

General Assembly

Raised Bill No. 6884

January Session, 2023

LCO No. 5761



Referred to Committee on EDUCATION

Introduced by: (ED)

AN ACT CONCERNING THE RECRUITMENT, RETENTION AND ENHANCEMENT OF THE TEACHING PROFESSION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2023) Any collective bargaining
- 2 agreement entered into, amended or extended on and after July 1, 2023,
- 3 between a local or regional board of education and the representatives
- 4 of the exclusive bargaining unit for certified employees, chosen
- 5 pursuant to section 10-153b of the general statutes, shall establish a
- 6 minimum salary for teachers that is at least four times the federal
- 7 poverty level for one person as of July 1, 2023, as determined by the
- 8 United States Department of Health and Human Services.
- 9 Sec. 2. (NEW) (Effective July 1, 2023) (a) For taxable years commencing
- 10 on or after January 1, 2023, there shall be allowed a credit against the
- 11 personal income tax imposed under chapter 229 of the general statutes
- 12 for individuals who (1) are employed by a local or regional board of
- 13 education in this state, and (2) hold an initial educator certificate or a
- 14 provisional educator certificate issued by the State Board of Education
- 15 under chapter 166 of the general statutes. Such credit shall be in the

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- amount of five hundred dollars and may be claimed while such individual meets the requirements under subdivisions (1) and (2) of this subsection in each taxable year.
- 19 (b) If the amount of the credit allowed pursuant to subsection (a) of 20 this section exceeds the individual's liability for the personal income tax 21 imposed under chapter 229 of the general statutes, the Commissioner of 22 Revenue Services shall treat such excess as an overpayment and, except 23 as provided under section 12-739 or 12-742 of the general statutes, shall 24 refund the amount of such excess, without interest, to the individual.
- (c) Any individual claiming a credit under subsection (a) of this section shall provide any documentation required by the Commissioner of Revenue Services in a form and manner prescribed by said commissioner.
- Sec. 3. Section 10-183g of the general statutes is amended by adding subsection (t) as follows (*Effective July 1, 2023*):
- (NEW) (t) COVID-19 service benefit enhancement. In the case of a member who was employed at least fifty per cent of a full-time equivalent as a teacher for the entirety of the school years commencing July 1, 2019, and July 1, 2020, and who retires shall receive the following enhanced multiplier for the last two years of credited service:
- (1) If the retirement occurs on or after July 1, 2026, but before July 1,
 2029, the multiplier for each of the final two years shall be increased
 above the applicable percentage by twenty-five per cent;
- (2) If the retirement occurs on or after July 1, 2029, but before July 1,
 2032, the multiplier for each of the final two years shall be increased
 above the applicable percentage by fifty per cent;
- (3) If the retirement occurs on or after July 1, 2032, but before July 1,
 2035, the multiplier for the final two years shall be increased above the
 applicable percentage by one hundred fifty per cent; and
 - (4) If the retirement occurs on or after July 1, 2035, the multiplier for

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the final two years shall be increased above the applicable percentage by two hundred per cent.

- Sec. 4. (*Effective from passage*) On and after July 1, 2025, the Department of Education shall cease state-wide implementation of the preservice performance assessment, edTPA, as adopted by the State Board of Education on December 7, 2016.
- 52 Sec. 5. (NEW) (Effective July 1, 2023) (a) Not later than January 1, 2025, 53 the Commissioner of Education, the president of the Connecticut State 54 Colleges and Universities and the dean of the Neag School of Education 55 at The University of Connecticut shall jointly develop a preservice 56 performance assessment to be implemented in teacher preparation 57 programs, as defined in section 10-10a of the general statutes, as 58 amended by this act, offered at public institutions of higher education in the state. Such preservice performance assessment shall be developed 59 60 with consideration given to (1) the positive and negative qualities of 61 previous preservice performance assessments administered in the state, 62 (2) how such preservice performance assessment will be implemented 63 in teacher preparation programs in the state, (3) the costs associated 64 with the implementation of such preservice performance assessment by institutions of higher education, (4) reducing or eliminating any costs or 65 66 fees charged to students enrolled in teacher preparation programs as 67 part of the implementation of such preservice performance assessment, 68 and (5) designing such preservice performance assessment to be 69 evidence-based with incorporation of best practices.
 - (b) Not later than January 1, 2025, the Commissioner of Education shall submit a report on the preservice performance assessment developed under this section to the joint standing committee of the General Assembly having cognizance of matters relating to education, in accordance with the provisions of section 11-4a of the general statutes.

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Sec. 6. (NEW) (*Effective July 1, 2023*) On and after July 1, 2025, each teacher preparation program, as defined in section 10-10a of the general statutes, as amended by this act, offered at an institution of higher

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education in the state, shall administer the preservice performance assessment developed pursuant to section 5 of this act.

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Sec. 7. Subsection (d) of section 10-151 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

(d) The contract of employment of a teacher who has attained tenure shall be continued from school year to school year, except that it may be terminated at any time for one or more of the following reasons: (1) Inefficiency, incompetence or ineffectiveness, provided, if a teacher is notified on or after July 1, 2014, that termination is under consideration due to incompetence or ineffectiveness, the determination of incompetence or ineffectiveness is based on evaluation of the teacher using teacher evaluation guidelines established pursuant to section 10-151b; (2) insubordination against reasonable rules of the board of education; (3) moral misconduct; (4) disability, as shown by competent medical evidence; (5) elimination of the position to which the teacher was appointed or loss of a position to another teacher, if no other position exists to which such teacher may be appointed if qualified, provided such teacher, if qualified, shall be appointed to a position held by a teacher who has not attained tenure, and provided further that determination of the individual contract or contracts of employment to be terminated shall be made in accordance with either (A) a provision for a layoff procedure agreed upon by the board of education and the exclusive employees' representative organization, or (B) in the absence of such agreement, a written policy of the board of education; or (6) other [due and sufficient] just cause. Nothing in this section or in any other section of the general statutes or of any special act shall preclude a board of education from making an agreement with an exclusive bargaining representative which contains a recall provision. Prior to terminating a contract, the superintendent shall give the teacher concerned a written notice that termination of such teacher's contract is under consideration and give such teacher a statement of the reasons for such consideration of termination. Not later than ten calendar days after receipt of written notice by the superintendent that contract termination

