First Regular Session Sixty-eighth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 11-0298.01 Richard Sweetman

SENATE BILL 11-085

SENATE SPONSORSHIP

Shaffer B.,

HOUSE SPONSORSHIP

McCann,

Senate Committees

House Committees

Judiciary

A BILL FOR AN ACT CONCERNING INCREASING THE ENFORCEMENT OF PROHIBITIONS AGAINST CERTAIN PROSTITUTION-RELATED OFFENSES, AND, IN CONNECTION THEREWITH, AUTHORIZING THE CREATION OF A PROGRAM FOR CERTAIN FIRST-TIME OFFENDERS OF SUCH OFFENSES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill authorizes one or more municipal courts to create and

SENATE
3rd Reading Unam ended

SENATE Am ended 2nd Reading March 25,2011 administer a program for persons who are charged with prostitution-related offenses (program). The program shall permit enrollment only by a person who has agreed to a deferred sentencing arrangement and who has no prior conviction for a prostitution-related offense. Each person who enrolls in the program shall pay an administration fee, which fee the municipal court or courts shall use to pay the costs of administering the program. To the extent practicable, the program shall be available to offenders, courts, and prosecutors of other jurisdictions. The program shall be administered by the municipal court with assistance from one or more municipal prosecutor's offices, one or more district attorney's offices, one or more state or local law enforcement agencies, and one or more nonprofit corporations that have a stated mission to reduce human trafficking or prostitution.

Enrollment in the program shall be offered to each offender at the sole discretion of the prosecuting attorney in each offender's case. If the prosecuting attorney offers enrollment in the program to an offender as a condition of a plea bargain agreement, the agreement shall include the following stipulations:

- ! The offender shall enter a plea of guilty to the prostitution-related charge or charges;
- ! The court shall defer judgment and sentencing of the offender for a period not to exceed 2 years, during which time the offender shall enroll in and complete the program;
- ! Upon the offender's satisfactory completion of the program, the prostitution-related charge or charges shall be dismissed with prejudice;
- ! The offender shall waive his or her right to a speedy trial; and
- ! If the offender fails to complete the program or fails to satisfy any other condition of the plea bargain agreement, he or she shall be sentenced for the offenses to which he or she has pleaded guilty and shall be required to pay a fine in addition to any other sentence imposed by the court.

If one or more municipal courts creates and administers a program, the municipal court shall prepare and submit a report to the judiciary committees of the house of representatives and senate concerning the effectiveness of the program. The municipal court shall submit the report not less than 2 years nor more than 3 years after the creation of the program. The report shall include information concerning the cost of the program, the extent to which the cost is mitigated by the imposition of the administration fees, and the effectiveness of the program in reducing recidivism among offenders of the prostitution-related crimes.

1 Be it enacted by the General Assembly of the State of Colorado:

-2-

1	SECTION 1. Article 10 of title 13, Colorado Revised Statutes, is
2	amended BY THE ADDITION OF A NEW SECTION to read:
3	13-10-126. Prostitution offender program authorized -
4	reports. (1) Subject to the provisions of this section, a municipal
5	COURT OR MULTIPLE MUNICIPAL COURTS MAY CREATE AND ADMINISTER
6	A PROGRAM FOR PERSONS WHO ARE CHARGED WITH SOLICITING FOR
7	PROSTITUTION, AS DESCRIBED IN SECTION 18-7-202, C.R.S., PANDERING,
8	AS DESCRIBED IN SECTION 18-7-203, C.R.S., PATRONIZING A PROSTITUTE,
9	AS DESCRIBED IN SECTION 18-7-205, C.R.S., OR ANY CORRESPONDING
10	MUNICIPAL CODE OR ORDINANCE, AND WHO HAVE NO PRIOR CONVICTIONS
11	FOR ANY SUCH OFFENSES.
12	(2) A PROGRAM CREATED AND ADMINISTERED BY A MUNICIPAL
13	COURT OR MULTIPLE MUNICIPAL COURTS PURSUANT TO SUBSECTION (1) OF
14	THIS SECTION SHALL:
15	(a) PERMIT ENROLLMENT IN THE PROGRAM ONLY BY AN OFFENDER
16	WHO:
17	(I) HAS NO PRIOR CONVICTIONS OR ANY CHARGES PENDING FOR
18	ANY FELONY; FOR ANY OFFENSE DESCRIBED IN SECTION 18-3-305,
19	18-3-306, OR 18-13-128, C.R.S., IN PART 4 OR 5 OF ARTICLE 3 OF TITLE 18,
20	C.R.S., IN PART 3, 4, 6, 7, OR 8 OF ARTICLE 6 OF TITLE 18, C.R.S., OR IN
21	PART 2, 3, 4, OR 5 OF ARTICLE 7 OF TITLE 18, C.R.S.; OR FOR ANY OFFENSE
22	COMMITTED IN ANOTHER STATE THAT WOULD CONSTITUTE SUCH AN
23	OFFENSE IF COMMITTED IN THIS STATE; AND
24	(II) HAS BEEN OFFERED AND HAS AGREED TO A DEFERRED
25	SENTENCING ARRANGEMENT AS DESCRIBED IN SUBSECTION (3) OF THIS
26	SECTION;
27	(b) REQUIRE EACH OFFENDED WHO ENDOUGES IN THE DROCK AM TO

