Second Regular Session Seventy-second General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 20-0304.01 Jerry Barry x4341

SENATE BILL 20-186

SENATE SPONSORSHIP

Fenberg and Holbert, Garcia

HOUSE SPONSORSHIP

Garnett and Neville, Becker

Senate CommitteesState, Veterans, & Military Affairs Appropriations

House Committees

A BILL FOR AN ACT

101 CONCERNING THE INDEPENDENT REDISTRICTING COMMISSIONS IN COLORADO.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Executive Committee of the Legislative Council. Section 1 of the bill repeals the existing statutory criteria for congressional districts.

Sections 2 to 12 of the bill establish statutory provisions concerning congressional districts established by the new independent congressional redistricting commission (congressional commission) and update the existing statutory provisions related to the independent

legislative redistricting commission (legislative commission), including:

- ! Stating the general assembly's intent that the commissions apply the correct federal citation to the "Voting Rights Act of 1965" rather than the incorrect citation contained in the Colorado constitution;
- ! Requiring the legislative commission to designate which year an election for each senate district takes place and to specify from which district a new senator is elected when there is a vacancy in a senatorial district;
- ! Requiring the commissions to provide maps of the proposed and final congressional and legislative districts to county clerks, the Colorado supreme court, and the secretary of state;
- Requiring boards of county commissioners to approve new precinct boundaries and to notify the secretary of state and major party chairs of the new precinct boundaries;
- ! Specifying how the secretary of state may correct a redistricting plan if an approved plan fails to include property in any district, includes property in more than one district, or splits a residential parcel;
- ! Specifying that the boundaries of a district approved in a redistricting plan do not change if there is a change in a county or municipal boundary; and
- ! Requiring the secretary of state to provide maps of districts to candidates.

Section 13 of the bill repeals outdated provisions that prohibited the state from using population figures adjusted through statistical sampling for redistricting and requires the commissions to use the total population used by the federal census bureau in reapportioning the seats in congress.

Sections 14 to 17 of the bill make conforming amendments to update the statutes on the redistricting account in the legislative cash fund, the "Colorado Open Records Act", and duties of county commissioners to reflect the congressional and legislative commissions.

Sections 18 to 24 of the bill contain nonstatutory provisions relating to the congressional and legislative commissions as required by the state constitution, including:

- ! Appointing nonpartisan staff to assist the commissions;
- ! Directing staff to prepare forms for and review applications from persons interested in serving on the commissions and assisting the panels of retired justices and judges who appoint members of the commissions;
- ! Assembling the necessary hardware, software, and information necessary for the commissions and nonpartisan staff to redistrict congressional and legislative districts; and

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! Establishing the necessary procedures for the judicial panels, commissions, and nonpartisan staff to receive a per diem and reimbursement of expenses.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, repeal 2-1-102 as
3	follows:
4	2-1-102. Neutral criteria for judicial determinations of
5	congressional districts. (1) In determining whether one or more of the
6	congressional districts established in accordance with section 44 of article
7	V of the state constitution are lawful and in adopting or enforcing any
8	change to any such district, courts:
9	(a) Shall utilize the following factors:
10	(I) A good faith effort to achieve precise mathematical population
11	equality between districts, justifying each variance, no matter how small,
12	as required by the constitution of the United States. Each district shall
13	consist of contiguous whole general election precincts. Districts shall not
14	overlap.
15	(II) Compliance with the federal "Voting Rights Act of 1965", in
16	particular 42 U.S.C. sec. 1973; and
17	(b) May, without weight to any factor, utilize factors including but
18	not limited to:
19	(I) The preservation of political subdivisions such as counties,
20	cities, and towns. When county, city, or town boundaries are changed,
21	adjustments, if any, in districts shall be as prescribed by law.
22	(II) The preservation of communities of interest, including ethnic,
23	cultural, economic, trade area, geographic, and demographic factors;
24	(III) The compactness of each congressional district; and

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1	(IV) The minimization of disruption of prior district lines.
2	SECTION 2. In Colorado Revised Statutes, add 2-1-101.5,
3	2-1-103, 2-1-104, 2-1-105, 2-1-106, 2-1-107, 2-1-108, and 2-1-109 as
4	follows:
5	2-1-101.5. Definitions. As used in this article 1, unless the
6	CONTEXT OTHERWISE REQUIRES:
7	(1) "CONGRESSIONAL COMMISSION" MEANS THE INDEPENDENT
8	CONGRESSIONAL REDISTRICTING COMMISSION CREATED PURSUANT TO
9	SECTION 44 OF ARTICLE V OF THE STATE CONSTITUTION.
10	(2) "MAJOR POLITICAL PARTY" MEANS ONE OF THE TWO LARGEST
11	POLITICAL PARTIES AS DETERMINED BY THE NUMBER OF REGISTERED
12	ELECTORS WITH EACH POLITICAL PARTY ACCORDING TO VOTER
13	REGISTRATION DATA PUBLISHED BY THE SECRETARY OF STATE FOR THE
14	EARLIEST DAY IN JANUARY OF THE YEAR IN WHICH MEMBERS OF THE
15	CONGRESSIONAL COMMISSION ARE APPOINTED.
16	(3) "VOTING RIGHTS ACT OF 1965" MEANS THE FEDERAL STATUTE,
17	CODIFIED AT 52 U.S.C. SEC. 10301 ET SEQ., AS REFERRED TO IN THE
18	BALLOT MEASURE ADOPTED BY VOTERS IN 2018 TO ADD SECTION 48.1
19	(1)(b) TO ARTICLE V OF THE STATE CONSTITUTION.
20	2-1-103. Citation for federal "Voting Rights Act of 1965" -
21	legislative declaration. (1) The voters of Colorado considered and
22	OVERWHELMINGLY APPROVED LEGISLATIVELY REFERRED MEASURES AT
23	THE 2018 GENERAL ELECTION TO ESTABLISH BALANCED COMMISSIONS TO
24	SET DISTRICT LINES FOR BOTH THE UNITED STATES HOUSE OF
25	REPRESENTATIVES AND THE COLORADO GENERAL ASSEMBLY.
26	(2) The voters were aware that among the protections
27	PROVIDED BY THESE REFERRED MEASURES WAS THE INCORPORATION OF

