# First Regular Session Seventy-third General Assembly STATE OF COLORADO

# REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction SENATE BILL 21-126

LLS NO. 21-0782.01 Richard Sweetman x4333

### **SENATE SPONSORSHIP**

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Senate Committees Health & Human Services Appropriations

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# A BILL FOR AN ACT

- 101 CONCERNING CREDENTIALING OF PHYSICIANS AS PARTICIPATING
- 102 PHYSICIANS IN HEALTH COVERAGE PLAN PROVIDER <u>NETWORKS</u>,
- 103 <u>AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.</u>

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill requires that when a physician applies to be credentialed as a participating physician in a health insurance carrier's (carrier's) provider network, the carrier must conclude the process of credentialing the applicant within 60 calendar days after the carrier receives the applicant's completed application. A carrier must provide each applicant



Amended 2nd Reading

SENATE

April 27, 2021

written or electronic notice of the outcome of the applicant's credentialing within 10 calendar days after the conclusion of the credentialing process.

Within 7 calendar days after a carrier receives an application, the carrier must provide the applicant a receipt. If a carrier receives an application but fails to provide the applicant a receipt within 7 calendar days, the carrier shall consider the applicant a participating physician, effective no later than 53 calendar days following the carrier's receipt of the application.

A carrier may not deny a claim for a medically necessary covered service provided to a covered person if the service:

- Is a covered benefit under the covered person's health coverage plan; and
- Is provided by a participating physician who is in the provider network for the carrier's health coverage plan and has concluded the carrier's credentialing process.

A carrier may not require a participating physician to submit an application or participate in a contracting process in order to be recredentialed.

A carrier must allow a participating physician to remain credentialed and include the participating physician in the carrier's provider network unless the carrier discovers information indicating that the participating physician no longer satisfies the carrier's guidelines for participation.

The commissioner of insurance is required to enforce the new requirements. A carrier that fails to comply with the bill or with any rules adopted pursuant to the bill is subject to such civil penalties as the commissioner may order.

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SECTION 1. In Colorado Revised Statutes, add 10-16-705.7 as

3 follows:

10-16-705.7. Timely credentialing of physicians by carriers -

5 notice of receipt required - notice of incomplete applications required

- 6 delegated credentialing agreements discrepancies denials of
- 7 claims prohibited disclosures recredentialing enforcement rules

8 - definitions. (1) As used in this section, unless the context

9 OTHERWISE REQUIRES:

(a) "Applicant" means a physician who submits an

<sup>1</sup> Be it enacted by the General Assembly of the State of Colorado:

APPLICATION TO A CARRIER TO BECOME A PARTICIPATING PHYSICIAN IN
 THE CARRIER'S NETWORK.

3 (b) "APPLICATION" MEANS AN APPLICANT'S APPLICATION TO
4 BECOME CREDENTIALED BY A CARRIER AS A PARTICIPATING PHYSICIAN IN
5 AT LEAST ONE OF THE CARRIER'S PROVIDER NETWORKS.

6 (c) "CARRIER CREDENTIALING ALLIANCE" MEANS AN
7 ORGANIZATION OF CARRIERS THAT SHARE ACTIVITIES OR RESPONSIBILITIES
8 PERTAINING TO CREDENTIALING.

9 (d) "CREDENTIALING" OR "CREDENTIAL" MEANS THE PROCESS BY 10 WHICH A CARRIER OR ITS DESIGNEE COLLECTS INFORMATION CONCERNING 11 AN APPLICANT; ASSESSES WHETHER THE APPLICANT SATISFIES THE 12 RELEVANT LICENSING, EDUCATION, AND TRAINING REQUIREMENTS TO 13 BECOME A PARTICIPATING PHYSICIAN; VERIFIES THE ASSESSMENT; AND 14 APPROVES OR DISAPPROVES THE APPLICANT'S APPLICATION.

15 (e) "DELEGATED CREDENTIALING AGREEMENT" MEANS AN
16 AGREEMENT BETWEEN A CARRIER AND A DESIGNEE BY WHICH THE
17 CARRIER DELEGATES TO THE DESIGNEE ACTIVITIES OR RESPONSIBILITIES
18 PERTAINING TO CREDENTIALING.