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is under consideration, such teacher may file with the local or regional board of education a written request for a hearing. [A board of education may designate a subcommittee of three or more board members to conduct hearings and submit written findings and recommendations to the board for final disposition in the case of teachers whose contracts are terminated.] Such hearing shall commence not later than fifteen calendar days after receipt of such request, unless the parties mutually agree to an extension, not to exceed fifteen calendar days [(A) before the board of education or a subcommittee of the board, or (B) if indicated in such request or if designated by the board] before an impartial hearing officer chosen by the teacher and the superintendent. If the parties are unable to agree upon the choice of a hearing officer not later than five calendar days after the decision to use a hearing officer, the hearing officer shall be selected with the assistance of the American Arbitration Association using its expedited selection process and in accordance with its rules for selection of a neutral arbitrator in grievance arbitration. If the hearing officer is not selected with the assistance of such association after five days, the hearing shall be held before the board of education or a subcommittee of the board. When the reason for termination is incompetence or ineffectiveness, the hearing shall [(i)] (A) address the question of whether the performance evaluation ratings of the teacher were determined in good faith in accordance with the program adopted by the local or regional board of education pursuant to section 10-151b and were reasonable in light of the evidence presented, and [(ii)] (B) be limited to twelve total hours of evidence and testimony, with each side allowed not more than six hours to present evidence and testimony except the board, subcommittee of the board or impartial hearing officer may extend the time period for evidence and testimony at the hearing when good cause is shown. Not later than forty-five calendar days after receipt of the request for a hearing, the [subcommittee of the board or] hearing officer, unless the parties mutually agree to an extension not to exceed fifteen calendar days, shall [submit written findings and a recommendation to the board of education as to the disposition of the charges against the teacher and shall send a copy of such findings and recommendation to the teacher.

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147 The board of education shall give the teacher concerned its written decision not later than fifteen calendar days after receipt of the written 148 149 recommendation of the subcommittee or hearing officer] render to the board of education and the teacher, a written disposition that shall be 150 151 binding on the parties. Each party shall share equally the fee of the 152 hearing officer and all other costs incidental to the hearing. [If the 153 hearing is before the board of education, the board shall render its 154 decision not later than fifteen calendar days after the close of such 155 hearing and shall send a copy of its decision to the teacher.] The hearing 156 shall be public if the teacher so requests. [or the board, subcommittee or 157 hearing officer so designates.] The teacher concerned shall have the right 158 to appear with counsel at the hearing, whether public or private. [A copy of a transcript of the proceedings of the hearing shall be furnished 159 160 by the board of education, upon written request by the teacher within 161 fifteen days after the board's decision, provided the teacher shall assume 162 the cost of any such copy.] Nothing herein contained shall deprive a 163 board of education or superintendent of the power to suspend a teacher 164 from duty immediately when serious misconduct is charged without 165 prejudice to the rights of the teacher as otherwise provided in this 166 section.

Sec. 8. Section 10-153f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

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[(a) There shall be in the Department of Education an arbitration panel of not less than twenty-four or more than twenty-nine persons to serve as provided in subsection (c) of this section. The Governor shall appoint the members of such panel, with the advice and consent of the General Assembly, as follows: (1) Seven members who are representative of the interests of local and regional boards of education and selected from lists of names submitted by such boards; (2) seven members who are representative of the interests of exclusive bargaining representatives of certified employees and selected from lists of names submitted by such bargaining representatives; and (3) not less than ten or more than fifteen members who are impartial representatives of the interests of the public in general, residents of the state of Connecticut,

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experienced in public sector collective bargaining interest impasse resolution and selected from lists of names submitted by the State Board of Education. The lists of names submitted to the Governor pursuant to subdivisions (1) to (3), inclusive, of this subsection shall, in addition to complying with the provisions of section 4-9b, include a report from the State Board of Education certifying that the process conducted for soliciting applicants made adequate outreach to minority communities and documenting that the number and make-up of minority applicants considered reflect the state's racial and ethnic diversity. Each member of the panel serving on or appointed after January 1, 2016, shall serve a term of four years, except that each arbitrator shall hold office until a successor is appointed and any arbitrator not reappointed shall finish to conclusion any arbitration for which such arbitrator has been selected or appointed. Arbitrators may be removed for good cause. If any vacancy occurs in such panel, the Governor shall act within forty days to fill such vacancy in the manner provided in section 4-19. Persons appointed to the arbitration panel shall serve without compensation but each shall receive a per diem fee for any day during which such person is engaged in the arbitration of a dispute pursuant to this section. The parties to the dispute so arbitrated shall pay the fee in accordance with subsection (c) of this section.]

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[(b)] (a) If any local or regional board of education cannot agree with the exclusive representatives of a teachers' or administrators' unit after negotiation concerning the terms and conditions of employment applicable to the employees in such unit, either party may submit the issues to the commissioner for mediation. On the one hundred sixtieth day prior to the budget submission date, the commissioner shall order the parties to report their settlement. If, on such one hundred sixtieth day, the parties have not reached agreement and have failed to initiate mediation, the commissioner shall order the parties to notify the commissioner of the name of a mutually selected mediator and to commence mediation. The commissioner may order the parties to appear before said commissioner during the mediation period. In either case, the parties shall meet with a mediator mutually selected by them,

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provided such parties shall inform the commissioner of the name of such mediator, or with the commissioner or the commissioner's agents or a mediator designated by said commissioner. Mediators shall be chosen from a panel of mediators selected by the State Board of Education or from outside such panel if mutually agreed by the parties. Such mediators shall receive a per diem fee determined on the basis of the prevailing rate for such services, and the parties shall share equally in the cost of such mediation. In any civil or criminal case, any proceeding preliminary thereto, or in any legislative or administrative proceeding, a mediator shall not disclose any confidential communication made to such mediator in the course of mediation unless the party making such communication waives such privilege. The parties shall provide such information as the commissioner may require. The commissioner may recommend a basis for settlement but such recommendations shall not be binding upon the parties. Such recommendation shall be made within twenty-five days after the day on which mediation begins.