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1	THE PROTECTIONS PROVIDED BY FEDERAL LAW INCLUDING THE "VOTING
2	RIGHTS ACT OF 1965", AS AMENDED.
3	(3) BECAUSE OF A MISPRINT IN THE MEASURES REFERRING THESE
4	CONSTITUTIONAL AMENDMENTS TO THE VOTERS, THE FEDERAL STATUTE
5	WAS CORRECTLY CITED AS "THE FEDERAL 'VOTING RIGHTS ACT OF 1965"
6	BUT INCORRECTLY CITED AS "52 U.S.C. SEC. 50301, AS AMENDED" WHEN
7	THE PROPER CITATION IS "52 U.S.C. SEC. 10301 ET SEQ., AS AMENDED."
8	(4) THE GENERAL ASSEMBLY FINDS AND DECLARES THAT VOTER
9	INTENT WAS CLEAR AND SHOULD NOT BE FRUSTRATED BY A CLERICAL
10	ERROR IN REFERRING TO A FEDERAL LAW THAT HAS LONG BEEN APPLIED BY
11	FEDERAL COURTS AND THE COLORADO COURTS IN THE REDISTRICTING
12	CONTEXT AND WAS INTENDED TO BE APPLIED BASED ON THE MEASURES'
13	CONTEXT AND LEGISLATIVE ANALYSES PROVIDED TO VOTER HOUSEHOLDS
14	IN ADVANCE OF THE 2018 GENERAL ELECTION.
15	2-1-104. Precinct boundaries. (1) (a) PURSUANT TO THE
16	PROVISIONS OF SECTIONS 1-5-101 AND 1-5-102, THE <u>CLERK AND</u>
17	RECORDER OF EACH COUNTY, SUBJECT TO THE APPROVAL OF ITS BOARD OF
18	COUNTY COMMISSIONERS, SHALL REDRAW THE GENERAL ELECTION
19	PRECINCTS IN SUCH COUNTY TO ENSURE THAT NO GENERAL ELECTION
20	PRECINCT IS CONTAINED WITHIN MORE THAN ONE STATE REPRESENTATIVE,
21	STATE SENATORIAL, OR CONGRESSIONAL DISTRICT.
22	(b) Not more than one week after such approval of
23	PRECINCT BOUNDARIES AND IN ACCORDANCE WITH SECTIONS 1-5-101 AND
24	1-5-102, THE BOARD OF COUNTY COMMISSIONERS SHALL FILE WITH THE
25	SECRETARY OF STATE A COPY OF THE COUNTY PRECINCT BOUNDARY MAP
26	SHOWING THEREON THE REVISED AND REESTABLISHED GENERAL ELECTION
27	PRECINCT BOUNDARIES AND THE BOUNDARIES OF ANY LEGISLATIVE OR

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1	CONGRESSIONAL DISTRICT, IF SAID COUNTY IS DIVIDED INTO TWO OR MORE
2	STATE REPRESENTATIVE, STATE SENATORIAL, OR CONGRESSIONAL
3	DISTRICTS.
4	(2) THE BOARD OF COUNTY COMMISSIONERS SHALL NOTIFY THE
5	COUNTY CHAIR OF EACH OF THE TWO MAJOR POLITICAL PARTIES OF ANY
6	GENERAL ELECTION PRECINCT BOUNDARIES REVISED AND REESTABLISHED
7	IN ACCORDANCE WITH THE PROVISIONS OF THIS SECTION WITHIN FIVE DAYS
8	AFTER THE ESTABLISHMENT OF PRECINCT BOUNDARIES IN ACCORDANCE
9	WITH THE PROVISIONS OF THIS SECTION.
10	2-1-105. Maps of legislative districts. (1) AT THE TIME OF
11	SUBMISSION OF A FINAL CONGRESSIONAL PLAN TO THE COLORADO
12	SUPREME COURT FOR ITS REVIEW AND DETERMINATION IN ACCORDANCE
13	WITH SECTION 44.5 OF ARTICLE V OF THE STATE CONSTITUTION, THE
14	CONGRESSIONAL COMMISSION SHALL PROVIDE THE SUPREME COURT WITH
15	A COPY OF ALL MAPS SHOWING THE DIVISION OF THE STATE INTO
16	LEGISLATIVE DISTRICTS AND NECESSARY SUPPORTIVE EVIDENCE
17	PURSUANT TO THE SUPREME COURT RULES ADOPTED FOR SUCH
18	PROCEEDINGS.
19	(2) AS SOON AS POSSIBLE AFTER APPROVAL OF A FINAL PLAN BY
20	THE COLORADO SUPREME COURT, THE CONGRESSIONAL COMMISSION
21	SHALL PREPARE AND FILE WITH THE SECRETARY OF STATE COPIES OF
22	CENSUS MAPS SHOWING THEREON EACH LEGISLATIVE DISTRICT AND A
23	DESCRIPTION OF EACH DISTRICT IN TERMS OF OFFICIAL CENSUS UNITS. THE
24	CONGRESSIONAL COMMISSION SHALL ALSO FILE WITH THE COUNTY CLERK
25	AND RECORDER IN EACH COUNTY THE NECESSARY MAPS AND
26	DESCRIPTIONS OF EACH LEGISLATIVE DISTRICT LOCATED WITHIN THE
27	BOUNDARIES OF SUCH COUNTY.

