## Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

### **INTRODUCED**

LLS NO. 10-1101.01 Ed DeCecco

#### **SENATE BILL 10-212**

SENATE SPONSORSHIP

Cadman, Shaffer B., Penry, Tapia, Romer, Boyd

(None),

### HOUSE SPONSORSHIP

Senate Committees Finance **House Committees** 

## A BILL FOR AN ACT

101 CONCERNING THE REPEAL OF MECHANISMS TO REFUND EXCESS STATE

102 **REVENUES.** 

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Section 20 (7) (d) of article X of the state constitution requires the state to refund any state revenues in excess of the state fiscal year spending limit. In accordance with this constitutional requirement, the general assembly enacted methods to refund the excess state revenues.

The bill repeals all of the current refund methods with the exception of the:

- L Earned income tax credit;
- Į. Income tax rate reduction: and
- I State sales tax refund.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1. Repeal.** 24-75-216, 26-2-1005 (2) (h), (6), and (7), 3 38-13-102 (7) (a) (VIII), 38-13-109.7 (2), 39-21-108 (6), 39-21-113 (12) 4 (b), 39-22-104 (3) (h), (4) (l), and (4) (1.5), 39-22-119 (1.5), (5), (6), (7), 5 (8), and (9), 39-22-124, 39-22-125, 39-22-126, 39-22-127, 39-22-304 (2) 6 (g), 39-22-523, 39-22-527, 39-22-528, 39-22-627 (7), 39-26-105 (1) (e), 7 39-26-106 (3), 39-26-501, 39-26-502, 39-26-601, 39-26-602, 42-3-305, 8 and 43-4-205 (6.5) (d), Colorado Revised Statutes, are repealed. 9 SECTION 2. 35-75-201 (2), Colorado Revised Statutes, is 10 amended to read: 11 **35-75-201.** Legislative declaration - purpose of part. (2) The 12 general assembly further finds, determines, and declares that the public 13 purpose served by the tax credits, grants, loans and loan guarantees, and 14 equity investments authorized by this part 2 and by sections 39-22-527 15 and 39-22-528, C.R.S., preponderates over any individual interests 16 incidentally served thereby. 17 **SECTION 3.** 35-75-202 (7), Colorado Revised Statutes, is 18 amended to read: 19 **35-75-202.** Definitions. As used in this part 2, unless the context 20 otherwise requires: 21 (7) "Participant" means a resident individual or a domestic or 22

23 39, C.R.S., that <del>purchases tax credits from, or</del> contributes cash funds to

foreign corporation subject to the provisions of part 3 of article 22 of title

1 the board.

2 SECTION 4. 35-75-204 (1), the introductory portion to
3 35-75-204 (2), and 35-75-204 (2) (c), (3), (4) (a), (4) (c), and (5),
4 Colorado Revised Statutes, are amended to read:

5 35-75-204. Duties of board - agriculture value-added grants, 6 loans and loan guarantees, and equity investments. (1) The board has 7 the power to make grants, loans and loan guarantees, and equity 8 investments to any person, including eligible agricultural value-added 9 cooperatives, as defined in section 35-75-202 (4), and to offer tax credits 10 to such cooperatives pursuant to section 39-22-527, C.R.S., for new or 11 ongoing agricultural projects and research that add value to Colorado 12 agricultural products and aid the economy of rural Colorado communities. 13 Subject to the annual dollar limitations stated in sections 39-22-527 and 14 <del>39-22-528, C.R.S.,</del> The board also has the power to fund market 15 promotion activities of the department pursuant to section 35-75-205 (2) 16 (f). and to offer tax credits to participants and to agricultural businesses 17 other than eligible agricultural value-added cooperatives so long as such 18 agricultural businesses are located solely in Colorado and comply with the 19 criteria established by the board pursuant to subsection (2) of this section, 20 add value to agricultural products, and aid the economy of a rural 21 <del>community.</del>

(2) The board shall employ the following criteria in determining
whether to award an agriculture value-added grant, loan, OR loan
guarantee: or tax credit:

(c) The contemplated schedule and phasing of the project, whether
 on an annual or multi-year basis, shall be such as to give the project a
 reasonable chance of success within three years at a constant or declining

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rate of support from the board in the form of grants OR loans or tax
 credits, or a combination thereof; and

- 3 (3) The board may reject any application for grants, loans and loan
  4 guarantees, OR equity investments or tax credits pursuant to this part 2.
- .

