

General Assembly

Governor's Bill No. 6664

January Session, 2023

LCO No. 4069



Referred to Committee on ENVIRONMENT

Introduced by:
Request of the Governor Pursuant to Joint Rule 9

## AN ACT MANAGING WASTE AND CREATING A WASTE AUTHORITY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (*Effective October 1, 2023*) For the purposes of this section:
- 2 (1) "Break-even point" means the minimum number of reuses after
- 3 which a covered material designed for reuse is environmentally
- 4 preferable to a comparable covered material intended for discard after
- 5 a single use;
- 6 (2) "Commissioner" means the Commissioner of Energy and
- 7 Environmental Protection;
- 8 (3) "Covered materials" means packaging, packaging-like products
- 9 and paper materials. "Covered materials" does not include any material
- 10 that could become unsafe or unsanitary to recycle by virtue of the
- anticipated use of the material or design of the material, as provided for
- 12 in the stewardship plan approved pursuant to this section;
- 13 (4) "Department" means the Department of Energy and

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## Environmental Protection;

- (5) "Packaging" means any container or material used for the containment, protection, handling, delivery or presentation of goods that are intended for the consumer market, including through an Internet transaction. "Packaging" does not include: (A) Any container or material used for the multiyear protection or storage of a product; (B) any beverage container subject to the provisions of section 22a-243 of the general statutes; (C) any container for architectural paint, as defined in section 22a-904 of the general statutes, that is recycled through a paint stewardship program that is in operation and that has been approved by the department pursuant to section 22a-904a of the general statutes; or (D) any other containers or materials collected through any other stewardship program;
- (6) "Packaging-like products" means the following products that are intended for the consumer market, including through an Internet transaction, that are not packaging and are ordinarily discarded after a single use or short-term use, whether or not they could be reused: (A) Food containers, including, but not limited to, take-out food containers, (B) foil and wraps, (C) bags, (D) boxes, (E) straws and items used to stir beverages, (F) utensils, plates, bowls and cups, (G) party supplies, and (H) objects purchased by or supplied to consumers expressly for the purpose of protecting, containing or transporting commodities or products;
  - (7) "Packaging stewardship program" or "program" means a program implemented under this section by a responsible party or stewardship organization;
  - (8) "Paper materials" means paper that is not packaging and that is printed with text or graphics or intended to be printed with text or graphics as a medium for communicating information, including, but not limited to: (A) Newsprint and inserts; (B) magazines and catalogs; (C) paper used for copying, writing or other general use; (D) telephone directories; (E) flyers; (F) brochures; and (G) booklets. "Paper materials"

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- (9) "Stewardship plan" or "plan" means a plan described in subsection (e) of this section that describes the manner in which a packaging stewardship program will be administered and operated;
- (10) "Post-consumer recycled material" means a material or product that was made or manufactured from materials that have completed their intended end use and product life cycle, from households or by commercial, industrial or institutional facilities and that have been separated from the solid waste stream for the purposes of collection and recycling;
- (11) "Post-consumer recycled content" means the amount of post-consumer recyclable material used in the manufacture or production of a new product. "Post-consumer recycled content" does not include preconsumer or post-industrial secondary material, including, but not limited to, by-products or materials generated from, and commonly used within, an original manufacturing and fabrication process;
- (12) "Reasonable rate" means the funding rate calculated and dispersed by a responsible party or stewardship organization using a formula approved by the Commissioner of Energy and Environmental Protection and that may vary for: (A) Any municipality that elects to collect, transport, process and market covered materials through its own municipal crew or fleet, (B) any municipality that elects to provide for collection, transportation, processing and marketing of covered materials through a contract with a service provider, or (C) a service provider that collects, transports, processes and markets covered materials through a subscription. "Reasonable rate" for a municipality includes consideration of (i) the cost to collect, transport, process and market covered materials, (ii) the cost to collect and transport covered materials, container rental and fund staff at a transfer station, and (iii) population density of the municipality;
- (13) "Recycling" means the transforming or remanufacturing of a covered material or a covered material's components and by-products

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into usable or marketable materials in lieu of virgin materials.

"Recycling" does not include landfill disposal, incineration, energy recovery or energy generation by means of combustion, or final conversion to a fuel, of a covered material or covered material's components and by-products. "Recycling" for plastics includes a feedstock that is converted to a raw material that is used for the manufacture of new products;

- (14) "Recycled" means: (A) For sorted glass, that such material does not require further processing before entering a glass furnace or before use in the production of filtration media, abrasive materials, glass fiber insulation or construction materials; (B) for sorted metal, that such material does not require further processing before entering a smelter or furnace; (C) for sorted paper, that such material does not require further processing before entering a pulping operation; and (D) for sorted plastic, that such material does not require further processing before entering a pelletization, extrusion or molding operation or, in the case of plastic flakes, that such material does not require further processing before use in a final product;
- (15) "Responsible party" means any person that is determined to be the responsible party for a covered material, as described in subsection (b) of this section;
- (16) "Retailer" means any person who sells or offers for sale a product to a consumer, including sales made through an Internet transaction to be delivered to a consumer in this state;
  - (17) "Reuse" or "reusable" means, with respect to a covered material, that the covered material (A) is capable of being refilled or reused for its original purpose and the responsible party or a designated third party for that covered material provides a program for the consumer to refill the covered material; or (B) the responsible party or a designated third party for that covered material provides a program where the covered material is collected and refilled or reused by the responsible party or another responsible party, provided such program meets or exceeds any

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recovery, recycling and reuse performance goals established pursuant to this section and such covered materials are designed to be reused and refilled within the material's life cycle to the break-even point with a comparable discarded covered material; and

- (18) "Stewardship organization" means a nonprofit organization, association or entity that assumes the responsibilities, obligations and liabilities under this section of multiple responsible parties for covered materials.
- 118 (b) The responsible party for a covered material shall be determined as follows:
  - (1) For covered materials sold, offered for sale or distributed at a physical retail location in the state: (A) The responsible party is the person who manufactures the covered material or good sold in covered material if the covered material or good is sold under the manufacturer's own brand or is sold in covered materials that lack identification of a brand; (B) if the covered material or good is manufactured by a person other than the brand owner, the responsible party is the person that is the licensee of a brand or trademark under which the covered material or good is used in a commercial enterprise, sold, offered for sale or distributed in or into this state, whether or not the trademark is registered in this state; and (C) if there is no person described in subparagraph (A) or (B) of this subdivision within the United States, the responsible party is the person that imports the covered material or good into the United States for use in a commercial enterprise that sells, offers for sale or distributes the covered material or good into this state.
  - (2) For covered materials sold or distributed in or into this state via remote sale or distribution: (A) The responsible party for a covered material used to directly protect or contain a good, whether or not the good is a covered material, is the same as the responsible party for purposes of subdivision (1) of this subsection, and (B) the responsible party for the covered material used to ship a good to a consumer, whether or not the good is a covered material, is the person that offers

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the good for sale or distribution if there is not otherwise an identified brand that appears on the covered material.

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(c) On or before January 1, 2025, any responsible party or stewardship organization authorized to operate and administer a program on its behalf that intends to submit a stewardship plan pursuant to subsection (e) of this section shall register with the Commissioner of Energy and Environmental Protection, provided any responsible party stewardship organization operating on behalf of responsible parties may submit a registration for approval to the commissioner in accordance with this subsection after January 1, 2025. A responsible party shall only participate in one stewardship organization for each of such party's type of covered material. Such registration shall be on a form prescribed by the commissioner and shall: (1) Identify each responsible party that intends to authorize the stewardship organization to operate and administer a program on its behalf, (2) provide the name, address and contact information of any person responsible for ensuring the responsible party or stewardship organization and the responsible parties that have authorized the stewardship organization to operate a program on such parties' behalf comply with the requirements of this section, and (3) describe a scope of work for a study conducted by a third party that the responsible party or stewardship organization intends to fund to assess recycling and covered materials management needs in the state. Such scope of work may build on the plan developed pursuant to section 22a-228 of the general statutes to assess (A) the current rates of recycling for each covered material with regard to the performance goals described in this section, to the extent available, (B) current funding needs affecting recycling access and availability in the state, (C) the capacity, costs and needs associated with the collection, transportation and processing of covered materials in the state, (D) the net cost of end-of-life management of discarded covered materials, including the cost of collection, transportation and processing of recyclables and municipal solid waste incinerated or landfilled inside or outside the state, (E) the availability of opportunities in the recycling and reuse systems for minority and

