

General Assembly

February Session, 2024

Substitute Bill No. 5506



AN ACT CONCERNING FAMILIES WITH SERVICE NEEDS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (3) of section 46b-120 of the 2024 supplement
- 2 to the general statutes is repealed and the following is substituted in lieu
- 3 thereof (*Effective October 1, 2024*):
- 4 (3) "Family with service needs" means a family that includes a child
- 5 who is at least seven years of age and is under eighteen years of age who
- 6 [, according to a petition lawfully filed on or before June 30, 2020,] (A)
- 7 has without just cause run away from the parental home or other
- 8 properly authorized and lawful place of abode, (B) is beyond the control
- 9 of the child's parent, parents, guardian or other custodian, (C) has
- 10 engaged in indecent or immoral conduct, [or] (D) is a truant or habitual
- 11 truant or who, while in school, has been continuously and overtly
- 12 <u>defiant of school rules and regulations, or (E)</u> is thirteen years of age or
- 13 older and has engaged in sexual intercourse with another person and
- such other person is thirteen years of age or older and not more than
- 15 two years older or younger than such child;
- Sec. 2. (NEW) (Effective October 1, 2024) (a) Any parent or guardian
- 17 who believes that the acts or omissions of such parent or guardian's
- 18 child are such that the child is from a family with service needs, as
- 19 defined in section 46b-120 of the general statutes, as amended by this
- 20 act, may file a written complaint setting forth those facts with the

LCO 1 of 12

21 Superior Court that has venue over the matter.

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(b) The court shall refer a complaint filed under subsection (a) of this section to a probation officer, who shall promptly determine whether it appears that the alleged facts, if true, would be sufficient to meet the definition of a family with service needs. A complaint alleging that a child is a truant or habitual truant shall not be determined to be insufficient to meet the definition of a family with service needs solely because it was filed during the months of April, May or June. If such probation officer so determines, the probation officer shall, after an initial assessment, promptly refer the child and the child's family to a youth services bureau, established pursuant to section 10-19m of the general statutes, or to a family support center established pursuant to section 5 of this act, for services for a period of at least ninety days. If the child and the child's family are referred to a youth services bureau or to a family support center and the person in charge of such program determines that the child and the child's family can no longer benefit from its services after an initial ninety-day period of such services, the person in charge of such program shall inform the probation officer, who shall, after an appropriate assessment, either refer the child and the child's family to a youth services bureau or family support center for additional services or determine whether or not to file a petition with the court under subsection (c) of this section. If the child and the child's family are referred to a youth services bureau or family support center and the person in charge of the youth services bureau or family support center determines that the child and the child's family can no longer benefit from its services, the person in charge of the youth services bureau or family support center shall inform the probation officer, who may file a petition with the court in the manner prescribed in subsection (c) of this section. The probation officer shall inform the complainant in writing of the probation officer's action under this subsection. If it appears that the allegations are not true, or that the child's family does not meet the definition of a family with service needs, the probation officer shall inform the complainant in writing of such finding.

(c) A petition alleging that a child is from a family with service needs

LCO 2 of 12

shall be verified and filed with the Superior Court which has venue over the matter. The petition shall set forth plainly: (1) The facts which bring the child within the jurisdiction of the court; (2) the name, date of birth, sex and residence of the child; (3) the name and residence of the child's parent or parents, guardian or other person having control of the child; and (4) a prayer for appropriate action by the court in conformity with the provisions of this section.

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(d) When a petition is filed under subsection (c) of this section, the court may issue a summons to the child and the child's parents, guardian or other person having control of the child to appear in court at a specified time and place. The summons shall be signed by a judge or by the clerk or assistant clerk of the court, and a copy of the petition shall be attached thereto. Whenever it appears to the judge that orders addressed to an adult, as set forth in section 46b-121 of the general statutes, are necessary for the welfare of such child, a similar summons shall be issued and served upon such adult if he or she is not already in court. Service of summons shall be made in accordance with section 46b-128 of the general statutes, as amended by this act. The court may punish for contempt, as provided in section 46b-121 of the general statutes, any parent, guardian or other person so summoned who fails to appear in court at the time and place so specified. If a petition is filed under subsection (c) of this section alleging that a child is from a family with service needs because a child is a truant or habitual truant, the court may not dismiss such petition solely because it was filed during the months of April, May or June.

(e) When a petition is filed under subsection (c) of this section alleging that a child is from a family with service needs because such child has been habitually truant, the court shall order that the local or regional board of education for the town in which the child resides, or the private school in the case of a child enrolled in a private school, shall cause an educational evaluation of such child to be performed if no such evaluation has been performed within the one-year period preceding the date of the filing of the petition.

