

General Assembly

Raised Bill No. 6374

January Session, 2021

LCO No. 2616



Referred to Committee on HIGHER EDUCATION AND EMPLOYMENT ADVANCEMENT

Introduced by: (HED)

AN ACT CONCERNING SEXUAL MISCONDUCT ON COLLEGE CAMPUSES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsections (a) and (b) of section 10a-55m of the general
- 2 statutes are repealed and the following is substituted in lieu thereof
- 3 (Effective July 1, 2021):
- 4 (a) For purposes of this section, [and] sections 10a-55n to 10a-55q, inclusive, and sections 2 and 3 of this act:
- 6 (1) "Affirmative consent" means an active, clear and voluntary 7 agreement by a person to engage in sexual activity with another person;
- 8 (2) "Awareness programming" means institutional action designed to 9 inform the campus community of the affirmative consent standard used
- 10 pursuant to subdivision (1) of subsection (b) of this section, and
- 11 communicate the prevalence of sexual assaults, stalking and intimate
- 12 partner violence, including the nature and number of cases of sexual
- 13 assault, stalking and intimate partner violence reported at or disclosed

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- 14 to each institution of higher education in the preceding three calendar
- 15 years, including, but not limited to, poster and flyer campaigns,
- 16 electronic communications, films, guest speakers, symposia,
- 17 conferences, seminars or panel discussions;

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- 18 (3) "Bystander intervention" means the act of challenging the social 19 norms that support, condone or permit sexual assault, stalking and 20 intimate partner violence;
- 21 (4) "Institution of higher education" means an institution of higher 22 education, as defined in section 10a-55, and a for-profit institution of 23 higher education licensed to operate in this state, but shall not include 24 Charter Oak State College for purposes of subsections (c) and (f) of this 25 section and sections 10a-55n to 10a-55p, inclusive;
 - (5) "Intimate partner violence" means any physical or sexual harm against an individual by a current or former spouse of or person in a dating relationship with such individual that results from any action by such spouse or such person that may be classified as a sexual assault under section 53a-70b of the general statutes, revision of 1958, revised to January 1, 2019, or section 53a-70, 53a-70a, 53a-71, 53a-72a, 53a-72b or 53a-73a, stalking under section 53a-181c, 53a-181d or 53a-181e, or family violence as designated under section 46b-38h;
 - (6) "Primary prevention programming" means institutional action and strategies intended to prevent sexual assault, stalking and intimate partner violence before it occurs by means of changing social norms and other approaches, including, but not limited to, poster and flyer campaigns, electronic communications, films, guest speakers, symposia, conferences, seminars or panel discussions;
- 40 (7) "Sexual assault" means a sexual assault under section 53a-70, 53a-41 70a, 53a-71, 53a-72a, 53a-72b or 53a-73a;
- 42 (8) "Stalking" means stalking under section 53a-181c, 53a-181d or 53a-43 181e; and

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44 (9) "Uniform campus crime report" means a campus crime report 45 prepared by an institution of higher education pursuant to section 10a-46 55a.

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- (b) Each institution of higher education shall adopt and disclose in such institution's annual uniform campus crime report one or more policies regarding sexual assault, stalking and intimate partner violence. Such policy or policies shall include provisions for:
- (1) Informing students and employees that, in the context of an alleged violation of the policy or policies regarding sexual assault and intimate partner violence, (A) affirmative consent is the standard used in determining whether consent to engage in sexual activity was given by all persons who engaged in the sexual activity, (B) affirmative consent may be revoked at any time during the sexual activity by any person engaged in the sexual activity, (C) it is the responsibility of each person to ensure that he or she has the affirmative consent of all persons engaged in the sexual activity to engage in the sexual activity and that the affirmative consent is sustained throughout the sexual activity, (D) it shall not be a valid excuse to an alleged lack of affirmative consent that the student or employee responding to the alleged violation believed that the student or employee reporting or disclosing the alleged violation consented to the sexual activity (i) because the responding student or employee was intoxicated or reckless or failed to take reasonable steps to ascertain whether the student or employee reporting or disclosing the alleged violation affirmatively consented, or (ii) if the responding student or employee knew or should have known that the student or employee reporting or disclosing the alleged violation was unable to consent because such student or employee was unconscious, asleep, unable to communicate due to a mental or physical condition, or incapacitated due to the influence of drugs, alcohol or medication, and (E) the existence of a past or current dating or sexual relationship between the student or employee reporting or disclosing the alleged violation and the responding student or employee, in and of itself, shall not be determinative of a finding of affirmative consent;

