

General Assembly

## **Amendment**

January Session, 2021

LCO No. **6130** 



Offered by:

SEN. KELLY, 21st Dist. SEN. FORMICA, 20th Dist.

To: Senate Bill No. **150** 

File No. 106

Cal. No. 115

## "AN ACT ESTABLISHING THE CONNECTICUT INFRASTRUCTURE AUTHORITY."

Strike everything after the enacting clause and substitute the following in lieu thereof:

"Section 1. (NEW) (Effective October 1, 2021, and applicable to contracts entered into or renewed on or after said date) (a) For the purposes of this section, "quasi-public agency" has the same meaning as provided in section 1-120 of the general statutes, "contract" means any employment contract or consulting contract that a quasi-public agency intends to enter into or renew and "separation agreement" means an agreement to pay less than fifty thousand dollars to an employee resigning or retiring from employment with such quasi-public agency for the purposes of avoiding costs associated with potential litigation or pursuant to a nondisparagement agreement.

(b) On and after October 1, 2021, each quasi-public agency shall submit a copy of all (1) separation agreements, and (2) contracts with an

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15 annual cost of over fifty thousand dollars or a duration of five years or 16 greater, to the Attorney General for review and comment prior to 17 entering into or renewing any such contract.

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- Sec. 2. (NEW) (Effective July 1, 2021) For the purposes of this section, "quasi-public agency" and "procedure" have the same meaning as provided in section 1-120 of the general statutes. Not later than January 1, 2022, the Commissioner of Administrative Services shall develop and publish on the Department of Administrative Services' Internet web site model rules of procedure, which may be adopted by quasi-public agencies. Such model rules shall be based on best practices of existing quasi-public agencies in this state. The commissioner shall update such model rules as necessary.
- Sec. 3. (NEW) (Effective October 1, 2021) For the purposes of this section, "quasi-public agency" has the same meaning as provided in section 1-120 of the general statutes and "appointing authority" means 30 the person or body authorized to make the appointment pursuant to a provision of the general statutes. Notwithstanding any provision of the general statutes, if a vacancy occurs on the board of a quasi-public agency and (1) the board has notified the appointing authority of such vacancy at least three months after the occurrence of such vacancy, and (2) the appointment remains unfilled by the appointing authority for a period greater than six months after receipt of such notice, a quorum of the membership of such board may fill such vacancy by voting to appoint a person who satisfies the qualifications set forth in the 39 authorizing statute to fill such vacancy for the remainder of the term. Any subsequent appointment shall be filled in the manner set forth in the authorizing statute, unless the provisions of this section are applicable.
- 43 Sec. 4. Section 1-123 of the general statutes is repealed and the 44 following is substituted in lieu thereof (*Effective July 1, 2021*):
- 45 (a) The board of directors of each quasi-public agency shall annually 46 submit a report to the Governor and the Auditors of Public Accounts.

Such report shall include, but need not be limited to, the following: (1) A list of all bond issues for the preceding fiscal year, including, for each such issue, the financial advisor and underwriters, whether the issue was competitive, negotiated or privately placed, and the issue's face value and net proceeds; (2) a list of all projects other than those pertaining to owner-occupied housing or student loans receiving financial assistance during the preceding fiscal year, including each project's purpose, location, and the amount of funds provided by the agency; (3) a list of all outside individuals and firms receiving in excess of five thousand dollars in the form of loans, grants or payments for services, except for individuals receiving loans for owner-occupied housing and education; (4) a complete set of financial statements; (5) the cumulative value of all bonds issued, the value of outstanding bonds, and the amount of the state's contingent liability; (6) the affirmative action policy statement, a description of the composition of the agency's work force by race, sex, and occupation and a description of the agency's affirmative action efforts; and (7) a description of planned activities for the current fiscal year.

- (b) For the quarter commencing July 1, 2010, and for each quarter thereafter, the board of directors of each quasi-public agency shall submit a report to the Office of Fiscal Analysis. Such report shall include, but not be limited to, for each fund and account of the agency: (1) The beginning fiscal year balance; (2) all funds expended and all revenue collected by the end of the quarter; and (3) total expenditures and revenues estimated at the end of the fiscal year. For the purposes of this subsection, "expenditures" and "revenues" have the same meaning as provided in section 4-69.
- (c) For the quarter commencing July 1, 2010, and for each quarter thereafter, the board of directors of each quasi-public agency shall submit a personnel status report to the Office of Fiscal Analysis. Such report shall include, but not be limited to: (1) The total number of employees by the end of the quarter; (2) the positions vacated and the positions filled by the end of the quarter; and (3) the positions estimated to be vacant and the positions estimated to be filled at the end of the

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82 (d) On or before January 15, 2022, and not later than January fifteenth 83 of each calendar year thereafter, the board of directors of each quasi-84 public agency shall submit a report on the salaries of all of its employees to the Comptroller, the Office of Fiscal Analysis and the joint standing 85 committee of the General Assembly having cognizance of matters 86 87 relating to such quasi-public agency, in accordance with the provisions of section 11-4a. Not less than thirty days prior to any action by the 88 89 board of directors on an increase in salary for an employee (1) that will result in a salary exceeding two hundred thousand dollars a year, or (2) 90 91 that is equivalent to an increase of more than five per cent, the board of 92 directors of the quasi-public agency shall submit notice of such proposed change in salary to the joint standing committee of the General 93 94 Assembly having cognizance of matters relating to such quasi-public 95 agency, or if none, to the joint standing committee of the General 96 Assembly having cognizance of matters relating to appropriations and 97 the budgets of state agencies.

