

General Assembly

January Session, 2021

## Committee Bill No. 5013

LCO No. **2684** 

Referred to Committee on INSURANCE AND REAL ESTATE

Introduced by: (INS)

## AN ACT CONCERNING MANDATED HEALTH INSURANCE BENEFIT REVIEW.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 38a-21 of the general statutes is repealed and the
   following is substituted in lieu thereof (*Effective July 1, 2021*):
- 3 (a) As used in this section:
- 4 (1) "Commissioner" means the Insurance Commissioner.

5 (2) "Mandated health benefit" means [an existing statutory obligation 6 of, or] proposed legislation that would require [,] an insurer, health care 7 center, hospital service corporation, medical service corporation, 8 fraternal benefit society or other entity that offers individual or group 9 health insurance or <u>a</u> medical or health care benefits plan in this state to 10 [: (A) Permit an insured or enrollee to obtain health care treatment or services from a particular type of health care provider; (B) offer or 11 12 provide coverage for the screening, diagnosis or treatment of a 13 particular disease or condition; or (C)] offer or provide coverage for a particular type of health care treatment or service, or for medical equipment, medical supplies or drugs used in connection with a health care treatment or service. ["Mandated health benefit" includes any proposed legislation to expand or repeal an existing statutory obligation relating to health insurance coverage or medical benefits.]

19 (b) (1) There is established within the Insurance Department a health 20 benefit review program for the review and evaluation of any mandated 21 health benefit that is requested by the joint standing committee of the 22 General Assembly having cognizance of matters relating to insurance. 23 Such program shall be funded by the Insurance Fund established under 24 section 38a-52a. The commissioner shall be authorized to make 25 assessments in a manner consistent with the provisions of chapter 698 26 for the costs of carrying out the requirements of this section. Such 27 assessments shall be in addition to any other taxes, fees and moneys 28 otherwise payable to the state. The commissioner shall deposit all 29 payments made under this section with the State Treasurer. The moneys 30 deposited shall be credited to the Insurance Fund and shall be accounted 31 for as expenses recovered from insurance companies. Such moneys shall 32 be expended by the commissioner to carry out the provisions of this 33 section and section 2 of public act 09-179.

34 (2) The commissioner [shall] <u>may</u> contract with The University of 35 Connecticut Center for Public Health and Health Policy or an actuarial 36 accounting firm to conduct any mandated health benefit review 37 requested pursuant to subsection (c) of this section. The director of said 38 center may engage the services of an actuary, quality improvement 39 clearinghouse, health policy research organization or any other 40 independent expert, and may engage or consult with any dean, faculty 41 or other personnel said director deems appropriate within The 42 University of Connecticut schools and colleges, including, but not 43 limited to, The University of Connecticut (A) School of Business, (B) 44 School of Dental Medicine, (C) School of Law, (D) School of Medicine, 45 and (E) School of Pharmacy.

46 [(c) Not later than August first of each year, the joint standing

47 committee of the General Assembly having cognizance of matters 48 relating to insurance shall submit to the commissioner a list of any 49 mandated health benefits for which said committee is requesting a 50 review. Not later than January first of the succeeding year, the 51 commissioner shall submit a report, in accordance with section 11-4a, of 52 the findings of such review and the information set forth in subsection 53 (d) of this section. 54 (d) The review report shall include at least the following, to the extent 55 information is available: 56 (1) The social impact of mandating the benefit, including:] 57 (c) During a regular session of the General Assembly, the joint standing committee of the General Assembly having cognizance of 58 59 matters relating to insurance may, upon a majority vote of its members, 60 require the commissioner to conduct one review of not more than five 61 mandated health benefits. The committee shall submit to the 62 commissioner a list of the mandated health benefits to be reviewed. 63 (d) Not later than January first of the first calendar year following a 64 request for review made under subsection (c) of this section, the 65 commissioner shall submit a mandated health benefit review report, in

accordance with section 11-4a, to the joint standing committees of the
 General Assembly having cognizance of matters relating to insurance

68 and public health. Such report shall include an evaluation of the quality

69 and cost impacts of mandating the benefit, including:

[(A)] (1) The extent to which the treatment, service or equipment,
supplies or drugs, as applicable, is utilized by a significant portion of
the population;

[(B)] (2) The extent to which the treatment, service or equipment, supplies or drugs, as applicable, is currently available to the population, including, but not limited to, coverage under Medicare, or through public programs administered by charities, public schools, the Department of Public Health, municipal health departments or health 78 districts or the Department of Social Services;