-3-

1	PAY AN ADMINISTRATION FEE, WHICH FEE THE MUNICIPAL COURT OR
2	COURTS SHALL USE TO PAY THE COSTS OF ADMINISTERING THE PROGRAM;
3	(c) TO THE EXTENT PRACTICABLE, BE AVAILABLE TO OFFENDERS,
4	COURTS, AND PROSECUTORS OF OTHER JURISDICTIONS; AND
5	(d) BE ADMINISTERED BY THE MUNICIPAL COURT OR COURTS WITH
6	ASSISTANCE FROM ONE OR MORE MUNICIPAL PROSECUTOR'S OFFICES, ONE
7	OR MORE DISTRICT ATTORNEY'S OFFICES, ONE OR MORE STATE OR LOCAL
8	LAW ENFORCEMENT AGENCIES, AND ONE OR MORE NONPROFIT
9	CORPORATIONS, AS DEFINED IN SECTION 7-121-401, C.R.S., WHICH
10	NONPROFIT CORPORATIONS HAVE A STATED MISSION TO REDUCE HUMAN
11	TRAFFICKING OR PROSTITUTION. THE MUNICIPAL COURT IS ENCOURAGED
12	TO CONSULT, IN ADDITION TO THE AFOREMENTIONED ENTITIES,
13	RECOGNIZED CRIMINOLOGY EXPERTS AND MENTAL HEALTH
14	PROFESSIONALS.
15	(3) (a) ENROLLMENT IN THE PROGRAM SHALL BE OFFERED TO EACH
16	OFFENDER AT THE SOLE DISCRETION OF THE PROSECUTING ATTORNEY IN
17	EACH OFFENDER'S CASE.
18	(b) If the prosecuting attorney offers enrollment in the
19	PROGRAM TO AN OFFENDER AS A CONDITION OF A PLEA BARGAIN
20	AGREEMENT, THE AGREEMENT SHALL INCLUDE AT A MINIMUM THE
21	FOLLOWING STIPULATIONS:
22	(I) THE OFFENDER SHALL ENTER A PLEA OF GUILTY TO THE
23	PROSTITUTION-RELATED OFFENSE OR OFFENSES WITH WHICH HE OR SHE IS
24	CHARGED;
25	(II) THE COURT SHALL DEFER JUDGMENT AND SENTENCING OF THE
26	OFFENDER FOR A PERIOD NOT TO EXCEED TWO YEARS, AS DESCRIBED IN
27	SECTION 18-1.3-102 (1), C.R.S., DURING WHICH TIME THE OFFENDER

-4- 085

1	SHALL ENROLL IN AND COMPLETE THE PROGRAM;
2	(III) UPON THE OFFENDER'S SATISFACTORY COMPLETION OF THE
3	PROGRAM, THE COURT SHALL DISMISS WITH PREJUDICE THE
4	PROSTITUTION-RELATED CHARGE OR CHARGES;
5	(IV) THE OFFENDER SHALL WAIVE HIS OR HER RIGHT TO A SPEEDY
6	TRIAL;
7	(V) IF THE OFFENDER FAILS TO COMPLETE THE PROGRAM OR FAILS
8	TO SATISFY ANY OTHER CONDITION OF THE PLEA BARGAIN AGREEMENT, HE
9	OR SHE SHALL BE SENTENCED FOR THE OFFENSES TO WHICH HE OR SHE HAS
10	PLEADED GUILTY AND SHALL BE REQUIRED TO PAY A FINE OF NOT LESS
11	THAN TWO THOUSAND FIVE HUNDRED DOLLARS AND NOT MORE THAN FIVE
12	THOUSAND DOLLARS IN ADDITION TO ANY OTHER SENTENCE IMPOSED BY
13	THE COURT.
14	(4) If a municipal court or multiple municipal courts
15	CREATE AND ADMINISTER A PROGRAM PURSUANT TO SUBSECTION (1) OF
16	THIS SECTION, THE MUNICIPAL COURT OR COURTS SHALL PREPARE AND
17	SUBMIT A REPORT TO THE JUDICIARY COMMITTEES OF THE HOUSE OF
18	REPRESENTATIVES AND SENATE, OR ANY SUCCESSOR COMMITTEES,
19	CONCERNING THE EFFECTIVENESS OF THE PROGRAM. THE MUNICIPAL
20	COURT OR COURTS SHALL SUBMIT THE REPORT NOT LESS THAN TWO YEARS
21	NOR MORE THAN THREE YEARS AFTER THE CREATION OF THE PROGRAM.
22	THE REPORT SHALL INCLUDE INFORMATION CONCERNING:
23	(a) THE COST OF THE PROGRAM AND THE EXTENT TO WHICH THE
24	COST IS MITIGATED BY THE IMPOSITION OF THE FEES DESCRIBED IN
25	PARAGRAPH (b) OF SUBSECTION (2) OF THIS SECTION; AND
26	(b) The effectiveness of the program in reducing
27	RECIDIVISM AMONG PERSONS WHO COMMIT PROSTITUTION-RELATED