(f) "DESIGNEE" MEANS A THIRD PARTY TO WHICH A CARRIER
DELEGATES ACTIVITIES OR RESPONSIBILITIES PERTAINING TO
CREDENTIALING.

(g) "HEALTH CARE FACILITY" MEANS A FACILITY LICENSED OR
CERTIFIED BY THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
PURSUANT TO SECTION 25-1.5-103.

(h) "PARTICIPATING PHYSICIAN" MEANS A PHYSICIAN WHO IS
CREDENTIALED BY A CARRIER OR ITS DESIGNEE TO PROVIDE HEALTH CARE
ITEMS OR SERVICES TO COVERED PERSONS IN AT LEAST ONE OF THE

-3-

126

1 CARRIER'S PROVIDER NETWORKS.

2 (i) "PHYSICIAN" MEANS A PHYSICIAN WHO IS LICENSED PURSUANT
3 TO ARTICLE 240 OF TITLE 12.

4 (j) "RECREDENTIALING" OR "RECREDENTIAL" MEANS THE PROCESS
5 BY WHICH A CARRIER OR ITS DESIGNEE CONFIRMS THAT A PARTICIPATING
6 PHYSICIAN IS IN GOOD STANDING AND CONTINUES TO SATISFY THE
7 CARRIER'S REQUIREMENTS FOR PARTICIPATING PHYSICIANS.

8 (2) (a) WITHIN SEVEN CALENDAR DAYS AFTER A CARRIER RECEIVES
9 AN APPLICATION, THE CARRIER SHALL PROVIDE THE APPLICANT A RECEIPT
10 IN WRITTEN OR ELECTRONIC FORM.

11 UPON RECEIVING AN APPLICATION, A CARRIER SHALL (b) 12 PROMPTLY DETERMINE WHETHER THE APPLICATION IS COMPLETE. IF THE 13 CARRIER DETERMINES THAT THE APPLICATION IS INCOMPLETE, THE 14 CARRIER SHALL NOTIFY THE APPLICANT IN WRITING OR BY ELECTRONIC 15 MEANS THAT THE APPLICATION IS INCOMPLETE WITHIN TEN CALENDAR 16 DAYS AFTER THE DATE THE CARRIER RECEIVED THE APPLICATION. THE 17 NOTICE MUST DESCRIBE THE ITEMS THAT ARE REQUIRED TO COMPLETE THE 18 APPLICATION.

(c) IF A CARRIER RECEIVES A COMPLETED APPLICATION BUT FAILS
TO PROVIDE THE APPLICANT A RECEIPT IN WRITTEN OR ELECTRONIC FORM
WITHIN SEVEN CALENDAR DAYS AFTER RECEIVING THE APPLICATION, AS
REQUIRED BY SUBSECTION (2)(a) OF THIS SECTION, THE CARRIER SHALL
CONSIDER THE APPLICANT A PARTICIPATING PHYSICIAN, EFFECTIVE NO
LATER THAN FIFTY-THREE CALENDAR DAYS FOLLOWING THE CARRIER'S
RECEIPT OF THE APPLICATION.

26 (3) (a) A CARRIER SHALL CONCLUDE THE PROCESS OF
 27 CREDENTIALING AN APPLICANT WITHIN SIXTY CALENDAR DAYS AFTER THE

-4-

126

1 CARRIER RECEIVES THE APPLICANT'S COMPLETED APPLICATION.

2 (b) A CARRIER SHALL PROVIDE EACH APPLICANT WRITTEN OR
3 ELECTRONIC NOTICE OF THE OUTCOME OF THE APPLICANT'S
4 CREDENTIALING WITHIN TEN CALENDAR DAYS AFTER THE CONCLUSION OF
5 THE CREDENTIALING PROCESS.

6 (c) AFTER CONCLUDING THE CREDENTIALING PROCESS FOR AN
7 APPLICANT AND MAKING A DETERMINATION REGARDING THE APPLICANT'S
8 APPLICATION, A CARRIER SHALL PROVIDE TO THE APPLICANT, AT THE
9 APPLICANT'S REQUEST AND AS ALLOWED BY LAW, ALL NONPROPRIETARY
10 INFORMATION PERTAINING TO THE APPLICATION AND TO THE FINAL
11 DECISION REGARDING THE APPLICATION.