[(C)] (3) The extent to which insurance coverage is already available
for the treatment, service or equipment, supplies or drugs, as applicable;

[(D) If the coverage is not generally available, the extent to which
such lack of coverage results in persons being unable to obtain necessary
health care treatment;

(E) If the coverage is not generally available, the extent to which such
lack of coverage results in unreasonable financial hardships on those
persons needing treatment;

(F) The level of public demand and the level of demand from
providers for the treatment, service or equipment, supplies or drugs, as
applicable;

90 (G) The level of public demand and the level of demand from
91 providers for insurance coverage for the treatment, service or
92 equipment, supplies or drugs, as applicable;

(H) The likelihood of achieving the objectives of meeting a consumerneed as evidenced by the experience of other states;

95 (I) The relevant findings of state agencies or other appropriate public
96 organizations relating to the social impact of the mandated health
97 benefit;

(J) The alternatives to meeting the identified need, including, but notlimited to, other treatments, methods or procedures;

(K) Whether the benefit is a medical or a broader social need and
whether it is consistent with the role of health insurance and the concept
of managed care;

(L) The potential social implications of the coverage with respect to
the direct or specific creation of a comparable mandated benefit for
similar diseases, illnesses or conditions;

(M) The impact of the benefit on the availability of other benefitscurrently offered;

(N) The impact of the benefit as it relates to employers shifting to selfinsured plans and the extent to which the benefit is currently being
offered by employers with self-insured plans;]

111 [(O)] (4) The impact of making the benefit applicable to the state 112 employee health insurance or health benefits plan; [and]

[(P)] (5) The extent to which credible scientific evidence published in peer-reviewed medical literature generally recognized by the relevant medical community determines the treatment, service or equipment, supplies or drugs, as applicable, to be safe and effective; [and]

117 [(2) The financial impact of mandating the benefit, including:]

[(A)] (6) The extent to which the mandated health benefit may
increase or decrease the cost of the treatment, service or equipment,
supplies or drugs, as applicable, over the next five years;

121 [(B)] (7) The extent to which the mandated health benefit may 122 increase the appropriate or inappropriate use of the treatment, service 123 or equipment, supplies or drugs, as applicable, over the next five years;

[(C)] (8) The extent to which the mandated health benefit may serve
as an alternative for more expensive or less expensive treatment, service
or equipment, supplies or drugs, as applicable;

127 [(D)] (9) The methods that will be implemented to manage the 128 utilization and costs of the mandated health benefit;

[(E)] (10) The extent to which insurance coverage for the treatment, service or equipment, supplies or drugs, as applicable, may be reasonably expected to increase or decrease the insurance premiums and administrative expenses for policyholders;

133 [(F)] (11) The extent to which the treatment, service or equipment,

supplies or drugs, as applicable, is more or less expensive than an
existing treatment, service or equipment, supplies or drugs, as
applicable, that is determined to be equally safe and effective by credible
scientific evidence published in peer-reviewed medical literature
generally recognized by the relevant medical community;

[(G)] (12) The impact of insurance coverage for the treatment, service
or equipment, supplies or drugs, as applicable, on the total cost of health
care, including potential benefits or savings to insurers and employers
resulting from prevention or early detection of disease or illness related
to such coverage;

[(H)] (13) The impact of the mandated health care benefit on the cost
of health care for small employers, as defined in section 38a-564, and for
employers other than small employers; and

[(I)] (14) The impact of the mandated health benefit on cost-shifting
between private and public payors of health care coverage and on the
overall cost of the health care delivery system in the state.

150 (e) The joint standing committees of the General Assembly having 151 cognizance of matters relating to insurance and public health shall 152 conduct a joint informational hearing following their receipt of a 153 mandated health benefit review report submitted by the commissioner 154 pursuant to subsection (d) of this section. The commissioner shall attend 155 and be available for questions from the members of the committees at 156 such hearing. On and after January 1, 2022, the General Assembly shall 157 not enact legislation to establish a mandated health benefit unless (1) 158 such benefit has been the subject of a report and an informational hearing as provided in this section, or (2) upon a two-thirds vote of the 159 160 members of the joint standing committee of the General Assembly 161 having cognizance of matters relating to insurance.

This act shall take effect as follows and shall amend the following sections:

Section 1 July 1, 2021 38a-21

LCO 2684

**INS** Joint Favorable