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I	2-1-106. Attachments and detachments. (1) IF ANY AREA OF
2	THE STATE IS OMITTED FROM THE REDISTRICTING PLAN APPROVED BY THE
3	COLORADO SUPREME COURT, INADVERTENTLY OR BY VIRTUE OF THE
4	COMPLEXITIES OF THE CENSUS MATERIALS USED IN THE DEVELOPMENT OF
5	THE PLAN, THE SECRETARY OF STATE, UPON DISCOVERY OF SUCH
6	OMISSION, SHALL DETERMINE TO WHICH CONGRESSIONAL DISTRICT THE
7	AREA SHOULD BE ASSIGNED AS FOLLOWS:
8	(a) IF THE AREA IS SURROUNDED BY A CONGRESSIONAL DISTRICT,
9	THE AREA MUST BE ASSIGNED TO SAID DISTRICT; AND
10	(b) If the area is contiguous to two or more congressional
11	DISTRICTS, THE AREA MUST BE ASSIGNED TO THE DISTRICT THAT HAS THE
12	LEAST POPULATION ACCORDING TO THE LATEST NATIONAL CENSUS.
13	(2) If any area of the state is included in two or more
14	CONGRESSIONAL DISTRICTS IN THE REDISTRICTING PLAN APPROVED BY THE
15	COLORADO SUPREME COURT, INADVERTENTLY OR BY VIRTUE OF THE
16	COMPLEXITIES OF THE CENSUS MATERIALS USED IN THE DEVELOPMENT OF
17	THE PLAN, THE SECRETARY OF STATE, UPON DISCOVERY OF SUCH
18	INCLUSION, SHALL DETACH SAID AREA FROM THE CONGRESSIONAL
19	DISTRICT OR DISTRICTS HAVING THE LARGEST POPULATION AND SHALL
20	DESIGNATE SUCH AREA AS BEING ASSIGNED TO THE DISTRICT HAVING THE
21	LEAST POPULATION; EXCEPT THAT, IF SUCH AREA IS WHOLLY SURROUNDED
22	BY A CONGRESSIONAL DISTRICT AND INADVERTENTLY IS ALSO INCLUDED
23	IN ANOTHER DISTRICT, THE SECRETARY OF STATE SHALL ASSIGN SUCH
24	AREA TO THE DISTRICT WHOLLY SURROUNDING SUCH AREA, REGARDLESS
25	OF POPULATION.
26	(3) (a) If a county clerk and recorder discovers that a
27	BODDED BETWEEN TWO CONGRESSIONAL DISTRICTS DIVIDES A

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1	RESIDENTIAL PARCEL BETWEEN THE TWO DISTRICTS AND THE CLERK AND
2	RECORDER WISHES TO HAVE THE BORDER MOVED, THE CLERK AND
3	RECORDER SHALL SUBMIT TO THE SECRETARY OF STATE DOCUMENTATION,
4	$SATISFACTORY\ TO\ THE\ SECRETARY\ OF\ STATE, EVIDENCING\ SUCH\ DIVISION.$
5	IF THE SECRETARY OF STATE BELIEVES THAT THE BORDER SHOULD BE
6	MOVED, THE SECRETARY OF STATE SHALL PROPOSE MOVING THE BORDER
7	BETWEEN THE TWO DISTRICTS TO A VISIBLE FEATURE NORMALLY RELIED
8	UPON BY THE UNITED STATES CENSUS BUREAU SUCH THAT THE BORDER:
9	(I) DOES NOT SPLIT A RESIDENTIAL PARCEL;
10	$(II)\ Moves \ {\it the remaining portion}\ of\ the\ residential\ parcel$
11	INTO THE LEAST POPULATED OF THE TWO DISTRICTS; EXCEPT THAT, IF THE
12	BORDER IS A BORDER BETWEEN BOTH CONGRESSIONAL DISTRICTS, THE
13	REMAINING PORTION OF THE RESIDENTIAL PARCEL MUST BE MOVED INTO
14	THE LEAST POPULATED OF THE TWO CONGRESSIONAL DISTRICTS;
15	(III) Would not result in a violation of section $44.3\ (1)(a)$
16	OF ARTICLE V OF THE STATE CONSTITUTION BASED UPON THE LATEST
17	NATIONAL CENSUS;
18	(IV) MINIMIZES THE IMPACT ON THE AFFECTED COMMUNITY FOR
19	PURPOSES OF ESTABLISHING POLLING LOCATIONS; AND
20	(V) MINIMIZES CHANGES IN DISTANCES FROM THE REDISTRICTING
21	PLAN APPROVED BY THE COLORADO SUPREME COURT.
22	(b) IF THE SECRETARY OF STATE PROPOSES MOVING ANY BORDER
23	PURSUANT TO THIS SUBSECTION (3), THE SECRETARY OF STATE SHALL
24	DESCRIBE ANY POTENTIAL CHANGES IN POPULATIONS OF AFFECTED
25	CONGRESSIONALDISTRICTS, BASEDONTHELATESTNATIONALCENSUS, TO
26	THE COLORADO SUPREME COURT. IF THE SUPREME COURT DETERMINES
27	THAT THE ASSIGNMENTS MADE BY THE SECRETARY OF STATE SATISFY THE

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1 CRITERIA ESTABLISHED IN SUBSECTION (3)(a) OF THIS SECTION, THE 2 SUPREME COURT MAY APPROVE SAID ASSIGNMENTS. IF THE SUPREME 3 COURT DETERMINES THAT THE ASSIGNMENT DOES NOT SATISFY THE 4 CRITERIA ESTABLISHED IN SUBSECTION (3)(a) OF THIS SECTION, THE 5 SUPREME COURT SHALL DENY THE PROPOSED ASSIGNMENT. 6 (4) FOLLOWING THE ASSIGNMENT OF ANY AREA PURSUANT TO THE 7 PROVISIONS OF SUBSECTION (1) OR (2) OF THIS SECTION, THE SECRETARY 8 OF STATE SHALL CERTIFY THE POPULATION OF SUCH ASSIGNED AREA AND 9 ANY CHANGES IN POPULATIONS OF AFFECTED CONGRESSIONAL DISTRICTS, 10 BASED ON THE LATEST NATIONAL CENSUS, TO THE COLORADO SUPREME 11 COURT. IF THE SUPREME COURT DETERMINES THAT THE ASSIGNMENTS 12 MADE BY THE SECRETARY OF STATE WOULD NOT RESULT IN A VIOLATION 13 OF THE POPULATION REQUIREMENTS OF SECTION 44.3 (1)(a) OF ARTICLE V 14 OF THE STATE CONSTITUTION, THE SUPREME COURT SHALL APPROVE SAID 15 ASSIGNMENTS. IF THE SUPREME COURT DETERMINES THAT THE 16 ASSIGNMENTS WOULD RESULT IN A VIOLATION OF THE POPULATION 17 REQUIREMENTS OF SECTION 44.3 (1)(a) OF ARTICLE V OF THE STATE

21 WHENEVER THE BOUNDARIES OF A CONGRESSIONAL DISTRICT COINCIDE
22 WITH THE BOUNDARIES OF A COUNTY OR MUNICIPALITY AND SAID COUNTY
23 OR MUNICIPAL BOUNDARIES ARE CHANGED BY ANNEXATION OR
24 DETACHMENT, THE BOUNDARIES OF THE CONGRESSIONAL DISTRICT REMAIN
25 THE SAME UNTIL SUCH TIME AS A NEW REDISTRICTING IS MADE FOLLOWING

CONSTITUTION, THE SUPREME COURT SHALL CERTIFY A REVISED

REAPPORTIONMENT PLAN TO THE SECRETARY OF STATE.

