

General Assembly

February Session, 2020

Governor's Bill No. 5019

LCO No. 717

Referred to Committee on JUDICIARY

Introduced by: REP. ARESIMOWICZ, 30th Dist. REP. RITTER M., 1st Dist. SEN. LOONEY, 11th Dist. SEN. DUFF, 25th Dist.

AN ACT CONCERNING FAIR FUTURES FOLLOWING ERASURE OF CRIMINAL RECORDS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (l) of section 54-124a of the 2020 supplement to
 the general statutes is repealed and the following is substituted in lieu
 thereof (*Effective July 1, 2020*):
- 4 (1) The chairperson and executive director shall establish:

5 (1) In consultation with the Department of Correction, a parole 6 orientation program for all parole-eligible inmates upon their transfer 7 to the custody of the Commissioner of Correction that will provide 8 general information on the laws and policies regarding parole release, 9 calculation of time-served standards, general conditions of release, 10 supervision practices, revocation and rescission policies, and 11 procedures for administrative review and panel hearings, and any other 12 information that the board deems relevant for preparing inmates for13 parole;

(2) An incremental sanctions system for parole violations including,
but not limited to, reincarceration based on the type, severity and
frequency of the violation and specific periods of incarceration for
certain types of violations; [and]

(3) A formal training program for members of the board and parole
officers, to be completed annually by each member, that shall include,
but not be limited to, an overview of the criminal justice system, the
parole system including factors to be considered in granting parole,
victim rights and services, reentry strategies, risk assessment, case
management and mental health issues; [. Each member shall complete
such training annually.] and

(4) A formal training program to be completed annually by each
 member of the board on the pardons process, including information
 concerning collateral consequences a person with a criminal record may
 face due to having a criminal record, such as when applying for housing
 or employment.

30 Sec. 2. Section 54-142a of the general statutes is repealed and the 31 following is substituted in lieu thereof (*Effective October 1, 2021*):

32 (a) Whenever in any criminal case, on or after October 1, 1969, the 33 accused, by a final judgment, is found not guilty of the charge or the 34 charge is dismissed, all police and court records and records of any 35 state's attorney pertaining to such charge shall be erased upon the 36 expiration of the time to file a writ of error or take an appeal, if an appeal 37 is not taken, or upon final determination of the appeal sustaining a 38 finding of not guilty or a dismissal, if an appeal is taken. Nothing in this 39 subsection shall require the erasure of any record pertaining to a charge 40 for which the defendant was found not guilty by reason of mental 41 disease or defect or guilty but not criminally responsible by reason of 42 mental disease or defect.

43 (b) Whenever in any criminal case prior to October 1, 1969, the 44 accused, by a final judgment, was found not guilty of the charge or the 45 charge was dismissed, all police and court records and records of the 46 state's or prosecuting attorney or the prosecuting grand juror pertaining 47 to such charge shall be erased by operation of law and the clerk or any 48 person charged with the retention and control of such records shall not 49 disclose to anyone their existence or any information pertaining to any charge so erased; provided nothing in this subsection shall prohibit the 50 51 arrested person or any one of his heirs from filing a petition for erasure 52 with the court granting such not guilty judgment or dismissal, or, where 53 the matter had been before a municipal court, a trial justice, the Circuit 54 Court or the Court of Common Pleas [with the records center of the 55 Judicial Department] in the Superior Court where venue would exist for 56 criminal prosecution and thereupon all police and court records and 57 records of the state's attorney, prosecuting attorney or prosecuting 58 grand juror pertaining to such charge shall be erased. Nothing in this 59 subsection shall require the erasure of any record pertaining to a charge 60 for which the defendant was found not guilty by reason of mental 61 disease or defect.

62 (c) (1) Whenever any charge in a criminal case has been nolled in the 63 Superior Court, or in the Court of Common Pleas, if at least thirteen 64 months have elapsed since such nolle, all police and court records and 65 records of the state's or prosecuting attorney or the prosecuting grand 66 juror pertaining to such charge shall be erased, except that in cases of 67 nolles entered in the Superior Court, Court of Common Pleas, Circuit 68 Court, municipal court or by a justice of the peace prior to April 1, 1972, 69 such records shall be deemed erased by operation of law and the clerk 70 or the person charged with the retention and control of such records 71 shall not disclose to anyone their existence or any information 72 pertaining to any charge so erased, provided nothing in this subsection 73 shall prohibit the arrested person or any one of his heirs from filing a 74 petition to the court or to the records center of the Judicial Department, 75 as the case may be, to have such records erased, in which case such 76 records shall be erased.