5 (4) (a) The board shall require a feasibility study of a member's
6 rural agricultural business project concept to be performed before
7 awarding a grant OR loan. or tax credit.

8 (c) Upon a determination by the board that the project concept 9 may be operated profitably, the board may provide for legal assistance to 10 set up the project. Such legal assistance shall include, but not be limited 11 to, providing advice and assistance on the form of business entity the 12 availability of tax credits, and other assistance for which the member may 13 qualify as well as helping the member apply for such assistance.

14 (5) The board may provide or facilitate grants, loans or loan 15 guarantees, OR equity investments or tax credits for any person who meets 16 the criteria set forth in this part 2 or established by the board under 17 paragraph(d) of subsection (2.5) of this section, including, but not limited 18 to, loans from the United States department of agriculture rural 19 development program, subject to availability. Such financial assistance 20 shall only be provided to feasible project concepts, and the amount of 21 such financial assistance shall be the least amount necessary to cause the 22 project to occur, as determined by the board. The board may structure the 23 financial assistance in a way that causes the project to occur and also 24 provides for a compensatory return on investment or loan payment to the 25 board, based upon the risk of the project concept.

26 **SECTION 5.** 35-75-205 (1), Colorado Revised Statutes, is 27 amended to read:

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1 35-75-205. Grants, loans and loan guarantees, and equity 2 investments - agriculture value-added cash fund - created - repeal. 3 (1) The moneys derived from purchases of tax credits from the board by 4 participants in accordance with section 39-22-528, C.R.S., and Moneys 5 received by the board from public or private gifts, grants, or donations or 6 from any other source shall be forwarded to the state treasurer and shall 7 be credited to the agriculture value-added cash fund, which fund is hereby 8 created. Moneys in the fund are continuously appropriated to the board 9 and shall be used for the purpose of preparing criteria and reviewing 10 applications as provided in section 35-75-204 and for financial or 11 technical assistance to agricultural projects, project concepts, and research 12 as approved by the board. All interest earned on the investment of 13 moneys in the fund shall be credited to the fund. The board may provide 14 or facilitate tax credits, grants, loans and loan guarantees, and equity 15 investments for agricultural projects, project concepts, or research; except 16 that such tax credits, grants, loans and loan guarantees, and equity 17 investments shall be limited to two million dollars per project. Tax 18 credits, Grants, loans and loan guarantees, and equity investments may 19 only be provided to feasible projects and for an amount that is the least 20 amount necessary to cause the project to occur, as determined by the 21 board. The board may structure the grants, loans and loan guarantees, and 22 equity investments in a way that facilitates the project and also provides 23 for a compensatory return on investment or loan payment to the board 24 based on the risk of the project. Any moneys credited to the agriculture 25 value-added cash fund and unexpended at the end of any given fiscal year 26 shall remain in the fund and shall not revert to the general fund or any 27 other fund.

SECTION 6. 39-21-105 (1), Colorado Revised Statutes, is
 amended to read:

39-21-105. Appeals. (1) The taxpayer may appeal the final
determination of the executive director issued pursuant to section
39-21-103, 39-21-104, OR 39-21-104.5 or 39-22-124 (10) within thirty
days after the mailing of such determination.

SECTION 7. 39-22-119 (2) and (3), Colorado Revised Statutes,
are amended to read:

9 **39-22-119. Expenses related to child care - credits against state** 10 **tax.** (2) If the credits allowed under subsections (1), (1.5), and (5) 11 SUBSECTION (1) of this section exceed the income taxes due on the 12 resident individual's income, the amount of the credits not used to offset 13 income taxes shall not be carried forward as tax credits against the 14 resident individual's subsequent years' income tax liability and shall be 15 refunded to the individual.

