

General Assembly

Substitute Bill No. 6550

January Session, 2021



AN ACT CONCERNING THE OFFICE OF HEALTH STRATEGY'S RECOMMENDATIONS REGARDING VARIOUS REVISIONS TO COMMUNITY BENEFITS PROGRAMS ADMINISTERED BY HOSPITALS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-127k of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) As used in this section:
- 4 (1) "Community benefits program" means any [voluntary] program
- 5 to promote preventive care, to reduce racial ethnic, linguistic and
- 6 <u>cultural disparities in health</u> and to improve the health status for
- 7 [working families and] <u>all</u> populations [at risk in the communities]
- 8 within the geographic service areas of [a managed care organization or]
- 9 a hospital in accordance with guidelines established pursuant to
- 10 subsection (c) of this section;
- 11 [(2) "Managed care organization" has the same meaning as provided
- 12 in section 38a-478;]
- 13 (2) "Community building" means activity that protects or improves a
- 14 community's health or safety and is eligible to be reported on the
- 15 <u>Internal Revenue Service form 990;</u>

- 16 (3) "Community health needs assessment" means a written
 17 assessment, as described in 26 CFR 1.501(r)-(3) conducted by a hospital
 18 that defines the community it serves, assesses the health needs of such
 19 community, and solicits and takes into account persons that represent
 20 the broad interests of the community;
- [(3)] (4) "Hospital" [has the same meaning as provided in section 19a-490.] means a nonprofit entity licensed as a hospital pursuant to chapter 368v that is required to annually file Internal Revenue Service form 990; and
- 25 (5) "Implementation strategy" means a written plan required by 26 26 CFR 1.501(r)-(3) that addresses community health needs identified 27 through a community health needs assessment that (A) describes the 28 actions a hospital intends to take to address the health need and impact 29 of these actions, (B) identifies resources that the hospital plans to commit 30 to address such need, and (C) describes the planned collaboration 31 between the hospital and other facilities and organizations to address 32 such health need.
 - (b) On or before January 1, [2005] 2022, and [biennially] annually thereafter, [each managed care organization and] each hospital shall submit to the [Healthcare Advocate, or the Healthcare Advocate's] Health Systems Planning Unit of the Office of Health Strategy, or to a designee selected by the executive director of the Office of Health Strategy, a report on [whether the managed care organization or hospital has in place a] such hospital's community benefits program. [If a managed care organization or hospital elects to develop a community benefits program, the] The report required by this subsection shall comply with the reporting requirements of subsection (d) of this section.
 - (c) [A managed care organization or] <u>Each</u> hospital [may] <u>shall</u> develop community benefit guidelines intended to promote preventive care, <u>reduce racial</u>, <u>ethnic</u>, <u>linguistic and cultural disparities in health</u> and [to] improve the health status for [working families and] <u>all</u> populations [at risk] <u>within the geographic service areas of such</u>

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- 48 <u>hospital</u>, whether or not those individuals are [enrollees of the managed
- 49 care plan or] patients of the hospital. The guidelines shall focus on the
- 50 following principles:

- 51 (1) Adoption and publication of a community benefits policy 52 statement setting forth [the organization's or] <u>such</u> hospital's 53 commitment to a formal community benefits program;
 - (2) The responsibility for overseeing the development and implementation of the community benefits program, the resources to be allocated and the administrative mechanisms for the regular evaluation of the program;
 - (3) Seeking assistance and meaningful participation from the communities within [the organization's or] <u>such</u> hospital's geographic service areas in developing and implementing the <u>community benefits</u> program <u>and a plan for meaningful community benefit and community building investments</u>, and in defining the targeted populations and the specific health care needs [it] <u>such hospital</u> should address. In doing so, the governing body or management of [the organization or] <u>such hospital shall give priority to (A)</u> the public health needs outlined in the most recent version of the state health plan prepared by the Department of Public Health pursuant to section 19a-7, and (B) <u>such hospital's triennial community health needs assessment and implementation strategy</u>; and
 - (4) Developing its [program] <u>implementation strategy</u> based upon an assessment of (A) the health care needs and resources of the targeted populations, particularly <u>a broad spectrum of age, racial and ethnic groups</u>, low and middle-income <u>populations</u>, <u>and medically underserved populations</u>, and (B) barriers to accessing health care, including, but not limited to, cultural, linguistic and physical barriers to accessible health care, lack of information on available sources of health care coverage and services, and the benefits of preventive health care. [The program shall consider the health care needs of a broad spectrum of age groups and health conditions] <u>Each hospital shall solicit</u>

commentary on its implementation strategy from the communities within such hospital's geographic service area and consider revisions to such strategy based on such commentary.

