

## General Assembly

Substitute Bill No. 6478

January Session, 2021



## AN ACT CONCERNING WORKERS' COMPENSATION.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 31-308a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) In addition to the compensation benefits provided by section 31-4 308 for specific loss of a member or use of the function of a member of 5 the body, or any personal injury covered by this chapter, the 6 commissioner, after such payments provided by said section 31-308 have been paid for the period set forth in said section, may award 8 additional compensation benefits for such partial permanent disability 9 equal to seventy-five per cent of the difference between the wages 10 currently earned by an employee in a position comparable to the 11 position held by such injured employee prior to his injury, after such 12 wages have been reduced by any deduction for federal or state taxes, or 13 both, and for the federal Insurance Contributions Act in accordance with 14 section 31-310, and the weekly amount which such employee will 15 probably be able to earn thereafter, after such amount has been reduced 16 by any deduction for federal or state taxes, or both, and for the federal 17 Insurance Contributions Act in accordance with section 31-310, to be 18 determined by the commissioner based upon the nature and extent of 19 the injury, the training, education and experience of the employee, the

availability of work for persons with such physical condition and at the employee's age, but not more than one hundred per cent, raised to the next even dollar, of the average weekly earnings of production and related workers in manufacturing in the state, as determined in accordance with the provisions of section 31-309. If evidence of exact loss of earnings is not available, such loss may be computed from the proportionate loss of physical ability or earning power caused by the injury. The duration of such additional compensation shall be determined upon a similar basis by the commissioner, but in no event shall the duration of such additional compensation exceed the lesser of (1) [the duration of the employee's permanent partial disability benefits, or (2) five hundred twenty weeks] five times the duration of the employee's permanent partial disability benefits, or (2) seven hundred eighty weeks. The commissioner shall determine whether the employee's disability is substantial enough to allow for the award of such benefits past the original duration of the employee's permanent partial disability benefits. Additional benefits provided under this section shall be available only to employees who are willing and able to perform work in this state.

- (b) Notwithstanding the provisions of subsection (a) of this section, additional benefits provided under this section shall be available only when the nature of the injury and its effect on the earning capacity of an employee warrant additional compensation.
- Sec. 2. Section 31-290a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) No employer who is subject to the provisions of this chapter shall: [discharge,] (1) Discharge or cause to be discharged, or in any manner discipline or discriminate against any employee because the employee has filed a claim for workers' compensation benefits or otherwise exercised the rights afforded to him pursuant to the provisions of this chapter, or (2) deliberately misinform or otherwise deliberately dissuade an employee from filing a claim for workers' compensation benefits.

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(b) Any employee who is so discharged, disciplined or discriminated against or who has been deliberately misinformed or dissuaded from filing a claim for workers' compensation benefits may either: (1) Bring a civil action in the superior court for the judicial district where the employer has its principal office for the reinstatement of his previous job, payment of back wages and reestablishment of employee benefits to which he would have otherwise been entitled if he had not been discriminated against or discharged and any other damages caused by such discrimination or discharge. The court may also award punitive damages. Any employee who prevails in such a civil action shall be awarded reasonable attorney's fees and costs to be taxed by the court; or (2) file a complaint with the chairman of the Workers' Compensation Commission alleging violation of the provisions of subsection (a) of this section. Upon receipt of any such complaint, the chairman shall select a commissioner to hear the complaint, provided any commissioner who has previously rendered any decision concerning the claim shall be excluded. The hearing shall be held in the workers' compensation district where the employer has its principal office. After the hearing, the commissioner shall send each party a written copy of his decision. The commissioner may award the employee the reinstatement of his previous job, payment of back wages and reestablishment of employee benefits to which he otherwise would have been eligible if he had not been discriminated against or discharged. Any employee who prevails in such a complaint shall be awarded reasonable attorney's fees. Any party aggrieved by the decision of the commissioner may appeal the decision to the Appellate Court.