A NATIONAL CENSUS AS PROVIDED IN SECTIONS 44 TO 44.6 OF ARTICLE V

OF THE STATE CONSTITUTION.

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1	2-1-108. Published plan and records. (1) UPON SUBMISSION OF
2	THE CONGRESSIONAL REDISTRICTING PLAN APPROVED BY THE COLORADO
3	SUPREME COURT, THE CONGRESSIONAL COMMISSION SHALL PROVIDE
4	COPIES OF THE PUBLISHED PLAN TO THE SECRETARY OF STATE.
5	(2) THE SECRETARY OF STATE SHALL PROVIDE ANY CANDIDATE
6	FOR LEGISLATIVE OFFICE OR ANY COLORADO CITIZEN WITH A COPY OF A
7	MAP SHOWING THE BOUNDARIES FOR ANY CONGRESSIONAL DISTRICT UPON
8	REQUEST. INDIVIDUAL DISTRICT MAPS MUST BE PROVIDED TO ANY
9	RESIDENT OF A CONGRESSIONAL DISTRICT WITHOUT CHARGE. A NOMINAL
10	CHARGE, NOT TO EXCEED THE ACTUAL COST, MAY BE DETERMINED AND
11	COLLECTED PURSUANT TO SECTION 24-21-104 (3) FOR COPIES OF
12	CONGRESSIONAL DISTRICT MAPS FOR WHICH AN INDIVIDUAL IS NOT A
13	RESIDENT.
14	2-1-109. Applicability. This article 1 applies to each
15	CONGRESSIONAL COMMISSION AND TO CONGRESSIONAL DISTRICTS
16	CREATED BY SAID COMMISSION.
17	SECTION 3. In Colorado Revised Statutes, amend 2-2-502 as
18	follows:
19	2-2-502. Definitions. As used in this part 5:
20	(1) "LEGISLATIVE commission" means the Colorado
21	$\frac{reapportionment}{reapportion} \ INDEPENDENT LEGISLATIVE \ REDISTRICTING \ commission,$
22	created pursuant to section 48 SECTION 46 of article V of the state
23	constitution. and appointed in 2011.
24	(2) "Major political party" means one of the two LARGEST political
25	parties whose candidate for governor at the last preceding gubernatorial
26	election received the first and second greatest number of votes AS
27	DETERMINED BY THE NUMBER OF REGISTERED ELECTORS WITH EACH

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2	BY THE SECRETARY OF STATE FOR THE EARLIEST DAY IN JANUARY OF THE
3	YEAR IN WHICH MEMBERS OF THE INDEPENDENT CONGRESSIONAL
4	REDISTRICTING COMMISSION ARE APPOINTED.
5	(3) "VOTING RIGHTS ACT OF 1965" MEANS THE FEDERAL STATUTE,
6	CODIFIED AT 52 U.S.C. SEC. 10301 ET SEQ., AS REFERRED TO IN THE
7	BALLOT MEASURE ADOPTED BY VOTERS IN 2018 TO ADD SECTION 48.1
8	(1)(b) TO ARTICLE V OF THE STATE CONSTITUTION.
9	SECTION 4. In Colorado Revised Statutes, amend 2-2-503 as
10	follows:
11	2-2-503. Designation of senatorial districts to elect in years
12	ending in 2 and 4. As a part of its preliminary and final reapportionment
13	REDISTRICTING plans for state senatorial districts, the LEGISLATIVE
14	commission shall designate those senatorial districts in which state
15	senators shall be ARE elected at the general election to be held in
16	November 2012 OF THE NEXT YEAR ENDING IN 2, and every four years
17	thereafter, and those senatorial districts in which state senators shall be
18	ARE elected at the general election to be held in November 2014 OF THE
19	NEXT YEAR ENDING IN 4, and every four years thereafter. Such designation
20	of senatorial districts shall MUST be filed with the secretary of state as a
21	part of the approved reapportionment REDISTRICTING plan required to be
22	filed by section 48 (1)(e) SECTION 48.3 (5) of article V of the state
23	constitution.
24	SECTION 5. In Colorado Revised Statutes, amend 2-2-504 as
25	follows:
26	2-2-504. Holdover senators keep office - vacancies. (1) Nothing
27	in this part 5 or in any reapportionment REDISTRICTING plan shall be

POLITICAL PARTY ACCORDING TO VOTER REGISTRATION DATA PUBLISHED

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construed to cause the removal of REMOVES any senator from his or her office for the term for which the senator was elected, and each such senator shall serve the term for which he or she was elected.

- (2) If any senator elected at the 2010 A general election IN A YEAR ENDING IN 0 vacates his or her seat prior to the convening of the regular legislative session in 2013 THE NEXT YEAR ENDING IN 3, such vacancy shall MUST be filled from the district from which the senator was elected in accordance with section 1-12-203. C.R.S. If such vacancy occurs more than fifty-five days before the general election in 2012 THE NEXT YEAR ENDING IN 2, there shall MUST be an election at the general election in 2012 THAT YEAR ENDING IN 2 for the remainder of such senator's term from the senatorial district created by the LEGISLATIVE commission. Nomination of candidates at such election shall MUST be in accordance with article 4 of title 1. C.R.S.
- (3) If any senator elected at the 2010 A general election IN A YEAR ENDING IN 0 vacates his or her seat on or after the convening of the regular legislative session in 2013 THE NEXT YEAR ENDING IN 3, such vacancy shall MUST be filled from the senatorial district created by the LEGISLATIVE commission in accordance with section 1-12-203. C.R.S.