(3) The child care expenses credits allowed under subsections (1),
(1.5), and (5) SUBSECTION (1) of this section shall not be allowed to a
resident individual who is receiving child care assistance from the state
department of human services except to the extent of the taxpayer's
unreimbursed out-of-pocket expenses that result in a federal credit for
child care expenses.

SECTION 8. 39-22-524 (10), Colorado Revised Statutes, is
amended to read:

39-22-524. Tax credit for individuals contributing matching
funds for individual development accounts - repeal. (10) This section
is repealed, effective April 15, 2011 JULY 1, 2010.

27 SECTION 9. 39-26-105 (1) (a), Colorado Revised Statutes, is

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1 amended to read:

2 **39-26-105.** Vendor liable for tax - repeal. (1) (a) Except as 3 provided in paragraphs (d) and (e) PARAGRAPH (d) of this subsection (1), 4 every retailer, also in this part 1 called "vendor", shall, irrespective of the 5 provisions of section 39-26-106, be liable and responsible for the 6 payment of an amount equivalent to three percent of all sales made prior 7 to January 1, 2001, and two and ninety one-hundredths percent of all sales 8 made on or after January 1, 2001, by the vendor of commodities or 9 services as specified in section 39-26-104 and shall, before the twentieth 10 day of each month, make a return to the executive director of the 11 department of revenue for the preceding calendar month and remit an 12 amount equivalent to said percentage on such sales to said executive 13 director, less three and one-third percent of the sum so remitted for sales 14 occurring prior to July 1, 2003, or on or after July 1, 2005, and less two 15 and one-third percent of the sum so remitted for sales occurring on or 16 after July 1, 2003, but before July 1, 2005, to cover the vendor's expense 17 in the collection and remittance of said tax; but, if any vendor is 18 delinquent in remitting said tax, other than in unusual circumstances 19 shown to the satisfaction of the executive director, the vendor shall not be 20 allowed to retain any amounts to cover such vendor's expense in 21 collecting and remitting said tax, and an amount equivalent to the said 22 percentage, plus the amount of any local vendor expense that may be 23 allowed by the local government to the vendor, shall be remitted to the 24 executive director by any such delinquent vendor. Such returns of the 25 taxpayer or the taxpayer's duly authorized agent shall contain such 26 information and be made in such manner and upon such forms as the executive director shall prescribe. Any local vendor expense remitted to 27

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1 the executive director shall be deposited to the state general fund.

2 SECTION 10. 39-26-106 (1) (a) (I), Colorado Revised Statutes,
3 is amended to read:

4 **39-26-106.** Schedule of sales tax. (1) (a) (I) Except as otherwise provided in subparagraph (II) of this paragraph (a), and in subsection (3) 5 6 of this section, there is imposed upon all sales of commodities and 7 services specified in section 39-26-104 a tax at the rate of three percent 8 of the amount of the sale, to be computed in accordance with schedules 9 or systems approved by the executive director of the department of 10 revenue. Said schedules or systems shall be designed so that no such tax 11 is charged on any sale of seventeen cents or less.

SECTION 11. 42-3-304 (2), the introductory portions to 42-3-304
(9) and (10) (a), and 42-3-304 (10) (b), (10) (c), (11), (14), and (17) (a),
Colorado Revised Statutes, are amended to read:

15 42-3-304. Registration fees - passenger and passenger-mile 16 taxes - clean screen fund. (2) With respect to passenger-carrying motor 17 vehicles, the weight used in computing annual registration fees shall be 18 that weight published by the manufacturer in approved manuals, and, in 19 case of a dispute over the weight of such vehicle, the actual weight 20 determined by weighing such vehicle on a certified scale, as provided in 21 section 35-14-122 (6), C.R.S., shall be conclusive. With respect to all 22 other vehicles, the weight used in computing annual registration fees shall 23 be the empty weight, determined by weighing such vehicle on a certified 24 scale or in the case of registration fees imposed pursuant to section 25 42-3-305(5) SECTION 42-3-306(5), the declared gross vehicle weight of 26 the vehicle declared by the owner at the time of registration.