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[(c)] (1) On the fourth day next following the end of the mediation session or on the one hundred thirty-fifth day prior to the budget submission date, whichever is sooner, the commissioner shall order the parties to report their settlement of the dispute or, if there is no settlement, to notify the commissioner. [of either their agreement to submit their dispute to a single arbitrator or the name of the arbitrator selected by each of them. Within five days of providing such notice, the parties shall notify the commissioner of the name of the arbitrator if there is an agreement on a single arbitrator appointed to the panel pursuant to subdivision (3) of subsection (a) of this section or agreement on the third arbitrator appointed to the panel pursuant to said subdivision. The commissioner may order the parties to appear before said commissioner during the arbitration period. If the parties have notified the commissioner of their agreement to submit their dispute to a single arbitrator and they have not agreed on such arbitrator, within five days after such notification, the commissioner shall select such single arbitrator who shall be an impartial representative of the interests

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of the public in general. If each party has notified the commissioner of the name of the arbitrator it has selected and the parties have not agreed on the third arbitrator, within five days after such notification, the commissioner shall select a third arbitrator, who shall be an impartial representative of the interests of the public in general. If either party fails to notify the commissioner of the name of an arbitrator, the commissioner shall select an arbitrator to serve and the commissioner shall also select a third arbitrator who shall be an impartial representative of the interests of the public in general. Any selection pursuant to this section by the commissioner of an impartial arbitrator shall be made at random from among the members appointed under subdivision (3) of subsection (a) of this section. Arbitrators shall be selected from the panel appointed pursuant to subsection (a) of this section and shall receive a per diem fee determined on the basis of the prevailing rate for such services. Whenever a panel of three arbitrators is selected, the chairperson of such panel shall be the impartial representative of the interests of the public in general.]

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(2) The [chairperson of the arbitration panel or the single] arbitrator shall set the date, time and place for a hearing to be held in the school district between the fifth and twelfth day, inclusive, after such [chairperson or such single] arbitrator is selected. At least five days prior to such hearing, a written notice of the date, time and place of the hearing shall be sent to the board of education and the representative organization which are parties to the dispute. [, and, if a three-member arbitration panel is selected or designated, to the other members of such panel.] Such written notice shall also be sent, by registered mail, return receipt requested, to the fiscal authority having budgetary responsibility or charged with making appropriations for the school district, and a representative designated by such body may be heard at the hearing as part of the presentation and participation of the board of education. At the hearing each party shall have full opportunity to submit all relevant evidence, to introduce relevant documents and written material and to argue on behalf of its positions. At the hearing a representative of the fiscal authority having budgetary responsibility or charged with

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making appropriations for the school district shall be heard regarding the financial capability of the school district, unless such opportunity to be heard is waived by the fiscal authority. The nonappearance of the representative shall constitute a waiver of the opportunity to be heard unless there is a showing that proper notice was not given to the fiscal authority. The [chairperson of the arbitration panel or the single] arbitrator shall preside over such hearing.

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- (3) The hearing may, at the discretion of the [arbitration panel or the single] arbitrator, be continued but in any event shall be concluded within twenty-five days after its commencement.
- (4) After hearing all the issues, the [arbitrators or the single] arbitrator shall, within twenty days, render a decision in writing, signed by [a majority of the arbitrators or the [single] arbitrator, which states in detail the nature of the decision and the disposition of the issues by the [arbitrators or the single] arbitrator. The written decision shall include a narrative explaining the evaluation by the [arbitrators or the single] arbitrator of the evidence presented for each item upon which a decision was rendered by the [arbitrators or the single] arbitrator and shall state with particularity the basis for the decision as to each disputed issue and the manner in which the factors enumerated in this subdivision were considered in arriving at such decision, including, where applicable, the specific similar groups and conditions of employment presented for comparison and accepted by the [arbitrators or the single] arbitrator and the reason for such acceptance. The [arbitrators or the single] arbitrator shall file one copy of the decision with the commissioner, each town clerk in the school district involved, the legislative body or bodies of the town or towns for the school district involved, or, in the case of a town for which the legislative body of the town is a town meeting or representative town meeting, to the board of selectmen, and the board of education and organization which are parties to the dispute. The decision of the [arbitrators or the single] arbitrator shall be final and binding upon the parties to the dispute unless a rejection is filed in accordance with subdivision (7) of this subsection. The decision of the [arbitrators or the single] arbitrator shall incorporate those items of

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agreement the parties have reached prior to its issuance. At any time prior to the issuance of a decision by the [arbitrators or the single] arbitrator, the parties may jointly file with the [arbitrators or the single] arbitrator, any stipulations setting forth contract provisions which both parties agree to accept. In arriving at a decision, the [arbitrators or the single] arbitrator shall give priority to the public interest and the financial capability of the town or towns in the school district, including consideration of other demands on the financial capability of the town or towns in the school district. In assessing the public interest, equity and stability of compensation models shall be valued and there shall be a rebuttable presumption that the board of education shall maintain and execute any obligations created by existing salary schedules that provide for annual progression of employees' salaries from one step on a salary schedule to another and any obligations regarding the maintenance of health care benefits. In assessing the financial capability of the town or towns, there shall be an irrebuttable presumption that a budget reserve of five per cent or less is not available for payment of the cost of any item subject to arbitration under this chapter. The [arbitrators or the single] arbitrator shall further consider, in light of such financial capability, the following factors: (A) The negotiations between the parties prior to arbitration, including the offers and the range of discussion of the issues; (B) the interests and welfare of the employee group, including the maintenance of health care benefits; (C) changes in the cost of living averaged over the preceding three years; (D) the existing conditions of employment of the employee group and those of similar groups; and (E) the salaries, fringe benefits, and other conditions of employment prevailing in the state labor market, including the terms of recent contract settlements or awards in collective bargaining for other municipal employee organizations and developments in private sector wages and benefits. The parties shall submit to the [arbitrators or the single] arbitrator their respective positions on each individual issue in dispute between them in the form of a last best offer. The [arbitrators or the single arbitrator shall resolve separately each individual disputed issue by accepting the last best offer thereon of either of the parties, and shall incorporate in a decision each such accepted

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individual last best offer and an explanation of how the total cost of all offers accepted was considered. The award of the [arbitrators or the single] arbitrator shall not be subject to rejection by referendum. The parties shall [each pay the fee of the arbitrator selected by or for them and] share equally the fee of the [third arbitrator or the single] arbitrator and all other costs incidental to the arbitration.

