geographical area, as defined in section 54-1d, in which 14 the crime was alleged to have been committed. Whenever it appears to 15 the judge that orders addressed to an adult, as set forth in section 46b-16 121, are necessary for the welfare of such child, a similar summons shall

17 be issued and served upon such adult if such adult is not already in 18 court. Service of summons, together with a copy of the verified petition, 19 may be made by any one of the following methods: (1) By the delivery 20 of a true and attested copy thereof to the person summoned, or at such 21 person's usual place of abode; (2) by restricted delivery addressed to the 22 person summoned, return receipt requested; or (3) by first class mail 23 addressed to the person summoned. Any notice sent by first class mail 24 shall include a provision informing the party that appearance in court 25 as a result of the notice may subject the appearing party to the jurisdiction of the court. If service is made by first class mail and the 26 27 party does not appear, no order may be entered by the court in the case. 28 If, after reasonable effort, personal service has not been made, such 29 substitute service, by publication or otherwise, as the judge may order, 30 shall be sufficient. Service may be made by any officer authorized by 31 law to serve process, or by a probation officer, probation aide or 32 indifferent person, and the court may allow suitable expenses and a 33 reasonable fee therefor. The court may punish for contempt, as provided 34 in section 46b-121, any parent, guardian or other person so summoned 35 who fails to appear in court at the time and place so specified.

Sec. 2. Subsections (a) and (b) of section 46b-133 of the general statutes
are repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):

39 (a) Nothing in this part shall be construed as preventing the arrest of 40 a child, with or without a warrant, as may be provided by law, or as 41 preventing the issuance of warrants by judges in the manner provided 42 by section 54-2a, except that no child shall be taken into custody on such 43 process except on apprehension in the act, or on speedy information, or 44 in other cases when the use of such process appears imperative. 45 Whenever a child is arrested and charged with a delinquent act, such child (1) shall be brought before a judge of the Superior Court not later 46 47 than the fifth business day after such arrest, unless required sooner 48 pursuant to subsection (e) of this section, and (2) [may] (A) shall, if 49 arrested for the commission of a felony or a class A misdemeanor, an 50 offense for which another person suffers a serious physical injury or loss

51 of life, sexual assault, a serious juvenile offense or an offense involving 52 the use of a firearm, be required to submit to the taking of such child's 53 fingerprints, and may be subject to the taking of such child's photograph 54 and physical description, or (B) may, if arrested for the commission of 55 any other delinquent act, be required to submit to the taking of [his] such 56 physical child's photograph, description and fingerprints. 57 Notwithstanding the provisions of section 46b-124, the name, 58 photograph and custody status of any child arrested for the commission 59 of a capital felony under the provisions of section 53a-54b in effect prior to April 25, 2012, or class A felony may be disclosed to the public. 60

61 (b) Whenever a child is brought before a judge of the Superior Court, 62 which court shall be the court that has jurisdiction over juvenile matters 63 where the child resides if the residence of such child can be determined, 64 such judge shall immediately have the case proceeded upon as a 65 juvenile matter. Such judge may admit the child to bail or release the 66 child in the custody of the child's parent or parents, unless the court 67 finds that the parent or parents lack control over the child and such 68 custody is not reasonably likely to be effective to prevent the child from 69 reoffending, the child's guardian or some other suitable person to 70 appear before the Superior Court when ordered. If there is probable 71 cause to believe that the child has committed the acts alleged, the court 72 may consider if the child should be assessed for services. Such 73 assessment shall be held not later than two weeks after the child is 74 arraigned and such child shall have the right to counsel at such 75 assessment. If detention becomes necessary, such detention shall be in 76 the manner prescribed by this chapter, provided the child shall be 77 placed in the least restrictive environment possible in a manner 78 consistent with public safety.

Sec. 3. Subsection (a) of section 46b-127 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2023):

82 (a) (1) The court shall automatically transfer from the docket for83 juvenile matters to the regular criminal docket of the Superior Court the

84 case of any child charged with the commission of a capital felony under 85 the provisions of section 53a-54b in effect prior to April 25, 2012, a 86 serious juvenile offense, a class A felony, or a class B felony, except as 87 provided in subdivision (3) of this subsection, or a violation of section 88 53a-54d, provided such offense was committed after such child attained 89 the age of fifteen years, and counsel has been appointed for such child 90 if such child is indigent. Such counsel may appear with the child but 91 shall not be permitted to make any argument or file any motion in 92 opposition to the transfer. The child shall be arraigned in the regular 93 criminal docket of the Superior Court at the next court date following 94 such transfer, provided any proceedings held prior to the finalization of 95 such transfer shall be private and shall be conducted in such parts of the 96 courthouse or the building in which the court is located that are separate 97 and apart from the other parts of the court which are then being used 98 for proceedings pertaining to adults charged with crimes.