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women-owned businesses, (F) barriers affecting recycling access and availability in the state, (G) barriers to the marketability of recyclable materials generated in the state, (H) opportunities for the creation of packaging reuse and refill programs in the state, and (I) consumer education needs in the state with respect to recycling and reducing contamination in collected covered materials. The commissioner shall make a determination whether to approve the scope of work required by subdivision (3) of this subsection. In the event that the commissioner disapproves such scope of work because it does not meet the requirements of said subdivision, the commissioner shall notify, in writing, the responsible party or stewardship organization of the reasons for disapproval. The responsible party or stewardship organization shall revise and resubmit the scope of work to the commissioner not later than thirty days after receipt of notice of the commissioner's disapproval notice. Not later than thirty days after receipt of the revised scope of work, the commissioner shall review and approve or disapprove the revised scope of work, and provide a notice of determination to the responsible party or stewardship organization. The responsible party or stewardship organization may resubmit a revised scope of work to the commissioner for approval on not more than one occasion. If the responsible party or stewardship organization fails to submit a scope of work that is acceptable to the commissioner because it does not meet the requirements of subdivision (3) of this subsection, the commissioner shall modify a submitted scope of work to make it conform to the requirements of said subdivision and approve it. In deciding whether to approve any such scope of work, the commissioner may consider prior registrations submitted by any responsible party or stewardship organization. After the commissioner approves a scope of work for a study, the responsible party or stewardship organization shall cause such study to be conducted.

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(d) (1) Not later than one hundred eighty days after a responsible party or stewardship organization registers with the Commissioner of Energy and Environmental Protection, the responsible party or stewardship organization shall establish and nominate members to an

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advisory committee to advise and provide comment to the responsible party or stewardship organization regarding any plan prior to approval, and any substantive changes to a program prior to submission in accordance with the provisions of this section. Such advisory committee shall meet not less than once a year or more frequently as needed, and shall review any plans, revisions to a plan or substantive changes to a plan prior to submission of such plan, revisions or changes to the commissioner in accordance with the provisions of this section. The advisory committee shall assume the responsibilities assigned to it under this section for any and all subsequent responsible parties or stewardship organizations.

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(2) Any such advisory committee shall include, at a minimum (A) the Commissioner of Energy and Environmental Protection, or the commissioner's designee, (B) a representative from a municipal association or municipal government, (C) a representative of a regional or municipal waste management program, (D) an individual with expertise in the development of recycling markets, (E) a representative of a materials recycling facility located in the state, (F) a representative of waste haulers or a regional waste management and recycling organization, (G) a representative of a state-wide retail association, (H) a representative of a nonprofit environmental advocacy organization, (I) a representative of a community-based organization or an organization representing equity and underrepresented stakeholders, representative of a nonprofit organization dedicated to litter cleanup, (K) an individual with expertise in environmental and human health, (L) a representative of a manufacturer of packaging, (M) a representative of a material supplier, and (N) a representative of responsible parties.

(3) The Commissioner of Energy and Environmental Protection shall approve all nominations to any such advisory committee and may add new members to such advisory committee at the commissioner's discretion. The commissioner may not approve an advisory committee member to fulfill more than one of the membership categories provided for in subdivision (2) of this subsection.

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(e) On or before January 1, 2026, a responsible party or a stewardship organization authorized to operate and administer a program on behalf of responsible parties shall submit a stewardship plan for the establishment of a packaging stewardship program described in this subsection to the Commissioner of Energy and Environmental Protection for approval. Any such packaging stewardship program shall: (1) Minimize public sector involvement in the management of covered materials, (2) to the greatest extent technologically feasible and economically practical, manage covered materials in accordance with the sustainable materials management priority provided for in subsection (b) of section 22a-228 of the general statutes, (3) minimize greenhouse gas emissions from the life cycles of covered materials and from program operation, (4) negotiate and execute agreements to collect, transport and process covered materials using environmentally sound management practices, (5) provide for convenient and accessible state-wide collection of covered materials that shall be at least as convenient as the collection methods used as of the effective date of this section, (6) ensure meaningful and continuous improvement of the program, (7) develop and equitably assign to responsible parties a fee sufficient to cover the costs of operating and administering the program consistent with the requirements of this section, (8) provide technical assistance to municipalities, regional associations, waste and recycling collectors, transporters and processors and any other entity that participates in the packaging stewardship program, as needed to achieve compliance with the performance goals described in this section, (9) provide for investment in existing and future reuse programs, recycling infrastructure and end-market development in the state, as needed to achieve compliance with the performance goals described in this section, (10) provide consistent and ongoing outreach, education and communication to consumers throughout the state regarding participation in the program, and (11) for covered materials, ensure compliance with sections 22a-255h to 22a-255m, inclusive, of the general statutes and ensure continuous and meaningful reduced toxicity of covered materials.

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(f) Any stewardship plan submitted pursuant to this section shall be submitted on a form prescribed by the Commissioner of Energy and Environmental Protection and shall: (1) Identify each responsible party that authorized the stewardship organization to operate and administer the program on the party's behalf and the brands and types of covered materials of the responsible parties participating in the stewardship organization, (2) provide the name, address and contact information of each person responsible for ensuring the stewardship organization and the responsible parties that have authorized the stewardship organization to operate such program on their behalf in compliance with the provisions of this section, (3) include the results from the study conducted pursuant to subsection (c) of this section, (4) describe how the program will fund the net costs associated with the collection, transportation, processing and marketing of covered materials, including payments to public and private entities at a reasonable rate, (5) propose state-wide performance goals, and a justification for each goal, for each type of covered material sold in the state to be achieved not later than five years after the implementation date of the program. Such performance goals shall be technologically feasible and economically practical and shall include (A) a minimum reduction rate measured as the total reduction in the amount of each type of covered material, (B) a minimum reuse rate measured as the total amount of each type of covered material exempted from the program through transition to a reuse program, (C) a minimum recovery rate measured as the total amount of each type of covered material divided by the tons of such type of covered material recovered through collection, (D) a minimum recycling rate measured as the total amount of each type of covered material divided by the tons of such type of covered material managed through recycling, (E) a minimum post-consumer recycled content rate measured as the percentage of total tons of each type of covered material manufactured using post-consumer recycled content over a year, and (F) a minimum contamination rate for recycling collection measured as the percentage of total covered materials collected divided by the amount of covered materials disposed after collection, (6) describe the general process for state-wide, year-round convenient and accessible

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collection and transportation of covered materials, including collection from residences, multifamily apartment buildings, public spaces and transfer stations and other residential recycling collection locations. Such collection shall be at least as convenient as the system utilized as of the effective date of this section and shall be provided at no cost to residences and multifamily apartment buildings from which covered materials are collected. Accessible collection of covered materials shall include arrangement for the diverse physical and language needs of a certain population, (7) describe how collected covered materials will be processed, including the names of contracted facilities and end markets. For any covered material that will be marketed for use through a method other than mechanical recycling, the plan shall describe: (A) How the proposed method will affect the ability of the material to be recycled into feedstock for the manufacture of new products, (B) how the proposed method will affect the types and amounts of plastic recycled for food and pharmaceutical-grade applications, (C) any applicable air, water and waste permitting compliance requirements, and (D) an analysis of the environmental impacts for the proposed method compared to the environmental impacts of mechanical recycling, incineration and landfill disposal as solid waste, (8) describe how the program will provide technical assistance to municipalities, regional associations, waste and recycling collectors, transporters and processors and other entities that participate in the stewardship program, (9) describe how the program will abate covered materials litter in the state. Such program shall not include payments for litter cleanup, but may include, but not be limited to, grants to nonprofits for litter collection programs in the state, sponsorships and serving as advisors to such nonprofits and litter prevention, reduction and education programs, (10) describe how the program intends to provide consistent and ongoing outreach, education and communication to consumers throughout the state regarding participation in the program. To the greatest extent feasible, the program shall ensure that any educational materials developed for the program have consistent branding and are consistent with RecycleCT Foundation educational messaging and materials, and that educational materials are developed

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to have applicability to all residents of the state, including, but not limited to, residents with varying methods of collection of covered materials, residents with multilingual needs, residents who live in single-family or multifamily housing and residents who are underserved by traditional methods of communication, (11) describe how the program intends to provide for investment in existing and future reuse programs, recycling infrastructure and end-market development in the state, (12) include a description of a closure plan that shall ensure that in the event the stewardship organization ceases to exist or the commissioner suspends or revokes approval of an implemented plan, the funds held by the stewardship organization will (A) remain within a separate fund until the commissioner renews approval of a plan, or (B) be transferred to a successor stewardship organization, (13) if more than one responsible party or stewardship organization registers with the commissioner to carry out the requirements of this section, describe how each responsible party or stewardship organization that submits a plan for approval intends to collaborate with other responsible parties or product stewardship organizations in the state, (14) describe how the responsible party or stewardship organization intends to address the program needs assessed through the approved study conducted pursuant to subsection (c) of this section, and (15) include any other information required by the commissioner.

