# Second Regular Session Sixty-ninth General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 14-1096.01 Bob Lackner x4350

**SENATE BILL 14-223** 

#### SENATE SPONSORSHIP

Nicholson and Cadman, Carroll, Heath, Steadman

#### **HOUSE SPONSORSHIP**

Gerou and Young,

**Senate Committees** 

**House Committees** 

Appropriations

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	A BILL FOR AN ACT
01	CONCERNING THE PAYMENT BY THE STATE OF LEGAL CLAIMS ARISING
02	IN CONNECTION WITH THE LOWER NORTH FORK WILDFIRE, AND,
03	IN CONNECTION THEREWITH, MAKING AND REDUCING
04	APPROPRIATIONS.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://www.leg.state.co.us/billsummaries">http://www.leg.state.co.us/billsummaries</a>.)

**Section 1** of the bill directs the state claims board (board) to compromise or settle claims brought by certain claimants who have

suffered damages or other losses in connection with the lower north fork wildfire (wildfire) in March 2012 to reimburse them for their economic and noneconomic losses as well as interest on such amounts. The bill specifies that the total amount of the moneys paid to each claimant reflects the amount of money in excess of the liability limitations under current law for which the board recommended the claimant recover, any additional damages that the arbiters recommended the state pay these claimants in pending state court litigation, and interest on such amounts.

Upon approval by the board of the payments of the total claims, the office of the state controller is required to make payment to the claimants from the general fund no later than September 1, 2014.

In accepting the payment, a claimant agrees to release the state from any future claims arising out of the wildfire.

**Section 2** of the bill specifies the total amount to be paid to each claimant by the state.

Be it enacted by the General Assembly of the State of Colorado:

**SECTION 1.** In Colorado Revised Statutes, 24-10-114, **amend**3 (5) introductory portion and (5) (b) (I); and **add** (5) (c) as follows:

**24-10-114.** Limitations on judgments - recommendation to general assembly - authorization of additional payment - lower north fork wildfire - legislative declaration. (5) Notwithstanding the maximum amounts that may be recovered from a public entity set forth in subsection (1) of this section, an amount may be recovered from the state under this article in excess of the maximum amounts only if paragraph (a), or (b), OR (c) of this subsection (5) applies:

(b) (I) Except as otherwise provided in subparagraphs (II) and (III) of this paragraph (b) OR PARAGRAPH (c) OF THIS SUBSECTION (5), the state claims board created in section 24-30-1508 (1), referred to in this paragraph (b) SUBSECTION (5) as the "board", acting in accordance with its authority under section 24-30-1515, compromises or settles a claim on behalf of the state for the maximum liability limits under this article and determines, in its sole discretion, to recommend to the general assembly

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that an additional payment be made and the general assembly, by bill, authorizes all or any portion of the additional payment. In determining whether to make such recommendation, the board shall consider interests of fairness, the public interest, and the interests of the state. A recommendation made under this paragraph (b) shall not include payment for noneconomic loss or injury and shall be reduced to the extent the claimant's loss is or will be covered by another source, including, without limitation, any insurance proceeds that have been paid or will be paid, and no insurer has a right of subrogation, assignment, or any other right against the claimant or the state for any additional payment or any portion of such payment that is approved by the general assembly. Any additional payment or any portion of such payment approved by the general assembly shall be paid from the general fund. For purposes of this paragraph (b), an "additional payment" means the payment to a claimant in excess of the maximum liability limits pursuant to this paragraph (b) that may be authorized by the general assembly upon a recommendation from the board.

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(c) (I) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, THE BOARD IS HEREBY DIRECTED TO COMPROMISE OR SETTLE CLAIMS BROUGHT BY CERTAIN CLAIMANTS WHO HAVE SUFFERED DAMAGES OR OTHER LOSSES IN CONNECTION WITH THE LOWER NORTH FORK WILDFIRE IN MARCH 2012 TO REIMBURSE THEM FOR THEIR ECONOMIC AND NONECONOMIC LOSSES, ALONG WITH INTEREST ON SUCH AMOUNTS. THE TOTAL AMOUNT OF THE CLAIMS TO BE PAID TO EACH CLAIMANT IS SPECIFIED IN THE TABLE CONTAINED IN SECTION 2 OF SENATE BILL 14-223, ENACTED IN 2014. THE TOTAL AMOUNT OF MONEYS TO BE PAID TO EACH CLAIMANT UNDER THIS SUBPARAGRAPH (I) REFLECTS THE AMOUNT OF DAMAGES IN EXCESS OF THE

