

General Assembly

January Session, 2021

## Raised Bill No. 6499

LCO No. **3417** 

Referred to Committee on ENVIRONMENT

Introduced by: (ENV)

## AN ACT CONCERNING RADIATION SECURITY.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1	Section 1. Section 22a-151 of the general statutes is amended by		
2	adding subdivisions (9) and (10) as follows ( <i>Effective October 1, 2021</i> ):		
3	(NEW) (9) "Radioactive materials" means any solid, liquid or gas that		
4	emits ionizing radiation spontaneously.		
5	(NEW) (10) "Commissioner" means the Commissioner of Energy and		
6	Environmental Protection or the commissioner's designee or agent.		
7	Sec. 2. Section 22a-153 of the general statutes is repealed and the		
8	following is substituted in lieu thereof ( <i>Effective October 1, 2021</i> ):		
9	(a) The Commissioner of Energy and Environmental Protection shall		
10	supervise and regulate in the interest of the public health and safety the		
11	use of ionizing radiation within the state.		
12	(b) Said commissioner may employ, subject to the provisions of		
13	chapter 67, and prescribe the powers and duties of such persons as may		
14	be necessary to carry out the provisions of sections 22a-151 to 22a-158,		

15 inclusive, as amended by this act.

16 (c) Said commissioner shall [make such regulations as may be 17 necessary to carry out the provisions of said sections] adopt regulations, 18 in accordance with the provisions of chapter 54, concerning sources of 19 ionizing radiation and radioactive materials, including, but not limited 20 to, regulations: 21 (1) Necessary to secure agreement state status from the Nuclear 22 Regulatory Commission pursuant to section 274 of the Atomic Energy 23 Act of 1954, 42 USC 2021, as amended from time to time; 24 (2) Relating to the construction, operation, control, tracking, security 25 or decommissioning of sources of ionizing radiation, including, but not 26 limited to, any modification or alteration of such sources; 27 (3) Relating to the production, transportation, use, storage, 28 possession, management, treatment, disposal or remediation of 29 radioactive materials; 30 (4) Relating to planning for and responding to terrorist or other 31 emergency events, or the potential for such events, that involve or may 32 include radioactive materials; 33 (5) Necessary to carry out the provisions of sections 22a-151 to 22a-158, inclusive, as amended by this act; 34 (6) Establishing fees for the licensure of sources of ionizing radiation, 35 36 that, in conjunction with the fees collected pursuant to section 22a-148, shall be sufficient for the administration, implementation and 37 38 enforcement of an ionizing radiation program; and 39 (7) To reciprocate in the recognition of specific licenses issued by the 40 Nuclear Regulatory Commission (NRC) or another state that has 41 reached agreement with the NRC pursuant to 42 USC 2021(b), as amended from time to time. 42

43 (d) The Governor, or the commissioner, is authorized to employ such

44 consultants, experts and technicians as [he shall deem] <u>are necessary for</u>
45 the purpose of conducting investigations and reporting [to him] on
46 matters connected with the implementation of the provisions of [said]
47 sections <u>22a-148 to 22a-158, inclusive, as amended by this act</u>.

48 (e) Any fees collected in accordance with section 22a-148 or 22a-150,
 49 or any regulations adopted pursuant to subsection (c) of this section,

- 50 <u>shall be deposited in the General Fund.</u>
- 51 (f) The commissioner may establish radiation exposure guidelines for 52 emergency responders and the public for the management of 53 emergencies involving radioactive materials. Any such guidelines may 54 be based upon the recommendations of the federal government and the 55 National Council on Radiation Protection and Measurements.

56 Sec. 3. Subsection (a) of section 22a-154 of the general statutes is 57 repealed and the following is substituted in lieu thereof (*Effective October* 58 1, 2021):

59 (a) The Commissioner of Energy and Environmental Protection [may 60 provide by regulation for] shall adopt regulations, in accordance with 61 the provisions of chapter 54, for the general or specific licensing of [by-62 product, source, special nuclear materials and other] sources of ionizing 63 radiation. [, or devices or equipment utilizing such materials, and for 64 amendment, suspension, or revocation of licenses issued pursuant thereto] The commissioner may issue, deny, renew, modify, suspend or 65 revoke such licenses and may include such terms and conditions in such 66 67 licenses that the commissioner deems necessary.