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(g) Nothing in this section shall preclude additional responsible parties or stewardship organizations authorized to operate and administer a program on behalf of responsible parties from submitting plans for approval to the commissioner in accordance with this section after January 1, 2025, provided a responsible party shall authorize only one stewardship organization per type of covered material.

(h) Any stewardship organization, authorized by a responsible party to operate and administer a program on its behalf, shall establish a fee structure that covers, but does not exceed, the costs of (1) developing the plan described in subsection (f) of this section, (2) operating and administering the program described in subsection (e) of this section,

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and (3) maintaining a financial reserve sufficient to operate the program over a multiyear period of time in a fiscally prudent and responsible manner. Such stewardship organization may update the fee schedule no more than annually as needed, or as directed by the Commissioner of Energy and Environmental Protection if the commissioner determines that the modulations are insufficient to incentivize program or covered materials redesign. Such fee schedule shall: (A) Reflect a responsible party's share of covered materials sold in the state, (B) provide for a flatfee option to be assessed on a tiered basis such that any responsible party other than a responsible party that is exempt and that generates less than fifteen tons of covered materials in a calendar year, is required to pay not more than five hundred dollars per ton of covered materials to the stewardship organization pursuant to this subsection, regardless of the type of covered material, and (C) for responsible parties that are not exempt, reflect the cost to collect, process and market the type of covered material sold in the state by a responsible party. Such fee structure shall include, but not be limited to, modulations to payments in a manner that incentivizes, through increased or reduced fees, the following: (i) The use of covered materials that have a longer life span, (ii) the use of post-consumer recycled content in covered materials, (iii) increased recyclability of covered materials, (iv) lower toxicity in covered materials, (v) a reduction in the amount of covered materials used, (vi) a reduction in the amount of a responsible party's covered materials in litter, (vii) labeling of covered materials in such a way that reduces consumer confusion, (viii) the use of covered materials that are recycled in a country listed as a member of the Organization for Economic Cooperation and Development, (ix) the use of covered materials that do not disrupt recycling processes, and (x) the use of covered materials that have lower associated greenhouse gas emissions.

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- (i) Nothing in this section shall prohibit a stewardship organization from establishing and requiring by private agreement or contract the payment of other fees associated with a covered material's supply chain by third parties that are not responsible parties.
- (j) Not later than one hundred eighty days after submission of a plan

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this section, the Commissioner of Energy and pursuant to Environmental Protection shall make a determination whether to approve such plan. Prior to making such determination, the commissioner shall post the plan on the Department of Energy and Environmental Protection's Internet web site and accept public comments on the plan. In the event that the commissioner disapproves the plan because it does not meet the requirements of this section, the commissioner shall describe the reasons for the disapproval in a notice of determination that the commissioner shall provide to the responsible party or stewardship organization, as applicable. The responsible party or stewardship organization, as applicable, shall revise and resubmit the plan to the commissioner not later than sixty days after receipt of notice of the commissioner's disapproval notice. Not later than forty-five days after receipt of the revised plan, the commissioner shall review and approve or disapprove the revised plan and notify, in writing, the responsible party or stewardship organization whether the revised plan was approved or disapproved, and if disapproved, indicate the reasons for disapproval. The responsible party or stewardship organization may resubmit a revised plan to the commissioner for approval on not more than two occasions. If the responsible party or stewardship organization fails to submit a plan that is acceptable to the commissioner because it does not meet the requirements of this section, the commissioner shall modify a submitted plan to make it conform to the requirements of this section and approve it. Not later than one hundred eighty days after the approval of a plan pursuant to this section, the responsible party or stewardship organization, as applicable, shall implement the approved plan for a packaging stewardship program. In deciding whether to approve any such plan, the commissioner may consider any of the following: (1) The extent to which the advice and comments provided by the advisory committee to the stewardship organization regarding the plan and the process by which the stewardship organization intends to include advice and comments regarding future program expansions and improvements and the operation of the program were included in the plan, (2) the ambition and achievability of performance goals in such plan subdivision, including: (A) The specificity of material types, and

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(B) the performance goals set in other jurisdictions, (3) the timeliness and effectiveness of the plan to achieve the requirements of this section, (4) whether the funding mechanism described in the plan by the stewardship organization is reasonable and adequate to fund the costs of such program in accordance with the provisions of this section, and (5) the extent to which the plan adequately promotes the sustainable materials management priority set forth in subsection (b) of section 22a-228 of the general statutes and moves covered materials higher up the sustainable materials management prioritization.

- (k) Each responsible party or stewardship organization, as applicable, shall submit any proposed substantive changes to a program to the Commissioner of Energy and Environmental Protection for approval and present said substantive changes to the applicable advisory committee for comment. For the purposes of this subsection, "substantive change" means: (1) A change in the processing facilities to be used for covered materials collected pursuant to the program, or (2) a material change to the system for collecting, transporting or processing covered materials.
  - (l) Not later than three years after the implementation date of a program, each responsible party or stewardship organization, as applicable, shall submit updated performance goals to the Commissioner of Energy and Environmental Protection that are based on the experience of the program during the first three years of the program.
- (m) Each responsible party or stewardship organization, as applicable, shall notify the Commissioner of Energy and Environmental Protection of other material changes to such program on an ongoing basis, without resubmission of the plan to the commissioner for approval. Such changes shall include, but not be limited to, any change in the composition, officers or contact information of such responsible party or stewardship organization, as applicable.
  - (n) On and after the implementation date of a stewardship program

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pursuant to this section, a responsible party's covered materials may not be sold in the state unless the covered materials are managed under an approved stewardship plan and the responsible party has submitted all required information and fees to any applicable stewardship organization that is authorized to operate and administer a program on such party's behalf. Any new covered materials sold at retail or sold or distributed through remote sale after the implementation date of a stewardship program pursuant to this section shall be reported to the Commissioner of Energy and Environmental Protection by such stewardship organization. No retailer or distributor shall be found to be in violation of the provisions of this subsection if, on the date the covered material was ordered from the responsible party or its agent, the responsible party was listed on the Department of Energy and Environmental Protection's Internet web site in accordance with the provisions of this section.

(o) Not later than October fifteenth of each year, each responsible party or stewardship organization authorized to operate and administer a stewardship program pursuant to this section shall submit an annual report to the Commissioner of Energy and Environmental Protection on a form prescribed by the commissioner. The commissioner shall post such annual report on the Department of Energy and Environmental Protection's Internet web site. Such report shall include: (1) A list of responsible parties and the brands and types of covered materials of the responsible parties participating in any such stewardship organization, (2) the tonnage, by type, of covered materials sold in the state by responsible parties during the prior year, (3) progress made toward achieving the performance goals and an evaluation of the effectiveness of methods and processes used to achieve such performance goals of the program, (4) a description of how such stewardship organization intends to improve the program in line with performance goals, if such evaluation demonstrates the program is not achieving the approved performance goals, (5) the tonnage, by type, of covered materials managed through: (A) Recycling, (B) disposal, and (C) any other method, (6) a description of how the processes, methods and end-

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markets used to manage each type of covered material promoted the sustainable materials management priority in subsection (b) of section 22a-228 of the general statutes, including for covered material that was not managed through recycling, (7) a description of the efforts taken by or on behalf of responsible parties or the stewardship organization, as applicable, to minimize environmental and human health impacts throughout the program operation and covered material life cycle and to increase reusability or recyclability at the end of the material's life cycle, (8) identification of covered materials that could be designed to be refillable or reusable, (9) a detailed description of any strategic investment in reuse and recycling infrastructure and end-market development in the state, (10) the fee schedule developed by the responsible party or stewardship organization, as applicable, for the prior year, and a description of how the fees incentivized collection, processing or redesign of covered materials pursuant to the modulations described in this section, (11) the estimated fee schedule for the next year, including the expected fee rate changes based on shifts in material value, (12) a description of covered material litter abatement efforts taken by, on behalf of, or funded by, the responsible party or stewardship organization, as applicable, (13) a description of the outreach, education and communication efforts taken by, on behalf of, or funded by, the responsible party or stewardship organization, as applicable, (14) recommendations for changes to the program, and (15) any other information requested by the commissioner.

