OLR Bill Analysis sHB 6552 (as amended by House "A")*

AN ACT CONCERNING THE RIGHTS OF RESIDENTS IN NURSING HOME FACILITIES TO USE THE TECHNOLOGY OF THEIR CHOICE FOR VIRTUAL CONNECTIONS TO FAMILY, FRIENDS AND OTHER PERSONS.

SUMMARY

This bill allows nursing home residents to use technology of their choosing that facilitates virtual monitoring or virtual visitation. A resident may do this only if:

- 1. the resident pays for the technology and its installation, maintenance, operation, deactivation, and removal;
- 2. the resident submits to the nursing home a signed, written notice and any roommate's signed, written consent at least seven days before installing or using virtual monitoring technology;
- 3. the resident stops using virtual monitoring technology if any roommate withdraws his or her consent to its use;
- 4. the nursing home places a clear and conspicuous notice at the facility's entrance and on the door of the resident's room or living unit stating that this technology may be in use; and
- 5. the technology and any recordings or images obtained from it are used by the resident and any person communicating with or monitoring the resident in a manner that does not violate an individual's right to privacy under state or federal law.

The bill's requirements for virtual monitoring technology do not apply to mobile telephones that are used primarily for phone communication or tablets not used for virtual monitoring (hereafter "mobile phones and tablets"), except for requirements related to (1) nursing home policies and procedures on the use of this technology; (2) civil, criminal, and administrative liability for nursing homes; (3) nursing home notification requirements; (4) long-term care ombudsman notification and consent forms; and (5) Department of Public Health (DPH) regulations (see below).

Additionally, the bill:

- 1. requires nursing homes to provide residents with free internet access, electricity, and a power source for virtual monitoring or virtual visitation technology, under certain conditions;
- 2. generally grants nursing homes immunity from civil, criminal, or administrative liability related to residents' use of this technology;
- 3. allows nursing homes to establish policies and procedures for using virtual monitoring technology;
- 4. allows the long-term care ombudsman to develop and provide on its website standard consent and notification forms for the use of virtual monitoring technology; and
- 5. allows the DPH commissioner to adopt regulations to implement the bill's provisions.

Under the bill, "technology" means a device capable of remote audio or video communications that may include recording capabilities. A "resident representative" is a person who is the resident's (1) legally appointed health care representative, guardian, or conservator; (2) designee, as indicated in a signed written document in the resident's facility records; or (3) legally liable relative or other responsible party who is not a facility employee or contractor.

*House Amendment "A" adds provisions (1) requiring images, in addition to technology and recordings, obtained from virtual monitoring to be used in a manner that does not violate an individual's privacy rights; (2) extending certain virtual monitoring requirements

to mobile telephones and tablets; and (3) requiring the Department of Social Services (DSS) to reimburse nursing homes for the cost of free internet access for residents if the department determines the cost is eligible for reimbursement under its fair rent rate.

EFFECTIVE DATE: October 1, 2021

NOTIFICATION AND CONSENT

Roommate Notice and Consent

If the resident intends to use technology for virtual monitoring in a shared living situation, the bill requires the resident or the resident's representative to provide advanced notice to the roommate or the roommate's representative specifying the type and location of the technology, its intended use and hours of operation, and whether it is capable of recording audio or video or being activated remotely.

The resident or the resident's representative must also obtain the roommate's or representative's consent to use virtual monitoring technology. If the roommate withdraws consent, the resident or resident's representative must stop using the virtual monitoring technology until consent is obtained.

Under the bill, if the roommate continues to refuse consent, the nursing home must work with the resident on an alternative, including transferring the resident to another room with a roommate who has agreed to consent to such monitoring. The nursing home must do this only if an appropriate room is available and the resident is able to pay any price difference.

Facility Notification

Under the bill, the resident or resident's representative must file a signed, written notice with the facility and a copy of the roommate's consent, if applicable, at least seven days before installing or using the virtual monitoring technology. The notice must:

1. identify the type of technology and its intended use, hours of use, and location in the resident's room or living unit;

- 2. state whether the technology is capable of recording audio or video or being remotely activated or controlled;
- 3. acknowledge that the resident is responsible for purchasing, installing, maintaining, repairing, operating, deactivating, and removing the technology; and
- 4. include a waiver of all civil, criminal, and administrative liability for the nursing home.