27

(9) In addition to the registration fees imposed by section

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42-3-305 (4) (a) SECTION 42-3-306 (4) (a), the following additional
 registration fee shall be imposed on such vehicles:

(10) (a) In addition to the registration fees imposed by section
4 42-3-305 (5) (a) and (13) SECTION 42-3-306 (5) (a) AND (13), for motor
vehicles described in section 42-3-305 (5) (a) and (13) SECTION 42-3-306
(5) (a) AND (13), the following additional registration fee shall be
imposed:

8 (b) In addition to the registration fees imposed by section
9 42-3-305 (5) (b), (5) (c), or (12) (b) SECTION 42-3-306 (5) (b), (5) (c), OR
10 (12) (b), an additional registration fee of ten dollars shall be assessed.

11 (c) The department shall adopt rules that allow a vehicle owner or 12 a vehicle owner's agent to apply for apportioned registration for a vehicle 13 that is used in interstate commerce and that qualifies for the registration 14 fees provided in section 42-3-305 (5) SECTION 42-3-306 (5). In 15 establishing the amount of such apportioned registration, such rules shall 16 take into account the length of time such item may be operated in 17 Colorado or the number of miles such item may be driven in Colorado. 18 The apportioned registration, if based upon the length of time such item 19 may be operated in Colorado, shall be valid for a period of between two 20 and eleven months. Such rules shall also allow for extensions of 21 apportioned registration periods. During such rule-making, the 22 department shall confer with its authorized agents regarding enhanced 23 communications with the authorized agents and the coordination of 24 enforcement efforts.

(11) The additional fees collected pursuant to section 42-3-305 (2)
(b) (II) SECTION 42-3-306 (2) (b) (II) and subsection (9) of this section
and paragraphs (a) and (b) of subsection (10) of this section shall be

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transmitted to the state treasurer, who shall credit the same to the highway
 users tax fund to be allocated pursuant to section 43-4-205 (6) (b), C.R.S.

3 (14) (a) The owner or operator of mobile machinery or 4 self-propelled construction equipment having an empty weight not in 5 excess of sixteen thousand pounds that the owner or operator desires to 6 operate over the public highways of this state shall register such vehicle 7 under section 42-3-305 (5) (a) SECTION 42-3-306 (5) (a).

8 (b) The owner or operator of mobile machinery or self-propelled 9 construction equipment with an empty weight exceeding sixteen thousand 10 pounds that such owner or operator desires to operate over the public 11 highways of this state shall register such vehicle under section 42-3-305 12 (5) (b) SECTION 42-3-306 (5) (b).

13 (17) (a) At the time of registration of such vehicle, the owner of 14 a truck subject to registration under section 42-3-305 (5) SECTION 15 42-3-306 (5) having a weight in excess of four thousand five hundred 16 pounds, but not in excess of ten thousand pounds, including mounted 17 equipment other than that of a recreational type, shall present to the 18 authorized agent a copy of the manufacturer's statement or certificate of 19 origin that specifies the shipping weight of such vehicle, or if such 20 documentation is not available, a certified scale ticket showing the weight 21 of such vehicle.

22 **SECTION 12.** 42-3-306 (1), Colorado Revised Statutes, is 23 amended to read:

42-3-306. Registration fees - passenger and passenger-mile
 taxes - fee schedule. (1) This section shall apply in any fiscal year in
 which the legislative council does not certify to the executive director of
 the department that, based on the annual March revenue forecast from the

legislative council, there will be sufficient excess state revenue to fund
 the fee reductions enacted by House Bill 00-1227, enacted at the second
 regular session of the sixty-second general assembly BEGINNING ON OR
 AFTER JULY 1, 2010.

5 **SECTION 13.** 42-3-307 (1), Colorado Revised Statutes, is 6 amended to read:

7 42-3-307. Enforcement powers of department. (1) The 8 department may administer and enforce sections 42-3-304 + 42-3-305, and 9 42-3-306, including the right to inspect and audit the books, records, and 10 documents of an owner or operator of a vehicle operated upon the public 11 highways who is required to pay any registration fee or tax imposed, and 12 the executive director of the department may promulgate such reasonable 13 rules as the director deems necessary or suitable for such administration 14 and enforcement.

