Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 10-0953.01 Jason Gelender

SENATE BILL 10-207

SENATE SPONSORSHIP

Johnston and Romer,

HOUSE SPONSORSHIP

(None),

Senate Committees

House Committees

Finance Appropriations

	A BILL FOR AN ACT
101	CONCERNING AUTHORIZATION FOR THE STATE TREASURER TO ENTER
102	INTO LEASE-PURCHASE AGREEMENTS ON BEHALF OF THE STATE
103	TO FINANCE CAPITAL CONSTRUCTION PROJECTS PROPOSED BY
104	THE GOVERNOR'S ENERGY OFFICE THAT IMPROVE THE ENERGY
105	EFFICIENCY OF STATE CAPITAL FACILITIES, AND MAKING AN
106	APPROPRIATION IN CONNECTION THEREWITH.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

Section 1 of the bill:

- ! Authorizes the state treasurer, with sole discretion as to timing, to enter into lease-purchase agreements on behalf of the state to finance capital construction projects that improve the energy efficiency of state buildings or facilities:
- ! Specifies the process, including required executive agency and legislative committee approvals, for determining which projects are to be financed through the lease-purchase agreements;
- ! Authorizes the issuance of certificates of participation (COPs) in connection with the lease-purchase agreements and limits the total par value of the COPs that may be issued to \$73,000,000;
- ! Requires a lease-purchase agreement to include provisions that:
 - ! Specify that payment of the state's obligations under the agreement are subject to annual appropriation and do not create any indebtedness of the state;
 - ! Indicate that the sole security available to the lessor if the state does not renew the agreement is the property that is the subject of the nonrenewed agreement; and
 - ! Allow the state to receive title to the real and personal property that is the subject of the agreement on or prior to the expiration of the entire term of the agreement, including all optional renewal terms;
- ! Allows only a building or facility subject to an energy performance contract that is under consideration by the office of the state architect as of 30 days following the effective date of the bill to be the subject of a lease-purchase agreement;
- ! Specifies that interest paid under a lease-purchase agreement, including interest represented by COPs, is exempt from state income tax;
- ! Requires the state treasurer to coordinate with the office of state planning and budgeting in regard to the schedule of lease payments required in connection with any lease-purchase agreement; and
- ! Creates the energy efficiency project fund and specifies that:
 - ! The fund shall consist of moneys received by the state from any sale of COPs, energy cost savings resulting from capital construction projects financed

-2- 207

through lease-purchase agreements, any other legally available moneys that may be appropriated or transferred to the fund, and all interest and income derived from the deposit and investment of moneys in the fund; and

Ţ Moneys in the fund may be expended solely for the purposes of completing projects being financed by lease-purchase agreements and paying the obligations of the state under such agreements.

Section 2 of the bill modifies the definition of the terms "energy performance contract" and "utility cost-savings measure". Section 3 of the bill makes a conforming amendment.

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Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** Article 38.5 of title 24, Colorado Revised Statutes, 3 is amended BY THE ADDITION OF A NEW SECTION to read: 4 24-38.5-104. Financing of capital projects to make state 5 government more energy efficient - lease-purchase agreements -6 legislative declaration - definition. (1) AS USED IN THIS SECTION, 7 UNLESS THE CONTEXT OTHERWISE REQUIRES, "UTILITY COST-SAVINGS 8 CONTRACT" SHALL HAVE THE SAME MEANING AS SET FORTH IN SECTION 9 24-30-2001 (6). 10 (2) (a) IN ORDER TO MAKE STATE GOVERNMENT MORE ENERGY 11 EFFICIENT IN ACCORDANCE WITH SECTION 24-38.5-102, THE GOVERNOR'S 12 ENERGY OFFICE MAY PROPOSE A PRIORITIZED LIST OF PROJECTS 13 ASSOCIATED WITH CURRENT UTILITY COST-SAVINGS CONTRACTS THAT 14 WILL IMPROVE THE ENERGY EFFICIENCY OF STATE BUILDINGS OR 15 FACILITIES AND THAT ARE PROPOSED TO BE CONSTRUCTED OR IMPROVED 16 USING FINANCING PROVIDED IN ACCORDANCE WITH SUBSECTION (3) OF 17 IF THE GOVERNOR'S ENERGY OFFICE CREATES A THIS SECTION. 18

