### First Regular Session Sixty-ninth General Assembly STATE OF COLORADO

# REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 13-0913.01 Jerry Barry x4341

SENATE BILL 13-244

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# A BILL FOR AN ACT

#### 101 CONCERNING A TASK FORCE TO STUDY SUBSTANCE ABUSE.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The current state methamphetamine task force repeals on July 1, 2014. The bill renames the task force the state substance abuse trend and response task force (task force) and changes the emphasis of the task force from solely methamphetamine to all substance abuse, including nonfederal-drug-administration-regulated pharmaceutical drugs. The bill expands the members of the task force appointed by the co-chairs from 16 to 22. The bill extends the repeal of the task force to July 1, 2018.





1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, repeal and reenact, 3 with amendments, 18-18.5-101 as follows: 4 **18-18.5-101.** Legislative declaration. (1) THE GENERAL 5 ASSEMBLY FINDS THAT: 6 (a) EACH YEAR COLORADO SPENDS SIGNIFICANT AMOUNTS OF 7 MONEY RELATED TO UNTREATED SUBSTANCE ABUSE. THE MAGNITUDE OF 8 PUBLIC FUNDS SPENT ON THE DIRECT AND INDIRECT CONSEQUENCES OF 9 SUBSTANCE USE AND ABUSE IS STAGGERING, AND DOZENS OF COLORADO 10 PUBLIC AGENCIES PLAY A PART IN CONTROLLING SUBSTANCE USE OR 11 DEALING WITH ITS CONSEQUENCES. 12 DEATHS IN COLORADO RELATED TO THE ABUSE OF (b) 13 PRESCRIPTION OPIOIDS, SUCH AS OXYCODONE, HYDROCODONE, AND 14 FENTANYL, NEARLY DOUBLED FROM ONE HUNDRED EIGHTY IN 2000 TO 15 THREE HUNDRED FORTY-THREE IN 2010; 16 (c) CHILDREN WHOSE PARENTS ABUSE ALCOHOL OR DRUGS ARE 17 THREE TIMES MORE LIKELY TO BE VERBALLY, PHYSICALLY, OR SEXUALLY 18 ABUSED AND FOUR TIMES MORE LIKELY THAN OTHER CHILDREN TO BE 19 NEGLECTED. ADDITIONALLY, RESEARCH INDICATES THAT CHILDREN IN 20 FAMILIES AFFECTED BY SUBSTANCE USE ARE AT AN INCREASED RISK FOR 21 SUBSTANCE USE AND MENTAL HEALTH ISSUES IN ADOLESCENCE. THE 22 HEALTH, SAFETY, AND FUTURE SUCCESS OF DRUG ENDANGERED CHILDREN 23 ARE PRESSING ISSUES IN COLORADO. 24 (d) SUBSTANCE USE BY YOUTH IS DETRIMENTAL TO BRAIN

24 (d) SUBSTANCE USE BT TOUTH IS DETRIMENTAL TO BRAIN
 25 MATURATION, IMPACTING BRAIN STRUCTURE, FUNCTIONING, AND
 26 NEUROCOGNITION;

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(e) SUBSTANCE USE DURING PREGNANCY PLACES CHILDREN AT
 DIRECT RISK FOR COMPLICATIONS, INCLUDING PREMATURE DELIVERY,
 ALTERED NEONATAL BEHAVIOR PATTERNS SUCH AS ABNORMAL REFLEXES
 AND EXTREME IRRITABILITY, CONGENITAL DEFORMITIES, LOW BIRTH
 WEIGHT, ATTENTION DEFICIT DISORDER, AND PRENATAL AND POSTNATAL
 NEGLECT, MANY OF WHICH CAUSE LIFELONG DEFECTS; AND

7 (f) EACH YEAR COLORADO SPENDS SIGNIFICANT MONEYS RELATED
8 TO UNTREATED SUBSTANCE ABUSE.