LCO 3 of 12

(f) If it appears from the allegations of a petition or other sworn affirmations that there is: (1) A strong probability that the child may do something that results in self-injury prior to court disposition; (2) a strong probability that the child will run away prior to the hearing; or (3) a need to hold the child for another jurisdiction, a judge may vest temporary custody of such child in some suitable person or agency. No nondelinquent juvenile runaway from another state may be held in a state-operated detention home in accordance with the provisions of section 46b-151h of the general statutes, the Interstate Compact for Juveniles. A hearing on temporary custody shall be held not later than ten days after the date on which a judge signs an order of temporary custody. Following such hearing, the judge may order that the child's temporary custody continue to be vested in some suitable person or agency. Any expenses of temporary custody shall be paid in the same manner as provided in subsection (b) of section 46b-129 of the general statutes.

(g) If a petition is filed under subsection (c) of this section and it appears that the interests of the child or the family may be best served, prior to adjudication, by a referral to community-based or other services, the judge may permit the matter to be continued for a reasonable period of time not to exceed six months, which time period may be extended by an additional three months for cause. If it appears at the conclusion of the continuance that the matter has been satisfactorily resolved, the judge may dismiss the petition.

(h) If the court finds, based on clear and convincing evidence, that a child is from a family with service needs, the court may, in addition to issuing any orders under section 46b-121 of the general statutes: (1) Refer the child to the Department of Children and Families for any voluntary services provided by the department or, if the child is from a family with service needs solely as a result of a finding that the child is a truant or habitual truant, to the authorities of the local or regional school district or private school for services provided by such school district or such school, which services may include summer school, or to community agencies providing child and family services; (2) order

LCO **4** of 12

the child to remain in the child's own home or in the custody of a relative or any other suitable person (A) subject to the supervision of a probation officer; or (B) in the case of a child who is from a family with service needs solely as a result of a finding that the child is a truant or habitual truant, subject to the supervision of a probation officer and the authorities of the local or regional school district or private school; (3) if the child is from a family with service needs as a result of the child engaging in sexual intercourse with another person and such other person is thirteen years of age or older and not more than two years older or younger than such child, (A) refer the child to a youth service bureau or other appropriate service agency for participation in a program such as a teen pregnancy program or a sexually transmitted disease program, and (B) require such child to perform community service such as service in a hospital, an AIDS prevention program or an obstetrical and gynecological program; or (4) upon a finding that there is no less restrictive alternative, commit the child to the care and custody of the Commissioner of Children and Families for an indefinite period not to exceed eighteen months. The child shall be entitled to representation by counsel and an evidentiary hearing. If the court issues any order which regulates future conduct of the child, parent or guardian, the child, parent or guardian shall receive adequate and fair warning of the consequences of violation of the order at the time it is issued, and such warning shall be provided to the child, parent or guardian, to the child's attorney and to the child's legal guardian in writing and shall be reflected in the court record and proceedings.

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(i) At any time during the period of supervision, after hearing and for good cause shown, the court may modify or enlarge the conditions, whether originally imposed by the court under this section or otherwise, as deemed appropriate by the court. The court shall cause a copy of any such orders to be delivered to the child and to such child's parent or guardian and probation officer.

(j) (1) The Commissioner of Children and Families may file a motion for an extension of a commitment under this section on the grounds that an extension would be in the best interest of the child. The court shall

LCO 5 of 12

give notice to the child and the child's parent or guardian at least fourteen days prior to the hearing upon such motion. The court may, after hearing and upon finding that such extension is in the best interest of the child and that there is no suitable less restrictive alternative, continue the commitment for an additional indefinite period of not more than eighteen months. (2) The Commissioner of Children and Families may at any time file a motion to discharge a child committed under this section, and any child committed to the commissioner under this section, or the parent or guardian of such child, may at any time but not more often than once every six months file a motion to revoke such commitment. The court shall notify the child, the child's parent or guardian and the commissioner of any motion filed under this subsection, and of the time when a hearing on such motion will be held. Any order of the court made under this subsection shall be deemed a final order for purposes of appeal, except that no bond shall be required and no costs shall be taxed on such appeal. (3) Not later than twelve months after a child is committed to the Commissioner of Children and Families in accordance with subdivision (4) of subsection (h) of this section or section 3 of this act, the court shall hold a permanency hearing in accordance with subsection (k) of this section. After the initial permanency hearing, subsequent permanency hearings shall be held at least once every twelve months while the child remains committed to the Commissioner of Children and Families.