PRIORITIZED LIST, THE PRIORITIZED LIST SHALL INCLUDE AN ESTIMATE OF

THE TOTAL AMOUNT OF ANNUAL UTILITY COST SAVINGS EXPECTED IF ALL

-3-

207

1 OF THE PROJECTS ON THE PRIORITIZED LIST ARE COMPLETED; DESCRIPTIONS 2 OF THE PROJECTS, THE AFFECTED BUILDINGS, AND THE IMPACT OF THE 3 PROJECTS ON TENANTS; A TIMELINE FOR IMPLEMENTATION; A DETAILED 4 BUDGET FOR EACH PROJECT; A LIST OF PROPERTIES RECOMMENDED FOR 5 USE AS COLLATERAL, WHICH SHALL INCLUDE ONLY PROPERTIES OPERATED 6 AND MAINTAINED BY AGENCIES THAT ARE RESPONSIBLE FOR THE 7 OPERATION AND MAINTENANCE OF AT LEAST ONE STATE BUILDING OR 8 FACILITY FOR WHICH A PROJECT IS BEING FINANCED IN ACCORDANCE WITH 9 SUBSECTION (3) OF THIS SECTION; ESTIMATES OF THE AMOUNT OF ANNUAL 10 UTILITY COST SAVINGS EXPECTED FOR EACH OF THE PROJECTS; AND 11 EXPECTED ANNUAL PAYMENTS FOR EACH PROJECT, INCLUDING THE 12 EXPECTED FUNDING SOURCES FOR SUCH PAYMENTS. THE GOVERNOR'S 13 ENERGY OFFICE SHALL SUBMIT THE PRIORITIZED LIST AND REFERENCED 14 SUPPORTING DOCUMENTS TO THE OFFICE OF STATE PLANNING AND 15 BUDGETING FOR REVIEW AND APPROVAL OR DISAPPROVAL. EXCEPT AS 16 OTHERWISE PROVIDED IN PARAGRAPH (b) OF THIS SUBSECTION (2), THE 17 OFFICE OF STATE PLANNING AND BUDGETING SHALL SUBMIT ANY PROJECTS 18 ON THE PRIORITIZED LIST THAT IT APPROVES TO THE CAPITAL 19 DEVELOPMENT COMMITTEE OF THE GENERAL ASSEMBLY FOR REVIEW AND 20 APPROVAL OR DISAPPROVAL. SUBJECT TO THE LIMITATIONS SPECIFIED IN 21 SUBSECTION (3) OF THIS SECTION, IF THE CAPITAL DEVELOPMENT 22 COMMITTEE DETERMINES AFTER REVIEWING THE PROJECTS SUBMITTED TO 23 IT FOR ITS REVIEW AND APPROVAL OR DISAPPROVAL THAT IT IS 24 APPROPRIATE TO AUTHORIZE THE STATE TREASURER TO PURSUE 25 FINANCING PROVIDED IN ACCORDANCE WITH SUBSECTION (3) OF THIS 26 SECTION TO FUND SOME OR ALL OF THE PROJECTS OR IF THE OFFICE OF 27 STATE PLANNING AND BUDGETING HAS APPROVED PROJECTS FOR

-4- 207

1	BUILDINGS OR FACILITIES OPERATED AND MAINTAINED BY THE
2	DEPARTMENT OF TRANSPORTATION AND SUBMITTED SUCH PROJECTS TO
3	THE COMMITTEE FOR INFORMATIONAL PURPOSES ONLY PURSUANT TO
4	PARAGRAPH (b) OF THIS SUBSECTION (2), THE COMMITTEE SHALL PROVIDE
5	A LETTER TO THE GOVERNOR'S ENERGY OFFICE, THE OFFICE OF STATE
6	PLANNING AND BUDGETING, THE JOINT BUDGET COMMITTEE OF THE
7	GENERAL ASSEMBLY, AND THE STATE TREASURER THAT SPECIFIES THE
8	FINAL APPROVED PRIORITY OF THE PROJECTS.