SECTION 6. In Colorado Revised Statutes, **amend** 2-2-505 as follows:

2-2-505. Maps of legislative districts. (1) Following the development of a preliminary plan, as required by section 48 (1)(e) of article V of the state constitution, and prior to the holding of public hearings on any preliminary plan, the commission may file with each county clerk and recorder and each county chairman of the two major political parties a copy of the preliminary reapportionment plan showing

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the proposed state senatorial and representative districts in which such county is located, together with a state outline map of legislative districts.

A complete state plan may be provided to the state chairmen of the two major political parties.

- (2) At the time of submission of a final reapportionment REDISTRICTING plan to the Colorado supreme court for its review and determination in accordance with section 48 (1)(e) SECTION 48.3 of article V of the state constitution, the LEGISLATIVE commission shall provide the supreme court with a copy of all maps showing the division of the state into legislative districts and necessary supportive evidence, pursuant to the supreme court rules adopted for such proceedings.
- (3) As soon as possible after approval of a final plan by the Colorado supreme court, the LEGISLATIVE commission shall prepare and file with the secretary of state copies of census maps showing thereon each legislative district and a description of each district in terms of official census units. The LEGISLATIVE commission shall also file with the county clerk and recorder in each county the necessary maps and descriptions of each legislative district which is located within the boundaries of such county.
- **SECTION 7.** In Colorado Revised Statutes, **repeal** 2-2-505.5 as follows:
- 2-2-505.5. Presidential election years. Pursuant to section 1-3-102, C.R.S., in any year in which a presidential election will be held, a political party may decide to hold its precinct caucuses on the first Tuesday in February. Because 2012 is a presidential election year, political parties may hold precinct caucuses on February 7, 2012. To allow county clerks sufficient time to redraw precinct boundaries,

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1	pursuant to section 46 (1)(e) or article v or the state constitution, the
2	Colorado supreme court is required to approve the commission's plan no
3	later than fifty-five days before the precinct caucuses or by December 14,
4	2011. While this date shortens the timeline for the commission to
5	complete its final plan, the general assembly urges the commission to
6	complete its final plan and the supreme court to approve a final plan by
7	this date.
8	SECTION 8. In Colorado Revised Statutes, 2-2-506, amend
9	(1)(a) as follows:
10	2-2-506. Precinct boundaries. (1) (a) Pursuant to the provisions
11	of sections 1-5-101 and 1-5-102, C.R.S., the CLERK AND RECORDER OF
12	EACH COUNTY, SUBJECT TO THE APPROVAL OF ITS board of county
13	commissioners, of each county shall redraw the general election precincts
14	in such county to ensure that no general election precinct is contained
15	within more than one state representative, state senatorial, or
16	congressional district.
17	SECTION <u>9.</u> In Colorado Revised Statutes, 2-2-507, amend (1)
18	introductory portion, (2), (2.5)(a)(III), (2.5)(a)(V), (2)(b), and (3) as
19	follows:
20	2-2-507. Attachments and detachments. (1) If any area of the
21	state is omitted from the reapportionment REDISTRICTING plan approved
22	by the Colorado supreme court, inadvertently or by virtue of the
23	complexities of the census materials used in the development of the plan,
24	the secretary of state, upon discovery of such omission, shall determine
25	to which senatorial or representative district the area should be assigned
26	as follows:
27	(2) If any area of the state is included in two or more senatorial or

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representative districts in the reapportionment REDISTRICTING plan approved by the Colorado supreme court, inadvertently or by virtue of the complexities of the census materials used in the development of the plan, the secretary of state, upon discovery of such inclusion, shall detach said area from the senatorial or representative district or districts having the largest population and shall designate such area as being assigned to the district having the least population; except that, if such area is wholly surrounded by a senatorial or representative district and by inadvertence INADVERTENTLY is also included in another district, the secretary of state shall assign such area to the district wholly surrounding such area, regardless of population.

(2.5) (a) If a county clerk and recorder discovers that a border between two senatorial or representative districts divides a residential parcel between the two districts and the clerk and recorder wishes to have the border moved, the clerk and recorder shall submit to the secretary of state documentation, satisfactory to the secretary of state, evidencing such division. If the secretary of state believes that the border should be moved, the secretary of state shall propose moving the border between the two districts to a visible feature normally relied upon by the United States census bureau such that the border:

- (III) Would not result in a violation of section 46 or 47 SECTION 48.1 (1)(a) of article V of the state constitution based upon the latest national census;
- (V) Minimizes changes in distances from the reapportionment REDISTRICTING plan approved by the Colorado supreme court.
- (b) If the secretary of state proposes moving any border pursuant to this subsection (2.5), the secretary of state shall describe any potential

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changes in populations of affected senatorial or representative districts, based on the latest national census, to the Colorado supreme court. If the supreme court determines that the assignments made by the secretary of state satisfy the criteria established in paragraph (a) of this subsection (2.5) SUBSECTION (2.5)(a) OF THIS SECTION, the supreme court may approve said assignments. If the supreme court determines that the assignment does not satisfy the criteria established in paragraph (a) of this subsection (2.5) SUBSECTION (2.5)(a) OF THIS SECTION, the supreme court shall deny the proposed assignment.

(3) Following the assignment of any area pursuant to the provisions of subsection (1) or (2) of this section, the secretary of state shall certify the population of such assigned area and any changes in populations of affected senatorial or representative districts, based on the latest national census, to the Colorado supreme court. If the supreme court determines that the assignments made by the secretary of state would not result in a violation of the population requirements of section 46 SECTION 48.1 of article V of the state constitution, the supreme court shall approve said assignments. If the supreme court determines that the assignments would result in a violation of the population requirements of section 46 SECTION 48.1 of article V of the state constitution, the supreme court shall certify a revised reapportionment plan to the secretary of state.