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(k) At least sixty days prior to each permanency hearing required under subsection (j) of this section, the Commissioner of Children and Families shall file a permanency plan with the court. At each permanency hearing, the court shall review and approve a permanency plan that is in the best interests of the child and takes into consideration the child's need for permanency. Such permanency plan may include the goal of: (1) Revocation of commitment and subsequent placement of the child with the parent or guardian, (2) transfer of guardianship, (3) permanent placement with a relative, (4) adoption, or (5) any other planned permanent living arrangement ordered by the court, provided the Commissioner of Children and Families has documented a

LCO **6** of 12

compelling reason why it would not be in the best interest of the child for the permanency plan to include the goals set forth in subdivisions (1) to (4), inclusive, of this subsection. Such other planned permanent living arrangement may include, but not be limited to, placement of the child in an independent living program. At any such permanency hearing, the court shall also determine whether the Commissioner of Children and Families has made reasonable efforts to achieve the goals in the permanency plan.

- (l) (1) Notwithstanding any provision of chapter 815t of the general statutes: (A) No child who has been adjudicated as a child from a family with service needs in accordance with this section may be processed or held in a juvenile residential center as a delinquent child, or be convicted as delinquent, solely for the violation of a valid order which regulates future conduct of the child that was issued by the court following such an adjudication; and (B) no such child who is found to be in violation of any such order may be punished for such violation by placement in any juvenile residential center.
- (2) In entering any order that directs or authorizes placement or commitment of a child who has been adjudicated as a child from a family with service needs in accordance with this section, the court shall make a determination that there is no less restrictive alternative appropriate to the needs of such child and the community.
- Sec. 3. (NEW) (Effective October 1, 2024) (a) When a child who has been adjudicated as a child from a family with service needs pursuant to a petition filed in accordance with section 2 of this act, violates any valid order which regulates future conduct of the child made by the court following such an adjudication, a probation officer, on receipt of a complaint setting forth facts alleging such a violation, or on the probation officer's own motion on the basis of such officer's knowledge of such a violation, may file a petition with the court alleging that the child has violated a valid court order and setting forth the facts claimed to constitute such a violation. Service shall be made in the same manner as set forth for a summons in subsection (d) of section 2 of this act. The

LCO **7** of 12

child shall be entitled to representation by counsel and an evidentiary hearing on the allegations contained in the petition. If the court finds, by clear and convincing evidence, that the child has violated a valid court order, the court may (1) order the child to remain in such child's home or in the custody of a relative or any other suitable person, subject to the supervision of a probation officer or an existing commitment to the Commissioner of Children and Families, or (2) order that the child be committed to the care and custody of the Commissioner of Children and Families for a period not to exceed eighteen months and that the child cooperate in such care and custody, except that after all other options are exhausted in the case of a child who is a child from a family with service needs solely because such child is a truant or habitual truant or who, while in school, has been continuously and overtly defiant of school rules and regulations, such child may be placed in the Connecticut Juvenile Training School or other staff-secure facility for completion of a residential education program for a period not to exceed forty-five days, subject to a review by the court of the continuing placement of such child following each fifteen-day period of such placement.

(b) When a child who has been adjudicated as a child from a family with service needs pursuant to a petition filed in accordance with section 2 of this act, is under an order of supervision or an order of commitment to the Commissioner of Children and Families and believed to be in imminent risk of physical harm from the child's surroundings or other circumstances, a probation officer, on receipt of a complaint setting forth facts alleging such risk, or on the probation officer's own motion on the basis of such officer's knowledge of such risk, may file a petition with the court alleging that the child is in imminent risk of physical harm and setting forth the facts claimed to constitute such risk. Service shall be made in the same manner as set forth for a summons in subsection (d) of section 2 of this act. If it appears from the specific allegations of the petition and other verified affirmations of fact accompanying the petition, or subsequent thereto, that there is probable cause to believe that (1) the child is in imminent

LCO **8** of 12

risk of physical harm from the child's surroundings, (2) as a result of such condition, the child's safety is endangered and immediate removal from such surroundings is necessary to ensure the child's safety, and (3) there is no less restrictive alternative available, the court shall enter an order that directs or authorizes a peace officer or other appropriate person to place the child in a staff-secure facility under the auspices of the Court Support Services Division for a period not to exceed forty-five days, subject to subsection (c) of this section, with court review every fifteen days to consider whether continued placement is appropriate, at the end of which period the child shall either be (A) returned to the community for appropriate services, subject to the supervision of a probation officer or an existing commitment to the Commissioner of Children and Families, or (B) committed to the Department of Children and Families for a period not to exceed eighteen months if a hearing has been held and the court has found, based on clear and convincing evidence, that (i) the child is in imminent risk of physical harm from the child's surroundings, (ii) as a result of such condition, the child's safety is endangered and removal from such surroundings is necessary to ensure the child's safety, and (iii) there is no less restrictive alternative available. Any such child shall be entitled to the same procedural protections as are afforded to a delinquent child.