Sec. 3. (NEW) (Effective from passage) (a) For the purposes of adjudication of claims for payment of benefits under the provisions of chapter 568 of the general statutes, when there is a dispute regarding whether a request for medical and surgical aid or hospital and nursing services, including mechanical aids and prescription drugs, is reasonable or necessary, the employer or insurer shall file a notice of controversy. A copy of the notice of controversy shall be sent to the originator of the request. A health care provider, employee or other

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- interested party may request a hearing regarding payment of medical and related services for determination of any such dispute.
  - (b) Payment of a medical bill by an employer or insurer shall not be considered an admission by the employer or the insurer as to the reasonableness of subsequent medical bills. The provisions of this section shall not affect the applicability of any notice provision of section 31-294c of the general statutes.
- 94 Sec. 4. (NEW) (Effective from passage) (a) For the purpose of 95 adjudication of claims for payment of benefits under the provisions of 96 chapter 568 of the general statutes, an employee who died or was unable 97 to work as a result of contracting COVID-19, or due to symptoms that 98 were later diagnosed as COVID-19, at any time during (1) the public 99 health and civil preparedness emergencies declared by the Governor on 100 March 10, 2020, or any extension of such declarations, or (2) any new 101 public health and civil preparedness emergencies declared by the 102 Governor as a result of a COVID-19 outbreak in this state, shall be 103 presumed to have contracted COVID-19 as an occupational disease 104 arising out of and in the course of employment, provided (A) the 105 contraction of COVID-19 by such employee is confirmed by a positive 106 laboratory test or, if a laboratory test was not available for the employee, 107 as diagnosed and documented by the employee's licensed physician, 108 licensed physician assistant or licensed advanced practice registered 109 nurse, based on the employee's symptoms, and (B) a copy of the positive 110 laboratory test or the written documentation of the physician's, 111 physician assistant's or advanced practice registered nurse's diagnosis 112 is provided to the employer or insurer. For the purposes of this section, "COVID-19" means the respiratory disease designated by the World 113 114 Health Organization on February 11, 2020, as coronavirus 2019, and any 115 related mutation thereof recognized by the World Health Organization 116 as a communicable respiratory disease.
  - (b) The provisions of subsection (a) of this section shall not apply to an employee who, during the fourteen consecutive days immediately preceding the date the employee died or was unable to work due to

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- contracting COVID-19 or due to symptoms that were later diagnosed as COVID-19: (1) Was employed in a capacity where he or she worked solely from home and did not have physical interaction with other employees, or (2) was the recipient of an individualized written offer or directive from his or her employer to work solely from home but otherwise chose to work at a work site of the employer.
  - (c) Notwithstanding the definition of "occupational disease" under section 31-396 of the general statutes, COVID-19 shall be considered an occupational disease for any employee who was diagnosed with COVID-19 in accordance with subsection (a) of this section.
  - (d) The presumption under subsection (a) of this section shall only be rebutted if the employer or insurer clearly demonstrates by a preponderance of the evidence that the employment of the individual was not a direct cause of the occupational disease. The employer or the insurer, within ten days of filing a notice to contest an employee's rights to compensation benefits pursuant to section 31-294c of the general statutes, shall provide evidence to rebut the presumption under subsection (a) of this section. If a compensation commissioner finds that such presumption has been rebutted, such commissioner shall decide the claim on its merits, in accordance with established practices of causation. For purposes of this section, an employee's preexisting condition shall have no bearing on the merits of a claim, both with regard to approving a claim and continuing benefits once benefits have been awarded. The reapportionment of the levels of the burden of proofs between the parties is a procedural change intended to apply to all existing and future COVID-19 claims.
    - (e) An employee who has contracted COVID-19 but who is not entitled to the presumption under subsection (a) of this section shall not be precluded from making a claim as provided in chapter 568 of the general statutes.
- (f) Beginning on July 1, 2021, and ending on January 1, 2023, the Workers' Compensation Commission shall provide a detailed report on

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the first business day of each month on COVID-19 workers' 152 153 compensation claims and shall provide such reports to the joint 154 standing committees of the General Assembly having cognizance of 155 matters relating to labor and insurance. Such monthly reports shall 156 contain: (1) The number of total COVID-19 workers' compensation 157 claims filed since May 10, 2020; (2) the number of record-only claims filed by hospitals, nursing homes, municipalities and other employers, 158 159 listed by employer name; (3) the number of COVID-19 workers' 160 compensation cases filed by state employees in each agency; (4) the 161 number of such claims contested by each individual employer, 162 including state agencies, third-party administrators and insurers, by 163 client; (5) the reasons cited by each employer, including state agencies, third-party administrators and insurers, by client, for contesting such 164 165 claims; (6) the number of claims that have received a hearing by the 166 Workers' Compensation Commission; (7) the number of: (A) Rulings by 167 the Workers' Compensation Commission regarding such claims that 168 have been appealed, (B) approved voluntary agreements, (C) findings 169 and awards, (D) findings and dismissals, (E) petitions for review, and 170 (F) stipulations; (8) the average time it took to schedule an initial hearing 171 once it has been requested; and (9) the average time it took to adjudicate 172 contested COVID-19 workers' compensation claims. Employers, 173 including state agencies, third-party administrators and insurers shall 174 comply with all requests from the Workers' Compensation Commission 175 for information required to compile the reports.