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(p) Two years after the implementation of a stewardship program pursuant to this section and every two years thereafter, or upon the request of the Commissioner of Energy and Environmental Protection but not more frequently than once per year, each responsible party or stewardship organization, as applicable, authorized to operate and administer a stewardship program pursuant to this section shall cause an audit of the program to be conducted by an independent auditor. Such audit shall review the accuracy of the responsible party or stewardship organization's data concerning the program and provide any other information requested by the commissioner, consistent with

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- (q) The Commissioner of Energy and Environmental Protection may require a plan to be reviewed or revised at any time if the commissioner (1) has reason to believe the performance goals set pursuant to this section are not being met or followed by a responsible party or stewardship organization, as appliable, (2) has reason to believe the performance goals set pursuant to this section are insufficient to drive increased improvement in the stewardship program, or (3) determines a change in circumstances warrants revision of the plan. The commissioner may rescind approval of a stewardship plan at any time.
- (r) A responsible party is exempt from the requirements of this section if the responsible party: (1) Would otherwise be considered a responsible party but is responsible for less than one ton of covered materials per year in the state, (2) has a gross annual revenue of less than two million dollars, or (3) is a municipality.
- (s) If a responsible party can demonstrate to the satisfaction of the applicable stewardship organization that a type of covered material sold in the state by such responsible party achieved an eighty-five per cent or greater recycling rate in the state during the prior calendar year, the stewardship organization may reduce the fees owed by the responsible party under this section to an amount that represents no more than the costs associated with the collection and transportation for recycling in the state of that type of covered material. Any reduced fees owed by a responsible party pursuant to this subsection shall remain subject to the adjustments described in this section.
- (t) The Commissioner of Energy and Environmental Protection shall exempt a covered material from the fee payment established in this

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section if a responsible party can demonstrate to the commissioner that said covered material is managed through a viable reuse program. In order to obtain such exemption, the responsible party shall provide the commissioner, on a form prescribed by the commissioner, with information that demonstrates (1) such viability, necessity and environmental benefit, and (2) how the responsible party intends to recover and recycle reusable covered material at the end of the material's life. The responsible party shall report to the commissioner any substantive changes to such reuse program. The commissioner may rescind an exemption issued pursuant to this subsection if the approved reuse program no longer conforms to the information submitted by the responsible party pursuant to this subsection.

- (u) The Commissioner of Energy and Environmental Protection shall not require the disclosure of any information that the commissioner finds to be confidential information. For purposes of this subsection, "confidential information" means any information that if made public would divulge competitive business information, methods or processes entitled to protection as trade secrets of such responsible party or stewardship organization or information that would reasonably hinder the responsible party or stewardship organization's competitive advantage in the marketplace.
- (v) Not later than three years after the approval of any stewardship plan pursuant to this section, the Commissioner of Energy and Environmental Protection shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to the environment that describes the results of the applicable packaging stewardship program and that recommends modifications to improve the functioning and efficiency of any such program, as necessary.
- (w) Not later than the implementation date of any stewardship program authorized pursuant to this section, the Department of Energy and Environmental Protection shall list the names of participating

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responsible parties and the brands covered by such stewardship program on the department's Internet web site.

- (x) The Department of Energy and Environmental Protection shall maintain online public records of registered stewardship organizations, stewardship plans and plan amendments approved pursuant to this section, annual reports submitted by the responsible party or stewardship organization, as applicable, to the department, annual reports by the department to the General Assembly and any other information the department determines relevant to the provisions of this section.
- (y) Each responsible party or stewardship organization authorized to operate and administer a stewardship program approved pursuant to this section shall maintain a public Internet web site that shall, at a minimum, provide the following information: (1) Each responsible party that has authorized a stewardship organization to operate and administer the stewardship program on its behalf and the brands and types of covered materials of the responsible parties participating in such packaging stewardship organization, and (2) all applicable plans approved pursuant to this section, annual reports and audit results.
- (z) Each responsible party, retailer or stewardship organization, including a responsible party's, retailer's or stewardship organization's officers, members, employees and agents that organize a packaging stewardship program pursuant to this section shall be immune from liability for the responsible party's, retailer's or stewardship organization's conduct under state laws relating to antitrust, restraint of trade, unfair trade practices and any other regulation of trade or commerce only to the extent necessary to plan and implement the responsible party's, retailer's or stewardship organization's stewardship program in accordance with the provisions of this section.
- (aa) Not later than July 1, 2024, the Commissioner of Energy and Environmental Protection shall establish reasonable fees for administering the program described in this section. All fees charged

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administrative fees associated with sections 22a-255h to 22a-255m,

652 inclusive, of the general statutes.

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(bb) For covered materials collected, transported, processed or marketed by a municipality directly or through a municipal contract with a private service provider or where a municipality directly or through a municipal contract with a service provider provides for collection, transportation, processing or marketing of covered materials from public spaces or operates a transfer station, the municipality may elect to: (1) Continue provision of service without reimbursement, (2) continue provision of service for a reimbursement at a reasonable rate from a responsible party or stewardship organization authorized to operate and administer a program pursuant to this section, or (3) if a municipality does not elect to provide service, a responsible party or stewardship organization authorized to operate and administer a stewardship program pursuant to this section shall be responsible for contracting with a private service provider for services and shall be responsible for calculating and dispersing funding at a reasonable rate for collection, transportation, processing and marketing by said private service provider.

(cc) In the event that another state implements a stewardship program for covered materials, or similar materials, a stewardship organization authorized pursuant to this section may collaborate across states to conserve efforts and resources used in carrying out a packaging stewardship program, provided such collaboration is consistent with the requirements of this section.

(dd) Packaging stewardship program costs shall not include covered materials collected and managed through a municipal solid waste disposal program but shall include materials collected and disposed from a facility processing covered materials for recycling. Any stewardship organization may establish standards for collection,

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processing and marketing of covered materials, whether pursuant to a contract or agreement with a municipality or service provider.

- (ee) Any person who violates any provision of this section shall be assessed a civil penalty not to exceed twenty-five thousand dollars, to be fixed by the Superior Court, for each offense. Each violation shall be a separate and distinct offense and, in the case of a continuing violation, each day's continuance of such violation shall be deemed to be a separate and distinct offense. The Attorney General, upon request of the Commissioner of Energy and Environmental Protection, shall institute a civil action in the superior court for the judicial district of Hartford to recover such penalty.
- (ff) Whenever, in the judgment of the Commissioner of Energy and Environmental Protection, any person has engaged in or is about to engage in any act, practice or omission that constitutes, or will constitute, a violation of any provision of this section, the Attorney General may, at the request of the commissioner, bring an action in the superior court for the judicial district of Hartford to enjoin such act, practice or omission and to seek an order of appropriate remedial measures. Upon a showing by the commissioner that such person has engaged in or is about to engage in such act, practice or omission, the court may issue an order mandating compliance with the provisions of this section, a permanent or temporary injunction, a restraining order or other order, as appropriate.
- (gg) If two or more persons are responsible for a violation of the provisions of this section, such persons shall be jointly and severally liable under this section.
- (hh) Any action brought by the Attorney General pursuant to this section shall have precedence in the order of trial as provided in section 52-191 of the general statutes.
- (ii) Upon the effective date of a covered material's stewardship program, the state intends to occupy the field of regulation for such covered material's stewardship program consistent with the provisions

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of this section. A local government may not adopt an ordinance establishing, requiring the establishment of or otherwise regulating stewardship programs for covered materials and, from the effective date of such program, any ordinance or regulation that violates the provisions of this subsection shall be void and has no force or effect.