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- (5) The commissioner shall assist the [arbitration panel or the single] arbitrator as may be required in the course of arbitration pursuant to this section.
- (6) If the day for filing any document required pursuant to this section falls on Saturday, Sunday or a holiday, the time for such filing shall be extended to the next business day thereafter.
- (7) The award of the [arbitrators or single] arbitrator may be rejected by the legislative body of the local school district or, in the case of a regional school district, by the legislative bodies of the participating towns. Such rejection shall be by a two-thirds majority vote of the members of such legislative body or, in the case of a regional school district, the legislative body of each participating town, present at a regular or special meeting called and convened for such purpose within twenty-five days of the receipt of the award. If the legislative body or legislative bodies, as appropriate, reject any such award, they shall notify, within ten days after the vote to reject, the commissioner and the exclusive representative for the teachers' or administrators' unit of such vote and submit to them a written explanation of the reasons for the vote. Within ten days after receipt of such notice, the exclusive representative of the teachers' or administrators' unit shall prepare, and the board of education may prepare, a written response to such rejection and shall submit it to such legislative body or legislative bodies, as appropriate, and the commissioner. Within ten days after the commissioner has been notified of the vote to reject, (A) the commissioner shall select a review panel of three arbitrators or, if the parties agree, a single arbitrator, who are residents of Connecticut and labor relations arbitrators approved by the American Arbitration

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Association and not members of the panel who issued the rejected award, and (B) such arbitrators or single arbitrator shall review the decision on each rejected issue. The review conducted pursuant to this subdivision shall be limited to the record and briefs of the hearing pursuant to subdivision (2) of this subsection, the written explanation of the reasons for the vote and a written response by either party. In conducting such review, the arbitrators or single arbitrator shall be limited to consideration of the criteria set forth in subdivision (4) of this subsection. Such review shall be completed within twenty days of the appointment of the arbitrators or single arbitrator. The arbitrators or single arbitrator shall accept the last best offer of either of the parties. Within five days after the completion of such review, the arbitrators or single arbitrator shall render a final and binding award with respect to each rejected issue. The decision of the arbitrators or single arbitrator shall be in writing and shall include the specific reasons and standards used by each arbitrator in making his decision on each issue. The decision shall be filed with the parties. The reasonable costs of the arbitrators or single arbitrator and the cost of the transcript shall be paid by the legislative body or legislative bodies, as appropriate. Where the legislative body of the school district is the town meeting, the board of selectmen shall have all of the authority and responsibilities required of and granted to the legislative body under this subdivision.

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(8) The decision of the arbitrators or a single arbitrator shall be subject to judicial review upon the filing by a party to the arbitration, within thirty days following receipt of a final decision pursuant to subdivision (4) or (7), as appropriate, of a motion to vacate or modify such decision in the superior court for the judicial district wherein the school district involved is located. The superior court, after hearing, may vacate or modify the decision if substantial rights of a party have been prejudiced because such decision is: (A) In violation of constitutional or statutory provisions; (B) in excess of the statutory authority of the panel; (C) made upon unlawful procedure; (D) affected by other error of law; (E) clearly erroneous in view of the reliable, probative and substantial evidence on the whole record; or (F) arbitrary or capricious or characterized by abuse

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of discretion or clearly unwarranted exercise of discretion. In any action brought pursuant to this subdivision to vacate or modify the decision of the arbitrators or single arbitrator, reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal of said decision may be awarded in accordance with the following: Where the board of education moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the organization which is the exclusive representative reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal; or, where the organization which is the exclusive representative moves to vacate or modify the decision and the decision is not vacated or modified, the court may award to the board of education reasonable attorney's fees, costs and legal interest on salary withheld as the result of an appeal.

[(d)] (c) The commissioner and the arbitrators or single arbitrator shall have the same powers and duties as the board under section 31-108 for the purposes of mediation or arbitration pursuant to this section, and subsection (c) of section 10-153d, and all provisions in section 31-108 with respect to procedure, jurisdiction of the Superior Court, witnesses and penalties shall apply.

[(e)] (d) The local or regional board of education and the organization designated or elected as the exclusive representative for the appropriate unit, through designated officials or their representatives, which are parties to a collective bargaining agreement, and which, for the purpose of negotiating with respect to salaries, hours and other conditions of employment, mutually agree to negotiate during the term of the agreement or are ordered to negotiate said agreement by a body of competent jurisdiction, shall notify the commissioner of the date upon which negotiations commenced within five days after said commencement. If the parties are unable to reach settlement twenty-five days after the date of the commencement of negotiations, the parties shall notify the commissioner of the name of a mutually selected mediator and shall conduct mediation pursuant to the provisions of subsection [(b)] (a) of this section, notwithstanding the mediation time

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schedule of subsection [(b)] (a) of this section. On the fourth day next following the end of the mediation session or on the fiftieth day following the date of the commencement of negotiations, whichever is sooner, if no settlement is reached the parties shall commence arbitration pursuant to the provisions of subsections [(a),] (b) and (c) [and (d)] of this section, notwithstanding the reference to the budget submission date.

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- [(f) The State Board of Education shall adopt regulations pursuant to chapter 54 concerning the method by which names of persons who are impartial representatives of the interests of the public in general are placed on lists submitted by the State Board of Education to the Governor for appointment to the arbitration panel established pursuant to subsection (a) of this section. Such regulations shall include, but not be limited to (1) a description of the composition of the group which screens persons applying to be such impartial representatives, which group shall include representatives of local legislative and fiscal authorities and local and regional boards of education and exclusive bargaining representatives of certified employees, (2) application requirements and procedures and (3) the selection criteria and process, including an evaluation of an applicant's experience in arbitration. Such regulations shall provide for a training program for applicants who lack experience in arbitration but who are otherwise qualified and shall describe the criteria for participation in the training program.
- Sec. 9. Subsection (e) of section 10-153e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
 - (e) Whenever a board of education or employees' representative organization has reason to believe that a prohibited practice, as defined in subsection (b) or (c) of this section, has been or is being committed, or whenever a certified employee believes a breach of the duty of fair representation under subdivision (3) of subsection (c) of this section has occurred or is occurring, such board of education, representative organization or certified employee shall file a written complaint with