9 (2) THE GENERAL ASSEMBLY FURTHER FINDS THAT SUBSTANCE 10 ABUSE, INCLUDING THAT RELATED TO ILLICIT DRUGS, PRESCRIPTION 11 DRUGS, UNDERAGE MARIJUANA USE, AND METHAMPHETAMINE LABS AND 12 ABUSE, HARMS CITIZENS OF COLORADO. RESPONSES TO SUBSTANCE ABUSE 13 SHOULD BE SUPPORTED IN THE CRIMINAL JUSTICE SYSTEM, THE PUBLIC 14 HEALTH SYSTEM, MENTAL HEALTH SERVICES, SOCIAL SERVICES, CHILD 15 WELFARE AND YOUTH SERVICES, COMMUNITY TASK FORCES, AND WITH 16 TREATMENT FOR PARENTS WHO ABUSE DRUGS AND PREVENTION AND 17 TREATMENT FOR CHILDREN AFFECTED BY SUBSTANCE ABUSE AND 18 NONFEDERALLY REGULATED PHARMACEUTICAL DRUG PRODUCTION AND 19 DISTRIBUTION, AND OTHER SYSTEMS AFFECTED BY SUBSTANCE ABUSE.

20 (3) THE GENERAL ASSEMBLY, THEREFORE, DETERMINES AND
21 DECLARES THAT IT IS NECESSARY TO CHANGE THE STATE
22 METHAMPHETAMINE TASK FORCE INTO A SUBSTANCE ABUSE TREND AND
23 RESPONSE TASK FORCE TO:

24 (a) EXAMINE DRUG TRENDS AND THE MOST EFFECTIVE MODELS25 AND PRACTICES FOR:

26 (I) THE PREVENTION OF AND INTERVENTION INTO SUBSTANCE
27 ABUSE;

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(II) THE PREVENTION OF UNINTENDED HARMFUL EXPOSURES DUE
 TO NONFEDERAL-DRUG-ADMINISTRATION-REGULATED PHARMACEUTICAL
 DRUG PRODUCTION AND DISTRIBUTION;

4 (III) THE PREVENTION OF POTENTIAL NEGATIVE PUBLIC HEALTH
5 IMPACTS DUE TO IMPROPER DISPENSING, MANAGEMENT, AND DISPOSAL OF
6 DRUGS; AND

7 (IV) THE TREATMENT OF CHILDREN AND ADULTS AFFECTED BY8 DRUG ADDICTION;

9 (b) FORMULATE A RESPONSE TO CURRENT AND EMERGING
10 SUBSTANCE ABUSE PROBLEMS FROM THE CRIMINAL JUSTICE, PREVENTION,
11 AND TREATMENT SECTORS; AND

12 (c) MAKE RECOMMENDATIONS TO THE GENERAL ASSEMBLY FOR 13 THE DEVELOPMENT OF STATEWIDE STRATEGIES AND LEGISLATIVE 14 PROPOSALS RELATED TO THESE ISSUES. THE RECOMMENDATIONS MADE TO 15 THE GENERAL ASSEMBLY SHALL BE MADE IN COORDINATION WITH THE 16 TASK FORCE AND THE DEPARTMENT OF HUMAN SERVICES, THE AGENCY 17 RESPONSIBLE FOR THE ADMINISTRATION OF BEHAVIORAL HEALTH 18 PROGRAMS AND SERVICES.

SECTION 2. In Colorado Revised Statutes, 18-18.5-102, amend
(1) as follows:

21 18-18.5-102. Definitions. As used in this article, unless the
22 context otherwise requires:

(1) "Task force" means the state methamphetamine SUBSTANCE
ABUSE TREND AND RESPONSE task force established pursuant to section
18-18.5-103.