The resident or resident's representative must also notify the nursing home in writing within seven days after a roommate or roommate's representative withdraws his or her consent for the technology's use.

INTERNET ACCESS

The bill requires nursing home facilities to provide residents free internet access, electricity, and a power source for virtual monitoring or virtual visitation technology. The nursing home must do so under the following conditions:

- 1. the nursing home includes the cost of providing internet access in cost reports that it files with DSS for Medicaid reimbursement;
- 2. the cost is reimbursed to the facility if the department determines it is eligible for reimbursement under DSS's fair rent rate;
- 3. the DSS commissioner uses any available federal funding for COVID-19 related expenses (see BACKGROUND) to provide nursing homes grants to make these internet infrastructure upgrades; and
- 4. the nursing home may assess a prorated portion of any unreimbursed cost of these upgrades to any private-pay resident using this technology.

Residents may also procure their own internet. Private-pay

residents who do so cannot be charged for the cost of the nursing home's internet infrastructure upgrades.

VIRTUAL MONITORING POLICIES AND PROCEDURES

The bill authorizes nursing homes to set policies and procedures for using virtual monitoring technology that address:

- placement of technology devices in a conspicuously visible, stationary location in the resident's room or living quarters, except for mobile phones and tablets;
- 2. restrictions on the technology's use to record video or audio outside the resident's room or living quarters or in any shared common space;
- 3. compliance with applicable federal, state, and local life, safety, and fire protection requirements;
- 4. limitations on the technology's use for virtual monitoring when its use will interfere with resident care or privacy unless the resident, any roommate, or their representatives consent to its use;
- 5. the ability to limit the technology's use in the event of a disruption to the facility's internet service; and
- actions that the nursing home may take for a resident's or resident representative's failure to comply with applicable federal, state, and local laws or facility policy in using the technology and the process for a resident to appeal these actions.

IMMUNITY FROM LIABILITY

Under the bill, a nursing home is immune from any civil, criminal, or administrative liability for:

1. violations of any individual's privacy rights under state or federal law caused by a resident's use of technology;

- 2. damage to the resident's technology, including malfunction not caused by the nursing home's negligence; and
- 3. instances when the audio or video produced by the resident's technology is inadvertently or intentionally disclosed to, or intercepted or used by, an unauthorized third party.

FACILITY NOTICE

The bill requires nursing homes to place a conspicuous notice:

- 1. at the facility's entrance indicating that virtual monitoring or virtual visitation technology may be in use in some resident rooms or living quarters and
- 2. on the door of a resident's room or living quarters where this technology may be used, except for mobile phones and tablets.

NOTIFICATION AND CONSENT FORMS

The bill authorizes the long-term care ombudsman, in consultation with DPH and nursing home representatives, to develop and provide standard forms on its website for:

- 1. residents' notice to a nursing home of their intent to install and use virtual monitoring technology;
- 2. roommate consent forms for residents who wish to use virtual monitoring technology that may capture audio or video of a roommate; and
- 3. resident notice to the nursing home that a roommate has withdrawn consent for using virtual monitoring technology.

BACKGROUND

Related Executive Order

The governor's May 13, 2020, executive order authorizes the DSS commissioner to distribute Coronavirus Relief Funds (CRF) the state receives under the federal "Coronavirus Aid, Relief, and Economic Security Act" ("CARES Act," P.L. 116-136) to nursing homes as well as

CRF grants of \$600 per bed per day to cover necessary expenditures incurred due to the COVID-19 pandemic.

Nursing homes must use these grants to cover necessary expenditures incurred due to the COVID-19 pandemic and report to DSS that the funds were used on eligible expenditures in accordance with related federal requirements and guidance (EO 7NN, §§ 5 & 6, May 13, 2020).

COMMITTEE ACTION

Aging Committee

Joint Favorable Substitute Yea 16 Nay 0 (03/11/2021)