SECTION <u>10.</u> In Colorado Revised Statutes, **amend** 2-2-508 as follows:

2-2-508. Changes in county and municipal boundaries. Whenever the boundaries of a senatorial or representative district coincide with the boundaries of a county or municipality, and said county or municipal boundaries are changed by annexation or detachment, the

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1	boundaries of the senatorial or representative district shall remain the
2	same until such time as a new reapportionment REDISTRICTING is made
3	following a national census as provided in section 48 SECTIONS 46 TO 48.4
4	of article V of the state constitution.
5	SECTION 11. In Colorado Revised Statutes, amend 2-2-509 as
6	follows:
7	2-2-509. Published plan and records. (1) Upon submission of
8	the reapportionment REDISTRICTING plan approved by the Colorado
9	supreme court to the secretary of state, the LEGISLATIVE commission shall
10	provide all copies of the published plan and all commission records to the
11	secretary of state.
12	(2) The secretary of state shall provide any candidate for
13	legislative office or any Colorado citizen with a copy of a map showing
14	the boundaries for any legislative district upon request. Individual district
15	maps shall MUST be provided to any resident of a legislative district
16	without charge. A nominal charge, NOT TO EXCEED THE ACTUAL COST,
17	may be determined and collected pursuant to section 24-21-104 (3)
18	C.R.S., for copies of district maps for which an individual is not a
19	resident.
20	SECTION <u>12.</u> In Colorado Revised Statutes, repeal 2-2-510 as
21	follows:
22	2-2-510. Commission meetings - open to public. Meetings of the
23	commission shall be open to the public and shall be subject to the
24	provisions of part 4 of article 6 of title 24, C.R.S.
25	SECTION <u>13.</u> In Colorado Revised Statutes, amend 2-2-511 as
26	follows:
27	2-2-511. Applicability. This part 5 shall apply APPLIES to the

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1	Colorado reapportionment LEGISLATIVE commission appointed in 2011
2	YEARS ENDING IN 1 and to state senatorial and state representative districts
3	created by said commission.
4	SECTION 14. In Colorado Revised Statutes, amend as amended
5	by House Bill 20-1010 2-2-901 as follows:
6	2-2-901. Population data for redistricting. For purposes of
7	redrawing the boundaries of congressional, state senatorial, and state
8	representative districts after each federal census, the independent
9	legislative and congressional redistricting commissions established
10	pursuant to sections 44 and 46 of article V of the state constitution shall
11	use TOTAL population data supplied by the United States census bureau
12	THAT HAS BEEN USED TO APPORTION THE SEATS IN THE UNITED STATES
13	HOUSE OF REPRESENTATIVES AMONG THE STATES as adjusted by the
14	legislative council staff and office of legislative legal services, or any
15	successor offices, pursuant to section 2-2-902.
16	SECTION <u>15.</u> In Colorado Revised Statutes, 2-2-1601, amend
17	(2) and (2.5) as follows:
18	2-2-1601. Legislative department cash fund - redistricting
19	accounts - creation - definition - repeal. (2) Except for moneys MONEY
20	in the CONGRESSIONAL REDISTRICTING ACCOUNT AND THE LEGISLATIVE
21	redistricting account created pursuant to subsection (2.5) of this section,
22	moneys MONEY in the legislative department cash fund are IS
23	continuously appropriated to the executive committee of the legislative
24	council to pay for expenses of the legislative department of the state of
25	Colorado. Moneys Money in the fund shall be expended consistent with
26	any terms and conditions imposed as a condition of receiving such
27	moneys MONEY as gifts, grants, or donations.

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(2.5) (a) There is hereby ARE created in the legislative department
cash fund the CONGRESSIONAL redistricting account, referred to in this
subsection (2.5) as the "CONGRESSIONAL account", AND THE LEGISLATIVE
REDISTRICTING ACCOUNT, REFERRED TO IN THIS SUBSECTION (2.5) AS THE
"LEGISLATIVE ACCOUNT". The account shall be CONGRESSIONAL AND
LEGISLATIVE ACCOUNTS ARE comprised of any moneys MONEY
appropriated or transferred to the account ACCOUNTS and any moneys
MONEY received by the Colorado reapportionment INDEPENDENT
CONGRESSIONAL REDISTRICTING COMMISSION, CREATED PURSUANT TO
SECTION 44 OF ARTICLE V OF THE STATE CONSTITUTION; THE
INDEPENDENT LEGISLATIVE REDISTRICTING commission, created pursuant
to section 48 SECTION 46 of article V of the state constitution; or the
legislative council related to redistricting. Moneys MONEY in the
CONGRESSIONAL account are IS continuously appropriated to the
reapportionment commission INDEPENDENT CONGRESSIONAL
REDISTRICTING COMMISSION and to the legislative council staff to pay for
the expense of redistricting the congressional and state legislative districts
in the state. and to the general assembly to pay the expenses related to a
special session for congressional redistricting Money in the legislative
ACCOUNT IS CONTINUOUSLY APPROPRIATED TO THE INDEPENDENT
LEGISLATIVE REDISTRICTING COMMISSION AND TO THE LEGISLATIVE
COUNCIL STAFF TO PAY FOR THE EXPENSE OF REDISTRICTING THE STATE
LEGISLATIVE DISTRICTS IN THE STATE. All interest earned on the
investment of moneys MONEY in the account shall ACCOUNTS MUST be
credited to the account ACCOUNTS. Any moneys MONEY credited to the
account ACCOUNTS and unexpended at the end of any given fiscal year
shall remain REMAINS in the account ACCOUNTS and shall IS not revert