26SECTION 3. In Colorado Revised Statutes, 18-18.5-103, amend27(1), (2) (a) (II), (2) (a) (III), (2) (b), (2) (c), (4), (6) (a), and (6) (d)

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1 introductory portion as follows:

2 **18-18.5-103.** State substance abuse trend and response task 3 force - creation - membership - duties. (1) There is hereby created the 4 state methamphetamine SUBSTANCE ABUSE TREND AND RESPONSE task 5 force. 6 (2) The task force shall consist of the following members: 7 (a) (II) An expert in the field of methamphetamine SUBSTANCE 8 abuse prevention, who shall be appointed by the president of the senate 9 and serve as a vice-chair; 10 (III) An expert in the field of methamphetamine SUBSTANCE abuse 11 treatment, who shall be appointed by the speaker of the house of 12 representatives and serve as a vice-chair; 13 (b) Sixteen TWENTY-TWO members appointed by the task force 14 chair and vice-chairs as follows: 15 (I) A representative of a statewide LOCAL child advocacy 16 organization AND FAMILY SERVICE PROVIDER; 17 (II) A representative of a major health facility that focuses on the 18 treatment of children: 19 (III) A representative of a human services agency with experience 20 in child welfare issues; 21 (IV) An expert in alcohol and drug treatment procedures; 22  $(\forall)$  (IV) A representative of the criminal defense bar; 23 (VI) (V) A representative of a mental BEHAVIORAL health 24 treatment provider THAT IS AN EXPERT IN SUBSTANCE ABUSE TREATMENT 25 PROCEDURES; 26 (VII) (VI) A representative of the department of education, who 27 is familiar with the department's drug prevention initiatives;

1	(VIII) A representative of the Colorado district attorneys
2	council;
3	(IX) (VIII) A representative of a Colorado sheriffs' organization;
4	(X) (IX) A representative of a Colorado police chiefs'
5	organization;
6	(XI) (X) A county commissioner from a rural county;
7	(XII) A representative of an organization that provides
8	information, advocacy, and support services to municipalities located in
9	rural counties;
10	(XIII) A licensed pharmacist;
11	(XIV) (XIII) A representative of the department of public safety;
12	(XV) (XIV) A representative of the office of the child's
13	representative;
14	(XVI) (XV) A representative of the division of adult parole of the
15	department of corrections;
16	(XVI) A REPRESENTATIVE OF THE COLORADO DRUG
17	INVESTIGATORS ASSOCIATION;
18	(XVII) A YOUTH REPRESENTATIVE;
19	(XVIII) A REPRESENTATIVE OF A SUBSTANCE ABUSE RECOVERY
20	ORGANIZATION;
21	(XIX) AN EXPERT IN ENVIRONMENTAL PROTECTION;
22	(XX) A REPRESENTATIVE OF A COMMUNITY PREVENTION
23	COALITION;
24	(XXI) A REPRESENTATIVE OF THE COLORADO DEPARTMENT OF
25	PUBLIC HEALTH;
26	(XXII) A REPRESENTATIVE OF THE OFFICE OF BEHAVIORAL HEALTH
27	IN THE COLORADO DEPARTMENT OF HUMAN SERVICES.

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(c) Two members appointed by the chief justice of the Colorado
 supreme court who represent the judicial department, one of whom is a
 district court judge experienced in handling cases involving
 methamphetamine SUBSTANCE ABUSE and one of whom represents the
 division of probation within the judicial department;

6 (4) The task force, IN COLLABORATION WITH STATE AGENCIES
7 CHARGED WITH PREVENTION, INTERVENTION, OR TREATMENT OF
8 SUBSTANCE ABUSE, shall:

9 (a) Assist local communities in implementing the most effective 10 models and practices for <del>methamphetamine</del> SUBSTANCE abuse prevention, 11 intervention, and treatment and in developing the responses by the 12 criminal justice system;

(b) Review model programs that have shown the best results in
Colorado and across the United States and provide information on the
programs to local communities and local drug task forces;