68 Sec. 4. (NEW) (Effective October 1, 2021) (a) Any person who violates 69 any provision of sections 22a-148 to 22a-150, inclusive, of the general 70 statutes or section 22a-153, as amended by this act, 22a-154, as amended 71 by this act, 22a-157, as amended by this act, or 22a-158 of the general 72 statutes, or any regulation adopted or license or order issued pursuant 73 to said sections, or any owner of land who permits such violations to 74 occur on such owner's land, shall be assessed a civil penalty of not more 75 than ten thousand dollars per day for each offense. Each violation shall

76 be a separate and distinct offense and, in the case of a continuing 77 violation, each day's continuance of such violation shall be deemed a 78 separate and distinct offense. If two or more persons are responsible for 79 such violation, such persons shall be jointly and severally liable under 80 this section. The Attorney General, upon request of the Commissioner 81 of Energy and Environmental Protection, shall institute a civil action in 82 the superior court for the judicial district of Hartford to recover such penalty. Any such action brought by the Attorney General pursuant to 83 84 this section shall have precedence in the order of trial as provided for in 85 section 52-191 of the general statutes. For the purposes of this section, 86 "person" includes, but is not limited to, any responsible corporate officer 87 or municipal official.

88 (b) Any person who, with criminal negligence, violates any provision 89 of sections 22a-148 to 22a-150, inclusive, of the general statutes or section 90 22a-153, as amended by this act, 22a-154, as amended by this act, 22a-91 157, as amended by this act, or 22a-158 of the general statutes, or any 92 regulation adopted or license or order issued pursuant to said sections 93 shall be fined not more than twenty-five thousand dollars per day for 94 each violation or be imprisoned not more than one year, or both. A 95 subsequent conviction for any such violation shall carry a fine of not 96 more than fifty thousand dollars per day for each day of violation or 97 imprisonment for not more than two years, or both. Each violation shall 98 be a separate and distinct offense, and, in the case of a continuing 99 violation, each day a violation continues shall be deemed to be a 100 separate and distinct offense.

101 (c) Any person who knowingly violates any provision of sections 22a-102 148 to 22a-150, inclusive, of the general statutes or section 22a-153, as 103 amended by this act, 22a-154, as amended by this act, 22a-157, as 104 amended by this act, or 22a-158 of the general statutes, or any regulation 105 adopted or license or order issued pursuant to said sections shall be 106 fined not more than fifty thousand dollars per day for each day of 107 violation or be imprisoned not more than three years, or both. A 108 subsequent conviction for any such violation shall carry a fine of not 109 more than one hundred thousand dollars per day for each day of

violation or imprisonment for not more than ten years, or both. Each
violation shall be a separate and distinct offense, and, in the case of a
continuing violation, each day a violation continues shall be deemed to
be a separate and distinct offense.

114 (d) Any person who knowingly makes a false statement, 115 representation or certification in an application, record, report, plan or 116 other document filed or required to be maintained pursuant to sections 117 22a-148 to 22a-150, inclusive, of the general statutes or section 22a-153, 118 as amended by this act, 22a-154, as amended by this act, 22a-157, as 119 amended by this act, or 22a-158 of the general statutes, as amended by 120 this act, or any regulation adopted or license or order issued pursuant 121 to said sections, or who falsifies, tampers with or knowingly renders 122 inaccurate any monitoring device or method required to be maintained 123 under said sections or any regulation adopted or registration, license or 124 order issued pursuant to said sections, shall, upon conviction, be fined 125 not more than twenty-five thousand dollars per day for each violation 126 or imprisoned not more than two years for each violation, or both. Each 127 violation shall be a separate and distinct offense, and, in the case of a 128 continuing violation, each day a violation continues shall be deemed to 129 be a separate and distinct offense.

130 Sec. 5. Section 22a-157 of the general statutes is repealed and the 131 following is substituted in lieu thereof (*Effective October 1, 2021*):

132 No person shall construct, operate, use, manufacture, produce, 133 transport, transfer, receive, acquire, <u>decommission</u>, own or possess any 134 source of ionizing radiation, unless [exempt, licensed or registered in 135 accordance with the provisions of sections 22a-148 to 22a-158, inclusive] 136 such activity is in compliance with all requirements of this chapter, 137 including any regulation adopted, or registration or license issued 138 pursuant to this chapter. No person shall produce, transport, store, 139 possess, manage, treat, remediate or dispose of any radioactive 140 materials, unless such activity is in compliance with all requirements of 141 this chapter, including any regulation adopted, or registration or license 142 issued pursuant to this chapter. No person shall fail to register a source

of ionizing radiation required to be registered under this chapter,
 including as required by any regulation adopted, or registration or

145 <u>license issued pursuant to this chapter</u>.