- (jj) Nothing in this section shall be construed to impact an entity's eligibility for any state or local incentive or assistance program to which such entity is otherwise eligible.
- (kk) The Department of Energy and Environmental Protection may opt in to a regional or national collaborative, in lieu of the requirements in this section, if the regional or national program addresses the same or similar covered materials and purpose of this section.
- (ll) At such time as an enforceable federal covered materials stewardship program is implemented, not later than one hundred eighty days after the effective date of such federal program, the Department of Energy and Environmental Protection shall determine the applicability of such federal program with the requirements of this section and may adopt participation in such federal program, in lieu of the requirements of this section if the federal program addresses the same or similar covered materials and purpose of this section.
- (mm) No registered stewardship organization shall create any unreasonable barrier for participation by responsible parties in such stewardship organization.
- (nn) Nothing in this section shall be construed to prohibit a person who is not a responsible party from voluntarily participating in a stewardship organization provided such person complies with all requirements of this section.
- (oo) The Department of Energy and Environmental Protection may suspend or revoke a responsible party or stewardship organization's approved plan if the department determines that (1) a violation or repeated violations of this section occurred, or (2) such a violation had

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- a material impact on the implementation and administration of the responsible party's or stewardship organization's plan.
- Sec. 2. (NEW) (*Effective October 1, 2023*) (a) For purposes of this section:
- 748 (1) "Department" means the Department of Energy and 749 Environmental Protection;
- 750 (2) "Commissioner" means the Commissioner of Energy and 751 Environmental Protection;
- 752 (3) "Beverage" means any potable liquid for human consumption, 753 unless used, designed or otherwise intended for use as infant formula, 754 medical food, medical beverage, food for special dietary use or as 755 fortified oral nutritional supplements;
- 756 (4) "Food for special dietary use" has the same meaning as provided in 21 USC Section 105.3;
- (5) "Medical food" and "infant formula" have the same meanings as provided in the federal Food, Drug, and Cosmetic Act, 21 USC 21 Section 301 et seq.;

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- (6) "Plastic" means a manufactured or synthetic material made from linking monomers through a chemical reaction to create a polymer chain that can be molded or extruded at high heat into various solid forms;
- 764 (7) "Plastic beverage container" means any individual, sealable, separate bottle, can, jar, carton or other container that is made of plastic and intended to contain a beverage of not more than two gallons in capacity. "Plastic beverage container" does not include any refillable beverage container, including any container that is sufficiently durable for multiple rotations of such container's original or similar purpose and that is intended to function in a system of reuse;
- 771 (8) "Post-consumer recyclable material" means a material or product 772 generated by households or by commercial, industrial or institutional

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facilities in the role of an end-user of the material or product that can no longer be used for its intended purpose or that was returned from the distribution chain and has been separated from the solid waste stream for the purpose of collection and recycling;

- (9) "Post-consumer recycled content" means the amount of post-consumer recyclable material used in the manufacture or production of a new product. "Post-consumer recycled content" does not include preconsumer or post-industrial secondary waste material, including, but not be limited to, materials and by-products generated from and commonly used within an original manufacturing and fabrication process;
- (10) "Producer" means any person responsible for compliance with minimum post-consumer recycled content requirements for a plastic beverage container, including: (A) Any owner or licensee of a brand or trademark for a plastic beverage container that is sold under such owner's or licensee's owned or licensed brand or trademark regardless of whether such trademark is registered in this state; (B) the manufacturer of a plastic beverage container that lacks identification of a brand at the point of sale or the person who manufactures such plastic beverage container; and (C) if there is no other person described in this subsection over whom the state can constitutionally exercise jurisdiction, the person who imports or distributes the plastic beverage container in or into the state;
- (11) "Manufacturer" means any person that produces or generates a plastic beverage container. "Manufacturer" does not include: (A) Any government agency, municipality or other political subdivision of the state, (B) any organization registered under Section 501(c)(3) or 501(c)(4) of the Internal Revenue Code, or (C) any producer that annually sells, offers for sale, distributes or imports into the country for sale in this state (i) less than one ton of plastic beverage containers each year, or (ii) plastic beverage containers that, in aggregate, generate less than one million dollars each year in sales in the state; and

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- (b) On and after July 1, 2025, any plastic beverage container offered for sale or distributed in this state shall contain not less than fifteen per cent post-consumer recycled content.
- (c) On and after July 1, 2028, any plastic beverage container offered for sale or distributed in this state shall contain not less than twenty-five per cent post-consumer recycled content.
- (d) On and after July 1, 2033, any plastic beverage container offered for sale or distributed in this state shall contain not less than fifty per cent post-consumer recycled content.
- (e) On or before February 1, 2027, the commissioner, in accordance with section 11-4a of the general statutes, shall submit to the joint standing committee of the General Assembly having cognizance of matters relating to the environment a report reviewing the minimum post-consumer recycled content requirements of this section. Such report shall include, but need not be limited to: (1) A determination of whether the requirements of this section are achievable; (2) any recommendations on whether the percentages contained in this section require adjustment; and (3) any recommendations for the expansion of post-consumer recycled content requirements to other packaging or product categories and the attendant percentage requirements recommended for each packaging or product category.
- (f) Each producer shall achieve compliance with the post-consumer recycled content requirements in this section based upon the portion of such content, by weight, on average for each plastic beverage container. The calculation of such average may be based on a producer's entire plastic beverage container product line or by the separate product lines, provided all of the producer's products are accounted for in such calculation and all individual products with post-consumer recycled content that are used in such calculation are sold in this state. Each producer may include in such calculation the weight and material

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content of liners, bladders, caps, lids, labels and any other packaging component provided the inclusion of any such component included in any annual report required by this section.

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(g) On or before July 1, 2025, and annually thereafter, each producer that offers for sale, sells, or distributes plastic beverage containers in or into the state shall register with the commissioner, individually, or through a third-party representative that registers with the commissioner on behalf of a group of producers, in a form and manner prescribed by the commissioner. Each producer or representative shall remit an annual registration fee in an amount to be determined by the commissioner. Such fee shall be scaled to reflect the market share of any such producer or representative, adequate to cover the department's cost to implement, administer, monitor and enforce the provisions of this section and used exclusively for such purposes. The commissioner may modify the amount of such annual registration fee, as necessary, to reflect updated implementation costs. The registration information submitted to the commissioner pursuant to this section shall include: (1) A list of the producers of plastic beverage containers and the brand names of the plastic beverage containers represented in the registration submittal; (2) the average percentage of post-consumer recycled content for plastic beverage containers sold into the state during the previous twelve-month period; and (3) proof of a third party's certification of compliance with the post-consumer recycled content requirements for plastic beverage containers, as described in subsection (h) of this section.

(h) Beginning July 1, 2026, and annually thereafter, each producer shall provide third-party certification of the minimum post-consumer recycled content of all plastic beverage containers offered for sale in the state, in writing, to the commissioner. Such certification shall be specific to items sold into this state by such producer. If the commissioner determines a certification is acceptable, such certification shall be approved by the commissioner and published on the department's Internet web site. An authorized representative of the producer shall sign the certification. Each producer shall submit such certification, in the form and manner determined by the commissioner, under penalty

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871 of perjury. Such certification shall include the amount, in pounds, of 872 plastic, and the amount, in pounds, of post-consumer recycled material 873 used by the producer for any products subject to the requirements of 874 this section, and any other information as the commissioner deems 875 necessary.

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- (i) A producer may seek from the commissioner a waiver from the requirements of this section. In seeking any such waiver, the producer shall set forth the specific basis upon which the waiver is claimed, indicate any applicable timeframe for such waiver request and submit such proof as the commissioner determines to be necessary.
- (j) The commissioner may participate in the establishment and implementation of a multistate clearinghouse to assist in carrying out the requirements of this section. Any such clearinghouse shall assist in coordinating reviews of producer registrations, waiver requests and certifications, recommend acceptable third-party certifications and implement state reporting activities and any other related functions pursuant to this section. Notwithstanding the requirements of subsection (g) of this section, if the commissioner determines to participate in such a clearinghouse, such participation may provide producers the ability to register on a centralized portal offered by such clearinghouse in lieu of a state-specific portal provided such registration requirement shall not otherwise be affected by the use of any such centralized portal.
- Sec. 3. (NEW) (Effective July 1, 2023) The Commissioner of Energy and Environmental Protection, on behalf of one or more municipalities, municipal authorities or regional solid waste authorities, may issue a request for proposals from providers of existing or proposed solid waste materials management services, including, but not limited to, reuse, recycling and composting, such as anerobic digestion, waste conversion, energy and fuel recovery. From such proposals, the commissioner may select one or more providers of existing or proposed solid waste materials management services and, acting on behalf of and with the consent of one or more municipalities, municipal solid waste authorities

LCO No. 4069 28 of 44 or regional solid waste authorities, may enter into an agreement for the management of solid waste from such municipalities or authorities at a facility of such existing or proposed solid waste materials management services. In selecting such proposal, the commissioner may consider all relevant information, including, but not limited to the following factors:

(1) Consistency of such proposal with the state's solid waste management plan; (2) the available capacity at an existing or proposed facility; (3) the fee to be charged for the management of such solid waste; (4) where any proposed facility is or will be located; and (5) the likelihood that a proposed facility will be authorized and constructed. Any agreement entered into pursuant to this section for the management of solid waste at a proposed facility shall be contingent on such facility receiving all required state and municipal permits and authorizations and commencing operation by a date specified in such agreement.