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the State Board of Labor Relations and shall mail a copy of such complaint to the party that is the subject of the complaint. Upon receipt of a properly filed complaint said board shall refer such complaint to the agent who shall, after investigation and within ninety days after the date of such referral, either (1) make a report to said board recommending dismissal of the complaint or (2) issue a written complaint charging prohibited practices. If no such report is made and no such written complaint is issued, the Board of Labor Relations in its discretion may proceed to a hearing upon the party's original complaint of the violation of this chapter which shall in such case be treated for the purpose of this section as a complaint issued by the agent. Upon receiving a report from the agent recommending dismissal of a complaint, said Board of Labor Relations may issue an order dismissing the complaint or may order a further investigation or a hearing thereon. Upon receiving a complaint issued by the agent, the Board of Labor Relations shall set a time and place for the hearing. If the alleged prohibited practice or breach of duty is ongoing, the board may issue and cause to be served on the party committing the act or practice an order requiring such party to cease and desist from such act or practice until the board has made its determination. Any such complaint may be amended with the permission of said board. The party so complained of shall have the right to file an answer to the original or amended complaint within five days after the service of such complaint or within such other time as said board may limit. Such party shall have the right to appear in person or otherwise to defend against such complaint. In the discretion of said board any person may be allowed to intervene in such proceeding. In any hearing said board shall not be bound by technical rules of evidence prevailing in the courts. A stenographic or electronic record of the testimony shall be taken at all hearings of the Board of Labor Relations and a transcript thereof shall be filed with said board upon its request. Said board shall have the power to order the taking of further testimony and further argument. If, upon all the testimony, said board determines that the party complained of has engaged in or is engaging in any prohibited practice, it shall state its finding of fact and shall issue and cause to be served on such party an

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order requiring it to cease and desist from such prohibited practice, and shall take such further affirmative action as will effectuate the policies of subsections (b) to (d), inclusive, of this section. Such order may further require such party to make reports from time to time showing the extent to which the order has been complied with. If upon all the testimony the Board of Labor Relations is of the opinion that the party named in the complaint has not engaged in or is not engaging in any such prohibited practice, then said board shall make its finding of fact and shall issue an order dismissing the complaint. Until a transcript of the record in a case has been filed in the Superior Court, as provided in subsection (g) of this section, said board may at any time, upon notice, modify or set aside in whole or in part any finding or order made or issued by it. Proceedings before said board shall be held with all possible expedition. Any party who wishes to have a transcript of the proceedings before the Board of Labor Relations shall apply therefor. The parties may agree on the sharing of the costs of the transcript but, in the absence of such agreement, the costs shall be paid by the requesting party.

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Sec. 10. Section 10-15c of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2024*):

(a) The public schools shall be open to all children five years of age and over who reach age five on or before the first day of [January] September of any school year, and each such child shall have, and shall be so advised by the appropriate school authorities, an equal opportunity to participate in the activities, programs and courses of study offered in such public schools, at such time as the child becomes eligible to participate in such activities, programs and courses of study, without discrimination on account of race, as defined in section 46a-51, color, sex, gender identity or expression, religion, national origin, sexual orientation or disability; provided boards of education may, by vote at a meeting duly called, admit to any school children under five years of age.

(b) Nothing in subsection (a) of this section shall be deemed to amend

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other provisions of the general statutes with respect to curricula, facilities or extracurricular activities.

- Sec. 11. (NEW) (Effective July 1, 2023) (a) As used in this section:
- (1) "Free play" means unstructured, voluntary, child-initiated activities that are performed by a child for self-amusement and have behavioral, social and psychomotor rewards, except "free play" may be structured to promote activities that are child-directed, joyful and spontaneous.

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- (2) "Guided play" means learning experiences that combine the child-directed nature of free play with a focus on learning outcomes and adult guidance.
 - (3) "Play-based learning" means a pedagogical approach that emphasizes play in promoting learning and includes developmentally appropriate strategies that can be integrated with existing academic standards. "Play-based learning" does not mean time spent in recess or as part of a physical education course or instruction.
- (4) "Recess" means the time during the regular school day for each student enrolled in elementary school that is devoted to physical exercise of not less than twenty minutes in total pursuant to section 10-2210 of the general statutes.
- 574 (5) "Mobile electronic device" has the same meaning as provided in 575 section 10-222d of the general statutes.
- 576 (6) "Instructional time" means the time of actual school work during 577 a regular school day.
 - (b) Each local and regional board of education shall provide for play-based learning during the instructional time of each regular school day for all students in kindergarten and any preschool program offered by the board. Such play-based learning shall (1) be incorporated and integrated into daily practice, (2) comprise a substantial portion of the regular school day, (3) allow for the needs of such students to be met

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through free play, guided play and games, and (4) be predominantly free of the use mobile electronic devices.

- (c) Each local and regional board of education shall permit a teacher to utilize play-based learning during the instructional time of a regular school day for all students in grades one to five, inclusive. Such play-based learning (1) may be incorporated and integrated into daily practice, (2) shall allow for the needs of such students to be met through free play, guided play and games, and (3) shall be predominantly free of the use mobile electronic devices.
- (d) Any play-based learning utilized under this section shall comply with the individualized education program or plan pursuant to Section 504 of the Rehabilitation Act of 1973, as amended from time to time, for any student.
- (e) A school employee may only prevent or otherwise restrict a student's participation in play-based learning if such prevention or restriction is in accordance with the policy developed by the local or regional board of education pursuant to section 10-221o.
 - Sec. 12. Subsection (a) of section 10-148a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
 - (a) For the school year commencing July 1, 2021, and each school year thereafter, each certified employee shall participate in a program of professional development. Each local and regional board of education shall make available, annually, at no cost to its certified employees, a program of professional development that is not fewer than eighteen hours in length, of which a preponderance is in a small group or individual instructional setting. Such program of professional development shall (1) be a comprehensive, sustained and intensive approach to improving teacher and administrator effectiveness in increasing student knowledge achievement, (2) focus on refining and improving various effective teaching methods that are shared between and among educators, including play-based learning, as defined in