146 Sec. 6. (NEW) (Effective October 1, 2021) (a) The Commissioner of 147 Energy and Environmental Protection may take steps that the 148 commissioner deems necessary to protect human health and the 149 environment, including, but not limited to, investigating, monitoring, 150 abating, containing, mitigating or removing any hazard, potential 151 hazard, pollution, contamination or potential pollution or 152 contamination if: (1) Any person causes or is responsible for any 153 exposure hazard or potential exposure hazard from radioactive 154 materials, radioactive waste or a source of ionizing radiation, or causes 155 or is responsible for pollution, contamination or potential pollution or 156 contamination of any land, water, air or other natural resource of the 157 state through a discharge, spillage, uncontrolled loss, release, leakage, 158 seepage or filtration of radioactive material or radioactive waste, and 159 does not act immediately to prevent, abate, contain, mitigate or remove 160 such hazard, potential hazard, pollution, contamination, or potential 161 pollution or contamination, to the satisfaction of the commissioner, or 162 (2) the person responsible is unknown, and such hazard, potential 163 hazard, pollution, contamination, or potential pollution or 164 contamination, is not being prevented, abated, contained, mitigated or 165 removed by the federal government, any state agency, any municipality 166 or any regional or interstate authority. The commissioner may enter into 167 a contract with any person for the purpose of carrying out the provisions 168 of this subsection.

169 (b) Any person who causes or is responsible for any exposure hazard 170 or potential exposure hazard from radioactive materials, radioactive 171 waste or a source of ionizing radiation or who causes or is responsible 172 for pollution, contamination, or potential pollution or contamination of 173 any land, water, air or other natural resource of the state through a 174 discharge, spillage, uncontrolled loss, release, leakage, seepage or 175 filtration of radioactive material or radioactive waste shall be liable for 176 all costs and expenses incurred by the commissioner in accordance with 177 subsection (a) of this section, including all costs and expenses to restore 178 the air, water, land and other natural resources of the state, and shall be 179 liable for all attorneys' fees, court costs and any other legal expenses 180 incurred by the state regarding the recovery of such costs. Nothing in 181 this subsection shall preclude the commissioner from seeking additional 182 compensation or such other relief that a court may award, including 183 punitive damages. When such hazard, potential hazard, pollution, 184 contamination or potential pollution or contamination results from the 185 action or inaction of more than one person, each person shall be held 186 jointly and severally liable for such costs. Upon request of the 187 commissioner, the Attorney General shall bring a civil action to recover 188 all such costs and expenses from the person who caused or is 189 responsible for any such hazard, potential hazard, pollution, 190 contamination or potential pollution or contamination.

191 (c) Any person who prevents, abates, contains, removes or mitigates 192 any (1) exposure hazard or potential exposure hazard from radioactive 193 materials, radioactive waste or a source of ionizing radiation that is not 194 authorized by a provision of the general statutes, any regulation, 195 registration or license, or (2) any pollution or contamination or potential 196 pollution or contamination of any land, water, air or other natural 197 resources of the state through a discharge, spillage, uncontrolled loss, 198 release, leakage, seepage or filtration of radioactive material or 199 radioactive waste that is not authorized by a provision of the general 200 statutes, any regulation, registration or license, shall be entitled to 201 reimbursement of the reasonable costs incurred or expended for such 202 abatement, containment, removal or mitigation from any person whose 203 negligent, reckless, knowing or intentional action or inaction caused 204 such hazard, potential hazard, pollution, contamination or potential 205 pollution or contamination. When such hazard, potential hazard, 206 pollution, contamination or potential pollution or contamination results 207 from the action or inaction of more than one person, each such person 208 shall be held jointly and severally liable for such costs.

(d) Whenever the commissioner incurs contractual obligations incarrying out the authority vested in the commissioner pursuant to

211 subsection (a) of this section and the person who causes or is responsible 212 for the hazard, potential hazard, pollution, contamination or potential 213 pollution or contamination does not assume the tasks and 214 responsibilities that are the subject of such contractual obligations, the 215 commissioner shall request the Attorney General to bring a civil action, 216 pursuant to subsection (b) of this section, to recover the costs and 217 expenses of such contractual obligations and other costs and expenses 218 provided for in subsection (b) of this section. If the person responsible 219 is unknown, the commissioner shall request the federal government to 220 assume such contractual obligations to the extent provided for by 221 federal law.