# 15 SECTION 14. 42-3-308 (1) (a), Colorado Revised Statutes, is amended to read:

17 42-3-308. Taxpayer statements - payment of tax - estimates -18 **penalties - deposits - delinguency proceedings.** (1) (a) Every owner or 19 operator of a motor vehicle operated on a public highway of this state and 20 required to pay the passenger-mile tax imposed by sections 42-3-304 21 42-3-305, and 42-3-306 shall, on or before the twenty-fifth day of each 22 month, file with the department, on forms prescribed by the department 23 and the public utilities commission, a statement, subject to the penalties 24 for perjury in the second degree, showing the name and address of the 25 owner of the motor vehicle, total miles traveled, and total number of 26 passengers carried in this state during the preceding month and such other 27 information as required by the department and the commission and shall

compute and pay such tax; except that the executive director of the
 department may authorize the filing of statements and the payment of tax
 for periods in excess of one month but not to exceed a period of twelve
 months.

5 **SECTION 15.** 42-3-309 (1), Colorado Revised Statutes, is 6 amended to read:

7 42-3-309. Permit to be secured - records kept - penalties. 8 (1) Every owner or operator of a motor vehicle operated over any public 9 highway of this state who is required to pay the passenger-mile tax 10 imposed by sections 42-3-304  $\frac{42-3-305}{42-3-305}$ , and 42-3-306 shall apply to the 11 department and secure a passenger-mile tax permit and shall keep and 12 maintain true and correct records of the operations of such motor 13 vehicles, including the number of miles operated and the number of 14 passengers carried, in such form as to reflect the actual activity of all such 15 motor vehicles and as may be prescribed by the department and the public 16 utilities commission. Such owner or operator shall preserve all such 17 records for a period of four years. The passenger-mile tax permit shall 18 remain effective until the owner advises the department of a change in 19 ownership or a discontinuance of business or until such owner has failed 20 to file tax reports and pay any applicable passenger-mile tax for four 21 successive tax periods.

SECTION 16. 42-4-304 (18), Colorado Revised Statutes, is
amended to read:

42-4-304. Definitions relating to automobile inspection and
readjustment program. As used in sections 42-4-301 to 42-4-316,
unless the context otherwise requires:

27 (18) "Motor vehicle", as applicable to the AIR program, includes

1 only a motor vehicle that is operated with four wheels or more on the 2 ground, self-propelled by a spark-ignited engine burning gasoline, 3 gasoline blends, gaseous fuel, blends of liquid gasoline and gaseous fuels, 4 alcohol, alcohol blends, or other similar fuels, having a personal property 5 classification of A, B, or C pursuant to section 42-3-106, and for which 6 registration in this state is required for operation on the public roads and highways or which motor vehicle is owned or operated or both by a 7 8 nonresident who meets the requirements set forth in section 42-4-310(1)9 (c). "Motor vehicle" does not include kit vehicles; vehicles registered 10 pursuant to section 42-3-219  $\frac{42-3-305}{(4)}$ , or 42-3-306 (4); vehicles 11 registered pursuant to section 42-12-102 that are of model year 1975 or 12 earlier or that have two-stroke cycle engines manufactured prior to 1980; 13 or vehicles registered as street rods pursuant to section 42-3-201.

SECTION 17. 42-4-401 (5), Colorado Revised Statutes, is
amended to read:

42-4-401. Definitions. As used in this part 4, unless the context
otherwise requires:

18 (5) "Diesel powered motor vehicle" or "diesel vehicle" as 19 applicable to opacity inspections, includes only a motor vehicle with four 20 wheels or more on the ground, powered by an internal combustion, 21 compression ignition, diesel fueled engine, and also includes any motor 22 vehicle having a personal property classification of A, B, or C, pursuant 23 to section 42-3-106, as specified on its vehicle registration, and for which 24 registration in this state is required for operation on the public roads and 25 highways. "Diesel vehicle" does not include the following: Vehicles 26 registered pursuant to section  $42-3-219 \frac{42-3-305}{4}$ , or 42-3-306 (4), or 27 off-the-road diesel powered vehicles or heavy construction equipment.