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1	REVERTED or be transferred to the general fund or any other fund; except
2	that any unexpended moneys MONEY remaining in the account ACCOUNTS
3	as of June 30, 2012, shall June 30 of any year ending in 2 must be
4	transferred to the legislative department cash fund.
5	(b) (I) On the effective date of this subsection (2.5)(b), the
6	STATE TREASURER SHALL DEDUCT TWO MILLION $\underline{}$ DOLLARS FROM THE
7	LEGISLATIVE DEPARTMENT CASH FUND AND TRANSFER ONE MILLION
8	DOLLARS TO THE CONGRESSIONAL ACCOUNT AND ONE MILLION
9	DOLLARS TO THE LEGISLATIVE ACCOUNT.
10	(II) This subsection (2.5)(b) is repealed, effective July 1,
11	2022.
12	SECTION 16. In Colorado Revised Statutes, 24-72-202, amend
13	(8) as follows:
14	24-72-202. Definitions. As used in this part 2, unless the context
15	otherwise requires:
16	(8) For purposes of subsections (6) and (6.5) of this section and
17	sections 24-72-203 (2)(b) and 24-6-402 (2)(d)(III), the members of the
18	Colorado reapportionment commission shall be INDEPENDENT
19	CONGRESSIONAL REDISTRICTING COMMISSION AND THE INDEPENDENT
20	LEGISLATIVE REDISTRICTING COMMISSION ARE considered elected
21	officials.
22	SECTION 17. In Colorado Revised Statutes, 30-10-306, amend
23	(2) as follows:
24	30-10-306. Commissioners' districts - vacancies. (2) Each
25	county having a population of seventy thousand or more which THAT has
26	chosen to increase the members of the board of county commissioners
27	from three to five shall MUST be divided into three or five districts by the

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board of county commissioners according to the method of election
described in section 30-10-306.5 (5) or (6) or section 30-10-306.7. The
districts shall MUST be as nearly equal in population as possible based on
the most recent federal census of the United States minus the number of
persons serving a sentence of detention or confinement in any
correctional facility in the county as indicated in the statistical report of
the department of corrections for the most recent fiscal year. Each district
shall MUST be numbered consecutively and shall IS not be subject to
alteration more often than once every two years; except that,
notwithstanding subsection (3) of this section, the board may alter the
districts to conform to precinct boundaries that are changed in accordance
with section 1-5-103 (1), C.R.S., based on the division of the state into
congressional districts or an approved plan for reapportionment
REDISTRICTING of the members of the general assembly when necessary
to ensure that no precinct is located in more than one district.
Commissioners shall be ARE elected at large or from districts according
to the method of election described in section 30-10-306.5 (5) or (6) or
section 30-10-306.7. If any commissioner required to be resident in a
district moves during his OR HER term of office from the district in which
he OR SHE resided when elected, his OR HER office shall thereupon
become BECOMES vacant. All proceedings by the board of county
commissioners in formation of such districts not inconsistent with this
section are confirmed and validated.
SECTION 18. In Colorado Revised Statutes, 30-10-306.7,

SECTION <u>18.</u> In Colorado Revised Statutes, 30-10-306.7 amend (5)(a) as follows:

30-10-306.7. Procedure for electing county commissioners.

(5) (a) If a majority of the votes cast on the question are in favor of

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changing the method of electing the five commissioners or providing for
three commissioners, as provided in subparagraph (II) or subparagraph
(III) of paragraph (a) of subsection (2) SUBSECTION (2)(a)(II) OR
(2)(a)(III) of this section, the board of county commissioners shall change
the boundaries of the commissioner districts so as to create three districts
as nearly equal in population as possible based on the most recent federal
census of the United States minus the number of persons serving a
sentence of detention or confinement in any correctional facility in the
county as indicated in the statistical report of the department of
corrections for the most recent fiscal year. The districts shall MUST be
numbered consecutively and shall ARE not be subject to alteration more
often than once every two years; except that, notwithstanding section
30-10-306 (3), the board may alter the districts to conform to precinct
boundaries that are changed in accordance with section 1-5-103 (1),
C.R.S., based on the division of the state into congressional districts or an
approved plan for reapportionment REDISTRICTING of the members of the
general assembly when necessary to ensure that no precinct is located in
more than one district. All other provisions of sections 1-4-205 (3)(a)
C.R.S., and 30-10-306 (2) and (3) relating to the method of electing
members, as provided in this paragraph (a), shall be SUBSECTION (5)(a),
ARE applicable; except that, when districts are created, such changes shall
MUST be completed by July 1 of the odd-numbered year immediately
preceding the general election.
SECTION <u>19.</u> Definitions. As used in sections <u>19 to 25</u> of this

act:

26 (1) "Census bureau" means the United States census bureau.

(2) "Congressional commission" means the independent

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1	congressional redistricting commission established pursuant to section 44
2	of article V of the state constitution.
3	(3) "Congressional plan" means the plan for the redistricting of
4	congressional districts in Colorado based upon the census conducted in
5	2020 as provided by sections 44 to 44.6 of article V of the state
6	constitution.
7	(4) "Executive committee" means the executive committee of the
8	legislative council.
9	(5) "Judicial panels" means the panels of retired justices or judges
10	designated by the chief justice of the Colorado supreme court pursuant to
11	sections 44.1 (5) and 47 (5) of article V of the state constitution to select
12	members of the congressional and legislative commissions.
13	(6) "Legislative commission" means the independent legislative
14	redistricting commission established pursuant to section 46 of article V
15	of the state constitution.
16	(7) "Legislative plan" means a plan for the redistricting of
17	Colorado state senatorial and representative districts based upon the
18	census conducted in 2020 as provided in sections 46 to 48.4 of article V
19	of the state constitution.
20	(8) "Nonpartisan staff" means employees of the legislative council
21	staff and the office of legislative legal services designated pursuant to
22	section $\underline{20}$ (1) of this act.
23	SECTION <u>20.</u> Nonpartisan staff - staff director - hearings.
24	(1) Pursuant to sections 44.2 (1)(b) and 48 (1)(b) of article V of the state
25	constitution, the director of research for the legislative council and the
26	director of the office of legislative legal services are to assign nonpartisan
27	staff from their offices as they deem necessary to carry out the provisions

-23of sections 44 to 48.4 of article V of the state constitution and of this act.