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section 11 of this act, (3) foster collective responsibility for improved student performance, (4) be comprised of professional learning that (A) is aligned with rigorous state student academic achievement standards, (B) is conducted among educators at the school and facilitated by principals, coaches, mentors, distinguished educators, as described in section 10-145s, or other appropriate teachers, (C) occurs frequently on an individual basis or among groups of teachers in a job-embedded process of continuous improvement, [and] (D) includes a repository of best practices for teaching methods developed by educators within each school that is continuously available to such educators for comment and updating, and (E) for principals and vice principals, includes training on the management of school personnel and methods for engaging school personnel with the goals of the school, and (5) include training in culturally responsive pedagogy and practice. Each program of professional development shall include professional development activities in accordance with the provisions of subsection (b) of this section. The principles and practices of social-emotional learning and restorative practices shall be integrated throughout the components of such program of professional development described in subdivisions (1) to (5), inclusive, of this subsection.

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Sec. 13. (NEW) (*Effective July 1, 2023*) Each professional employee certified by the State Board of Education and employed by a local or regional board of education of any town or regional school district to work directly with children shall have a guaranteed uninterrupted duty-free period for lesson preparation that shall be scheduled as a single period of consecutive minutes that is the greater of thirty minutes or the duration prescribed in the collective bargaining agreement negotiated by the organization designated or elected as the exclusive bargaining representative for such professional employee.

Sec. 14. (NEW) (*Effective July 1, 2023*) Not later than January 1, 2024, the Department of Education shall develop an exit survey to be used by local and regional boards of education when a teacher employed by such board voluntarily ceases employment with such board. Such exit survey shall include questions relating to the reason why such teacher

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is ceasing employment, if such teacher is leaving the teaching profession, the demographics of such teacher and the subject areas in which such teacher taught. The department shall annually receive the exit surveys, submitted as part of the strategic school profile report pursuant to section 10-220 of the general statutes, as amended by this act, include the information contained in such exit surveys in the public school information system, in accordance with section 10-10a of the general statutes, as amended by this act, and analyze the responses for purposes of understanding and improving teacher attrition in the state.

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Sec. 15. Subsection (c) of section 10-220 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2023):

(c) Annually, each local and regional board of education shall submit to the Commissioner of Education a strategic school profile report for each school and school or program of alternative education, as defined in section 10-74j, under its jurisdiction and for the school district as a whole. The superintendent of each local and regional school district shall present the profile report at the next regularly scheduled public meeting of the board of education after each November first. The profile report shall provide information on measures of (1) student needs, including, but not limited to, a needs assessment that identifies resources necessary to address student trauma impacting students and staff in each school and adequately respond to students with mental, emotional or behavioral health needs, (2) school resources, including technological resources and utilization of such resources and infrastructure, (3) student and school performance, including in-school suspensions, out-of-school suspensions and expulsions, the number of truants, as defined in section 10-198a, and chronically absent children, as defined in section 10-198c, (4) the number of students enrolled in an adult high school credit diploma program, pursuant to section 10-69, operated by a local or regional board of education or a regional educational service center, (5) equitable allocation of resources among its schools, (6) reduction of racial, ethnic and economic isolation, (7) special education, [and] (8) school-based arrests, as defined in section

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10-233n, and (9) teacher attrition rates, including the results of the exit survey developed pursuant to section 14 of this act. For purposes of this subsection, measures of special education include (A) special education identification rates by disability, (B) rates at which special education students are exempted from mastery testing pursuant to section 10-14q, (C) expenditures for special education, including such expenditures as a percentage of total expenditures, (D) achievement data for special education students, (E) rates at which students identified as requiring special education are no longer identified as requiring special education, (F) the availability of supplemental educational services for students lacking basic educational skills, (G) the amount of special education student instructional time with nondisabled peers, (H) the number of students placed out-of-district, and (I) the actions taken by the school district to improve special education programs, as indicated by analyses of the local data provided in subparagraphs (A) to (H), inclusive, of this subdivision. The superintendent shall include in the narrative portion of the report information about parental involvement and any measures the district has taken to improve parental involvement, including, but not limited to, employment of methods to engage parents in the planning and improvement of school programs and methods to increase support to parents working at home with their children on learning activities. For purposes of this subsection, measures of truancy include the type of data that is required to be collected by the Department of Education regarding attendance and unexcused absences in order for the department to comply with federal reporting requirements and the actions taken by the local or regional board of education to reduce truancy in the school district. Such truancy data shall be considered a public record, as defined in section 1-200.

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Sec. 16. Subdivision (1) of subsection (c) of section 10-10a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1*, 2023):

(1) Track and report data relating to student, teacher and school and district performance growth and make such information available to local and regional boards of education for use in evaluating educational

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performance and growth of teachers and students enrolled in public schools in the state. Such information shall be collected or calculated based on information received from local and regional boards of education and other relevant sources. Such information shall include, but not be limited to:

- (A) In addition to performance on state-wide mastery examinations pursuant to subsection (b) of this section, data relating to students shall include, but not be limited to, (i) the primary language spoken at the home of a student, (ii) student transcripts, (iii) student attendance and student mobility, (iv) reliable, valid assessments of a student's readiness to enter public school at the kindergarten level, and (v) data collected, if any, from the preschool experience survey, described in section 10-515;
- (B) Data relating to teachers shall include, but not be limited to, (i) teacher credentials, such as master's degrees, teacher preparation programs completed and certification levels and endorsement areas, (ii) teacher assessments, such as whether a teacher is deemed highly qualified pursuant to the No Child Left Behind Act, P.L. 107-110, or deemed to meet such other designations as may be established by federal law or regulations for the purposes of tracking the equitable distribution of instructional staff, (iii) the presence of substitute teachers in a teacher's classroom, (iv) class size, (v) numbers relating to absenteeism in a teacher's classroom, [and] (vi) the presence of a teacher's aide, and (vii) information contained in the exit survey developed pursuant to section 14 of this act. The department shall assign a unique teacher identifier to each teacher prior to collecting such data in the public school information system;
- (C) Data relating to schools and districts shall include, but not be limited to, (i) school population, (ii) annual student graduation rates, (iii) annual teacher retention rates, (iv) school disciplinary records, such as data relating to suspensions, expulsions and other disciplinary actions, (v) the percentage of students whose primary language is not English, (vi) the number of and professional credentials of support personnel, (vii) information relating to instructional technology, such as

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access to computers, and (viii) disaggregated measures of school-based arrests pursuant to section 10-233n.