- (b) Notwithstanding the provisions of paragraph (a) of this subsection (2), any projects on the prioritized list proposed by the governor's energy office and approved by the office of state planning and budgeting for buildings or facilities operated and maintained by the department of transportation shall be deemed to be finally approved and shall be included on the prioritized list submitted to the capital development committee for informational purposes only.
- (3) (a) Upon receipt of the letter from the capital development committee regarding its review pursuant to subsection (2) of this section, the state treasurer may enter into one or more lease-purchase agreements on behalf of the state in order to generate the proceeds needed to complete the projects. A lease-purchase agreement:
- (I) MAY BE ENTERED INTO WITH ANY FOR-PROFIT OR NONPROFIT CORPORATION, TRUST, OR COMMERCIAL BANK AS A TRUSTEE, AS LESSOR;
- (II) SHALL BE LIMITED TO A TOTAL PAR VALUE, INCLUDING COSTS OF ISSUANCE, OF ALL SUCH INSTRUMENTS ISSUED, DISTRIBUTED, AND SOLD OF NO MORE THAN SEVENTY-THREE MILLION DOLLARS;

-5-

1	(III) SHALL INCLUDE PROVISIONS THAT:
2	(A) SPECIFY THAT ALL PAYMENT OBLIGATIONS OF THE STATE
3	UNDER THE LEASE-PURCHASE AGREEMENT ARE SUBJECT TO ANNUAL
4	APPROPRIATION BY THE GENERAL ASSEMBLY AND THAT OBLIGATIONS
5	SHALL NOT BE DEEMED OR CONSTRUED AS CREATING AN INDEBTEDNESS OF
6	THE STATE WITHIN THE MEANING OF ANY PROVISION OF THE STATE
7	CONSTITUTION OR THE LAWS OF THE STATE CONCERNING OR LIMITING THE
8	CREATION OF INDEBTEDNESS BY THE STATE;
9	(B) INDICATE THAT IF THE STATE DOES NOT RENEW THE
10	AGREEMENT, THE SOLE SECURITY AVAILABLE TO THE LESSOR SHALL BE
11	THE PROPERTY THAT IS THE SUBJECT OF THE NONRENEWED AGREEMENT;
12	AND
13	(C) ALLOW THE STATE TO RECEIVE TITLE TO THE REAL AND
14	PERSONAL PROPERTY THAT IS THE SUBJECT OF THE AGREEMENT ON OR
15	PRIOR TO THE EXPIRATION OF THE ENTIRE TERM OF THE AGREEMENT,
16	INCLUDING ALL OPTIONAL RENEWAL TERMS;
17	(IV) MAY INCLUDE:
18	(A) PROVISIONS FOR THE ISSUANCE, DISTRIBUTION, AND SALE OF
19	INSTRUMENTS EVIDENCING RIGHTS TO RECEIVE RENTALS AND OTHER
20	PAYMENTS MADE AND TO BE MADE UNDER THE AGREEMENT. SUCH
21	INSTRUMENTS SHALL NOT BE NOTES, BONDS, OR ANY OTHER EVIDENCE OF
22	INDEBTEDNESS OF THE STATE WITHIN THE MEANING OF ANY PROVISION OF
23	THE STATE CONSTITUTION OR THE LAWS OF THE STATE CONCERNING OR
24	LIMITING THE CREATION OF INDEBTEDNESS BY THE STATE.
25	(B) SUCH OTHER TERMS, PROVISIONS, AND CONDITIONS AS THE
26	STATE TREASURER MAY DEEM APPROPRIATE.
27	(b) Only a building or facility subject to an energy