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(c) No child shall be held prior to a hearing on a petition under this section for more than twenty-four hours, excluding Saturdays, Sundays and holidays. For the purposes of this section, "staff-secure facility" means a residential facility (1) that does not include construction features designed to physically restrict the movements and activities of juvenile residents who are placed therein, (2) that may establish reasonable rules restricting entrance to and egress from the facility, and (3) in which the movements and activities of individual juvenile residents may, for treatment purposes, be restricted or subject to control through the use of intensive staff supervision.

Sec. 4. Section 46b-149a of the 2024 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2024*):

LCO **9** of 12

(a) Any police officer who receives a report from the parent or guardian of a child that such child has run away from his or her parent or guardian's home, shall promptly attempt to locate the child. If the officer locates such child, or any child the officer believes has run away from his or her parent or guardian's home without just cause, or any nondelinquent juvenile runaway from another state, the officer shall report the location of the child to the parent or guardian, and may respond in one of the following ways: (1) The officer may transport the child to the home of the child's parent or guardian or any other person; [(2) the officer may hold the child in protective custody for a maximum period of twelve hours until the officer can determine a more suitable disposition of the matter, provided (A) the child is not held in any locked room or cell, and (B) the officer may release the child at any time without taking further action; or (3)] or (2) the officer may transport or refer a child to a youth service bureau or any public or private agency serving children, with or without the agreement of the child. If a child is transported or referred to an agency pursuant to this section, such agency may provide services to the child unless or until the child's parent or guardian at any time refuses to agree to those services. Such agency shall be immune from any liability, civil or criminal, which might otherwise be incurred or imposed; provided such services are provided in good faith and in a nonnegligent manner.

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- (b) Any police officer acting in accordance with the provisions of this section shall be deemed to be acting in the course of his official duties.
- Sec. 5. (NEW) (*Effective October 1, 2024*) (a) For the purposes of this section, "family support center" means a community-based service center for children and families against whom a complaint has been filed with the Superior Court under section 2 of this act that provides multiple services, or access to such services, for the purpose of preventing such children and families from having further involvement with the court as families with service needs.
- (b) The Court Support Services Division shall contract with one or more private providers, or with one or more youth service bureaus, or

LCO 10 of 12

both, to develop a network of family support centers. Each family 325 support center shall provide, or ensure access to, appropriate services 326 that shall include, but not be limited to, screening and assessment, crisis 327 intervention, family mediation, educational evaluations and advocacy, 328 mental health treatment and services, including gender specific trauma 329 treatment and services, resiliency skills building, access to positive 330 social activities, short-term respite care and access to services available to children in the juvenile justice system. The Court Support Services 332 Division shall conduct an independent evaluation of each family 333 support center to measure the quality of the services delivered and the 334 outcomes for the children and families served by such center.

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Sec. 6. Subsection (a) of section 46b-128 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2024):

(a) Whenever the Superior Court is in receipt of any written complaint filed by any person, any public or private agency or any federal, state, city or town department maintaining that a child's conduct constitutes delinquency within the meaning of section 46b-120, as amended by this act, it shall make a preliminary investigation to determine whether the facts, if true, would be sufficient to be a juvenile matter and whether the interests of the public or the child require that further action be taken. If so, the court may authorize the filing of a verified petition of alleged delinquency or it may make without such petition whatever nonjudicial disposition is practicable, including the ordering of such child to do work of which he is capable in public buildings or on public property, particularly in cases in which the complaint alleges that the conduct of such child resulted in the wilful destruction of property, provided the facts establishing jurisdiction are admitted and that a competent acceptance of such a disposition has been given by the child and his parent or guardian. If a nonjudicial disposition is made, the term of any nonjudicial supervision shall be established by the juvenile probation supervisor or designee provided such period of supervision shall not exceed one hundred eighty days. In the case of a child assigned to nonjudicial supervision following a

LCO **11** of 12 nonjudicial disposition who violates the terms of such supervision, the juvenile probation supervisor or designee may refer the matter of the alleged delinquency of such child to the court for further proceedings. Each verified petition of delinquency filed by the court shall set forth plainly (1) the facts which bring the child within the jurisdiction of the court, (2) the name, date of birth, sex and residence of the child, (3) the names and residence of his parent or parents, guardian or other person having control of the child, and (4) a prayer for appropriate action by the court in conformity with the provisions of this chapter.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2024	46b-120(3)
Sec. 2	October 1, 2024	New section
Sec. 3	October 1, 2024	New section
Sec. 4	October 1, 2024	46b-149a
Sec. 5	October 1, 2024	New section
Sec. 6	October 1, 2024	46b-128(a)

Statement of Legislative Commissioners:

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In Section 2(b), a proviso clause was changed to be a sentence, "such person" was changed to "the person in charge of such program" and "the person in charge of the youth services bureau or family support center" for clarity; and in Section 3(a)(2), "a similar facility" was changed to "other staff-secure facility" for clarity.

JUD Joint Favorable Subst. -LCO

LCO 12 of 12