Sec. 4. Subsection (f) of section 22a-220 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(f) (1) On and after January 1, 1991, each municipality shall, consistent with the requirements of section 22a-241b, make provisions for the separation, collection, processing and marketing of items generated within its boundaries as solid waste and designated for recycling by the commissioner pursuant to subsection (a) of section 22a-241b. It shall be the goal to recycle twenty-five per cent of the solid waste generated in each municipality provided it shall be the goal to reduce the weight of such waste by January 1, 2000, by an additional fifteen per cent by source reduction as determined by reference to the state-wide solid waste management plan established in 1991, or by recycling such additional percentage of waste generated, or both. The provisions of this subsection shall not be construed to require municipalities to enforce reduction in the quantity of solid waste. On or before January 1, 1991, each municipality shall: [(1)] (A) Adopt an ordinance or other enforceable legal instrument setting forth measures to assure the compliance of persons within its boundaries with the requirements of

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subsection (c) of section 22a-241b and to assure compliance of collectors with the requirements of subsection (a) of section 22a-220c, and [(2)] (B) provide the Commissioner of Energy and Environmental Protection with the name, address and telephone number of a person to receive information and respond to questions regarding recycling from the department on behalf of the municipality. The municipality shall notify the commissioner within thirty days of its designation of a new representative to undertake such responsibilities. A municipality may by ordinance or other enforceable legal instrument provide for and require the separation and recycling of other items in addition to those designated pursuant to subsection (a) of section 22a-241b.

(2) A municipality may, by the adoption of a municipal ordinance or other enforceable legal instrument to which the municipality is a party, identify recyclable solid wastes not described in subdivision (1) of this subsection, including, but not limited to, food scraps, food processing residues, yard waste and other suitable recyclable organic material for diversion to recycling facilities designed for the processing and beneficial use of such wastes. For the purposes of this section and section 22a-220a, as amended by this act, "food scraps" or "food processing residues" does not include unused food that is suitable for sale or donation for human or animal consumption.

Sec. 5. Section 22a-220 of the general statutes is amended by adding subsection (k) as follows (*Effective October 1, 2023*):

(NEW) (k) On or before October 1, 2028, each municipality shall make provisions for the separation and collection of food scraps. Each municipality shall require any collector required to register annually pursuant to section 22a-220a, as amended by this act, to separately collect and transport such source separated food scraps to a facility authorized to process food scraps in a manner that promotes a beneficial use.

Sec. 6. Subsection (a) of section 22a-220a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from* 

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- (a) The legislative body of a municipality may designate the area where solid waste generated within its boundaries by residential, business, commercial or other establishments shall be disposed. The disposal of such solid waste at any other area is prohibited, except that a municipality may approve, in writing, disposal at another area, either within or outside the boundaries of such municipality, prior to disposal. A municipality may refuse to approve disposal at another area if such disposal would adversely affect its solid waste disposal program. The legislative body of a municipality may also designate where the following items generated within its boundaries from residential properties shall be taken for processing or sale: (1) Cardboard, (2) glass, food and beverage containers, (3) leaves, (4) metal food and beverage containers, (5) newspapers, (6) storage batteries, (7) waste oil, [and] (8) plastic food and beverage containers, (9) food scraps, and (10) food processing residues. The processing or sale of such items at any other area shall be prohibited, except that a municipality may approve, in writing, processing or sale elsewhere, either within or outside the boundaries of such municipality, prior to processing or sale. A municipality may refuse to approve processing or sale elsewhere if such processing or sale would adversely affect its recycling program. For purposes of sections 22a-208e, 22a-208f, 22a-220, as amended by this act, this section, sections 22a-220c, 22a-241b, 22a-241e, and subsection (c) of section 22a-241g, residential property means real estate containing one or more dwelling units but shall not include hospitals, motels or hotels.
- Sec. 7. Subdivision (3) of subsection (a) of section 22a-226e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (3) On and after January 1, 2022, each commercial food wholesaler or distributor, industrial food manufacturer or processor, supermarket, resort or conference center that is located not more than twenty miles from <u>either</u> an authorized source-separated organic material composting facility, authorized transfer station or other collection

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location authorized to receive source-separated organic materials, and that generates an average projected volume of not less than twenty-six tons per year of source-separated organic materials, shall: (A) Separate such source-separated organic materials from other solid waste; and (B) ensure that such source-separated organic materials are recycled at any authorized source-separated organic material composting facility that has available capacity and that will accept such source-separated organic material. On and after January 1, 2025, the requirements of this subdivision shall additionally apply to each institution. For the purposes of this section "institution" means any establishment engaged in providing hospitality, entertainment or rehabilitation and health care services, and any hospital, educational facility or correctional facility.

- Sec. 8. Section 22a-232 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
- (a) (1) There shall be paid to the Commissioner of Revenue Services by the owner of any resources recovery facility [one dollar per ton of solid waste processed at the facility beginning on the date of commencement of commercial operation of the facility for calendar quarters commencing on or after October 1, 1987, until September 30, 2003. For calendar quarters commencing on and after October 1, 2003, the owner of any resources recovery facility shall pay to the Commissioner of Revenue Services one dollar and fifty cents] or waste conversion facility three dollars per ton of solid waste processed at such facility.
  - (2) There shall be paid to the Commissioner of Revenue Services by the owner of any transfer station or volume reduction plant, a fee of five dollars per ton of solid waste processed at such facility, provided such solid waste is not recycled or transferred to any resources recovery facility. The provisions of this subdivision shall not apply to any transfer station or volume reduction plant that is owned by a municipality or any volume reduction plant that is a resources recovery facility, waste conversion facility or recycling facility.

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- (c) Whenever such assessment is not paid when due, a penalty of ten per cent of the amount due or fifty dollars, whichever is greater, shall be imposed, and such assessment shall bear interest at the rate of one per cent per month or fraction thereof until the same is paid. The Commissioner of Revenue Services shall cause copies of a form prescribed for submitting returns as required under this section to be distributed throughout the state. Failure to receive such form shall not be construed to relieve anyone subject to assessment under this section from the obligations of submitting a return, together with payment of such assessment within the time required.
- (d) Any person or municipality liable for the service fee for solid waste delivered to a facility whose owner is subject to [the] an assessment imposed by subsection (a) of this section shall reimburse the owner for any assessment paid for the solid waste delivered by such person or municipality. [The] Such an assessment shall be a debt from the person or municipality responsible for paying such service fee to the owner.
- (e) The provisions of sections 12-548 to 12-554, inclusive, and section 12-555a shall apply to the provisions of this section in the same manner and with the same force and effect as if the language of said sections 12-548 to 12-554, inclusive, and section 12-555a had been incorporated in full in this section, except that to the extent that any such provision is inconsistent with a provision in this section and except that the term "tax" shall be read as "solid waste assessment".