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1	LIABILITY LIMITATIONS SPECIFIED IN SUBSECTION (1) OF THIS SECTION FOR
2	WHICH THE BOARD RECOMMENDED THE CLAIMANT RECOVER UNDER
3	SUBPARAGRAPH (I) OF PARAGRAPH (b) OF THIS SUBSECTION (5), ANY
4	ADDITIONAL DAMAGES THAT THE ARBITERS RECOMMENDED THE STATE
5	PAY THESE CLAIMANTS IN CONNECTION WITH LITIGATION BROUGHT IN
6	JEFFERSON COUNTY DISTRICT COURT, AND INTEREST ON SUCH AMOUNTS.
7	(II) UPON APPROVAL BY THE BOARD OF THE PAYMENTS OF THE
8	TOTAL CLAIMS SPECIFIED IN THE TABLE CONTAINED IN SECTION 2 OF
9	Senate Bill $\underline{14-223}$ , enacted in 2014, the office of the state
10	CONTROLLER SHALL MAKE SUCH PAYMENT TO THE CLAIMANTS FROM THE
11	GENERAL FUND IN THE AMOUNT OF THE TOTAL CLAIMS TO BE PAID EACH
12	CLAIMANT SPECIFIED IN THE TABLE NO LATER THAN SEPTEMBER 1, 2014.
13	(III) NO INSURER HAS A RIGHT OF SUBROGATION, ASSIGNMENT, OR
14	ANY OTHER RIGHT AGAINST THE CLAIMANT FOR ANY ADDITIONAL
15	PAYMENT OR ANY PORTION OF THE PAYMENT THAT IS APPROVED BY THE
16	GENERAL ASSEMBLY.
17	(IV) IN ACCEPTING THE PAYMENT FOR SUCH CLAIMS AUTHORIZED
18	TO BE PAID PURSUANT TO SUBPARAGRAPH (I) OF THIS PARAGRAPH (c), THE
19	CLAIMANT AND ANY OF THE CLAIMANT'S SUCCESSORS, AGENTS, HEIRS,
20	AND ASSIGNS, COLLECTIVELY REFERRED TO AS THE "CLAIMANT", HEREBY
21	FOREVER RELEASE AND DISCHARGE THE STATE AND ANY OF ITS OFFICERS,
22	EMPLOYEES, AND AGENTS FROM ANY AND ALL MATTERS, CLAIMS,
23	COMPLAINTS, CHARGES, DEMANDS, DAMAGES, CAUSES OF ACTION, DEBTS,
24	LIABILITIES, CONTROVERSIES, JUDGEMENTS, AND SUITS OF EVERY KIND
25	AND NATURE WHATSOEVER ARISING OUT OF THE LOWER NORTH FORK
26	$\label{eq:wildfine} \text{wildfire}  \text{in}  \text{March}  2012, \text{as}  \text{of}  \text{the}  \text{effective}  \text{date}  \text{of}  \text{this}  \text{paragraph}$
27	(c), WHETHER FORESEEN OR UNFORESEEN, KNOWN OR UNKNOWN.

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1	(V) INSOFAR AS THE COMPROMISE AND SETTLEMENT EFFECTED BY
2	THIS PARAGRAPH (c) ADDRESSES ALL OUTSTANDING CLAIMS ARISING OUT
3	OF THE LOWER NORTH FORK WILDFIRE IN A JUST AND REASONABLE
4	MANNER, THE GENERAL ASSEMBLY HEREBY STRONGLY ENCOURAGES THE
5	DEPARTMENT OF LAW TO REFRAIN FROM APPEALING THE ORDER DATED
6	APRIL 24, 2014, REGARDING HOMEOWNERS' REQUESTS FOR ENTRY OF
7	JUDGEMENT IN THE LITIGATION ENTITLED IN RETHE LOWER NORTH FORK
8	FIRE LITIGATION IN JEFFERSON COUNTY DISTRICT COURT, CASE NO. 12 CV
9	2550.