-6- 207

1	PERFORMANCE CONTRACT, AS DEFINED IN SECTION 24-30-2001 (1), THAT
2	IS UNDER CONSIDERATION BY THE OFFICE OF THE STATE ARCHITECT AS OF
3	THIRTY DAYS FOLLOWING THE EFFECTIVE DATE OF THIS PARAGRAPH (b),
4	MAY BE THE SUBJECT OF A LEASE-PURCHASE AGREEMENT ENTERED INTO
5	BY THE STATE TREASURER PURSUANT TO THIS SUBSECTION (3).
6	(c) THE STATE, ACTING BY AND THROUGH THE STATE TREASURER,
7	MAY ENTER INTO ANCILLARY AGREEMENTS AND INSTRUMENTS DEEMED
8	NECESSARY OR APPROPRIATE IN CONNECTION WITH A LEASE-PURCHASE
9	AGREEMENT AUTHORIZED PURSUANT TO THIS SUBSECTION (3), INCLUDING
10	BUT NOT LIMITED TO DEEDS, LEASES, SUBLEASES, EASEMENTS, OR OTHER
11	INSTRUMENTS RELATING TO THE REAL PROPERTY ON WHICH THE FACILITIES
12	ARE LOCATED.
13	(d) The provisions of section 24-30-202 (5) (b) shall not
14	APPLY TO A LEASE-PURCHASE AGREEMENT OR ANY ANCILLARY
15	AGREEMENT OR INSTRUMENT AUTHORIZED PURSUANT TO THIS SUBSECTION
16	(3). Any provision of the fiscal rules promulgated pursuant to
17	SECTION $24-30-202(1)$ and (13) that the state controller deems to
18	BE INCOMPATIBLE OR INAPPLICABLE WITH RESPECT TO SUCH A
19	LEASE-PURCHASE AGREEMENT OR ANCILLARY AGREEMENT OR
20	INSTRUMENT MAY BE WAIVED BY THE CONTROLLER OR HIS OR HER
21	DESIGNEE WITHIN THE OFFICE OF THE STATE CONTROLLER.
22	(e) Interest paid under a lease-purchase agreement,
23	INCLUDING INTEREST REPRESENTED BY SUCH INSTRUMENTS, SHALL BE
24	EXEMPT FROM STATE INCOME TAX.
25	(f) Notwithstanding the authority of the capital
26	DEVELOPMENT COMMITTEE OF THE GENERAL ASSEMBLY TO AUTHORIZE,

AFTER APPROVAL BY THE OFFICE OF STATE PLANNING AND BUDGETING,

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-7-

THE STATE TREASURER TO ENTER INTO LEASE-PURCHASE AGREEMENTS ON
BEHALF OF THE STATE, IN ORDER TO ENSURE THAT LEASE-PURCHASE
AGREEMENTS ARE ENTERED INTO UNDER FAVORABLE FINANCIAL MARKET
CONDITIONS, THE STATE TREASURER SHALL HAVE SOLE DISCRETION TO
DETERMINE THE TIMING OF THE STATE TREASURER'S ENTRY INTO ANY
LEASE-PURCHASE AGREEMENT ON BEHALF OF THE STATE PURSUANT TO
THIS SUBSECTION (3).

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(g) THE STATE TREASURER SHALL COORDINATE WITH THE OFFICE OF STATE PLANNING AND BUDGETING IN REGARD TO THE SCHEDULE OF LEASE PAYMENTS REQUIRED IN CONNECTION WITH ANY LEASE-PURCHASE AGREEMENT.

(h) ONCE A LEASE-PURCHASE AGREEMENT HAS BEEN EXECUTED, THE STATE TREASURER SHALL SUBMIT THE SCHEDULE FOR ANNUAL PAYMENTS TO THE OFFICE OF STATE PLANNING AND BUDGETING AND THE JOINT BUDGET COMMITTEE OF THE GENERAL ASSEMBLY. THE OFFICE OF STATE PLANNING AND BUDGETING SHALL SUBMIT A BUDGET REQUEST TO THE JOINT BUDGET COMMITTEE TO REDUCE ANY CORRESPONDING OPERATING APPROPRIATIONS FOR STATE CAPITAL FACILITIES REALIZING UTILITY COST SAVINGS FROM PROJECTS FINANCED BY LEASE-PURCHASE AGREEMENTS AND TO APPROPRIATE ANNUAL PAYMENTS IN THE CAPITAL CONSTRUCTION SECTION OF THE BUDGET FOR THOSE FACILITIES FOR WHICH OPERATION AND MAINTENANCE IS FUNDED IN WHOLE OR IN PART WITH MONEYS THAT ARE SUBJECT TO STATE APPROPRIATION. UPON RECEIPT OF THE BUDGET REQUEST FROM THE OFFICE OF STATE PLANNING AND BUDGETING, THE JOINT BUDGET COMMITTEE SHALL RECOMMEND TO THE GENERAL ASSEMBLY AN APPROPRIATION FOR ANNUAL PAYMENTS IN THE CAPITAL CONSTRUCTION SECTION OF THE BUDGET AND A REDUCTION OF