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- 1068 (f) Two million eight hundred thousand dollars of the proceeds from
- the assessments imposed pursuant to subsection (a) of this section shall
- 1070 <u>be deposited by the Commissioner of Revenue Services into the General</u>
- 1071 Fund and any remaining funds from such assessments shall be
- 1072 <u>deposited by the commissioner into the sustainable materials</u>
- management account established in section 16-244bb, as amended by
- 1074 <u>this act.</u>
- Sec. 9. Subsection (a) of section 22a-241l of the general statutes is
- 1076 repealed and the following is substituted in lieu thereof (Effective from
- 1077 *passage*):
- 1078 (a) For the purposes of this section, ["customer" means a business
- and "collector" means any person offering collection services for solid
- 1080 waste or designated recyclable [item collection services] items and
- "designated recyclable items" means any items designated for recycling
- or to be recycled pursuant to: (1) Subsection (a) of section 22a-241b, (2)
- section 22a-208v or 22a-256a, or (3) a municipal ordinance or other
- 1084 <u>enforceable legal instrument to which a municipality is a party.</u>
- Sec. 10. (NEW) (Effective July 1, 2023) (a) There is established the
- 1086 Connecticut Waste Authority. The Connecticut Waste Authority shall
- 1087 constitute a successor authority to the Materials Innovation and
- 1088 Recycling Authority in accordance with the provisions of sections 4-38d,
- 1089 4-38e and 4-39 of the general statutes.
- 1090 (b) Wherever the words "Materials Innovation and Recycling
- 1091 Authority" are used in any public or special act of 2023 or in the
- 1092 following sections of the general statutes, the words "Connecticut Waste
- 1093 Authority" shall be substituted in lieu thereof: 1-79, 1-120, 1-124, 1-125,
- 1094 3-24d, 3-24f, 7-329a, 12-412, 12-459, 16-1, 16-245, 16-245b, 22a-208a, 22a-
- 208v, 22a-209h, 22a-219b, 22a-220, as amended by this act, 22a-241, 22a-
- 1096 260, 22a-263a, 22a-263b, 22a-268a, 22a-268b, 22a-268g, 22a-270a, 22a-
- 1097 272a, 22a-282, 22a-283, 22a-284, 32-1e and 32-658.
- 1098 (c) The Legislative Commissioners' Office shall, in codifying the
- 1099 provisions of this section, make such conforming, technical,

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grammatical and punctuation changes as are necessary to carry out the purposes of this section.

- Sec. 11. (NEW) (*Effective July 1, 2023*) (a) In addition to the purposes, powers and responsibilities vested in the Connecticut Waste Authority pursuant to chapter 446e of the general statutes, the Connecticut Waste Authority shall: (1) Identify the immediate environmental needs and knowledge necessary for future redevelopment of the authority's properties located at 300 Maxim Road in Hartford and 100 Reserve Road in Hartford, (2) continue to operate the authority's transfer stations until acceptable alternatives, operated by entities other than the authority, become available, as determined by the Commissioner of Energy and Environmental Protection, and (3) wind down the authority's operations and activities in an orderly and responsible manner, that may include, but is not limited to, the marketing and sale of the authority's surplus real and personal property.
- (b) Not later than January 1, 2024, the authority shall submit a report, in accordance with the provisions of section 11-4a of the general statutes to the Secretary of the Office of Policy and Management and the joint standing committees of the General Assembly having cognizance of matters relating to the environment and planning and development. Such report shall include a plan and timeline for the activities set forth in subdivisions (1) to (3), inclusive, of subsection (a) of this section.
- (c) The authority and any other state agency may enter into one or more memoranda of understanding that will facilitate the authority's purposes, powers and responsibilities under chapter 446e of the general statutes and subsection (a) of this section, provided any such memorandum of understanding shall terminate as of June 30, 2025.
- Sec. 12. (NEW) (*Effective from passage*) (a) Notwithstanding any provision of the general statutes, the provisions of sections 10 to 17, inclusive, of this act shall not be construed to modify the liability of any person who: (1) Established a resources recovery facility, (2) created a condition or who is maintaining any such facility or condition that may

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reasonably be expected to create a source of pollution to the waters of the state, or (3) is the certifying party to the transfer of such a facility.

- (b) Notwithstanding the requirements of sections 22a-134a to 22a-134e, inclusive, 22a-134h and 22a-134i of the general statutes, any conveyance of real property or business operations authorized or required by the provisions of sections 10 to 17, inclusive, of this act, from the Materials Innovation and Recycling Authority to the Connecticut Waste Authority, or from the Connecticut Waste Authority to the Department of Administrative Services shall not constitute the transfer of an establishment for purposes of chapter 445 of the general statutes.
- (c) (1) Notwithstanding the requirements of section 22a-60 of the general statutes, upon transfer of ownership or oversight of a permitted facility owned or operated by the Materials Innovation and Recycling Authority to the Connecticut Waste Authority any permits or licenses held by the Materials Innovation and Recycling Authority shall be deemed to be transferred to the Connecticut Waste Authority and shall continue in full force and effect.
  - (2) Notwithstanding the requirements of section 22a-60 of the general statutes, upon transfer of ownership or oversight of a permitted facility owner or operated by the Connecticut Waste Authority to the Department of Administrative Services, any permits or licenses held by the Connecticut Waste Authority shall be deemed to be transferred to the Department of Administrative Services and shall continue in full force and effect.
  - Sec. 13. (NEW) (*Effective from passage*) The funds possessed by the Materials Innovation and Recycling Authority, established pursuant to section 22a-260a of the general statutes, shall not constitute surplus revenues and shall be deemed necessary to provide support for the authority's properties systems and facilities, including any environmental remediation of such properties, systems and facilities. Such funds shall not be distributed or redistributed to the users of the authority's services. Users of the authority's services shall be liable for

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- redistributed by the authority to such users on or after January 1, 2023.
- Sec. 14. (Effective July 1, 2023) Notwithstanding any provision of the
- general statutes, the sum of two million dollars shall be transferred from
- the resources of the Connecticut Waste Authority and shall be deposited
- into a nonlapsing account of the General Fund established by the
- 1171 Secretary of the Office of Policy and Management. Moneys in the
- 1172 account shall be allocated in such amounts and at such times as
- determined by the Secretary of the Office of Policy and Management to
- fund activities related to the provisions of sections 10 to 17, inclusive, of
- 1175 this act.
- Sec. 15. Section 22a-261 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective July 1, 2023*):
- 1178 (a) There is hereby established and created a body politic and
- 1179 corporate, constituting a public instrumentality and political
- subdivision of the state of Connecticut established and created for the
- performance of an essential public and governmental function, to be
- known as the [Materials Innovation and Recycling] Connecticut Waste
- Authority. The authority shall not be construed to be a department,
- institution or agency of the state.
- (b) On and after [June 1, 2002] July 1, 2023, the terms of the board of
- the Materials Innovation and Recycling Authority shall terminate and
- 1187 the powers of the [authority] Connecticut Waste Authority shall be
- vested in and exercised by a board of directors, which shall consist of
- eleven directors as follows: [Three appointed by the Governor, one of
- whom is a municipal official of a municipality having a population of
- 1191 fifty thousand or less and one of whom has extensive, high-level
- 1192 experience in the energy field; two appointed by the president pro
- 1193 tempore of the Senate, one of whom is a municipal official of a
- municipality having a population of more than fifty thousand and one
- of whom has extensive high-level experience in public or corporate

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finance or business or industry; two appointed by the speaker of the House of Representatives, one of whom is a municipal official of a municipality having a population of more than fifty thousand and one of whom has extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the Senate, one of whom is a municipal official of a municipality having a population of fifty thousand or less and one of whom has extensive high-level experience in public or corporate finance or business or industry; two appointed by the minority leader of the House of Representatives, one of whom is a municipal official of a municipality having a population of fifty thousand or less and one of whom has extensive, high-level experience in the environmental field. No director may be a member of the General Assembly. The appointed directors shall serve for terms of four years each, provided, of the directors first appointed for terms beginning on June 1, 2002, (1) two of the directors appointed by the Governor, one of the directors appointed by the president pro tempore of the Senate, one of the directors appointed by the speaker of the House of Representatives, one of the directors appointed by the minority leader of the Senate and one of the directors appointed by the minority leader of the House of Representatives shall serve an initial term of two years and one month, and (2) the other appointed directors shall serve an initial term of four years and one month. The appointment of each director for a term beginning on or after June 1, 2004, shall be made with the advice and consent of both houses of the General Assembly. The Governor shall designate one of the directors to serve as chairperson of the board, with the advice and consent of both houses of the General Assembly. The chairperson of the board shall serve at the pleasure of the Governor. Any appointed director who fails to attend three consecutive meetings of the board or who fails to attend fifty per cent of all meetings of the board held during any calendar year shall be deemed to have resigned from the board. Any vacancy occurring other than by expiration of term shall be filled in the same manner as the original appointment for the balance of the unexpired term. As used in this subsection, "municipal official" means the first selectman, mayor, city or town manager or chief financial officer

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1231 of a municipality, or a municipal employee with extensive public works 1232 or waste management and recycling experience that has entered into a solid waste disposal services contract with the authority and pledged 1233 1234 the municipality's full faith and credit for the payment of obligations 1235 under such contract.] (1) The Governor, or the Governor's designee, (2) 1236 the Secretary of the Office of Policy and Management, or the secretary's 1237 designee, (3) the Commissioner of the Department of Administrative 1238 Services, or the commissioner's designee, (4) the Commissioner of the 1239 Department of Energy and Environmental Protection, or the 1240 commissioner's designee, (5) the Commissioner of Economic and 1241 Community Development, or the commissioner's designee, (6) the 1242 Commissioner of Public Health, or the commissioner's designee, (7) one 1243 appointed by the president pro tempore of the Senate, (8) one appointed 1244 by the speaker of the House of Representatives, (9) one appointed by the 1245 minority leader of the Senate, (10) one appointed by the minority leader 1246 of the House of Representatives, and (11) one appointed by the mayor 1247 of Hartford.