Sec. 17. Section 10-1 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):

- (a) (1) Prior to July 1, 1998, the State Board of Education shall consist of nine members. On and after July 1, 1998, but prior to July 1, 2010, the State Board of Education shall consist of eleven members, two of whom shall be nonvoting student members.
- (2) On and after July 1, 2010, but prior to April 1, 2011, the State Board of Education shall consist of thirteen members, at least two of whom shall have experience in manufacturing or a trade offered at the regional vocational-technical schools or be alumni of or have served as educators at a regional vocational-technical school and two of whom shall be nonvoting student members. Only those members with experience in manufacturing or a trade offered at the regional vocational-technical schools or are alumni of or have served as educators at a regional vocational-technical school shall be eligible to serve as the chairperson for the regional vocational-technical school subcommittee of the board.
- (3) On and after April 1, 2011, but prior to July 1, 2012, the State Board of Education shall consist of thirteen members, (A) at least two of whom shall have experience in manufacturing or a trade offered at the regional vocational-technical schools or be alumni of or have served as educators at a regional vocational-technical school, (B) at least one of whom shall have experience in agriculture or be an alumni of or have served as an educator at a regional agricultural science and technology education center, and (C) two of whom shall be nonvoting student members. Only those members described in subparagraph (A) of this subdivision shall be eligible to serve as the chairperson for the regional vocational-technical school subcommittee of the board.
- (4) On and after July 1, 2012, <u>but prior to July 1, 2023</u>, the State Board of Education shall consist of fourteen members, (A) at least two of whom shall have experience in manufacturing or a trade offered at the

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technical education and career schools or be alumni of or have served as educators at a technical education and career school, (B) at least one of whom shall have experience in agriculture or be an alumni of or have served as an educator at a regional agricultural science and technology education center, and (C) two of whom shall be nonvoting student members.

(5) On and after July 1, 2023, the State Board of Education shall consist of sixteen members, (A) at least two of whom shall have experience in manufacturing or a trade offered at the technical education and career schools or be alumni of or have served as educators at a technical education and career school, (B) at least one of whom shall have experience in agriculture or be an alumni of or have served as an educator at a regional agricultural science and technology education center, (C) two of whom shall be nonvoting student members, and (D) two of whom shall be nonvoting teacher members, one of whom is the Teacher of the Year for the prior year and one of whom is the current Teacher of the Year.

(b) The Governor shall appoint, with the advice and consent of the General Assembly, the members of said board, provided each student member (1) is on the list submitted to the Governor pursuant to section 10-2a, (2) is enrolled in a public high school in the state, (3) has completed eleventh grade prior to the commencement of his term, (4) has at least a B plus average, and (5) provides at least three references from teachers in the school the student member is attending. The nonstudent members shall serve for terms of four years commencing on March first in the year of their appointment. The student members shall serve for terms of one year commencing on July first in the year of their appointment. The teacher members shall serve for terms of two years commencing on the date such teacher is named Teacher of the Year, except the teacher who is the Teacher of the Year for 2022 shall serve a term of one year that expires upon awarding of the Teacher of the Year for 2024. The president of the Connecticut State Colleges and Universities, the chairperson of the Technical Education and Career System board and the Chief Workforce Officer shall serve as ex-officio

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members without a vote. Any vacancy in said State Board of Education shall be filled in the manner provided in section 4-19.

Sec. 18. (NEW) (Effective July 1, 2023) (a) On and after July 1, 2023, the Commissioner of Education shall establish a Teacher Advisory Committee consisting of members selected by the commissioner in accordance with the provisions of subsection (b) of this section. The committee shall provide advice on improving elementary and secondary education in the state, including policy processes and guidance on the implementation of policies relating to teaching and education in the state. The committee shall hold quarterly meetings, provided at least two such meetings during the year are held in person, and advise the commissioner on teacher recruitment, special education, testing and assessment, equitable distribution of teachers, diversity of the teaching workforce, school safety and security, social and emotional learning and other relevant issues relating to teachers and education.

- (b) (1) The committee shall consist of at least ten members, (A) at least fifty per cent of whom shall be persons who were awarded Teacher of the Year or were finalists or semifinalists for Teacher of the Year, and (B) up to fifty per cent of whom shall be certified teachers who are employed by a local or regional board of education and demonstrate an understanding of education policy, practice and advocacy.
- (2) The commissioner shall solicit applications from certified teachers for membership on the committee. The commissioner shall select members of the committee based on desired areas of teacher expertise and to reflect the demographic diversity of the teaching and student population in the state, including, but not limited to, geographic, subject area and grade level, racial, ethnic, special education or disability, sex, sexual orientation and gender identity or expression.
- (c) The committee shall report, annually, in accordance with the provisions of section 11-4a of the general statutes, on the recommendations given to the commissioner, pursuant to subsection (a) of this section, to the joint standing committee of the General Assembly

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- 849 having cognizance of matters relating to education.
- 850 Sec. 19. (Effective from passage) (a) There is established a task force to 851 study the financing of the teachers' retirement system, established 852 pursuant to section 10-183c of the general statutes. The task force shall 853 (1) analyze the implications for resource equity of having the state fully 854 fund the normal cost of teacher pensions, (2) consider the extent that 855 municipalities can contribute toward such normal cost, (3) recommend 856 criteria for exempting certain municipalities from contributing to such 857 normal cost, and (4) recommend ways in which resources may be
- (b) The task force shall consist of the following members:

allocated to increase equity and sustainability.