-8-

THE SAME AMOUNT IN THE APPLICABLE UTILITIES LINE ITEM OF THE OPERATING BUDGET. THE OFFICE OF STATE PLANNING AND BUDGETING AND THE JOINT BUDGET COMMITTEE RECOMMENDATION SHALL ALSO INCLUDE AN APPROPRIATION OF THE ORIGINAL FUNDING SOURCES OF THE UTILITY LINE ITEM EQUAL TO THE IDENTIFIED SAVINGS FOR TRANSFER TO THE ENERGY EFFICIENCY PROJECT PROCEEDS FUND CREATED IN SUBSECTION (4) OF THIS SECTION UNLESS SUCH TRANSFER IS PROHIBITED BY THE REQUIREMENTS OF THE ORIGINAL FUNDING SOURCE. IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE UTILITIES LINE ITEM REDUCTION BE PERMANENT, AND THAT ANY FUTURE APPROPRIATED INCREASES BE DEFENDED IN RELATION TO THE BALANCE FOR UTILITIES THAT REMAIN IN THE LINE.

(4) THE ENERGY EFFICIENCY PROJECT PROCEEDS FUND IS HEREBY CREATED IN THE STATE TREASURY. THE PRINCIPAL OF THE FUND SHALL CONSIST OF MONEYS RECEIVED BY THE STATE IN CONNECTION WITH ANY LEASE-PURCHASE AGREEMENTS ENTERED INTO PURSUANT TO SUBSECTION (3) OF THIS SECTION AND ANY OTHER LEGALLY AVAILABLE MONEYS THAT MAY BE APPROPRIATED OR TRANSFERRED TO THE FUND. ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEYS IN THE FUND SHALL BE CREDITED TO THE FUND. ANY UNEXPENDED AND UNENCUMBERED MONEYS REMAINING IN THE FUND AT THE END OF A FISCAL YEAR SHALL REMAIN IN THE FUND AND SHALL NOT BE CREDITED OR TRANSFERRED TO THE GENERAL FUND OR ANY OTHER FUND. MONEYS IN THE FUND THAT WERE RECEIVED BY THE STATE IN CONNECTION WITH ANY LEASE-PURCHASE AGREEMENT AND THAT ARE TRUSTEE FUNDS MAY BE EXPENDED BY THE STATE TREASURER, AND OTHER MONEYS IN THE FUND NOT IDENTIFIED FOR FUNDING ANNUAL PAYMENTS OR TO BE USED TO

-9-

1	DEFRAY ANY INCREMENTAL COSTS INCURRED BY THE STATE CONTROLLER
2	IN MANAGING ACCOUNTING AND REPORTING REQUIREMENTS RELATED TO
3	LEASE-PURCHASE AGREEMENTS ENTERED INTO PURSUANT TO SUBSECTION
4	(3) OF THIS SECTION ARE HEREBY CONTINUOUSLY APPROPRIATED TO THE
5	STATE TREASURER, FOR THE PURPOSE OF MAKING DISBURSEMENTS
6	NECESSARY TO COMPLETE PROJECTS ASSOCIATED WITH CURRENT UTILITY
7	COST-SAVINGS CONTRACTS THAT ARE AUTHORIZED TO BE FINANCED
8	THROUGH LEASE-PURCHASE AGREEMENTS ENTERED INTO BY THE STATE
9	TREASURER ON BEHALF OF THE STATE PURSUANT TO SUBSECTION (3) OF
10	THIS SECTION. MONEYS IN THE FUND SHALL ALSO BE SUBJECT TO
11	APPROPRIATION BY THE GENERAL ASSEMBLY FOR THE PURPOSE OF PAYING
12	THE PRINCIPAL OF AND INTEREST ON AND DEFRAYING ANY INCREMENTAL
13	COSTS INCURRED BY THE STATE CONTROLLER IN MANAGING ACCOUNTING
14	AND REPORTING REQUIREMENTS RELATED TO SUCH LEASE-PURCHASE
15	AGREEMENTS.
16	SECTION 2. 24-30-2001 (1) (b) and (7) (o), Colorado Revised
17	Statutes, are amended to read:
18	24-30-2001. Definitions. As used in this part 20, unless the
19	context otherwise requires:
20	(1) "Energy performance contract" means a contract for
21	evaluations, recommendations, or implementation of one or more utility
22	cost-savings measures designed to produce utility cost savings or
23	operation and maintenance cost savings, which contract:
24	(b) Provides that the amount of actual savings for each year during
25	the contract period shall exceed annual contract payments, including
26	maintenance costs, to be made during such year by the state agency
27	contracting for the utility cost-savings measures; except that, FOR THE