(4) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION:
(a) A CARRIER THAT ENTERS INTO AND COMPLIES WITH THE
<u>REQUIREMENTS</u> OF A DELEGATED CREDENTIALING AGREEMENT WITH A
HEALTH CARE FACILITY, WHICH AGREEMENT IMPOSES EQUIVALENT OR
HIGHER REQUIREMENTS THAN THOSE DESCRIBED IN THIS SECTION, IS
DEEMED TO BE IN COMPLIANCE WITH THE REQUIREMENTS OF THIS SECTION
WITH REGARD TO AN APPLICANT WHO WORKS FOR THAT FACILITY.

(b) A CARRIER THAT PARTICIPATES IN <u>AND COMPLIES WITH THE</u>
<u>REQUIREMENTS OF</u> A CARRIER CREDENTIALING ALLIANCE THAT IMPOSES
EQUIVALENT OR HIGHER REQUIREMENTS THAN THOSE DESCRIBED IN THIS
SECTION IS DEEMED TO BE IN COMPLIANCE WITH THE REQUIREMENTS OF
THIS SECTION.

(5) A CARRIER SHALL CORRECT DISCREPANCIES IN ITS PROVIDER OR
NETWORK DIRECTORY WITHIN THIRTY CALENDAR DAYS AFTER RECEIVING
A REPORT OF THE DISCREPANCY FROM A PARTICIPATING PHYSICIAN. A
PARTICIPATING PHYSICIAN SHALL NOTIFY A CARRIER OF ANY CHANGE IN

-5-

THE PHYSICIAN'S NAME, ADDRESS, TELEPHONE NUMBER, BUSINESS
 STRUCTURE, OR TAX IDENTIFICATION NUMBER WITHIN FIFTEEN BUSINESS
 DAYS AFTER MAKING THE CHANGE.

4 (6) A CARRIER MAY NOT DENY A CLAIM FOR A MEDICALLY
5 NECESSARY COVERED SERVICE PROVIDED TO A COVERED PERSON IF THE
6 SERVICE:

7 (a) IS A COVERED BENEFIT UNDER THE COVERED PERSON'S HEALTH
8 COVERAGE PLAN; AND

9 (b) IS PROVIDED BY A PARTICIPATING PHYSICIAN WHO IS IN THE
10 PROVIDER NETWORK FOR THE CARRIER'S HEALTH COVERAGE PLAN AND
11 HAS CONCLUDED THE CARRIER'S CREDENTIALING PROCESS.

12 (7) A CARRIER SHALL MAKE THE FOLLOWING NONPROPRIETARY
13 INFORMATION AVAILABLE TO ALL APPLICANTS AND SHALL POST THE
14 INFORMATION ON ITS WEBSITE:

15 (a) THE CARRIER'S CREDENTIALING POLICIES AND PROCEDURES;

16 (b) A LIST OF THE INFORMATION REQUIRED TO BE INCLUDED IN AN17 APPLICATION;

18 (c) A CHECKLIST OF MATERIALS THAT MUST BE SUBMITTED IN THE
19 CREDENTIALING PROCESS;

20 (d) DESIGNATED CONTACT INFORMATION, INCLUDING A
21 DESIGNATED POINT OF CONTACT, AN E-MAIL ADDRESS, AND A TELEPHONE
22 NUMBER, TO WHICH AN APPLICANT MAY ADDRESS ANY CREDENTIALING
23 INQUIRIES; AND

(e) THE REQUIREMENTS DESCRIBED IN SUBSECTION (2) OF THIS
section and the authority of the commissioner to enforce the
REQUIREMENTS AND IMPOSE PENALTIES FOR VIOLATIONS, AS DESCRIBED
IN SUBSECTION (10) OF THIS SECTION.

-6-

(8) (a) A CARRIER OR ITS DESIGNEE MAY RECREDENTIAL A
 PARTICIPATING PHYSICIAN IF SUCH RECREDENTIALING IS:

3 (I) REQUIRED BY FEDERAL OR STATE LAW OR BY THE CARRIER'S
4 ACCREDITATION STANDARDS; OR

5 (II) PERMITTED BY THE CARRIER'S CONTRACT WITH THE 6 PARTICIPATING PHYSICIAN.