(2) Whenever any charge in a criminal case has been continued at the request of the prosecuting attorney, and a period of thirteen months has elapsed since the granting of such continuance during which period there has been no prosecution or other disposition of the matter, the charge shall be nolled upon motion of the arrested person and such erasure may thereafter be effected or a petition filed therefor, as the case may be, as provided in this subsection for nolled cases.

84 (d) (1) Whenever prior to October 1, 1974, any person who has been 85 convicted of an offense in any court of this state has received an absolute pardon for such offense, such person or any one of his heirs may, at any 86 87 time subsequent to such pardon, file a petition with the [superior court] 88 Superior Court at the location in which such conviction was effected, or 89 with the [superior court] Superior Court at the location having custody 90 of the records of such conviction or with the records center of the 91 Judicial Department if such conviction was in the Court of Common 92 Pleas, Circuit Court, municipal court or by a trial justice court, in the 93 Superior Court where venue would exist for criminal prosecution, for 94 an order of erasure, and the Superior Court or records center of the 95 Judicial Department shall direct all police and court records and records 96 of the state's or prosecuting attorney pertaining to such [case to] offense 97 be erased.

- 98 (2) Whenever such absolute pardon was received on or after October99 1, 1974, such records shall be erased.
- 100 (e) (1) Whenever any person has been convicted in any court of this 101 state of (A) a class C misdemeanor, (B) a class D misdemeanor, (C) 102 possession of a controlled substance under section 21a-279, or (D) 103 possession of a cannabis-type substance under section 21a-279a, and a 104 period of seven years has elapsed from the date on which such person's 105 most recent conviction for a misdemeanor or felony offense was 106 adjudicated, all police and court records and records of the state's or 107 prosecuting attorney or the prosecuting grand juror pertaining to such 108 conviction shall be erased by operation of law.

109	(2) Whenever prior to October 1, 2015, any person has been convicted			
110	in any court in this state of possession of a cannabis-type substance			
111	under subsection (c) of section 21a-279, all police and court records of			
112	the state's or prosecuting attorney or the prosecuting grand juror			
113	pertaining to such a conviction shall be erased by operation of law.			
114	(3) Convictions for the following offenses shall not be eligible for			
115	erasure pursuant to this subsection:			
116	(A) Any family violence crime, as defined in section 46b-38a;			
117	(B) Any offense if the person is operating a commercial motor vehicle			
118	while committing such offense pursuant to section 14-215 or 14-222; or			
119	<u>(C) Any offense pursuant to section 14-227k, 53-203, 53a-185, or 53a-</u>			
120	<u>213.</u>			
121	(4) Nothing in this subsection shall limit any other procedure for			
122	erasure of criminal history record information, as defined in section 54-			
123	142g, or prohibit a person from participating in any such procedure,			
124	even if such person's electronically stored criminal history record			
125	information has been erased pursuant to this section.			
	<u>+</u>			
126	[(e)] (f) (1) The clerk of the court [or any person charged with			
127	retention and control of such records in the records center of the Judicial			
128	Department] or any law enforcement agency having information			
120	contained in such areas dressered shall not disclose to anyone avaant the			

contained in such erased records shall not disclose to anyone, except the 129 130 subject of the record, upon submission pursuant to guidelines 131 prescribed by the Office of the Chief Court Administrator of satisfactory 132 proof of the subject's identity, information pertaining to any charge 133 erased under any provision of this section and such clerk or person 134 charged with the retention and control of such records shall forward a 135 notice of such erasure to any law enforcement agency to which he knows information concerning the arrest has been disseminated and 136 137 such disseminated information shall be erased from the records of such 138 law enforcement agency. Such clerk or such person, as the case may be, 139 shall provide adequate security measures to safeguard against unauthorized access to or dissemination of such records or upon the
request of the accused cause the actual physical destruction of such
records, except that such clerk or such person shall not cause the actual
physical destruction of such records until three years have elapsed from
the date of the final disposition of the criminal case to which such
records pertain.

(2) No fee shall be charged in any court with respect to any petitionunder this section.

(3) Any person who shall have been the subject of such an erasure
shall be deemed to have never been arrested within the meaning of the
general statutes with respect to the proceedings so erased and may so
swear under oath.