- Sec. 5. Subsection (a) of section 31-306 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) Compensation shall be paid to dependents on account of death resulting from an accident arising out of and in the course of employment or from an occupational disease as follows:
  - (1) Four thousand dollars shall be paid for burial expenses in any case in which the employee died on or after October 1, 1988, and before the effective date of this section, and twenty thousand dollars shall be paid

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for burial expenses in any case in which the employee died on or after the effective date of this section. On January 1, 2022, and not later than each January first thereafter, the compensation for burial benefits shall be adjusted by the percentage increase between the last complete calendar year and the previous calendar year in the consumer price index for urban wage earners and clerical workers in the northeast, with no seasonal adjustment, as calculated by the United States Department of Labor's Bureau of Labor Statistics. If there is no one wholly or partially dependent upon the deceased employee, the burial expenses [of four thousand dollars] shall be paid to the person who assumes the responsibility of paying the funeral expenses.

(2) Twenty thousand dollars shall be paid for burial expenses in any case in which an employee died due to contracting COVID-19 during (A) the public health and civil preparedness emergencies declared by the Governor on March 10, 2020, or any extension of such declarations, or (B) any new public health and civil preparedness emergencies declared by the Governor as a result of a COVID-19 outbreak in this state. For the purposes of this subdivision, "COVID-19" means the respiratory disease designated by the World Health Organization on February 11, 2020, as coronavirus 2019, and any related mutation thereof recognized by the World Health Organization as a communicable respiratory disease.

[(2)] (3) To those wholly dependent upon the deceased employee at the date of the deceased employee's injury, a weekly compensation equal to seventy-five per cent of the average weekly earnings of the deceased calculated pursuant to section 31-310, after such earnings have been reduced by any deduction for federal or state taxes, or both, and for the federal Insurance Contributions Act made from such employee's total wages received during the period of calculation of the employee's average weekly wage pursuant to said section 31-310, as of the date of the injury but not more than the maximum weekly compensation rate set forth in section 31-309 for the year in which the injury occurred or less than twenty dollars weekly. (A) The weekly compensation rate of

218 each dependent entitled to receive compensation under this section as a 219 result of death arising from a compensable injury occurring on or after 220 October 1, 1977, shall be adjusted annually as provided in this 221 subdivision as of the following October first, and each subsequent 222 October first, to provide the dependent with a cost-of-living adjustment 223 in the dependent's weekly compensation rate as determined as of the 224 date of the injury under section 31-309. If the maximum weekly 225 compensation rate, as determined under the provisions of said section 226 31-309, to be effective as of any October first following the date of the 227 injury, is greater than the maximum weekly compensation rate 228 prevailing at the date of the injury, the weekly compensation rate which 229 the injured employee was entitled to receive at the date of the injury or 230 October 1, 1990, whichever is later, shall be increased by the percentage 231 of the increase in the maximum weekly compensation rate required by 232 the provisions of said section 31-309 from the date of the injury or 233 October 1, 1990, whichever is later, to such October first. The cost-of-234 living increases provided under this subdivision shall be paid by the 235 employer without any order or award from the commissioner. The 236 adjustments shall apply to each payment made in the next succeeding 237 twelve-month period commencing with the October first next 238 succeeding the date of the injury. With respect to any dependent 239 receiving benefits on October 1, 1997, with respect to any injury 240 occurring on or after July 1, 1993, and before October 1, 1997, such 241 benefit shall be recalculated to October 1, 1997, as if such benefits had 242 been subject to recalculation annually under this subparagraph. The 243 difference between the amount of any benefits that would have been 244 paid to such dependent if such benefits had been subject to such 245 recalculation and the actual amount of benefits paid during the period 246 between such injury and such recalculation shall be paid to the 247 dependent not later than December 1, 1997, in a lump-sum payment. 248 The employer or its insurer shall be reimbursed by the Second Injury 249 Fund, as provided in section 31-354, for adjustments, including lump-250 sum payments, payable under this subparagraph for deaths from 251 compensable injuries occurring on or after July 1, 1993, and before 252 October 1, 1997, upon presentation of any vouchers and information