(e) On or before January 15, 2022, and not later than February first of each calendar year thereafter, the board of directors of each quasi-public agency shall submit a report to the joint standing committee of the General Assembly having cognizance of matters relating to such quasipublic agency, or if none, to the joint standing committee of the General Assembly having cognizance of matters relating to government administration, in accordance with the provisions of section 11-4a. Not later than August 1, 2021, the Secretary of the Office of Policy and Management shall adopt guidelines concerning the content and format of such report and shall mail a copy of such guidelines to each quasipublic agency. Not later than thirty days after receipt of such report or the commencement of the regular session of the General Assembly, whichever is later, the joint standing committee of the General Assembly having cognizance of matters relating to the quasi-public agency submitting the report, or if none, to the joint standing committee of the General Assembly having cognizance of matters relating to government administration, shall hold a public hearing concerning such

115 report. A representative of the quasi-public agency shall appear at such 116 hearing to answer any questions of the committee members.

117 Sec. 5. (NEW) (Effective July 1, 2021) Notwithstanding any provision 118 of the general statutes, the Secretary of the Office of Policy and 119 Management, or his or her designee, shall be an ex-officio member of 120 any finance committee formed by a quasi-public agency, as defined in section 1-120 of the general statutes. Any such finance committee shall 122 notify the secretary electronically not less than seven days prior to any 123 scheduled meeting of the committee.

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Sec. 6. Subsection (i) of section 1-84 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2021*):

(i) (1) No public official or state employee or member of the official or employee's immediate family or a business with which he is associated shall enter into any contract with the state, valued at one hundred dollars or more, other than a contract (A) of employment as a state employee, (B) with the Technical Education and Career System for students enrolled in a school in the system to perform services in conjunction with vocational, technical, technological or postsecondary education and training any such student is receiving at a school in the system, subject to the review process under subdivision (2) of this subsection, (C) with a public institution of higher education to support a collaboration with such institution to develop and commercialize any invention or discovery, or (D) pursuant to a court appointment, unless the contract has been awarded through an open and public process, including prior public offer and subsequent public disclosure of all proposals considered and the contract awarded. In no event shall an executive head of an agency, as defined in section 4-166, including a commissioner of a department, or an executive head of a quasi-public agency, as defined in section 1-79, or the executive head's immediate family or a business with which he is associated enter into any contract with that agency or quasi-public agency. Nothing in this subsection shall be construed as applying to any public official who is appointed as a member of the executive branch [or as a member or director of a quasi-

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public agency] and who receives no compensation other than per diem payments or reimbursement for actual or necessary expenses, or both, incurred in the performance of the public official's duties unless such public official has authority or control over the subject matter of the contract. Any contract made in violation of this subsection shall be voidable by a court of competent jurisdiction if the suit is commenced not later than one hundred eighty days after the making of the contract.

- (2) The superintendent of the Technical Education and Career System shall establish an open and transparent process to review any contract entered into under subparagraph (B) of subdivision (1) of this subsection.
- Sec. 7. Subsection (h) of section 2-90 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2021*):
  - (h) Where there are statutory or common law requirements of confidentiality with regard to such records and accounts or examinations of nongovernmental entities which are maintained by a state agency, including, but not limited to, privilege by reason of an attorney-client relationship, such requirements of confidentiality and the penalties for the violation thereof shall apply to the auditors and to their authorized representatives in the same manner and to the same extent as such requirements of confidentiality and penalties apply to such state agency. Any disclosure under this subsection of information that is privileged by reason of an attorney-client relationship shall not constitute a waiver of the privilege. In addition, the portion of (1) any audit or report prepared by the Auditors of Public Accounts that concerns the internal control structure of a state information system or the identity of an employee who provides information regarding alleged fraud or weaknesses in the control structure of a state agency that may lead to fraud, or (2) any document that may reveal the identity of such employee, shall not be subject to disclosure under the Freedom of Information Act, as defined in section 1-200.
- 179 Sec. 8. Section 52-146r of the general statutes is repealed and the

180 following is substituted in lieu thereof (*Effective October 1, 2021*):

181 (a) As used in this section:

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- 182 (1) "Authorized representative" means an individual empowered by 183 a public agency to assert the confidentiality of communications that are 184 privileged under this section;
  - (2) "Confidential communications" means all oral and written communications transmitted in confidence between a public official or employee of a public agency acting in the performance of his or her duties or within the scope of his or her employment and a government attorney relating to legal advice sought by the public agency or a public official or employee of such public agency from that attorney, and all records prepared by the government attorney in furtherance of the rendition of such legal advice;
  - (3) "Government attorney" means a person admitted to the bar of this state and employed by a public agency or retained by a public agency or public official to provide legal advice to the public agency or a public official or employee of such public agency; and
- 197 (4) "Public agency" means "public agency" as defined in section 1-200.
- 198 (b) In any civil or criminal case or proceeding or in any legislative or 199 administrative proceeding, all confidential communications shall be 200 privileged and a government attorney shall not disclose any such 201 communications unless an authorized representative of the public 202 agency consents to waive the privilege and allow such disclosure. In any 203 legislative proceeding, the disclosure by a government attorney who 204 represents a quasi-public agency, as defined in section 1-120, of 205 confidential communications to a joint standing committee of the 206 General Assembly conducting an investigation under section 2-46 shall 207 not constitute a waiver of the privilege and such confidential 208 communications shall not be subject to disclosure under the Freedom of 209 Information Act, as defined in section 1-200."

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This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2021, and applicable to contracts entered into or renewed on or after said date	New section
Sec. 2	July 1, 2021	New section
Sec. 3	October 1, 2021	New section
Sec. 4	July 1, 2021	1-123
Sec. 5	July 1, 2021	New section
Sec. 6	July 1, 2021	1-84(i)
Sec. 7	October 1, 2021	2-90(h)
Sec. 8	October 1, 2021	52-146r