Sec. 7. Subsection (a) of section 22a-6a of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2021):

225 (a) Any person who knowingly or negligently violates any provision 226 of section 14-100b or 14-164c, subdivision (3) of subsection (b) of section 227 15-121, section 15-171, 15-172, 15-175, 22a-5, 22a-6 or 22a-7, chapter 440, 228 chapter 441, section 22a-69 or 22a-74, subsection (b) of section 22a-134p, 229 sections 22a-148 to 22a-150, inclusive, section 22a-153, as amended by 230 this act, 22a-154, as amended by this act, section 22a-157, as amended by 231 this act, section 22a-158, section 22a-162, 22a-171, 22a-174, 22a-175, 22a-232 177, 22a-178, 22a-181, 22a-183, 22a-184, 22a-190, 22a-208, 22a-208a, 22a-233 209, 22a-213, 22a-220, 22a-225, 22a-231, 22a-336, 22a-342, 22a-345, 22a-234 346, 22a-347, 22a-349a, 22a-358, 22a-359, 22a-361, 22a-362, 22a-365 to 22a-235 379, inclusive, 22a-401 to 22a-411, inclusive, 22a-416, 22a-417, 22a-424 to 236 22a-433, inclusive, 22a-447, 22a-449, 22a-450, 22a-451, 22a-454, 22a-458, 237 22a-461, 22a-462 or 22a-471, or any regulation, order or permit adopted 238 or issued thereunder by the Commissioner of Energy and 239 Environmental Protection shall be liable to the state for the reasonable 240 costs and expenses of the state in detecting, investigating, controlling 241 and abating such violation. Such person shall also be liable to the state 242 for the reasonable costs and expenses of the state in restoring the air, 243 waters, lands and other natural resources of the state, including plant, 244 wild animal and aquatic life to their former condition insofar as

245	practicable and reasonable, or, if restoration is not practicable or			
246	reasonable, for any damage, temporary or permanent, caused by such			
247	violation to the air, waters, lands or other natural resources of the state,			
248	including plant, wild animal and aquatic life and to the public trust			
249	therein. Institution of a suit to recover for such damage, costs and			
250	expenses shall not preclude the application of any other remedies.			
251	Sec. 8. Section 16a-101 of the general statutes is repealed and the			
252	following is substituted in lieu thereof ( <i>Effective October 1, 2021</i> ):			
253	As used in this chapter:			
254	(1) "Atomic energy" [ means all forms of energy released in the course			
255	of nuclear fission or nuclear transformation] has the same meaning as			
256	provided in the Atomic Energy Act, 42 USC 2014, as amended from time			
257	to time;			
258	(2) "By-product material" [means any radioactive materials, except			
259	special nuclear materials, yielded in or made radioactive by exposure to			
260	the radiation incident to the process of producing or utilizing special			
261	nuclear materials] has the same meaning as provided in the Atomic			
262	Energy Act, 42 USC 2014, as amended from time to time;			
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(3) "Production facility" [means (A) any equipment or device capable
of the production of special nuclear material in such quantity as to be of
significance to the common defense and security, or in such manner as
to affect the health and safety of the public; or (B) any important
component part especially designed for such equipment or device] has
the same meaning as provided in the Atomic Energy Act, 42 USC 2014,
as amended from time to time;

(4) "Special nuclear material" [means (A) plutonium and uranium
enriched in the isotope 233 or in the isotope 235, and any other material
which the Governor declares by order to be special nuclear material
after the United States Atomic Energy Commission has determined the
material to be such; or (B) any material artificially enriched by any of the
foregoing] has the same meaning as provided in the Atomic Energy Act,

## 276 <u>42 USC 2014, as amended from time to time;</u>

277 (5) "Utilization facility" [means (A) any equipment or device, except 278 an atomic weapon, capable of making use of special nuclear materials 279 in such quantity as to be of significance to the common defense and 280 security, or in such manner as to affect the health and safety of the 281 public, or peculiarly adapted for making use of atomic energy in such 282 quantity as to be of significance to the common defense and security, or 283 in such manner as to affect the health and safety of the public; or (B) any 284 important component part especially designed for such equipment or 285 device] has the same meaning as provided in the Atomic Energy Act, 42 286 USC 2014, as amended from time to time;

- 287 (6) "Radioactive material" has the same meaning as provided in the
  288 Atomic Energy Act, 42 USC 2014, as amended from time to time;
- 289 (7) "Source material" has the same meaning as provided in the Atomic
- 290 Energy Act, 42 USC 2014, as amended from time to time.

sections:					
Section 1	October 1, 2021	22a-151			
Sec. 2	October 1, 2021	22a-153			
Sec. 3	October 1, 2021	22a-154(a)			
Sec. 4	October 1, 2021	New section			
Sec. 5	October 1, 2021	22a-157			
Sec. 6	October 1, 2021	New section			
Sec. 7	October 1, 2021	22a-6a(a)			
Sec. 8	October 1, 2021	16a-101			

This act shall take effect as follows and shall amend the following

## Statement of Purpose:

To provide the state, through the Department of Energy and Environmental Protection, with authorization to seek greater oversight and responsibility from the Nuclear Regulatory Commission for certain radiation security concerning radioisotopes, uranium and thorium and quantities of special nuclear materials.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]