

General Assembly

Substitute Bill No. 6724

January Session, 2023



AN ACT CONCERNING UTILITY CUSTOMER PAYMENT PLANS, EXTENDING THE SHUTOFF MORATORIUM FOR HARDSHIP CUSTOMERS AND PERMITTING HARDSHIP CUSTOMERS TO ENROLL WITH ELECTRIC SUPPLIERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 16-262c of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective from
- 3 passage):
- 4 (b) (1) From November first to May first, inclusive, no electric
- 5 distribution company, as defined in section 16-1, no electric supplier
- and no municipal utility furnishing electricity shall terminate, deny or
- 7 refuse to reinstate residential electric service in hardship cases where
- 8 the customer lacks the financial resources to pay his or her entire
- 9 account. From November first to May first, inclusive, no gas company
- 10 and no municipal utility furnishing gas shall terminate, deny or refuse
- 11 to reinstate residential gas service in hardship cases where the
- 12 customer uses such gas for heat and lacks the financial resources to
- pay his or her entire account, except a gas company that, between May
- second and October thirty-first, terminated gas service to a residential customer who uses gas for heat and who, during the previous period
- of November first to May first, had gas service maintained because of
- 17 hardship status, may refuse to reinstate the gas service from November

first to May first, inclusive, only if the customer has failed to pay, since the preceding November first, the lesser of: (A) Twenty per cent of the outstanding principal balance owed the gas company as of the date of termination, (B) one hundred dollars, or (C) the minimum payments due under the customer's amortization agreement. Notwithstanding any [other] provision of the general statutes, [to the contrary,] no electric distribution or gas company, no electric supplier and no municipal utility furnishing electricity or gas shall terminate, deny or refuse to reinstate residential electric or gas service where the customer lacks the financial resources to pay his or her entire account and [for which customer or a member of the customer's household] if the termination, denial of or failure to reinstate such service would create a life-threatening situation for such customer or a member of such customer's household. No electric distribution or gas company, no electric supplier and no municipal utility furnishing electricity or gas shall terminate, deny or refuse to reinstate residential electric or gas service where the customer is a hardship case and lacks the financial resources to pay his or her entire account and a child not more than twenty-four months old resides in the customer's household and such child has been admitted to the hospital and received discharge papers on which the attending physician, physician assistant or an advanced practice registered nurse has indicated such service is a necessity for the health and well-being of such child.

(2) During any period in which a residential customer is subject to termination, an electric distribution or gas company, an electric supplier or a municipal utility furnishing electricity or gas shall provide such residential customer whose account is delinquent an opportunity to enter into a reasonable amortization agreement with such company, electric supplier or utility to pay such delinquent account and to avoid termination of service. Such amortization agreement shall allow such customer adequate opportunity to apply for and receive the benefits of any available energy assistance program. An amortization agreement shall be subject to amendment on customer request if there is a change in the customer's financial

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(3) As used in this section, (A) "household income" means the combined income over a twelve-month period of the customer and all adults, except children of the customer, who are and have been members of the household for six months or more, and (B) "hardship case" includes, but is not limited to: (i) A customer receiving local, state or federal public assistance; (ii) a customer whose sole source of financial support is Social Security, United States Department of Veterans Affairs or unemployment compensation benefits; (iii) a customer who is head of the household and is unemployed, and the household income is less than three hundred per cent of the poverty level determined by the federal government; (iv) a customer who is seriously ill or who has a household member who is seriously ill; (v) a customer whose income falls below one hundred twenty-five per cent of the poverty level determined by the federal government; and (vi) a customer whose circumstances threaten a deprivation of food and the necessities of life for himself or dependent children if payment of a delinquent bill is required.

(4) [In order for] (A) Each gas company and electric distribution company shall deduct an arrearage from the account of a residential customer of [a gas or electric distribution] such company [using gas or electricity for heat to be eligible to have any moneys due and owing deducted from the customer's delinquent account pursuant to this subdivision, the company furnishing gas or electricity shall require that] if the customer [(A) apply and be eligible for benefits available under] (i) meets the income eligibility requirements of the Connecticut energy assistance program or state appropriated fuel assistance program; [(B) authorize the] (ii) authorizes the gas or electric distribution company to send a copy of the customer's monthly bill directly to any energy assistance agency for payment; [(C) enter] (iii) enters into and [comply] complies with an amortization agreement, which agreement is consistent with decisions and policies of the Public Utilities Regulatory Authority; [Such an amortization agreement shall