99 (2) A state's attorney may, at any time after such arraignment, file a
100 motion to transfer the case of any child charged with the commission of
101 a class B felony or a violation of subdivision (2) of subsection (a) of
102 section 53a-70 to the docket for juvenile matters for proceedings in
103 accordance with the provisions of this chapter.

104 (3) No case of any child charged with the commission of a violation 105 of section 53a-55, 53a-59b, 53a-71 or 53a-94, subdivision (2) of subsection 106 (a) of section 53a-101, section 53a-112, 53a-122 or 53a-129b, subdivision 107 (1), (3) or (4) of subsection (a) of section 53a-134, section 53a-196c, 53a-196d or 53a-252 or subsection (a) of section 53a-301 shall be transferred 108 109 from the docket for juvenile matters to the regular criminal docket of the 110 Superior Court, except as provided in this subdivision. Upon motion of 111 a prosecutorial official, the superior court for juvenile matters shall 112 conduct a hearing to determine whether the case of any child charged 113 with the commission of any such offense shall be transferred from the docket for juvenile matters to the regular criminal docket of the Superior 114 115 Court. The court shall not order that the case be transferred under this 116 subdivision unless the court finds that (A) such offense was committed 117 after such child attained the age of fifteen years, (B) there is probable

118 cause to believe the child has committed the act for which the child is 119 charged, and (C) the best interests of the child and the public will not be 120 served by maintaining the case in the superior court for juvenile matters. 121 In making such findings, the court shall consider (i) any prior criminal 122 or juvenile offenses committed by the child, (ii) the seriousness of such 123 offenses, (iii) any evidence that the child has intellectual disability or 124 mental illness, and (iv) the availability of services in the docket for 125 juvenile matters that can serve the child's needs. Any motion under this 126 subdivision shall be made, and any hearing under this subdivision shall 127 be held, not later than thirty days after the child is arraigned in the 128 superior court for juvenile matters.

129 Sec. 4. Section 46b-6 of the general statutes is repealed and the 130 following is substituted in lieu thereof (*Effective October 1, 2023*):

131 In any pending family relations matter or juvenile matter under 132 chapter 815t in which the juvenile is charged with an offense for which 133 another person suffers a serious physical injury or loss of life, sexual assault, a serious juvenile offense or an offense involving the use of a 134 firearm, the court or any judge may cause an investigation to be made 135 136 with respect to any circumstance of the matter which may be helpful or 137 material or relevant to a proper disposition of the case. Such 138 investigation may include an examination of the parentage and 139 surroundings of any child, his age, habits and history, inquiry into the 140 home conditions, habits and character of his parents or guardians and 141 evaluation of his mental or physical condition. In any action for dissolution of marriage, legal separation or annulment of marriage such 142 143 investigation may include an examination into the age, habits and 144 history of the parties, the causes of marital discord and the financial 145 ability of the parties to furnish support to either spouse or any 146 dependent child.

Sec. 5. Subdivision (3) of section 46b-120 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2023):

150 (3) "Family with service needs" means a family that includes a child 151 who is at least seven years of age and is under eighteen years of age who 152 [, according to a petition lawfully filed on or before June 30, 2020,] (A) 153 has without just cause run away from the parental home or other 154 properly authorized and lawful place of abode, (B) is beyond the control 155 of the child's parent, parents, guardian or other custodian, (C) has 156 engaged in indecent or immoral conduct, [or] (D) is a truant or habitual truant or who, while in school, has been continuously and overtly 157 defiant of school rules and regulations, or (E) is thirteen years of age or 158 159 older and has engaged in sexual intercourse with another person and 160 such other person is thirteen years of age or older and not more than 161 two years older or younger than such child;

162 Sec. 6. Section 46b-149 of the general statutes is repealed and the 163 following is substituted in lieu thereof (*Effective October 1, 2023*):