16 (c) Assist and augment local drug task forces without supplanting17 them;

(d) Investigate collaborative models on protecting children and
 other victims of methamphetamine SUBSTANCE ABUSE AND NONFEDERAL DRUG-ADMINISTRATION-REGULATED PHARMACEUTICAL DRUG production
 AND distribution; and abuse;

(e) Measure and evaluate the progress of the state and local
jurisdictions in preventing methamphetamine SUBSTANCE ABUSE AND
NONFEDERAL-DRUG-ADMINISTRATION-REGULATED PHARMACEUTICAL
DRUG production AND distribution and abuse and in prosecuting persons
engaging in these acts;

27

(f) Evaluate AND PROMOTE approaches to increase public

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awareness of methamphetamine production, distribution, and abuse
 CURRENT AND EMERGING SUBSTANCE ABUSE PROBLEMS AND STRATEGIES
 FOR ADDRESSING THOSE PROBLEMS;

4 (g) Assist local communities with implementation of the most
5 effective practices to respond to illegal methamphetamine CURRENT AND
6 EMERGING SUBSTANCE ABUSE PROBLEMS AND NONFEDERAL-DRUG7 ADMINISTRATION-REGULATED PHARMACEUTICAL DRUG production AND
8 distribution; and use;

9 (h) Consider any other issues concerning methamphetamine 10 SUBSTANCE ABUSE PROBLEMS AND NONFEDERAL-DRUG-ADMINISTRATION-11 REGULATED PHARMACEUTICAL DRUG production AND distribution and 12 abuse that arise during the course of the task force study.

(6) In addition, the task force shall:

13

(a) Meet at least four times each year from the date of the first
meeting until January 1, <del>2014</del> 2018, or more often as directed by the chair
of the task force;

(d) Submit a written report to the judiciary committees, or any
successor committees, of the senate and the house of representatives of
the general assembly by January 1, 2007 2014, and by each January 1
thereafter through January 1, 2014 2018, at a minimum specifying the
following:

SECTION 4. In Colorado Revised Statutes, 18-18.5-105, amend
(1) (a) as follows:

18-18.5-105. Cash fund - created. (1) (a) All private and public
funds received by the task force or the division of criminal justice in the
department of public safety, on behalf of the task force, through grants,
contributions, and donations pursuant to this article shall be transmitted

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1 to the state treasurer, who shall credit the same to the methamphetamine 2 SUBSTANCE abuse prevention, intervention, and treatment cash fund, 3 which fund is hereby created and referred to in this section as the "fund". 4 The moneys in the fund shall be subject to annual appropriation by the 5 general assembly for the direct and indirect costs associated with the 6 implementation of this article. All moneys in the fund not expended for 7 the purpose of this article may be invested by the state treasurer as 8 provided by law. All interest and income derived from the investment and 9 deposit of moneys in the fund shall be credited to the fund. Any 10 unexpended and unencumbered moneys remaining in the fund at the end 11 of a fiscal year shall remain in the fund and shall not be credited or 12 transferred to the general fund or another fund. All unexpended and 13 unencumbered moneys remaining in the fund as of July 1, <del>2014</del> 2018, 14 shall be transferred to the general fund.

15 SECTION 5. In Colorado Revised Statutes, amend 18-18.5-106
16 as follows:

17 18-18.5-106. Repeal of article. This article is repealed, effective
18 July 1, 2014 2018.

19 SECTION 6. Act subject to petition - effective date. This act 20 takes effect at 12:01 a.m. on the day following the expiration of the 21 ninety-day period after final adjournment of the general assembly (August 22 7, 2013, if adjournment sine die is on May 8, 2013); except that, if a 23 referendum petition is filed pursuant to section 1 (3) of article V of the 24 state constitution against this act or an item, section, or part of this act 25 within such period, then the act, item, section, or part will not take effect 26 unless approved by the people at the general election to be held in

- 1 November 2014 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.