

General Assembly

February Session, 2020

## Raised Bill No. 5403

Referred to Committee on VETERANS' AFFAIRS

Introduced by: (VA)

## AN ACT EXCLUDING CERTAIN VETERANS' BENEFITS WHEN DETERMINING ELIGIBILITY FOR PUBLIC ASSISTANCE PROGRAMS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

Section 1. Subsection (a) of section 17b-28i of the general statutes is
 repealed and the following is substituted in lieu thereof (*Effective July 1*, 2020):

4 (a) To the extent permissible by federal law, the Commissioner of 5 Social Services shall disregard federal (1) Aid and Attendance pension 6 benefits granted to a veteran or the surviving spouse of such veteran, 7 and (2) disability benefits granted to a veteran when determining 8 income eligibility for the state's Medicare savings, medical assistance 9 and energy assistance programs administered under section 17b-2. As 10 used in this subsection, "veteran" means any person [(1)] (A) honorably 11 discharged from, or released under honorable conditions from active 12 service in, the armed forces, as defined in section 27-103, or [(2)] (B) with 13 a qualifying condition, as defined in said section, who has received a 14 discharge other than bad conduct or dishonorable from active service in 15 the armed forces.

Sec. 2. Subsection (a) of section 17b-104 of the 2020 supplement to the
general statutes is repealed and the following is substituted in lieu
thereof (*Effective July 1, 2020*):

19 (a) The Commissioner of Social Services shall administer the program 20 of state supplementation to the Supplemental Security Income Program provided for by the Social Security Act and state law. The commissioner 21 22 may delegate any powers and authority to any deputy, assistant, 23 investigator or supervisor, who shall have, within the scope of the 24 power and authority so delegated, all of the power and authority of the 25 Commissioner of Social Services. The commissioner shall establish a 26 standard of need based on the cost of living in this state for the 27 temporary family assistance program and the state-administered general assistance program. The commissioner shall make a 28 29 reinvestigation, at least every twelve months, of all cases receiving aid 30 from the state, except that such reinvestigation may be conducted every 31 twenty-four months for recipients of assistance to the elderly or disabled 32 with stable circumstances, and shall maintain all case records of the 33 several programs administered by the Department of Social Services so 34 that such records show, at all times, full information with respect to 35 eligibility of the applicant or recipient. In the determination of need 36 under any public assistance program, such income or earnings shall be 37 disregarded as federal law requires, and such income or earnings may 38 be disregarded as federal law permits. In determining eligibility, the 39 commissioner shall disregard from income federal (1) Aid and 40 Attendance pension benefits granted to a veteran, as defined [under] <u>in</u> 41 section 27-103, or the surviving spouse of such veteran, and (2) disability 42 benefits granted to a veteran. The commissioner shall encourage and 43 promulgate such incentive earning programs as are permitted by 44 federal law and regulations.

45 Sec. 3. Section 17b-191 of the general statutes is repealed and the 46 following is substituted in lieu thereof (*Effective July 1, 2020*):

47 (a) Notwithstanding the provisions of sections 17b-190, 17b-195 and
48 17b-196, <u>as amended by this act</u>, the Commissioner of Social Services

49 shall operate a state-administered general assistance program in 50 accordance with this section and sections 17b-131, 17b-193, 17b-194, 17b-51 197 and 17b-198. Notwithstanding any provision of the general statutes, 52 on and after October 1, 2003, no town shall be reimbursed by the state 53 for any general assistance medical benefits incurred after September 30, 54 2003, and on and after March 1, 2004, no town shall be reimbursed by 55 the state for any general assistance cash benefits or general assistance 56 program administrative costs incurred after February 29, 2004.

57 (b) The state-administered general assistance program shall provide 58 cash assistance of (1) two hundred dollars per month for an 59 unemployable person upon determination of such person's 60 unemployability; (2) two hundred dollars per month for a transitional 61 person who is required to pay for shelter; and (3) fifty dollars per month 62 for a transitional person who is not required to pay for shelter. The 63 standard of assistance paid for individuals residing in rated boarding 64 facilities shall remain at the level in effect on August 31, 2003. No person 65 shall be eligible for cash assistance under the program if eligible for cash assistance under any other state or federal cash assistance program. The 66 67 standards of assistance set forth in this subsection shall be subject to 68 annual increases, as described in subsection (b) of section 17b-104.

(c) To be eligible for cash assistance under the program, a person shall
(1) be (A) eighteen years of age or older; (B) a minor found by a court to
be emancipated pursuant to section 46b-150; or (C) under eighteen years
of age and the commissioner determines good cause for such person's
eligibility, and (2) not have assets exceeding two hundred fifty dollars
or, if such person is married, such person and his or her spouse shall not
have assets exceeding five hundred dollars.