164 (a) [The provisions of this section in effect on June 30, 2020, revision 165 of 1958, revised to January 1, 2019, shall be applicable to any petition filed in accordance with such provisions on or before June 30, 2020.] Any 166 167 selectman, town manager, police officer or welfare department of any town, city or borough, any probation officer or superintendent of 168 schools, the Commissioner of Children and Families, any child-caring 169 170 institution or agency approved or licensed by the Commissioner of Children and Families, any youth service bureau, a parent or foster 171 172 parent of a child, or a child or the child's representative or attorney, who believes that the acts or omissions of a child are such that the child is 173 174 from a family with service needs, may file a written complaint setting 175 forth those facts with the Superior Court that has venue over the matter. 176 (b) The court shall refer a complaint filed under subsection (a) of this 177 section to a probation officer, who shall promptly determine whether it 178 appears that the alleged facts, if true, would be sufficient to meet the 179 definition of a family with service needs, provided a complaint alleging 180 that a child is a truant or habitual truant shall not be determined to be 181

- insufficient to meet the definition of a family with service needs solely
- 182 because it was filed during the months of April, May or June. If such

183 probation officer so determines, the probation officer shall, after an 184 initial assessment, promptly refer the child and the child's family to a 185 suitable community-based program or other service provider, or to a family support center as provided in section 46b-149e, for voluntary 186 services. If the child and the child's family are referred to a community-187 based program or other service provider and the person in charge of 188 189 such program or provider determines that the child and the child's family can no longer benefit from its services, such person shall inform 190 191 the probation officer, who shall, after an appropriate assessment, either 192 refer the child and the child's family to a family support center for 193 additional services or determine whether or not to file a petition with 194 the court under subsection (c) of this section. If the child and the child's family are referred to a family support center and the person in charge 195 196 of the family support center determines that the child and the child's 197 family can no longer benefit from its services, such person shall inform the probation officer, who may file a petition with the court in the 198 manner prescribed in subsection (c) of this section. The probation officer 199 200 shall inform the complainant in writing of the probation officer's action under this subsection. If it appears that the allegations are not true, or 201 202 that the child's family does not meet the definition of a family with 203 service needs, the probation officer shall inform the complainant in 204 writing of such finding.

205 [(b)] (c) A petition alleging that a child is from a family with service 206 needs shall be verified and filed with the Superior Court which has 207 venue over the matter. The petition shall set forth plainly: (1) The facts 208 which bring the child within the jurisdiction of the court; (2) the name, 209 date of birth, sex and residence of the child; (3) the name and residence 210 of the child's parent or parents, guardian or other person having control 211 of the child; and (4) a prayer for appropriate action by the court in 212 conformity with the provisions of this section.

[(c)] (d) When a petition is filed under subsection [(b)] (c) of this section, the court may issue a summons to the child and the child's parents, guardian or other person having control of the child to appear in court at a specified time and place. The summons shall be signed by 217 a judge or by the clerk or assistant clerk of the court, and a copy of the 218 petition shall be attached to it. Whenever it appears to the judge that 219 orders addressed to an adult, as set forth in section 46b-121, are 220 necessary for the welfare of such child, a similar summons shall be 221 issued and served upon such adult if he or she is not already in court. 222 Service of summons shall be made in accordance with section 46b-128, 223 as amended by this act. The court may punish for contempt, as provided 224 in section 46b-121, any parent, guardian or other person so summoned 225 who fails to appear in court at the time and place so specified. If a 226 petition is filed under subsection (c) of this section alleging that a child 227 is from a family with service needs because a child is a truant or habitual 228 truant, the court may not dismiss such petition solely because it was filed during the months of April, May or June. 229

(e) When a petition is filed under subsection (c) of this section alleging
that a child is from a family with service needs because such child has
been habitually truant, the court shall order that the local or regional
board of education for the town in which the child resides, or the private
school in the case of a child enrolled in a private school, shall cause an
educational evaluation of such child to be performed if no such
evaluation has been performed within the preceding year.

237 [(d)] (f) If it appears from the allegations of a petition or other sworn 238 affirmations that there is: (1) A strong probability that the child may do 239 something that is injurious to himself prior to court disposition; (2) a 240 strong probability that the child will run away prior to the hearing; or 241 (3) a need to hold the child for another jurisdiction, a judge may vest 242 temporary custody of such child in some suitable person or agency. No 243 nondelinquent juvenile runaway from another state may be held in a 244 state-operated detention home in accordance with the provisions of 245 section 46b-151h, the Interstate Compact for Juveniles. A hearing on 246 temporary custody shall be held not later than ten days after the date on 247 which a judge signs an order of temporary custody. Following such 248 hearing, the judge may order that the child's temporary custody 249 continue to be vested in some suitable person or agency. Any expenses 250 of temporary custody shall be paid in the same manner as provided in

251 subsection (b) of section 46b-129.