152 [(f)] (g) Upon motion properly brought, the court or a judge of such 153 court, if such court is not in session, shall order disclosure of such 154 records (1) to a defendant in an action for false arrest arising out of the 155 proceedings so erased, or (2) to the prosecuting attorney and defense 156 counsel in connection with any perjury charges which the prosecutor 157 alleges may have arisen from the testimony elicited during the trial, or 158 any false statement charges, or any proceeding held pursuant to section 159 53a-40b, or (3) counsel for the petitioner and the respondent in 160 connection with any habeas corpus or other collateral civil action in 161 which evidence pertaining to a nolled or dismissed criminal charge may 162 become relevant. Such disclosure of such records is subject also to any 163 records destruction program pursuant to which the records may have 164 been destroyed. The jury charge in connection with erased offenses may 165 be ordered by the judge for use by the judiciary, provided the names of 166 the accused and the witnesses are omitted therefrom.

[(g)] (h) The provisions of this section shall not apply to any police or court records or the records of any state's attorney or prosecuting attorney with respect to any information or indictment containing more than one count (1) while the criminal case is pending, or (2) when the criminal case is disposed of unless and until all counts are entitled to 172 erasure in accordance with the provisions of this section, except that 173 when the criminal case is disposed of, electronic records or portions of 174 electronic records released to the public that reference a charge that 175 would otherwise be entitled to erasure under this section shall be erased 176 in accordance with the provisions of this section. Nothing in this section 177 shall require the erasure of any information contained in the registry of 178 protective orders established pursuant to section 51-5c. For the purposes 179 of this subsection, "electronic record" means any police or court record 180 or the record of any state's attorney or prosecuting attorney that is an 181 electronic record, as defined in section 1-267, or a computer printout.

[(h)] (i) For the purposes of this [section] <u>chapter</u>, "court records" shall
not include a record or transcript of the proceedings made or prepared
by an official court reporter, assistant court reporter or monitor.

Sec. 3. (NEW) (*Effective October 1, 2021*) (a) The Department of
Emergency Services and Public Protection, in consultation with the
Judicial Branch and the Criminal Justice Information System Governing
Board established pursuant to section 54-142q of the general statutes,
shall develop and implement automated processes for erasure pursuant
to section 54-142a, of the general statutes.

(b) The department shall make reasonable efforts to disseminate
information, including posting information on its website, regarding
records that are subject to erasure under the provisions of this section.

(c) Nothing in this section shall be construed to require thedestruction of paper records.

Sec. 4. Section 54-142e of the general statutes is repealed and thefollowing is substituted in lieu thereof (*Effective October 1, 2020*):

(a) Notwithstanding the provisions of subsection (e) of section 54142a, as amended by this act, and section 54-142c, with respect to any
person, including, but not limited to, a consumer reporting agency as
defined in subsection (i) of section 31-51i, that purchases criminal
matters of public record, as defined in said subsection (i), from [the

Judicial Department] <u>any criminal justice agency pursuant to subsection</u> (b) of section 54-142g, the department shall make available to such person information concerning such criminal matters of public record that have been erased pursuant to section 54-142a, as amended by this <u>act</u>. Such information may include docket numbers or other information that permits the person to identify and permanently delete records that have been erased pursuant to section 54-142a, as amended by this act.

210 (b) Each person, including, but not limited to, a consumer reporting 211 agency, that has purchased records of criminal matters of public record 212 from [the Judicial Department] or any criminal justice agency shall, prior to disclosing such records, (1) purchase from [the Judicial 213 214 Department] or any criminal justice agency, on a monthly basis or on 215 such other schedule as [the Judicial Department] or any criminal justice 216 agency may establish, any updated criminal matters of public record or 217 information available for the purpose of complying with this section, 218 and (2) update its records of criminal matters of public record to 219 permanently delete such erased records. Such person shall not further 220 disclose such erased records.

Sec. 5. Subsection (c) of section 29-11 of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective July 1*,
2020):

224 (c) (1) The Commissioner of Emergency Services and Public 225 Protection shall charge the following fees for the service indicated: [(1)] 226 (A) Name search, thirty-six dollars; [(2)] (B) fingerprint search, seventy-227 five dollars; [(3)] (C) personal record search, seventy-five dollars; [(4)] 228 (D) letters of good conduct search, seventy-five dollars; [(5)] (E) bar 229 association search, seventy-five dollars; [(6)] (F) fingerprinting, fifteen 230 dollars; [(7)] (G) criminal history record information search, seventy-five 231 dollars. Except as provided in subsection (b) of this section, the 232 provisions of this subsection shall not apply to any federal, state or 233 municipal agency.

234 (2) The commissioner may waive fees imposed under subparagraph

(G) of subdivision (1) of subsection (c) of this section for any applicant
requesting a criminal history record information search for the purpose
of applying for a pardon authorized pursuant to section 54-124a, as
amended by this act, provided such applicant completes a form
prescribed by the Department of Emergency Services and Public
Protection representing such person indigency.