-10-

1	PURPOSES OF THIS PART 20 ONLY, THE TERM "ANNUAL CONTRACT
2	PAYMENTS" DOES NOT INCLUDE MONEYS RECEIVED BY THE STATE FROM
3	REBATES, GIFTS, GRANTS, OR DONATIONS SPECIFICALLY DESIGNATED BY
4	THE GIFTING, GRANTING, OR DONATING PARTY FOR THE DESIGN OR
5	IMPLEMENTATION OF A UTILITY COST-SAVINGS MEASURE OR STATE
6	MONEYS THAT HAVE BEEN SPECIFICALLY APPROPRIATED IN A DISTINCT
7	LINE ITEM, OR, IN THE CASE OF THE DEPARTMENT OF TRANSPORTATION,
8	OTHERWISE SET ASIDE IN THE DEPARTMENT'S BUDGET, FOR THE DESIGN OR
9	IMPLEMENTATION OF A UTILITY COST-SAVINGS MEASURE THAT IS WHOLLY
10	${\tt ADDRESSEDWITHINTHESCOPEOFTHEUTILITYCOST\text{-}SAVINGSCONTRACT.}$
11	(7) "Utility cost-savings measure" means any installation,
12	modification, or service that is designed to reduce energy consumption
13	and related operating costs in buildings and other facilities and includes,
14	but is not limited to, the following:
15	(o) Any other LOCATION, ORIENTATION, OR DESIGN CHOICE
16	RELATED TO, OR installation, modification of installation, or remodeling
17	of, building infrastructure improvements that produce utility or
18	operational cost savings for their appointed functions in compliance with
19	applicable state and local building codes.
20	SECTION 3. 24-30-2003 (1) (a), Colorado Revised Statutes, is
21	amended to read:
22	24-30-2003. Utility cost-savings contracts. (1) A state agency
23	may enter into a utility cost-savings contract with any person or entity
24	experienced in the design and implementation of utility cost-savings
25	measures for buildings or other facilities or with the entity or person who
26	performed the energy analysis and recommendations pursuant to section
27	24-30-2002 if:

-11-

1	(a) The energy analysis and recommendations made pursuant to
2	section 24-30-2002 indicate that the expected annual CONTRACT payments
3	required under the UTILITY COST-SAVINGS contract and any additional
4	maintenance costs for one or more utility cost-savings measures are
5	expected to be equal to or less than the sum of the utility cost savings and
6	operation and maintenance cost savings achieved by the implementation
7	of such measures on an annual basis; and
8	SECTION 4. Appropriation. In addition to any other
9	appropriation, there is hereby appropriated, out of any moneys in the
10	energy efficiency project proceeds fund created in section 24-38.5-104
11	(4), Colorado Revised Statutes, not otherwise appropriated, to the
12	department of personnel and administration, for allocation to the division
13	of accounts and control - controller, for the fiscal year beginning July 1,
14	2010, the sum of twenty thousand nine hundred dollars (\$20,900) cash
15	funds and 0.2 FTE, or so much thereof as may be necessary, for the
16	implementation of this act.
17	SECTION 5. Safety clause. The general assembly hereby finds,
18	determines, and declares that this act is necessary for the immediate
19	preservation of the public peace, health, and safety.

-12-