# SECTION 2. Lower north fork wildfire claimants and totals. The total amount of claims to be paid to each claimant is specified in the following table:

13	Name of Claimant	Total Amount of Claim
14	Scott Appel, individually and on behalf of the	
15	heirs and estate of Ann Appel	\$4,779,480
16	Joanne Baldwin, individually and her minor	
17	children and the Richard and Janet Pierce Family	
18	Trust	\$126,793
19	Dan Brubaker and Patricia Brubaker	\$473,315
20	John Campbell and Catherine Campbell	\$419,152
21	Bruce Ellis, Mary Ann Ellis, and Bee Group, Inc.	\$364,439
22	James M. Fildey and F. Jill Fildey	\$952,473
23	Douglas Gulick, Kim Olson, for themselves and on	
24	behalf of their children, Rhoanabella, Quillan, and	
25	Kaleb	\$487,257
26	Morey Gustafson and Denise Gustafson	\$62,866
27	Andrew Hoover and Jean Hoover	\$2,560,811
28	Kenneth Kobs and Susanne Kobs	\$425,923

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1	Maria Kuehster, Christine Kuehster, and Edward	
2	Kuehster	\$464,786
3	Samuel Lucas, Jr., and Linda White, individually	
4	and as personal representatives of the estates of	
5	Samuel Lucas, Sr., and Linda Moaneti Lucas	\$1,360,895
6	Coe Meyer	\$775,867
7	Jack Ogg and Mary Ogg	\$200,965
8	Dennis and Nancy Pappas	\$1,187,500
9	Thomas Scanlan, Sharon Scanlan, and Scanlan	
10	Associates Ltd.	\$906,761
11	George and Claire Schmidt	\$184,670
12	Jon Shirley, Amy Shirley, Sara Shirley,	
13	individually and on behalf of her minor children,	
14	Joshua and Ashley Warfel	\$1,649,510
15	James Spoon and Aileen Spoon	\$165,500
16	Mountain Area Land Trust (MALT)	\$87,590
17	Total of all claims	\$17,636,554

SECTION 3. In Colorado Revised Statutes, 24-75-302, amend as added by House Bill 14-1342 (2) (aa) as follows:

<u>24-75-302. Capital construction fund - capital assessment fees</u>
<u>- calculation.</u> (2) On July 1 of each year through July 1, 2014, the state
treasurer and the controller shall transfer a sum as specified in this
subsection (2) out of the general fund and into the capital construction
fund as moneys become available in the general fund during the fiscal
year beginning on said July 1. Transfers between funds pursuant to this
subsection (2) are not appropriations subject to the limitations of section
24-75-201.1. The amounts transferred pursuant to this subsection (2) are
as follows:

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1	(aa) On July 1, 2014, two hundred twenty-four million nine
2	hundred ninety-three THREE HUNDRED FIFTY-THREE thousand four
3	hundred sixty-five dollars.
4	SECTION 4. In Colorado Revised Statutes, 24-75-220 (4), as
5	amended by House Bill 14-1342, add (4) (a) (III.3) and (4) (a) (III.4) as
6	<u>follows:</u>
7	24-75-220. State education fund - transfers - surplus -
8	legislative declaration. (4) (a) Notwithstanding any provision of law to
9	the contrary, following the release of the preliminary certification by the
10	state controller for the fiscal year 2013-14 as specified in section
11	24-77-106.5 (1) (b), the director of research of the legislative council
12	shall work with the state controller to determine a preliminary figure
13	representing the estimated general fund surplus designated in accordance
14	with section 24-75-201 (1) for the fiscal year 2013-14. The state
15	controller shall provide such preliminary figure to the state treasurer, the
16	director of the office of state planning and budgeting, and the director of
17	the joint budget committee before September 15, 2014. On September 15,
18	2014, an amount equal to ninety percent of that preliminary figure is
19	allocated in the following order of priority:
20	(III.3) THE STATE TREASURER SHALL TRANSFER SIX HUNDRED
21	FORTY THOUSAND DOLLARS TO THE EMERGENCY CONTROLLED
22	MAINTENANCE ACCOUNT CREATED IN SECTION 24-75-302 (3.2);
23	(III.4) THE STATE TREASURER SHALL TRANSFER ONE MILLION
24	DOLLARS TO THE ECONOMIC DEVELOPMENT FUND CREATED IN SECTION
25	<u>24-46-105 (1);</u>
26	SECTION 5. Appropriation to the department of human
27	services for the fiscal year beginning July 1, 2013. In Session Laws of