Sec. 6. Section 18-82 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

243 The Commissioner of Correction shall appoint and may remove the 244 following administrators, all of whom shall serve at the pleasure of the 245 commissioner and shall be exempt from the classified service: All 246 correctional wardens, including any warden with oversight of a district, 247 a correctional institution, parole and community services, population 248 management, programs and treatment, security and academy training 249 or staff development. Such wardens shall possess skill and experience 250 in correctional administration. The commissioner may designate a 251 deputy warden to serve as director of reentry services.

252 Sec. 7. (NEW) (*Effective July 1, 2020*) (a) There is established a reentry 253 employment advisory committee that shall advise the Commissioner of 254 Correction on alignment of education and job training programs offered 255 by the Department of Correction with the needs of employers in the 256 community, including, but not limited to (1) the vocational education 257 curricula used by Unified School District #1, established under section 258 18-99a of the general statutes, (2) the types of licenses and certifications 259 that employers are looking for in job applicants, (3) the availability of 260 apprenticeships for incarcerated and formerly incarcerated individuals 261 in the community, and (4) the types of products and services that should 262 be offered by institution industries established and maintained 263 pursuant to section 18-88 of the general statutes.

264 (b) (1) The reentry employment advisory committee shall consist of:

265 (A) The Commissioner of Correction, or the commissioner's designee;

266	(B) The superintendent of Unified School District #1;			
267 268	(C) The superintendent of institution industries within the Department of Correction; and			
269 270	(D) One representative appointed by the Commissioner of Correction from each of the following:			
271	(i) An association representing businesses and industries in this state;			
272	(ii) An association representing construction industries in this state;			
273 274				
275	(iv) A state council of building and construction trades;			
276 277	(v) The Technical Education and Career System established pursuant to section 10-95 of the general statutes; and			
278 279	(vi) A regional workforce development board established pursuant to section 31-3k of the general statutes.			
280 281 282	(2) In addition to the membership provided for under subdivision (1) of this subsection, the Commissioner of Correction may appoint up to three additional members.			
283 284 285 286	(c) The Commissioner of Correction shall appoint a chairperson from amongst the membership of the reentry employment advisory committee. The committee shall meet not fewer than two times per year, and at such other times as the committee deems necessary.			
287 288 289	Sec. 8. Subsection (a) of section 54-142e of the general statutes is repealed and the following is substituted in lieu thereof (<i>Effective October 1</i> , 2021):			
290 291 292	(a) Notwithstanding the provisions of subsection [(e)] (f) of section 54-142a, as amended by this act, and section 54-142c, with respect to any person, including, but not limited to, a consumer reporting agency as			

293	defined in subsection (i) of section 31-51i, that purchases criminal
294	matters of public record, as defined in said subsection (i), from the
295	Judicial Department, the department shall make available to such
296	person information concerning such criminal matters of public record
297	that have been erased pursuant to section 54-142a, as amended by this
298	act. Such information may include docket numbers or other information
299	that permits the person to identify and permanently delete records that
300	have been erased pursuant to section 54-142a, as amended by this act.

Sec. 9. Subsection (d) of section 54-142k of the general statutes is
repealed and the following is substituted in lieu thereof (*Effective October*1, 2021):

304 (d) Nonconviction information shall be available to the subject of the 305 information and to the subject's attorney pursuant to this subsection and 306 subsection (e) of this section. Any person shall, upon satisfactory proof 307 of the person's identity, be entitled to inspect, for purposes of 308 verification and correction, any nonconviction information relating to 309 the person and upon the person's request shall be given a computer 310 printout or photocopy of such information for which a reasonable fee 311 may be charged, provided no erased record may be released except as 312 provided in subsection [(f)] (g) of section 54-142a, as amended by this 313 act. Before releasing any exact reproductions of nonconviction 314 information to the subject of the information, the agency holding such 315 information may remove all personal identifying information from such 316 reproductions.

This act sha sections:	all take effect as follows	s and shall amend the following
Section 1	July 1, 2020	54-124a(l)
Sec. 2	October 1, 2021	54-142a
Sec. 3	October 1, 2021	New section
Sec. 4	October 1, 2020	54-142e
Sec. 5	July 1, 2020	29-11(c)
Sec. 6	from passage	18-82
Sec. 7	July 1, 2020	New section
Sec. 8	October 1, 2021	54-142e(a)

Sec. 9 October 1, 2021	54-142k(d)
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Statement of Purpose:

To implement the Governor's budget recommendations.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]