(d) In determining eligibility, the commissioner shall not consider as
income <u>federal (1)</u> Aid and Attendance pension benefits granted to a
veteran, as defined in section 27-103, or the surviving spouse of such
veteran, or (2) disability benefits granted to a veteran.

80 (e) No person who is a substance abuser and refuses or fails to enter

available, appropriate treatment shall be eligible for cash assistance
under the program until such person enters treatment. No person whose
benefits from the temporary family assistance program have terminated
as a result of time-limited benefits or for failure to comply with a
program requirement shall be eligible for cash assistance under the
program.

[(d)] (f) Prior to or upon discontinuance of assistance, a person previously determined to be a transitional person may petition the commissioner to review the determination of his or her status. In such review, the commissioner shall consider factors, including, but not limited to: (1) Age; (2) education; (3) vocational training; (4) mental and physical health; and (5) employment history and shall make a determination of such person's ability to obtain gainful employment.

94 Sec. 4. Section 17b-256f of the general statutes is repealed and the 95 following is substituted in lieu thereof (*Effective July 1, 2020*):

96 The Commissioner of Social Services shall increase income disregards 97 used to determine eligibility by the Department of Social Services for the 98 federal Qualified Medicare Beneficiary, the Specified Low-Income 99 Medicare Beneficiary and the Qualifying Individual programs, 100 administered in accordance with the provisions of 42 USC 1396d(p), by 101 such amounts that shall result in persons with income that is (1) less 102 than two hundred eleven per cent of the federal poverty level qualifying 103 for the Qualified Medicare Beneficiary program, (2) at or above two 104 hundred eleven per cent of the federal poverty level but less than two 105 hundred thirty-one per cent of the federal poverty level qualifying for 106 the Specified Low-Income Medicare Beneficiary program, and (3) at or 107 above two hundred thirty-one per cent of the federal poverty level but 108 less than two hundred forty-six per cent of the federal poverty level 109 qualifying for the Qualifying Individual program. The commissioner 110 shall not apply an asset test for eligibility under the Medicare Savings 111 Program. The commissioner shall not consider as income <u>federal (A)</u> 112 Aid and Attendance pension benefits granted to a veteran, as defined in 113 section 27-103 or the surviving spouse of such veteran, or (B) disability

114 benefits granted to a veteran. The Commissioner of Social Services, 115 pursuant to section 17b-10, may implement policies and procedures to 116 administer the provisions of this section while in the process of adopting 117 such policies and procedures in regulation form, provided the 118 commissioner prints notice of the intent to adopt the regulations on the 119 department's Internet web site and the eRegulations System not later 120 than twenty days after the date of implementation. Such policies and 121 procedures shall be valid until the time final regulations are adopted.

Sec. 5. Subsection (a) of section 17b-261 of the 2020 supplement to the
general statutes is repealed and the following is substituted in lieu
thereof (*Effective July 1, 2020*):

125 (a) (1) Medical assistance shall be provided for any otherwise eligible 126 person whose income, including any available support from legally liable relatives and the income of the person's spouse or dependent 127 128 child, is not more than one hundred forty-three per cent, pending 129 approval of a federal waiver applied for pursuant to subsection (e) of 130 this section, of the benefit amount paid to a person with no income 131 under the temporary family assistance program in the appropriate 132 region of residence and if such person is an institutionalized individual 133 as defined in Section 1917 of the Social Security Act, 42 USC 1396p(h)(3), 134 and has not made an assignment or transfer or other disposition of 135 property for less than fair market value for the purpose of establishing 136 eligibility for benefits or assistance under this section. Any such 137 disposition shall be treated in accordance with Section 1917(c) of the 138 Social Security Act, 42 USC 1396p(c). Any disposition of property made 139 on behalf of an applicant or recipient or the spouse of an applicant or 140 recipient by a guardian, conservator, person authorized to make such 141 disposition pursuant to a power of attorney or other person so 142 authorized by law shall be attributed to such applicant, recipient or 143 spouse. A disposition of property ordered by a court shall be evaluated 144 in accordance with the standards applied to any other such disposition 145 for the purpose of determining eligibility. The commissioner shall 146 establish the standards for eligibility for medical assistance at one 147 hundred forty-three per cent of the benefit amount paid to a household