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(2) Detailing the procedures that students and employees of the institution who report or disclose being the victim of sexual assault, stalking or intimate partner violence may follow after the commission of such assault, stalking or violence, regardless of where such incidences occurred, including persons or agencies to contact and information regarding the importance of preserving physical evidence of such assault, stalking or violence;

- (3) Providing students and employees of the institution who report or disclose being the victim of sexual assault, stalking or intimate partner violence both concise, written contact information for and, if requested, professional assistance in accessing and utilizing campus, local advocacy, counseling, health and mental health services, and concise information, written in plain language, concerning the rights of such students and employees to (A) notify law enforcement of such assault, stalking or violence and receive assistance from campus authorities in making any such notification, and (B) obtain a protective order, apply for a temporary restraining order or seek enforcement of an existing protective or restraining order, including, but not limited to, orders issued pursuant to section 46b-15, 46b-38c, 53a-40e, 54-1k, 54-82q or 54-82r, against the perpetrator of such assault, stalking or violence;
- (4) Notifying such students and employees of any reasonably available options for and available assistance from such institution in changing academic, living, campus transportation or working situations in response to [such] <u>sexual</u> assault, stalking or <u>intimate partner</u> violence;
- (5) Honoring any lawful protective or temporary restraining orders, including, but not limited to, orders issued pursuant to section 46b-15, 46b-38c, 53a-40e, 54-1k, 54-82q or 54-82r;
- (6) Disclosing a summary of such institution's student investigation and disciplinary procedures, including clear statements advising that (A) a student or employee who reports or discloses being a victim of [such] sexual assault, stalking or intimate partner violence shall have the

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opportunity to request that an investigation begin promptly, (B) the investigation and any disciplinary proceedings shall be conducted by an official trained annually in issues relating to sexual assault, stalking and intimate partner violence and shall use the preponderance of the evidence standard in making a determination concerning the alleged assault, stalking or violence, (C) both the student or employee who reports or discloses the alleged assault, stalking or violence and the student responding to such report or disclosure (i) are entitled to be accompanied to any meeting or proceeding relating to the allegation of such assault, stalking or violence by an advisor or support person of their choice, provided the involvement of such advisor or support person does not result in the postponement or delay of such meeting as scheduled, and (ii) shall have the opportunity to present evidence and witnesses on their behalf during any disciplinary proceeding, (D) both the student or employee reporting or disclosing the alleged assault stalking or violence and such responding student are entitled to be informed in writing of the results of any disciplinary proceeding not later than one business day after the conclusion of such proceeding, (E) the institution of higher education shall not disclose the identity of any party to an investigation or disciplinary proceeding, except as necessary to carry out the investigation or disciplinary proceeding or as permitted under state or federal law, [and] (F) a standard of affirmative consent is used in determining whether consent to engage in sexual activity was given by all persons who engaged in the sexual activity, and (G) a student or employee who reports or discloses the alleged assault, stalking or violence shall not be subject to disciplinary action for violation of a policy of the institution of higher education prohibiting the use of drugs or alcohol if (i) the report or disclosure was made in good faith, and (ii) the violation of such policy did not place the health or safety of another person at risk;

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(7) Disclosing a summary of such institution's employee investigation and disciplinary procedures, including clear statements advising that a standard of affirmative consent is used in determining whether consent to engage in sexual activity was given by all persons who engaged in