reduce a customer's payment by the amount of the benefits reasonably anticipated from the Connecticut energy assistance program, state appropriated fuel assistance program or other energy assistance sources. Unless the customer requests otherwise, the company shall budget a customer's payments over a twelve-month period with an affordable increment to be applied to any arrearage, provided such payment plan will not result in loss of any energy assistance benefits to the customer. If a customer authorizes the company to send a copy of his monthly bill directly to any energy assistance agency for payment, the energy assistance agency shall make payments directly to the company. If, on April thirtieth, a customer has been in compliance with the requirements of subparagraphs (A) to (C), inclusive, of this subdivision, during the period starting on the preceding November first, or from such time as the customer's account becomes delinquent, the company shall deduct from such customer's delinquent account an additional amount equal to the amount of money paid by the customer between the preceding November first and April thirtieth and paid on behalf of the customer through the Connecticut energy assistance program and state appropriated fuel assistance program. Any customer in compliance with the requirements of subparagraphs (A) to (C), inclusive, of this subdivision, on April thirtieth who continues to comply with an amortization agreement through the succeeding October thirty-first, shall also have an amount equal to the amount paid pursuant to such agreement and any amount paid on behalf of such customer between May first and the succeeding October thirtyfirst deducted from the customer's delinquent account.] and (iv) is eligible for financial hardship programs with the gas or electric distribution company. The amount of an arrearage deducted under this subparagraph shall be equal to the customer's monthly payment pursuant to an amortization agreement under this subdivision, provided the customer meets the requirements of subparagraphs (A)(i) to (A)(iv), inclusive, of this subdivision for the month immediately preceding such payment.

(B) Each gas company and electric distribution company shall

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- deduct an arrearage from the account of a residential customer who meets the requirements of subparagraphs (A)(i) to (A)(iv), inclusive, of this subdivision in an amount equal to any payment such customer receives from the Connecticut energy assistance program, state appropriated fuel assistance program or other energy assistance
- sources. Such deduction shall be in addition to any amount deducted
 pursuant to subparagraph (A) of this subdivision.
- (C) Notwithstanding subdivision (8) of this subsection, any amortization agreement under this subdivision shall distribute customer payments over a period of twelve months, from November first to October thirty-first, and shall create a monthly payment that is affordable to the customer in accordance with the decisions and policies of the authority.
 - (D) In no event shall the deduction of any amounts pursuant to this subdivision result in a credit balance to the customer's account. No customer shall be denied the benefits of this subdivision due to an error by the gas or electric distribution company. [The Public Utilities Regulatory Authority shall allow the amounts deducted from the customer's account pursuant to the implementation plan, described in subdivision (5) of this subsection, to be recovered by the company in its rates as an operating expense, pursuant to said implementation plan.] If the customer fails to comply with the terms of the amortization agreement, [or] any decision of the authority rendered in lieu of such agreement [and] or the requirements of [subparagraphs (A) to (C), inclusive] subparagraphs (A)(i) to (A)(iv), inclusive, of this subdivision, the company may terminate service to the customer, pursuant to all applicable regulations, provided such termination shall not occur between November first and May first.
 - (E) In order to facilitate the automatic enrollment of certain customers eligible for financial hardship programs with such customers' gas or electric distribution company, the Commissioner of Social Services may prescribe terms or conditions for the receipt of benefits under any program administered by the Department of Social

- 152 Services, including, but not limited to, (i) the supplemental nutrition
- assistance program, and (ii) the Connecticut energy assistance program
- 154 <u>for any plan adopted not later than August 1, 2023, pursuant to section</u>
- 155 <u>16a-41a, that authorizes the commissioner to share information about</u>
- benefit recipients with a gas or electric distribution company.
 - (5) Each gas and electric distribution company shall submit to the Public Utilities Regulatory Authority annually, on or before [July] June first, an implementation plan [which] that shall include information concerning amortization agreements, counseling, reinstatement of eligibility, rate impacts and any other information deemed relevant by the authority. The Public Utilities Regulatory Authority may [, in consultation with the Office of Policy and Management,] approve or modify such plan [within ninety] not later than one hundred twentyseven days [of] after receipt of the plan. If the authority does not take any action on such plan [within ninety days of its receipt] by such date, the plan shall automatically take effect at the end of [the ninety-day] such one-hundred-twenty-seven-day period, provided the authority may extend such period for an additional thirty days by notifying the company before the end of [the ninety-day] such one-hundred-twentyseven-day period. Any amount recovered by a company in its rates pursuant to this subsection shall not include any amount approved by the Public Utilities Regulatory Authority as an uncollectible expense. The authority may deny all or part of the recovery required by this subsection if it determines that the company seeking recovery has been imprudent, inefficient or acting in violation of statutes or regulations regarding amortization agreements.
 - [(6) On or after January 1, 1993, the Public Utilities Regulatory Authority may require gas companies to expand the provisions of subdivisions (4) and (5) of this subsection to all hardship customers. Any such requirement shall not be effective until November 1, 1993.]
 - [(7)] (6) (A) All electric distribution and gas companies, electric suppliers and municipal utilities furnishing electricity or gas shall collaborate in developing, subject to approval by the Public Utilities