1	<b>SECTION 18.</b> 42-4-1407.5 (3) (a) and (3) (b), Colorado Revised
2	Statutes, are amended to read:
3	42-4-1407.5. Splash guards - when required. (3) This section
4	does not apply to:
5	(a) Passenger-carrying motor vehicles registered pursuant to
6	section 42-3-305 (2) SECTION 42-3-306 (2);
7	(b) Trucks and truck tractors registered pursuant to section
8	42-3-305 (4) or (5) SECTION 42-3-306 (4) OR (5) having an empty weight
9	of ten thousand pounds or less;
10	SECTION 19. 42-7-510 (1), Colorado Revised Statutes, is
11	amended to read:
12	<b>42-7-510.</b> Insurance or bond required. (1) Every owner of a
13	truck that is subject to the registration fee imposed pursuant to section
14	42-3-305 (5) (b) or (7) or SECTION 42-3-306 (5) (b) or (7) and that is not
15	subject to regulation by the public utilities commission under article 10,
16	11, 13, or 16 of title 40, C.R.S., before operating or permitting the
17	operation of such vehicle upon any public highway in this state shall have
18	in each such vehicle a motor vehicle liability insurance policy or a
19	certificate evidencing such policy issued by an insurance carrier or insurer
20	authorized to do business in Colorado, or a copy of a valid certificate of
21	self-insurance issued pursuant to section 10-4-624, C.R.S., or a surety
22	bond issued by a company authorized to do a surety business in Colorado
23	in the sum of fifty thousand dollars for damages to property of others; the
24	sum of one hundred thousand dollars for damages for or on account of
25	bodily injury or death of one person as a result of any one accident; and,
26	subject to such limit as to one person, the sum of three hundred thousand
27	dollars for or on account of bodily injury to or death of all persons as a

1 result of any one accident.

2 SECTION 20. 42-8-105 (1), Colorado Revised Statutes, is
3 amended to read:

4 42-8-105. Clearance of motor vehicles at port of entry weigh 5 stations. (1) Every owner or operator of a motor vehicle that is subject 6 to payment of registration fees under the provisions of section 42-3-305 7 (5) (b) or SECTION 42-3-306 (5) (b) and every owner or operator of a 8 motor vehicle or combination of vehicles having a manufacturer's gross 9 vehicle weight rating or gross combination weight rating of twenty-six 10 thousand one pounds or more shall secure a valid clearance from an 11 office of the department of revenue, from an officer of the Colorado state 12 patrol, or from a port of entry weigh station before operating such vehicle 13 or combination of vehicles or causing such vehicle or combination of 14 vehicles to be operated on the public highways of this state, but an owner 15 or operator shall be deemed to have complied with the provisions of this 16 subsection (1) if the owner or operator secures a valid clearance from the 17 first port of entry weigh station located within five road miles of the route 18 that the owner or operator would normally follow from the point of 19 departure to the point of destination. An owner or operator shall not be 20 required to seek out a port of entry weigh station not located on the route 21 such owner or operator is following if the owner or operator secures a 22 special revocable permit from the department of revenue in accordance 23 with the provisions of subsection (4) of this section. A vehicle with a 24 seating capacity of fourteen or more passengers registered under the 25 provisions of section 42-3-304 (13) 42-3-305(2)(c)(1), or 42-3-306 (2) 26 (c) (I) shall not be required to secure a valid clearance pursuant to this 27 section.

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SECTION 21. 43-4-205 (5.5) (c), Colorado Revised Statutes, is
 amended to read:

43-4-205. Allocation of fund. (5.5) The following highway
users tax fund revenues shall be allocated and expended in accordance
with the formula specified in subsection (5) of this section:

(c) Revenues from driver's license fees, motor vehicle title and
registration fees, and motorist insurance identification fees that are
credited to the fund pursuant to sections 42-2-132 (4) (b), 42-3-304 (18)
(d) (I), 42-3-305 (6), (7), and (8) (c), and 42-3-306 (6) and (7), C.R.S.;

SECTION 22. Specified effective date. This act shall take effect
July 1, 2010.

SECTION 23. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.