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- the sexual activity; and
- 144 (8) Disclosing the range of sanctions that may be imposed following
- 145 the implementation of such institution's student and employee
- disciplinary procedures in response to such assault, stalking or violence.
- 147 Sec. 2. (NEW) (*Effective July 1, 2021*) (a) There is established a Council
- on Sexual Misconduct Climate Surveys, which shall be part of the
- 149 Legislative Department.
- (b) The council shall consist of the following members:
- 151 (1) The cochairpersons of the joint standing committee of the General
- 152 Assembly having cognizance of matters relating to higher education
- and employment advancement;
- 154 (2) One appointed by the speaker of the House of Representatives,
- who has expertise in the development and design of sexual misconduct
- 156 climate surveys;
- 157 (3) One appointed by the president pro tempore of the Senate, who
- shall be a student enrolled in a public institution of higher education in
- 159 the state;
- 160 (4) One appointed by the majority leader of the House of
- 161 Representatives, who has expertise in statistics, data analytics or
- 162 econometrics related to higher education surveys;
- 163 (5) One appointed by the majority leader of the Senate, who shall be
- a student enrolled in an independent institution of higher education in
- 165 the state;
- 166 (6) One appointed by the minority leader of the House of
- 167 Representatives, who shall be a representative of the Victim Rights
- 168 Center of Connecticut;
- 169 (7) One appointed by the minority leader of the Senate, who shall be
- a Title IX coordinator at an institution of higher education in the state;

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- 171 (8) The Commissioner of Public Health, or the commissioner's 172 designee;
- 173 (9) The president of The University of Connecticut, or the president's designee;
- (10) A representative of the Connecticut State University System, whoshall be appointed by the Board of Regents for Higher Education;
- 177 (11) A representative of the regional community-technical college 178 system, who shall be appointed by the Board of Regents for Higher 179 Education;
- 180 (12) A representative of the independent institutions of higher 181 education in the state, who shall be appointed by the Connecticut 182 Conference of Independent Colleges;
- 183 (13) Three representatives of victims of sexual assault or intimate 184 partner violence, who shall be appointed by the Connecticut Alliance to 185 End Sexual Violence, one of whom shall represent such victims in rural 186 communities and one of whom shall represent such victims in urban 187 communities;
- 188 (14) A representative of victims of intimate partner violence, who 189 shall be appointed by the Connecticut Coalition Against Domestic 190 Violence;
- (15) A representative of lesbian, gay, bisexual, transgender and queer
 persons, who shall be appointed by True Colors, Inc.; and
- 193 (16) A person appointed by the Every Voice Coalition.
- (c) Any member of the council appointed under subsection (b) of thissection may be a member of the General Assembly.
- (d) All initial appointments to the council shall be made not later than
 sixty days after the effective date of this section and shall terminate on
 June 30, 2026, regardless of when the initial appointment was made.

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199 Any member of the council may serve more than one term.

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- (e) The speaker of the House of Representatives and the president pro tempore of the Senate shall select the chairperson of the council from among the members of the council. Such chairperson shall schedule the first meeting of the council, which shall be held not later than sixty days after the effective date of this section.
 - (f) The administrative staff of the joint standing committee of the General Assembly having cognizance of matters relating to higher education shall serve as administrative staff of the council.
 - (g) Appointed members of the council shall serve for four-year terms, which shall commence on the date of appointment, except as provided in subsection (d) of this section. Members shall continue to serve until their successors are appointed.
- 212 (h) Any vacancy shall be filled by the appointing authority not later 213 than thirty days after the vacancy occurs. Any vacancy occurring other 214 than by expiration of term shall be filled for the balance of the unexpired 215 term.
 - (i) A majority of the council shall constitute a quorum for the transaction of any business.
- (j) The members of the council shall serve without compensation, but shall, within the limits of available funds, be reimbursed for expenses necessarily incurred in the performance of their duties.
 - (k) The council shall have the following powers and duties: (1) Identify and approve one or more sexual misconduct climate surveys developed by an institution of higher education or a national association for use by institutions of higher education for the purpose of assessing the climate on college campuses related to sexual assault, stalking and intimate partner violence, which selected surveys shall yield results that may be compared to each other and may include, but not be limited to, questions regarding (A) student awareness of institutional policies and