that the Treasurer shall require. No claim for payment of retroactive benefits may be made to the Second Injury Fund more than two years after the date on which the employer or its insurer paid such benefits in accordance with this subparagraph. (B) The weekly compensation rate of each dependent entitled to receive compensation under this section as a result of death arising from a compensable injury occurring on or before September 30, 1977, shall be adjusted as of October 1, 1977, and October 1, 1980, and thereafter, as provided in this subdivision to provide the dependent with partial cost-of-living adjustments in the dependent's weekly compensation rate. As of October 1, 1977, the weekly compensation rate paid prior to October 1, 1977, to the dependent shall be increased by twenty-five per cent. The partial costof-living adjustment provided under this subdivision shall be paid by the employer without any order or award from the commissioner. In addition, on each October first, the weekly compensation rate of each dependent as of October 1, 1990, shall be increased by the percentage of the increase in the maximum compensation rate over the maximum compensation rate of October 1, 1990, as determined under the provisions of section 31-309 existing on October 1, 1977. The cost of the adjustments shall be paid by the employer or its insurance carrier who shall be reimbursed for such cost from the Second Injury Fund as provided in section 31-354 upon presentation of any vouchers and information that the Treasurer shall require. No claim for payment of retroactive benefits may be made to the Second Injury Fund more than two years after the date on which the employer or its insurance carrier paid such benefits in accordance with this subparagraph.

[(3)] (4) If the surviving spouse is the sole presumptive dependent, compensation shall be paid until death or remarriage.

[(4)] (5) If there is a presumptive dependent spouse surviving and also one or more presumptive dependent children, all of which children are either children of the surviving spouse or are living with the surviving spouse, the entire compensation shall be paid to the surviving spouse in the same manner and for the same period as if the surviving

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spouse were the sole dependent. If, however, any of the presumptive dependent children are neither children of the surviving spouse nor living with the surviving spouse, the compensation shall be divided into as many parts as there are presumptive dependents. The shares of any children having a presumptive dependent parent shall be added to the share of the parent and shall be paid to the parent. The share of any dependent child not having a surviving dependent parent shall be paid to the father or mother of the child with whom the child may be living, or to the legal guardian of the child, or to any other person, for the benefit of the child, as the commissioner may direct.

[(5)] (6) If the compensation being paid to the surviving presumptive dependent spouse terminates for any reason, or if there is no surviving presumptive dependent spouse at the time of the death of the employee, but there is at either time one or more presumptive dependent children, the compensation shall be paid to the children as a class, each child sharing equally with the others. Each child shall receive compensation until the child reaches the age of eighteen or dies before reaching age eighteen, provided the child shall continue to receive compensation up to the attainment of the age of twenty-two if unmarried and a full-time student, except any child who has attained the age of twenty-two while a full-time student but has not completed the requirements for, or received, a degree from a postsecondary educational institution shall be deemed not to have attained age twenty-two until the first day of the first month following the end of the quarter or semester in which the child is enrolled at the time, or if the child is not enrolled in a quarter or semester system, until the first day of the first month following the completion of the course in which the child is enrolled or until the first day of the third month beginning after such time, whichever occurs first. When a child's participation ceases, such child's share shall be divided among the remaining eligible dependent children, provided if any child, when the child reaches the age of eighteen years, is physically or mentally incapacitated from earning, the child's right to compensation shall not terminate but shall continue for the full period of incapacity.

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[(6)] (7) In all cases where there are no presumptive dependents, but where there are one or more persons wholly dependent in fact, the compensation in case of death shall be divided according to the relative degree of their dependence. Compensation payable under this subdivision shall be paid for not more than three hundred and twelve weeks from the date of the death of the employee. The compensation, if paid to those wholly dependent in fact, shall be paid at the full compensation rate. The compensation, if paid to those partially dependent in fact upon the deceased employee as of the date of the injury, shall not, in total, be more than the full compensation rate nor less than twenty dollars weekly, nor, if the average weekly sum contributed by the deceased at the date of the injury to those partially dependent in fact is more than twenty dollars weekly, not more than the sum so contributed.

[(7)] (8) When the sole presumptive dependents are, at the time of the injury, nonresident aliens and the deceased has in this state some person or persons who are dependent in fact, the commissioner may in the commissioner's discretion equitably apportion the sums payable as compensation to the dependents.

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	31-308a
Sec. 2	from passage	31-290a
Sec. 3	from passage	New section
Sec. 4	from passage	New section
Sec. 5	from passage	31-306(a)

LAB Joint Favorable Subst.

**APP** Joint Favorable