148 of equal size with no income under the temporary family assistance 149 program in the appropriate region of residence. In determining 150 eligibility, the commissioner shall not consider as income federal (A) Aid and Attendance pension benefits granted to a veteran, as defined in 151 152 section 27-103 or the surviving spouse of such veteran, or (B) disability 153 benefits granted to a veteran. Except as provided in section 17b-277 and 154 section 17b-292, the medical assistance program shall provide coverage 155 to persons under the age of nineteen with household income up to one 156 hundred ninety-six per cent of the federal poverty level without an asset limit and to persons under the age of nineteen, who qualify for coverage 157 158 under Section 1931 of the Social Security Act, with household income 159 not exceeding one hundred ninety-six per cent of the federal poverty 160 level without an asset limit, and their parents and needy caretaker 161 relatives, who qualify for coverage under Section 1931 of the Social 162 Security Act, with household income not exceeding one hundred fifty-163 five per cent of the federal poverty level without an asset limit. Such 164 levels shall be based on the regional differences in such benefit amount, 165 if applicable, unless such levels based on regional differences are not in 166 conformance with federal law. Any income in excess of the applicable 167 amounts shall be applied as may be required by said federal law, and 168 assistance shall be granted for the balance of the cost of authorized 169 medical assistance.

170 (2) The Commissioner of Social Services shall provide applicants for 171 assistance under this section, at the time of application, with a written 172 statement advising them of [(1)] (A) the effect of an assignment or 173 transfer or other disposition of property on eligibility for benefits or 174 assistance, [(2)] (B) the effect that having income that exceeds the limits 175 prescribed in this subsection will have with respect to program 176 eligibility, and [(3)] (C) the availability of, and eligibility for, services 177 provided by the Nurturing Families Network established pursuant to 178 section 17b-751b. For coverage dates on or after January 1, 2014, the 179 department shall use the modified adjusted gross income financial 180 eligibility rules set forth in Section 1902(e)(14) of the Social Security Act 181 and the implementing regulations to determine eligibility for HUSKY

A, HUSKY B and HUSKY D applicants, as defined in section 17b-290.
Persons who are determined ineligible for assistance pursuant to this
section shall be provided a written statement notifying such persons of
their ineligibility and advising such persons of their potential eligibility
for one of the other insurance affordability programs as defined in 42
CFR 435.4.

Sec. 6. Subsection (l) of section 17b-342 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*,
2020):

(l) In determining eligibility for the program described in this section,
the commissioner shall not consider as income <u>federal (1)</u> Aid and
Attendance pension benefits granted to a veteran, as defined in section
27-103 or the surviving spouse of such veteran, or (2) disability benefits
granted to a veteran.

Sec. 7. Subsection (a) of section 17b-801 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*,
2020):

199 (a) The Commissioner of Social Services shall administer a state-200 appropriated fuel assistance program to provide, within available 201 appropriations, fuel assistance to elderly and disabled persons whose 202 household gross income is above the income eligibility guidelines for 203 the Connecticut energy assistance program but does not exceed two 204 hundred per cent of federal poverty guidelines. The income eligibility 205 guidelines for the state-appropriated fuel assistance program shall be 206 determined, annually, by the Commissioner of Social Services, in 207 conjunction with the Secretary of the Office of Policy and Management. 208 In determining eligibility, the commissioner shall not consider as 209 income federal (1) Aid and Attendance pension benefits granted to a 210 veteran, as defined [under] in section 27-103 or the surviving spouse of 211 such veteran, or (2) disability benefits granted to a veteran. The 212 commissioner may adopt regulations, in accordance with the provisions 213 of chapter 54, to implement the provisions of this subsection.

Sec. 8. Section 17b-196 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2020*):

216 Notwithstanding the provisions of [subsection (c)] subsections (c) to 217 (f), inclusive, of section 17b-191, as amended by this act, a person (1) at 218 least eighteen years of age and under twenty-one years of age, (2) living 219 with his or her family that is receiving benefits under the temporary 220 family assistance program, and (3) who would be an eligible dependent 221 in such program if under the age of eighteen shall be eligible for state-222 administered general assistance in the amount of assistance such person 223 would be eligible for as a dependent in such family under the temporary

224 family assistance program.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2020	17b-28i(a)
Sec. 2	July 1, 2020	17b-104(a)
Sec. 3	July 1, 2020	17b-191
Sec. 4	July 1, 2020	17b-256f
Sec. 5	July 1, 2020	17b-261(a)
Sec. 6	July 1, 2020	17b-342(l)
Sec. 7	July 1, 2020	17b-801(a)
Sec. 8	July 1, 2020	17b-196

## Statement of Purpose:

To exclude certain veterans' benefits from income when determining eligibility for public assistance programs.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]