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- 860 (1) One appointed by the speaker of the House of Representatives 861 who shall be a representative of the Connecticut Association of School 862 Business Officials;
- 863 (2) One appointed by the president pro tempore of the Senate who 864 shall be a representative of the Connecticut Conference of 865 Municipalities;
- 866 (3) One appointed by the majority leader of the House of 867 Representatives who shall be a representative from the Connecticut 868 Education Association;
- (4) One appointed by the majority leader of the Senate who shall be arepresentative from the American Federation of Teachers-Connecticut;
- 871 (5) One appointed by the minority leader of the House of 872 Representatives who shall be a representative of the Connecticut 873 Association of Public School Superintendents;
- 874 (6) One appointed by the minority leader of the Senate who shall be 875 a representative of the Connecticut Association of Boards of Education;
- 876 (7) The Commissioner of Education, or the commissioner's designee;

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877 (8) The Governor, or the Governor's designee; and

- (9) The executive director of the teachers' retirement system, or the executive director's designee.
- (c) Any member of the task force appointed under subdivision (1), (2), (3), (4), (5) or (6) of subsection (b) of this section may be a member of the General Assembly.
- (d) All initial appointments to the task force shall be made not later than thirty days after the effective date of this section. Any vacancy shall be filled by the appointing authority.
 - (e) The speaker of the House of Representatives and the president pro tempore of the Senate shall select the chairpersons of the task force from among the members of the task force. Such chairpersons shall schedule the first meeting of the task force, which shall be held not later than sixty days after the effective date of this section.
 - (f) The administrative staff of the joint standing committee of the General Assembly having cognizance of matters relating to appropriations shall serve as administrative staff of the task force.
 - (g) Not later than January 1, 2024, the task force shall submit a report on its findings and recommendations to the joint standing committees of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies and education, in accordance with the provisions of section 11-4a of the general statutes. The task force shall terminate on the date that it submits such report or January 1, 2024, whichever is later.
 - Sec. 20. Section 53a-183 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
 - (a) A person is guilty of harassment in the second degree when with intent to harass, terrorize or alarm another person, and for no legitimate purpose, such person: (1) Communicates with a person by telegraph or mail, electronically transmitting a facsimile through connection with a

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907 telephone network, electronic mail or text message or any other 908 electronically sent message, whether by digital media account, 909 messaging program or application, or otherwise by computer, computer 910 service or computer network, as defined in section 53a-250, or any other 911 form of communication, in a manner likely to cause terror, intimidation 912 or alarm; (2) makes a telephone call or engages in any other form of 913 communication, whether or not a conversation ensues, in a manner 914 likely to cause terror, intimidation or alarm; or (3) communicates or 915 shares a photograph, video or words or engages in any other form of 916 communication to a digital, electronic, online or other meeting space, in 917 a manner likely to cause terror, intimidation or alarm.

(b) For the purposes of this section, such offense may be deemed to have been committed either at the place where the communication originated or at the place where it was received.

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- (c) The court may order any person convicted under this section to be 922 examined by one or more psychiatrists.
 - (d) Harassment in the second degree is a class C misdemeanor or, if the victim of the offense is an educator, as defined in section 3 of this act, in the regular course of duty, a class B misdemeanor.
 - Sec. 21. Section 53a-62 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2023*):
 - (a) A person is guilty of threatening in the second degree when: (1) By physical threat, such person intentionally places or attempts to place another person in fear of imminent serious physical injury, (2) (A) such person threatens to commit any crime of violence with the intent to terrorize another person, or (B) such person threatens to commit such crime of violence in reckless disregard of the risk of causing such terror, or (3) violates subdivision (1) or (2) of this subsection and the person threatened is (A) in a building or on the grounds of a [(A)] (i) house of religious worship, [(B)] (ii) religiously-affiliated community center, [(C)] (iii) public or nonpublic preschool, school or institution of higher education, or [(D)] (iv) day care center, as defined in section 19a-87g,

LCO No. 5761 **29** of 31 during operational, preschool, school or instructional hours or when a building or the grounds of such house of worship, community center, preschool, school, institution or day care center are being used for the provision of religious or community services, or house of worship, community center, preschool, school, institution or day care centersponsored activities, or (B) an educator, as defined in section 3 of this act, in the regular course of duty.

(b) For the purposes of this section, "religiously-affiliated community center" has the same meaning as provided in section 53a-61aa.

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- 948 (c) Threatening in the second degree is a class A misdemeanor, except 949 that a violation of subdivision (3) of subsection (a) of this section is a 950 class D felony.
- Sec. 22. (NEW) (*Effective July 1, 2023*) (a) As used in this section, "educator" means any person employed in a public or private school in the state with instructional responsibility. "Educator" includes certified teachers, paraprofessionals, paraeducators, substitute teachers, principals and superintendents.
 - (b) Not later than January 1, 2024, each local and regional board of education shall adopt a written bill of rights for educators to guarantee that the rights of such educators are adequately safeguarded and protected during the performance of their duties. Such bill of rights shall include, but need not be limited to, the right to (1) work in an environment free from threats or harassment, (2) teach or read to a classroom a book deemed to be pedagogically sound by such educator, (3) participate in after school activities or affiliation clubs, (4) facilitate classroom discussion of lived experiences if such discussion has pedagogical value or is related to the social-emotional well-being of students, and (5) introduce students to emblems, flags, symbols and terminology if such emblems, flags, symbols and terminology have pedagogical value or are related to the social-emotional well-being of students.

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This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2023	New section
Sec. 2	July 1, 2023	New section
Sec. 3	July 1, 2023	10-183g(t)
Sec. 4	from passage	New section
Sec. 5	July 1, 2023	New section
Sec. 6	July 1, 2023	New section
Sec. 7	July 1, 2023	10-151(d)
Sec. 8	July 1, 2023	10-153f
Sec. 9	July 1, 2023	10-153e(e)
Sec. 10	July 1, 2024	10-15c
Sec. 11	July 1, 2023	New section
Sec. 12	July 1, 2023	10-148a(a)
Sec. 13	July 1, 2023	New section
Sec. 14	July 1, 2023	New section
Sec. 15	July 1, 2023	10-220(c)
Sec. 16	July 1, 2023	10-10a(c)(1)
Sec. 17	July 1, 2023	10-1
Sec. 18	July 1, 2023	New section
Sec. 19	from passage	New section
Sec. 20	October 1, 2023	53a-183
Sec. 21	October 1, 2023	53a-62
Sec. 22	July 1, 2023	New section

Statement of Purpose:

To enhance the teaching profession in the state of Connecticut.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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