252 [(e)] (g) If a petition is filed under subsection [(b)] (c) of this section 253 and it appears that the interests of the child or the family may be best 254 served, prior to adjudication, by a referral to community-based or other 255 services, the judge may permit the matter to be continued for a 256 reasonable period of time not to exceed six months, which time period 257 may be extended by an additional three months for cause. If it appears 258 at the conclusion of the continuance that the matter has been 259 satisfactorily resolved, the judge may dismiss the petition.

260 [(f)] (h) If the court finds, based on clear and convincing evidence, 261 that a child is from a family with service needs, the court may, in 262 addition to issuing any orders under section 46b-121: (1) Refer the child 263 to the Department of Children and Families for any voluntary services 264 provided by the department or, if the child is from a family with service 265 needs solely as a result of a finding that the child is a truant or habitual 266 truant, to the authorities of the local or regional school district or private 267 school for services provided by such school district or such school, which services may include summer school, or to community agencies 268 269 providing child and family services; (2) order the child to remain in the 270 child's own home or in the custody of a relative or any other suitable 271 person (A) subject to the supervision of a probation officer; or (B) in the 272 case of a child who is from a family with service needs solely as a result 273 of a finding that the child is a truant or habitual truant, subject to the 274 supervision of a probation officer and the authorities of the local or 275 regional school district or private school; (3) if the child is from a family 276 with service needs as a result of the child engaging in sexual intercourse 277 with another person and such other person is thirteen years of age or 278 older and not more than two years older or younger than such child, (A) 279 refer the child to a youth service bureau or other appropriate service 280 agency for participation in a program such as a teen pregnancy program 281 or a sexually transmitted disease program, and (B) require such child to 282 perform community service such as service in a hospital, an AIDS 283 prevention program or an obstetrical and gynecological program; or (4) 284 upon a finding that there is no less restrictive alternative, commit the

285 child to the care and custody of the Commissioner of Children and 286 Families for an indefinite period not to exceed eighteen months. The 287 child shall be entitled to representation by counsel and an evidentiary hearing. If the court issues any order which regulates future conduct of 288 289 the child, parent or guardian, the child, parent or guardian shall receive 290 adequate and fair warning of the consequences of violation of the order 291 at the time it is issued, and such warning shall be provided to the child, 292 parent or guardian, to his or her attorney and to his or her legal guardian 293 in writing and shall be reflected in the court record and proceedings.

[(g)] (i) At any time during the period of supervision, after hearing and for good cause shown, the court may modify or enlarge the conditions, whether originally imposed by the court under this section or otherwise, as deemed appropriate by the court. The court shall cause a copy of any such orders to be delivered to the child and to such child's parent or guardian and probation officer.

[(h)] (j) (1) The Commissioner of Children and Families may file a 300 301 motion for an extension of a commitment under this section on the 302 grounds that an extension would be in the best interest of the child. The 303 court shall give notice to the child and the child's parent or guardian at 304 least fourteen days prior to the hearing upon such motion. The court 305 may, after hearing and upon finding that such extension is in the best 306 interest of the child and that there is no suitable less restrictive 307 alternative, continue the commitment for an additional indefinite period 308 of not more than eighteen months. (2) The Commissioner of Children 309 and Families may at any time file a motion to discharge a child committed under this section, and any child committed to the 310 311 commissioner under this section, or the parent or guardian of such child, 312 may at any time but not more often than once every six months file a 313 motion to revoke such commitment. The court shall notify the child, the 314 child's parent or guardian and the commissioner of any motion filed 315 under this subsection, and of the time when a hearing on such motion 316 will be held. Any order of the court made under this subsection shall be 317 deemed a final order for purposes of appeal, except that no bond shall be required and no costs shall be taxed on such appeal. (3) Not later than 318

twelve months after a child is committed to the Commissioner of Children and Families in accordance with subdivision (4) of subsection [(f)] (h) of this section or section 46b-149f, the court shall hold a permanency hearing in accordance with subsection [(i)] (k) of this section. After the initial permanency hearing, subsequent permanency hearings shall be held at least once every twelve months while the child remains committed to the Commissioner of Children and Families.