(c) The <u>Governor</u>, or the <u>Governor</u>'s <u>designee</u>, shall serve as the chairperson <u>and</u> shall, with the approval of the <u>other</u> directors, appoint a president of the authority who shall be an employee of the authority and <u>be</u> paid a salary prescribed by the directors. The president shall supervise the administrative affairs and technical activities of the authority in accordance with the directives of the board.

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- (d) Each <u>appointed</u> director shall be entitled to reimbursement for such director's actual and necessary expenses incurred during the performance of such director's official duties.
  - (e) [Directors] <u>Appointed directors</u> may engage in private employment, or in a profession or business, subject to any applicable laws, rules and regulations of the state or federal government regarding official ethics or conflict of interest.
- 1261 (f) Six directors of the authority shall constitute a quorum for the transaction of any business or the exercise of any power of the authority.

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[, provided, two directors from municipal government shall be present in order for a quorum to be in attendance.] For the transaction of any business or the exercise of any power of the authority, and except as otherwise provided in this chapter, the authority may act by a majority of the directors present at any meeting at which a quorum is in attendance. [If the legislative body of a municipality that is the site of a facility passes a resolution requesting the Governor to appoint a resident of such municipality to be an ad hoc member, the Governor shall make such appointment upon the next vacancy for the ad hoc members representing such facility. The Governor shall appoint, with the advice and consent of the General Assembly, ad hoc members to represent each facility operated by the authority provided at least onehalf of such members shall be chief elected officials of municipalities, or their designees. Each such facility shall be represented by two such members. The ad hoc members shall be electors from a municipality or municipalities in the area to be served by the facility and shall vote only on matters concerning such facility. The terms of the ad hoc members shall be four years.]

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- [(g) The board may delegate to three or more directors such board powers and duties as it may deem necessary and proper in conformity with the provisions of this chapter and its bylaws. At least one of such directors shall be a municipal official, as defined in subsection (b) of this section, and at least one of such directors shall not be a state employee.]
- 1286 [(h)] (g) Appointed directors may not designate a representative to 1287 perform in their absence their respective duties under this chapter.
  - [(i) As used in this section, "director" includes such persons so designated, as provided in this section, and such designation shall be deemed temporary only and shall not affect any applicable civil service or retirement rights of any person so designated.]
  - [(j)] (h) The appointing authority for any director may remove such director for inefficiency, neglect of duty or misconduct in office after giving the director a copy of the charges against the director and an

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opportunity to be heard, in person or by counsel, in the director's defense, upon not less than ten days' notice. If any director shall be so removed, the appointing authority for such director shall file in the office of the Secretary of the State a complete statement of charges made against such director and the appointing authority's findings on such statement of charges, together with a complete record of the proceedings.

- [(k)] (i) The authority shall [continue as long as it has bonds or other obligations outstanding and until its existence is terminated by law] terminate on July 1, 2025. Upon the termination of the existence of the authority, all its rights and properties shall pass to and be vested in the state of Connecticut in accordance with the provisions of section 17 of this act.
- [(l)] (j) The directors, members and officers of the authority and any person executing the bonds or notes of the authority shall not be liable personally on such bonds or notes or be subject to any personal liability or accountability by reason of the issuance thereof, nor shall any director, member or officer of the authority be personally liable for damage or injury, not wanton or wilful, caused in the performance of such person's duties and within the scope of such person's employment or appointment as such director, member or officer.
- [(m) Notwithstanding any other provision of the general statutes, it shall not constitute a conflict of interest for a trustee, director, partner or officer of any person, firm or corporation, or any individual having a financial interest in a person, firm or corporation, to serve as a director of the authority, provided such trustee, director, partner, officer or individual shall abstain from deliberation, action or vote by the authority in specific respect to such person, firm or corporation.]
- Sec. 16. Subsection (b) of section 22a-262 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2023*):
- 1326 (b) [These] <u>The purposes of this section and subsection (a) of section</u>

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- 1327 <u>11 of this act</u> shall be considered to be operating responsibilities of the
- authority, in accordance with the state-wide solid waste management
- plan, and are to be considered in all respects public purposes.
- 1330 Sec. 17. (NEW) (Effective July 1, 2025) The Department of
- 1331 Administrative Services shall constitute a successor agency to the
- 1332 Connecticut Waste Authority in accordance with the provisions of
- subsections (a) to (d), inclusive, and subsection (f) of section 4-38d and
- section 4-38e of the general statutes.
- Sec. 18. Subsections (a) and (b) of section 16-244bb of the general
- statutes are repealed and the following is substituted in lieu thereof
- 1337 (*Effective from passage*):
- 1338 (a) There is established an account to be known as the sustainable
- 1339 materials management account which shall be a separate, nonlapsing
- account within the General Fund. The account shall contain moneys
- collected by the alternative compliance payment for Class II renewable
- portfolio standards pursuant to subsection (h) of section 16-244c and
- subsection (k) of section 16-245 and moneys deposited pursuant to
- 1344 subsection (f) of section 22a-232, as amended by this act. The
- 1345 Commissioner of Energy and Environmental Protection shall expend
- moneys from the account for the purposes of the program established
- under this section provided the commissioner may also pledge such
- moneys for revenue bonds the proceeds of which shall be used to
- support waste infrastructure projects described in this section.
- (b) On and after January 1, 2023, the Commissioner of Energy and
- 1351 Environmental Protection shall establish and administer a sustainable
- materials management program to support solid waste reduction in the
- state through the provision of funding from the sustainable materials
- management account for purposes, including, but not limited to, grants,
- 1355 revolving loans, technical assistance, consulting services and waste
- 1356 characterization studies, to support programs and projects
- implemented by entities, including, but not limited to, municipalities,
- 1358 nonprofits and regional waste authorities. <u>Funding from such program</u>

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may be used to support the development of infrastructure necessary for the management of solid waste materials at upgraded, expanded or proposed facilities selected pursuant to section 3 of this act. Such programs and projects shall promote affordable, sustainable and self-sufficient management of waste within the state by reducing solid waste generation or diverting solid waste from disposal, consistent with the state-wide solid waste management plan established pursuant to section 22a-228.

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Sec. 19. Section 22a-265a of the general statutes is repealed. (*Effective* 1368 *July* 1, 2023)

Sec. 20. Sections 22a-260 to 22a-284, inclusive, of the general statutes and sections 10 and 11 of this act are repealed. (*Effective July 1, 2025*)

This act shall take effect as follows and shall amend the following sections:		
Castion 1	October 1, 2023	Novegation
Section 1	•	New section
Sec. 2	October 1, 2023	New section
Sec. 3	July 1, 2023	New section
Sec. 4	from passage	22a-220(f)
Sec. 5	October 1, 2023	22a-220(k)
Sec. 6	from passage	22a-220a(a)
Sec. 7	from passage	22a-226e(a)(3)
Sec. 8	July 1, 2023	22a-232
Sec. 9	from passage	22a-2411(a)
Sec. 10	July 1, 2023	New section
Sec. 11	July 1, 2023	New section
Sec. 12	from passage	New section
Sec. 13	from passage	New section
Sec. 14	July 1, 2023	New section
Sec. 15	July 1, 2023	22a-261
Sec. 16	July 1, 2023	22a-262(b)
Sec. 17	July 1, 2025	New section
Sec. 18	from passage	16-244bb(a) and (b)
Sec. 19	July 1, 2023	Repealer section
Sec. 20	July 1, 2025	Repealer section

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## Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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