7 (b) A CARRIER SHALL NOT REQUIRE A PARTICIPATING PHYSICIAN
8 TO SUBMIT AN APPLICATION OR PARTICIPATE IN A CONTRACTING PROCESS
9 IN ORDER TO BE RECREDENTIALED.

10 (c) NOTHING IN THIS SUBSECTION (8) AFFECTS THE CONTRACT
 11 TERMINATION RIGHTS OF A CARRIER OR A PARTICIPATING PHYSICIAN.

(9) <u>Except as described in subsection (8) of this section and</u>
 <u>AS MAY BE PROVIDED IN A CONTRACT BETWEEN A CARRIER AND A</u>
 <u>PARTICIPATING PHYSICIAN, A CARRIER</u> SHALL ALLOW A PARTICIPATING
 PHYSICIAN TO REMAIN CREDENTIALED AND INCLUDE THE PARTICIPATING
 PHYSICIAN IN THE CARRIER'S HEALTH COVERAGE PLAN PROVIDER

17 NETWORK UNLESS THE CARRIER DISCOVERS INFORMATION INDICATING
18 THAT THE PARTICIPATING PHYSICIAN NO LONGER SATISFIES THE CARRIER'S
19 GUIDELINES FOR PARTICIPATION, IN WHICH CASE THE CARRIER SHALL
20 SATISFY THE REQUIREMENTS DESCRIBED IN SECTION 10-16-705 (5) BEFORE
21 TERMINATING THE PARTICIPATING PHYSICIAN'S PARTICIPATION IN THE
22 PROVIDER NETWORK.

(10) THE COMMISSIONER SHALL ENFORCE THIS SECTION AND MAY
PROMULGATE SUCH RULES AS ARE NECESSARY FOR THE IMPLEMENTATION
OF THIS SECTION. UPON RECEIVING MORE THAN ONE COMPLAINT FROM AN
APPLICANT OR A PARTICIPATING PHYSICIAN ALLEGING A VIOLATION OF
THIS SECTION BY A CARRIER, THE COMMISSIONER SHALL INVESTIGATE THE

1	COMPLADITE A CARDIER THAT FAILS TO COMPLY WITH THIS SECTION OR
	COMPLAINTS. A CARRIER THAT FAILS TO COMPLY WITH THIS SECTION OR
2	WITH ANY RULES ADOPTED PURSUANT TO THIS SECTION IS SUBJECT TO
3	SUCH CIVIL PENALTIES AS THE COMMISSIONER MAY ORDER PURSUANT TO
4	SECTION 10-1-310.
5	SECTION 2. Appropriation. (1) For the 2021-22 state fiscal
6	year, \$52,505 is appropriated to the department of regulatory agencies.
7	This appropriation is from the division of insurance cash fund created in
8	section 10-1-103 (3), C.R.S. To implement this act, the department may
9	use this appropriation as follows:
10	(a) \$25,037 for use by the division of insurance for personal
11	services, which amount is based on an assumption that the department
12	will require an additional 0.4 FTE;
13	(b) \$6,200 for use by the division of insurance for operating
14	expenses; and
15	(c) \$21,268 for the purchase of legal services.
16	(2) For the 2021-22 state fiscal year, \$21,268 is appropriated to
17	the department of law. This appropriation is from reappropriated funds
18	received from the department of regulatory agencies under subsection
19	(1)(c) of this section and is based on an assumption that the department
20	of law will require an additional 0.1 FTE. To implement this act, the
21	department of law may use this appropriation to provide legal services for
22	the department of regulatory agencies.
23	SECTION 3. Act subject to petition - effective date -
24	applicability. (1) This act takes effect at 12:01 a.m. on the day following
25	the expiration of the ninety-day period after final adjournment of the
26	general assembly; except that, if a referendum petition is filed pursuant
27	to section 1 (3) of article V of the state constitution against this act or an

item, section, or part of this act within such period, then the act, item,
section, or part will not take effect unless approved by the people at the
general election to be held in November 2022 and, in such case, will take
effect on the date of the official declaration of the vote thereon by the
governor.

6 (2) This act applies to applications to become a participating 7 physician in a health coverage plan provider network that are submitted 8 on or after the applicable effective date of this act.