326 [(i)] (k) At least sixty days prior to each permanency hearing required 327 under subsection [(h)] (i) of this section, the Commissioner of Children 328 and Families shall file a permanency plan with the court. At each 329 permanency hearing, the court shall review and approve a permanency 330 plan that is in the best interests of the child and takes into consideration 331 the child's need for permanency. Such permanency plan may include 332 the goal of: (1) Revocation of commitment and subsequent placement of 333 the child with the parent or guardian, (2) transfer of guardianship, (3) 334 permanent placement with a relative, (4) adoption, or (5) any other 335 planned permanent living arrangement ordered by the court, provided 336 the Commissioner of Children and Families has documented a 337 compelling reason why it would not be in the best interest of the child 338 for the permanency plan to include the goals set forth in subdivisions 339 (1) to (4), inclusive, of this subsection. Such other planned permanent 340 living arrangement may include, but not be limited to, placement of the 341 child in an independent living program. At any such permanency 342 hearing, the court shall also determine whether the Commissioner of 343 Children and Families has made reasonable efforts to achieve the goals 344 in the permanency plan.

Sec. 7. Subsection (d) of section 46b-140 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2023):

(d) If the child has engaged in conduct which results in property
damage or personal injury, <u>including</u>, <u>but not limited to</u>, <u>larceny of a</u>
<u>motor vehicle pursuant to section 53a-119c</u>, the court may order the
child or the parent or parents or guardian of the child, if such parent or

352 parents or guardian had knowledge of and condoned the conduct of the 353 child, or both the child and the parent or parents or guardian, to make 354 restitution to the victim of such offense, provided the liability of such 355 parent or parents or guardian shall be limited to an amount not 356 exceeding the amount such parent or parents or guardian would be 357 liable for in an action under section 52-572. Restitution may consist of 358 monetary reimbursement for the damage or injury, based on the child's 359 or the parent's, parents' or guardian's ability to pay, as the case may be, 360 in the form of a lump sum or installment payments, paid to the court 361 clerk or such other official designated by the court for distribution to the 362 victim.

Sec. 8. Subdivision (1) of section 54-201 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2023):

366 (1) "Victim" means a person who is injured or killed as provided in
367 section 54-209, or qualifies for compensation pursuant to section 9 of this
368 <u>act;</u>

369 Sec. 9. (NEW) (Effective October 1, 2023) (a) Any victim of a property 370 crime committed by a person under eighteen years of age, including, but 371 not limited to, a violation of section 53a-119c of the general statutes, may 372 apply in accordance with the procedures for application for victim 373 compensation under chapter 968 of the general statutes for 374 compensation that does not exceed the value of the damage done to the 375 victim's property or the value of the property loss, less any amount paid 376 to the victim for restitution.

(b) A victim may file an application with the Office of Victim Services
for compensation under this section within two years after the date the
victim suffered loss of or damage to the property subject to the
application.

381 (c) The Office of Victim Services or a victim compensation
382 commissioner may order the payment of compensation in accordance
383 with the procedures established under sections 54-201 to 54-218,

inclusive, of the general statutes, as amended by this act.

Sec. 10. (*Effective from passage*) The Judicial Department shall study the implementation of victim impact panels in juvenile delinquency proceedings. If the department determines such implementation to be feasible, the department shall implement such panels for use in juvenile delinquency proceedings.

Sec. 11. (*Effective July 1, 2023*) The sum of one million dollars is appropriated to the Criminal Injuries Compensation Fund from the General Fund, for the fiscal year ending June 30, 2024, for the purpose of expanding compensation pursuant to section 9 of this act.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2023	46b-128(b)
Sec. 2	October 1, 2023	46b-133(a) and (b)
Sec. 3	October 1, 2023	46b-127(a)
Sec. 4	October 1, 2023	46b-6
Sec. 5	October 1, 2023	46b-120(3)
Sec. 6	October 1, 2023	46b-149
Sec. 7	October 1, 2023	46b-140(d)
Sec. 8	October 1, 2023	54-201(1)
Sec. 9	October 1, 2023	New section
Sec. 10	from passage	New section
Sec. 11	July 1, 2023	New section

Statement of Purpose:

To: (1) Require a case of a child accused of certain offenses to be adjudicated in the court in the geographical area in which the offense is alleged to have occurred, (2) require mandatory fingerprinting of a child arrested for certain offenses, (3) limit a child's release to a parent who lacks control over a child, (4) provide for automatic transfer to the regular criminal docket of a child who is at least fifteen years of age charged with a serious juvenile offense, (5) permit the court to order a Department of Children and Families investigation into the family circumstances of a juvenile charged with certain offenses, (6) restore the family with service needs petition process and include a child who is truant in the "family with service needs" definition, (7) allow the court

to order restitution in motor vehicle theft cases, (8) allow for victim compensation in the case of property crimes committed by a juvenile, and (9) require a study of the implementation of victim impact panels in juvenile delinquency proceedings and, if feasible, implementation of such panels.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]