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Regulatory Authority, standard provisions for the notice of delinquency and impending termination under subsection (a) of section 16-262d. Each such company and utility shall place on the front of such notice a provision that the company, electric supplier or utility shall not effect termination of service to a residential dwelling for nonpayment of disputed bills during the pendency of any complaint. In addition, the notice shall state that the customer [must] is required to pay current and undisputed bill amounts during the pendency of the complaint. (B) At the beginning of any discussion with a customer concerning a reasonable amortization agreement, any such company or utility shall inform the customer (i) of the availability of a process for resolving disputes over what constitutes a reasonable amortization agreement, (ii) that the company, electric supplier or utility will refer such a dispute to one of its review officers as the first step in attempting to resolve the dispute, and (iii) that the company, electric supplier or utility shall not effect termination of service to a residential dwelling for nonpayment of a delinquent account during the pendency of any complaint, investigation, hearing or appeal initiated by the customer, unless the customer fails to pay undisputed bills, or undisputed portions of bills, for service received during such period. (C) Each such company, electric supplier and utility shall inform and counsel all customers who are hardship cases as to the availability of all public and private energy conservation programs, including programs sponsored or subsidized by such companies and utilities, eligibility criteria, where to apply, and the circumstances under which such programs are available without cost.

[(8)] (7) The Public Utilities Regulatory Authority shall adopt regulations in accordance with the provisions of chapter 54 to carry out the provisions of this subsection. Such regulations shall include, but not be limited to, criteria for determining hardship cases and for reasonable amortization agreements, including appeal of such agreements, for categories of customers. Such regulations may include the establishment of a reasonable rate of interest [which] that a company may charge on the unpaid balance of a customer's delinquent

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- bill and a description of the relationship and responsibilities of electricsuppliers to customers.
- 221 (8) The Public Utilities Regulatory Authority may find that a 222 reasonable amortization agreement, other than a reasonable 223 amortization agreement under subdivision (4) of this subsection, is a 224 period of not more than thirty-six months, unless the authority 225 determines that a longer period is warranted. Not later than October 1, 226 2024, the authority shall amend any regulations adopted pursuant to 227 subdivision (7) of this subsection to carry out the provisions of this 228 subsection.
- 229 (9) The chairperson of the Public Utilities Regulatory Authority may 230 distribute not more than one million dollars in total each year to 231 organizations or individuals providing legal services with the express 232 purpose of attaining participation in public service company programs 233 designed to assist customers with utility bill or arrearage payments, 234 including negotiating a reasonable amortization agreement pursuant 235 to this subsection. Any funds distributed pursuant to this subdivision 236 shall be paid by all public service companies, in proportion to such 237 companies' annual load and the amount of services provided to end 238 use customers or revenue, as determined by the authority.
 - (10) Notwithstanding any provision of this section, for the period commencing May 2, 2023, and ending October 31, 2023, no gas company or electric distribution company may terminate, deny or refuse to reinstate residential gas or electric service in hardship cases where the customer lacks the financial resources to pay the customer's entire account.
- Sec. 2. Subsection (m) of section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 248 (m) [The Public Utilities Regulatory Authority may initiate a docket 249 to review the feasibility, costs and benefits of placing on standard

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service, or of otherwise limiting the ability to contract with electric suppliers, all customers | Customers of electric distribution companies who (1) [who] are hardship cases for purposes of subdivision (3) of subsection (b) of section 16-262c, as amended by this act, (2) [having moneys due and owing have arrearages deducted from such customers' bills by the electric distribution company pursuant to subdivision (4) of subsection (b) of section 16-262c, as amended by this act, (3) [receiving] receive other financial assistance from an electric distribution company, or (4) [who] are otherwise protected by law from shutoff of electricity services [. Notwithstanding the provisions of section 16-245r, the authority may, in a final decision issued pursuant to this subsection, (A) order all such customers to be placed on standard service, (B) order] may enroll with an electric supplier, <u>provided</u> all customer contracts with electric suppliers, entered into on and after [a determined date, to] March 1, 2023, shall be at or below the standard service rate. [, or (C)] The authority may initiate a docket to order all customer contracts with electric suppliers, entered into on and after a determined date, to comply with appropriate limitations the authority deems necessary. If the authority issues such an order, it shall reopen such docket not less than every two years.

- Sec. 3. Subsection (d) of section 16a-40m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 273 (d) On-bill repayment for any loan that is part of the comprehensive 274 residential clean energy on-bill repayment program established 275 pursuant to this section and utilized to improve efficiency or clean 276 energy improvements for provision of heat to a dwelling unit shall be 277 treated as part of the primary heating expense for the customer for 278 purposes of (1) any energy assistance program funded or administered 279 by the state or under any plan adopted pursuant to section 16a-41a, 280 and (2) any matching payment program plan pursuant to subdivisions 281 (4) [to (6), inclusive,] and (5) of subsection (b) of section 16-262c, as 282 amended by this act.

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This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	16-262c(b)
Sec. 2	from passage	16-245o(m)
Sec. 3	from passage	16a-40m(d)

ET Joint Favorable Subst.