(d) Each [managed care organization and each] hospital [that chooses to participate in developing a community benefits program] shall include in the [biennial] <u>annual</u> report required by subsection (b) of this section [the status of the program, if any, that the organization or hospital established. If the managed care organization or hospital has chosen to participate in a community benefits program, the report shall include the following components: (1) The community benefits policy statement of [the managed care organization or] such hospital; (2) the [mechanism] process by which community input and participation is solicited and incorporated in the community benefits program; (3) identification of community health needs that were [considered] prioritized in developing [and implementing] the [community benefits program] implementation strategy; (4) a narrative description of the community benefits, community services, and preventive health education provided or proposed, which may include measurements related to the number of people served and health status outcomes; (5) outcome measures [taken] used to evaluate the [results] impact of the community benefits program and proposed revisions to the program; (6) to the extent feasible, a community benefits budget and a good faith effort to measure expenditures and administrative costs associated with the community benefits program, including both cash and in-kind commitments; [and] (7) a summary of the extent to which [the managed care organization or such hospital has developed and met the guidelines listed in subsection (c) of this section; [. Each managed care organization and each hospital] (8) for the prior taxable year, the demographics of the population within the geographic service area of such hospital; (9) the cost and description of each investment included in the "Financial Assistance and Certain Other Community Benefits at Cost", and the "Community Building Activities", sections of such hospital's Internal Revenue Service form 990; (10) an explanation of how each investment described in subdivision (9) of this subsection

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- addresses the needs identified in the hospital's triennial community
- 115 <u>health needs assessment and implementation strategy; and (11) a</u>
- 116 <u>description of available evidence that shows how each investment</u>
- described in subdivision (9) of this subsection improves community
- health outcomes. The Office of Health Strategy shall [make a copy of]
- 119 <u>post</u> the <u>annual</u> report [available, upon request, to any member of the
- public required by subsection (b) of this section on its Internet web site.
- (e) (1) Not later than January 1, 2023, and biennially thereafter, the
- 122 Office of Health Strategy, or a designee selected by the executive
- director of the Office of Health Strategy, shall establish a minimum
- 124 community benefit and community building spending threshold that
- hospitals shall meet or exceed during the biennium. Such threshold shall
- be based on objective data and criteria, including, but not limited to, the
- 127 <u>following: (A) Historical and current expenditures on community</u>
- benefits by the hospital; (B) the community needs identified in the
- 129 <u>hospital's triennial community health needs assessment; (C) the overall</u>
- 130 <u>financial position of the hospital based on audited financial statements</u>
- and other objective data; and (D) taxes and payments in lieu of taxes
- paid by the hospital.
- 133 (2) The Office of Health Strategy shall consult with hospital
- 134 <u>representatives, solicit and consider comments from the public and</u>
- consult with one or more individuals with expertise in health care
- economics when establishing a community benefit and community
- 137 <u>building spending threshold.</u>
- 138 (3) The community benefit and community building spending
- 139 threshold established pursuant to this subsection shall include the
- 140 minimum proportion of community benefit spending that shall be
- 141 <u>directed to addressing health disparities and social determinants of</u>
- 142 <u>health identified in the community health needs assessment during the</u>
- 143 <u>next biennium.</u>
- [(e)] (f) The [Healthcare Advocate, or the Healthcare Advocate's]
- 145 Office of Health Strategy, or a designee selected by the executive

director of the Office of Health Strategy, shall, within available 146 147 appropriations, develop a summary and analysis of the community 148 benefits program reports submitted by [managed care organizations and] hospitals under this section and shall review such reports for 149 150 adherence to the guidelines set forth in subsection (c) of this section. Not 151 later than October 1, [2005] 2022, and [biennially] annually thereafter, 152 the [Healthcare Advocate, or the Healthcare Advocate's] Office of 153 Health Strategy, or a designee selected by the executive director of the 154 Office of Health Strategy, shall [make such summary and analysis 155 available to the public upon request] post such summary and analysis 156 on its Internet web site.

157 [(f)] (g) The [Healthcare Advocate] executive director of the Office of 158 Health Strategy, or the executive director's designee, may, after notice and opportunity for a hearing, in accordance with chapter 54, impose a 159 160 civil penalty on any [managed care organization or] hospital that fails to 161 submit the report required pursuant to this section by the date specified in subsection (b) of this section. Such penalty shall be not more than fifty 162 dollars a day for each day after the required submittal date that such 163 164 report is not submitted.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	from passage	19a-127k

PH Joint Favorable Subst.