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I	Colorado 2013, amend section 2 of chapter 231, (SB 13-266), as section
2	2 is amended by section 3 of House Bill 14-1238, and as section 2 is
3	further amended by section 17 of House Bill 14-1336, as follows:
4	Section 2. Appropriation. (1) In addition to any other
5	appropriation, there is hereby appropriated, out of any moneys in the
6	general fund, not otherwise appropriated, to the department of human
7	services, for the fiscal year beginning July 1, 2013, the sum of \$5,660,072
8	\$1,378,179 and 0.9 FTE, or so much thereof as may be necessary, to be
9	allocated to behavioral health services for the implementation of this act
10	as follows:
11	(a) \$4,828,419 \$600,000 for co-occurring behavioral health
12	services, crisis response system-crisis stabilization units, mobile crisis
13	response, respite services, and marketing;
14	(b) \$758,720 \$705,246 for co-occurring behavioral health
15	services, crisis response system-telephone hotlines;
16	(c) \$67,280 and 0.9 FTE for administration, personal services; and
17	(d) \$5,653 for administration, operating expenses.
18	SECTION 6. Appropriation. In addition to any other
19	appropriation, there is hereby appropriated, out of any moneys in the
20	general fund not otherwise appropriated, to the department of personnel,
21	for the fiscal year beginning July 1, 2013, the sum of \$5,921,893, or so
22	much thereof as may be necessary, for allocation to the division of human
23	resources, risk management services, risk management program
24	administrative cost, for the compromise or settlement of claims by the
25	state claims board pursuant to section 24-10-114 (5) (c), Colorado
26	Revised Statutes, as enacted by Senate Bill 14-223, enacted in 2014,
27	related to the implementation of this act. Any moneys appropriated in

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1	this section not expended prior to July 1, 2014, are further appropriated
2	to the department for the fiscal year beginning July 1, 2014, for the same
3	<u>purposes.</u>
4	SECTION 7. Appropriation - adjustments to 2014 long bill.
5	(1) For the implementation of this act, appropriations made in the annual
6	general appropriation act to the governor - lieutenant governor - state
7	planning and budgeting for the fiscal year beginning July 1, 2014, are
8	adjusted as follows:
9	(a) The general fund appropriation for economic development
10	programs, economic development commission - general economic
11	incentives and marketing, is decreased by \$1,000,000.
12	(b) The cash funds appropriation from the Colorado economic
13	development fund created in section 24-46-105 (1), Colorado Revised
14	Statutes, for economic development programs, economic development
15	commission - general economic incentives and marketing, is increased by
16	\$1,000,000. Said sum is conditioned upon the transfer of general fund
17	surplus to the Colorado economic development fund as specified in
18	section 24-75-220 (4) (a), Colorado Revised Statutes, as amended in
19	<u>House Bill 14-1342.</u>
20	(2) For the implementation of this act, appropriations made in the
21	annual general appropriation act for capital construction for the fiscal year
22	beginning July 1, 2014, are adjusted as follows:
23	(a) The cash funds appropriation from the capital construction
24	fund created in section 24-75-302 (1), Colorado Revised Statutes, for
25	controlled maintenance, department of personnel, emergency controlled
26	maintenance is decreased by \$640,000.
27	(b) The cash funds appropriation from the emergency controlled

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1	maintenance account created in section 24-75-302 (3.2), Colorado
2	Revised Statutes, for controlled maintenance, department of personnel,
3	emergency controlled maintenance is increased by \$640,000. Said sum
4	is conditioned upon the transfer of general fund surplus to the emergency
5	controlled maintenance account as specified in section 24-75-220 (4) (a),
6	Colorado Revised Statutes, as amended in House Bill 14-1342.
7	SECTION 8. Safety clause. The general assembly hereby finds,
8	determines, and declares that this act is necessary for the immediate
9	preservation of the public peace, health, and safety.
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