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procedures related to sexual assault, stalking and intimate partner violence, (B) if a student reported sexual assault, stalking or violence to an institution of higher education or law enforcement, the response to and results of such report, the facts surrounding such assault, stalking or violence and the demographic information of the victim, and (C) student perceptions of campus safety; (2) recommend guidelines for the implementation of such surveys, which shall include, but need not be limited to, procedures for (A) achieving a high rate of response to such surveys to ensure statistically accurate survey results, (B) protecting the anonymity of respondents to such surveys, and (C) receiving responses to such surveys from as broad and diverse a segment of the student population as possible; (3) not later than six months after receiving the results of such surveys from each institution of higher education pursuant to subsection (c) of section 3 of this act, recommend best practices to such institutions in addressing such results; (4) obtain from any executive department, board, commission or other agency of the state such assistance and data as necessary and available to carry out the purposes of this section; (5) accept any gift, donation or bequest for the purpose of performing the duties described in this section; and (6) perform such other acts as may be necessary and appropriate to carry out the duties described in this section.

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(l) The council shall meet as often as deemed necessary by the chairperson or a majority of the council. Any appointed member who fails to attend three consecutive meetings or who fails to attend fifty per cent of all meetings held during any calendar year shall be deemed to have resigned from the council.

(m) Not later than January 1, 2022, and every two years thereafter, the council shall submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to higher education and to each institution of higher education in the state on the sexual misconduct climate surveys approved by the council which shall include, but need not be limited to, (1) a copy of each approved sexual misconduct climate survey; and (2) recommended guidelines for the

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implementation of such surveys.

Sec. 3. (NEW) (Effective July 1, 2021) (a) On or before March 1, 2023, and every two years thereafter, each institution of higher education in the state shall select one of the sexual misconduct climate surveys approved by the Council on Sexual Misconduct Climate Surveys, pursuant to section 2 of this act, and distribute such survey to each enrolled student in accordance with the guidelines recommended by said council. Any institution may append to the sexual misconduct climate survey additional institution or campus-specific questions, provided such additional questions, if any, (1) do not require the disclosure of personal identifying information, or (2) are not unnecessarily traumatizing to victims of sexual assault, stalking or violence.

- (b) Each institution of higher education shall distribute with the sexual misconduct climate survey a statement that (1) the anonymity of survey respondents shall be protected, (2) students should not disclose personal identifying information with their survey responses, and (3) no survey responses may be used as a basis of investigation, disciplinary action or legal proceeding.
- (c) Not later than six months after the distribution of the sexual misconduct climate survey pursuant to subsection (a) of this section, and every two years thereafter, each institution of higher education in the state shall (1) submit a report, in accordance with the provisions of section 11-4a of the general statutes, to the joint standing committee of the General Assembly having cognizance of matters relating to higher education and to the Council on Sexual Misconduct Climate Surveys on the summary results for each question of the sexual misconduct climate survey, and (2) post on its Internet web site the campus-level results of the sexual misconduct climate survey, its uniform campus crime report prepared pursuant to section 10a-55a of the general statutes and an Internet link to the summary results of such survey reported to the joint standing committee of the General Assembly having cognizance of matters relating to higher education.

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This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2021	10a-55m(a) and (b)
Sec. 2	July 1, 2021	New section
Sec. 3	July 1, 2021	New section

Statement of Purpose:

To (1) protect students who report being a victim or witness of sexual assault, stalking or violence from disciplinary action by an institution of higher education, and (2) establish a Council on Sexual Misconduct Climate Survey to approve sexual misconduct climate surveys for use by institutions of higher education in the state.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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