- (2) The director of research for the legislative council and the director of the office of legislative legal services may appoint a nonpartisan staff director who shall keep a full and true record of all proceedings of the congressional and legislative commissions and perform such other duties as the commissions may prescribe. The nonpartisan staff director shall obtain and prepare the materials set forth in section $\underline{20}$ (3) of this act and shall compile such other data or materials as the congressional or legislative commission may direct.
- (3) The congressional or legislative commission may request additional information or staff assistance it deems necessary from the agencies of state government, and such agencies shall furnish such information or assistance to the extent feasible within existing appropriations or in accordance with any contract between the agency and the commission.
- (4) The congressional and legislative commissions may have the use of the committee rooms in the state capitol building and the legislative services building for their hearings.
- **SECTION <u>21.</u>** Application form review judicial panels compensation. (1) As required by sections 44.1 (3) and 47 (3) of article V of the state constitution, nonpartisan staff shall:
- (a) Develop an application form for persons interested in serving on the congressional or legislative commission;
- (b) With the assistance of the secretary of state, make objective and factual findings as to whether each applicant meets the constitutional qualifications to serve on the congressional or legislative commission; and

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(c) Assist the judicial panels appointed pursuant to sections 44.1(5) and 47 (5) of article V of the state constitution in selecting members of the congressional and legislative commissions.

- (2) Members of the judicial panels receive a per diem of one hundred fifty dollars for each day that the member works. Members of the panels are to be reimbursed for actual and necessary expenses incurred while performing official duties, together with mileage at the rate at which members of the general assembly are reimbursed pursuant to section 2-2-317, Colorado Revised Statutes.
- (3) The panels appointed pursuant to sections 44.1 (5) and 47 (5) of article V of the state constitution may have the use of the committee rooms in the state capitol building and the legislative services building for its hearings.

SECTION 22. Arrangements pending the organization of the redistricting commissions. (1) The general assembly finds that the redistricting of congressional and state senatorial and representative districts requires the compilation, assimilation, and analysis of large amounts of census data and maps; that the task of redistricting involves complex mathematical analysis and a thorough consideration of legal issues under the state and federal statutes and constitution; that 2020 census data and maps are being furnished to the states in computerized form; and that the arrangements set forth in this section and section 23 of this act are provided in order to assure that the congressional and legislative commissions are as prepared as possible to begin their substantive work as soon as possible.

(2) The following offices shall provide the legislative council staff any necessary assistance prior to the appointment of the commissions:

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1	(a) The office of legislative legal services;
2	(b) The division of local government in the department of local
3	affairs; and
4	(c) The department of state.
5	(3) The legislative council staff shall make the following materials
6	available to the congressional and legislative commissions:
7	(a) A computer database describing all units of census geography
8	built from the TIGER line file received from the census bureau;
9	(b) A computer database of population data built from the Public
10	Law 94-171 files received from the census bureau, including racial and
11	ethnic data;
12	(c) A computer database of election and voter registration
13	information for the 2018 and 2020 general elections;
14	(d) Any available information indicating the location of cultural,
15	economic, geographic, demographic, and trade area factors in Colorado;
16	and
17	(e) Any available information or analysis of state and federal court
18	decisions concerning redistricting.
19	(4) The executive committee may make arrangements for office
20	space for the congressional and legislative commissions and its staff prior
21	to the convening of the commissions, including but not limited to the
22	leasing of appropriate facilities and office equipment.
23	SECTION <u>23.</u> Computer system. (1) The director of research
24	of the legislative council is responsible for acquiring a computerized
25	system that uses census data and maps to prepare congressional and
26	legislative plans in conformity with statutory and constitutional criteria
27	and within the applicable time constraints. The director of research may

-26contract for the acquisition of computer hardware and software and for the provision of computer services as are necessary to accomplish the tasks of this subsection (1). The computer system must be available for use by the congressional commission for the congressional plan and by the legislative commission for the legislative plan.

(2) Election and voter registration information for the 2018 and 2020 general elections must be incorporated in the database for the computerized redistricting system. Such information is to be taken or derived from the official records of the secretary of state or, if such data are not available from the secretary of state, from the official records of the county clerks and recorders. Election and voter registration information in the computerized system must be considered to be official election and voter registration data for all purposes related to redistricting based upon the 2020 census.

SECTION <u>24.</u> Congressional commission - organizational provisions - compensation - expenses. (1) Members of the congressional commission are appointed and convened, and the officers of the commission elected, pursuant to sections 44.1 and 44.2 of article V of the state constitution.

(2) Members of the congressional commission receive a per diem of <u>two hundred</u> dollars for attendance at regularly scheduled meetings of the commission and are reimbursed for actual and necessary expenses incurred while performing official duties, together with mileage at the rate at which members of the general assembly are reimbursed pursuant to section 2-2-317, Colorado Revised Statutes. A member of the commission who is a state officer or employee shall not claim per diem compensation from more than one source for official activities on the

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same day.

(3) All expenses incurred by the congressional commission, including per diem compensation and mileage of commission members and expenses of employees, are paid upon vouchers signed by the chair of the commission, or in his or her absence or unavailability, the vice-chair or the staff director upon instruction by the chair in each instance and drawn upon money appropriated for use by the commission. The director of research of the legislative council shall also sign all such vouchers, except vouchers for the payment of per diem compensation and mileage of commission members.

SECTION <u>25.</u> Legislative commission - organizational provisions - compensation - expenses. (1) Members of the legislative commission are appointed and convened, and the officers of the commission elected, pursuant to sections 47 and 48 of article V of the state constitution.

- (2) Members of the legislative commission receive a per diem of two hundred dollars for attendance at regularly scheduled meetings of the commission and are reimbursed for actual and necessary expenses incurred while performing official duties, together with mileage at the rate at which members of the general assembly are reimbursed pursuant to section 2-2-317, Colorado Revised Statutes. A member of the commission who is a state officer or employee shall not claim per diem compensation from more than one source for official activities on the same day.
- (3) All expenses incurred by the legislative commission, including per diem compensation and mileage of commission members and expenses of employees, are paid upon vouchers signed by the chair of the

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1	commission, or in his or her absence or unavailability, the vice-chair or
2	the staff director upon instruction by the chair in each instance and drawn
3	upon money appropriated for use by the commission. The director of
4	research of the legislative council shall also sign all such vouchers, except
5	vouchers for the payment of per diem compensation and mileage of
5	commission members.
7	SECTION 26. Safety clause. The general assembly hereby finds,
3	determines, and declares that this act is necessary for the immediate
)	preservation of the public peace, health, or safety.

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