-5- 085

1	OFFENSES.
2	SECTION 2. 18-7-202 (2), Colorado Revised Statutes, is
3	amended to read:
4	18-7-202. Soliciting for prostitution. (2) Soliciting for
5	prostitution is a class 3 misdemeanor. A PERSON WHO IS CONVICTED OF
6	SOLICITING FOR PROSTITUTION SHALL BE REQUIRED TO PAY A FINE OF NOT
7	LESS THAN FIVE THOUSAND DOLLARS AND NOT MORE THAN TEN THOUSAND
8	DOLLARS IN ADDITION TO ANY PENALTY IMPOSED BY THE COURT
9	PURSUANT TO SECTION 18-1.3-501, WHICH ADDITIONAL FINE SHALL BE
10	TRANSFERRED TO THE STATE TREASURER, WHO SHALL TRANSFER THE
11	SAME TO THE PROSTITUTION ENFORCEMENT RESOURCES GRANT PROGRAM
12	CASH FUND CREATED IN SECTION 24-33.5-513, C.R.S.
13	SECTION 3. 18-7-203 (2), Colorado Revised Statutes, is
14	amended to read:
15	18-7-203. Pandering. (2) (a) Pandering under paragraph (a) of
16	subsection (1) of this section is a class 5 felony. A PERSON WHO IS
17	CONVICTED OF PANDERING UNDER PARAGRAPH (a) OF SUBSECTION (1) OF
18	THIS SECTION SHALL BE REQUIRED TO PAY A FINE OF NOT LESS THAN FIVE
19	THOUSAND DOLLARS AND NOT MORE THAN TEN THOUSAND DOLLARS IN
20	ADDITION TO ANY PENALTY IMPOSED BY THE COURT PURSUANT TO
21	SECTION 18-1.3-401, WHICH ADDITIONAL FINE SHALL BE TRANSFERRED TO
22	THE STATE TREASURER, WHO SHALL TRANSFER THE SAME TO THE
23	PROSTITUTION ENFORCEMENT RESOURCES GRANT PROGRAM CASH FUND
24	<u>CREATED IN SECTION 24-33.5-513, C.R.S.</u>
25	(b) Pandering under paragraph (b) of subsection (1) of this section
26	is a class 3 misdemeanor. A PERSON WHO IS CONVICTED OF PANDERING
27	UNDER PARAGRAPH (b) OF SUBSECTION (1) OF THIS SECTION SHALL BE

-6- 085

1	REQUIRED TO PAY A FINE OF NOT LESS THAN FIVE THOUSAND DOLLARS AND
2	NOT MORE THAN TEN THOUSAND DOLLARS IN ADDITION TO ANY PENALTY
3	IMPOSED BY THE COURT PURSUANT TO SECTION 18-1.3-501, WHICH
4	ADDITIONAL FINE SHALL BE TRANSFERRED TO THE STATE TREASURER, WHO
5	SHALL TRANSFER THE SAME TO THE PROSTITUTION ENFORCEMENT
6	RESOURCES GRANT PROGRAM CASH FUND CREATED IN SECTION
7	<u>24-33.5-513, C.R.S.</u>
8	SECTION 4. 18-7-205 (2), Colorado Revised Statutes, is
9	amended to read:
10	18-7-205. Patronizing a prostitute. (2) Patronizing a prostitute
11	is a class 1 petty offense; except that patronizing a prostitute is a class 1
12	misdemeanor if the violation is committed subsequent to two prior
13	convictions of a violation of this section, of a violation of a comparable
14	offense in any other state, or of a violation of a comparable municipal
15	offense. A PERSON WHO IS CONVICTED OF PATRONIZING A PROSTITUTE
16	SHALL BE REQUIRED TO PAY A FINE OF NOT LESS THAN FIVE THOUSAND
17	DOLLARS AND NOT MORE THAN TEN THOUSAND DOLLARS IN ADDITION TO
18	ANY PENALTY IMPOSED BY THE COURT PURSUANT TO SECTION 18-1.3-401
19	OR 18-1.3-503, WHICH ADDITIONAL FINE SHALL BE TRANSFERRED TO THE
20	STATE TREASURER, WHO SHALL TRANSFER THE SAME TO THE
21	PROSTITUTION ENFORCEMENT RESOURCES GRANT PROGRAM CASH FUND
22	CREATED IN SECTION 24-33.5-513, C.R.S.
23	SECTION 5. 18-1.3-701 (1) (a), Colorado Revised Statutes, is
24	amended to read:
25	18-1.3-701. Judgment for costs and fines. (1) (a) Where any
26	person, association, or corporation is convicted of an offense, or any
27	juvenile is adjudicated a juvenile delinquent for the commission of an act

-7- 085

1	that would have been a criminal offense if committed by an adult, the
2	court shall give judgment in favor of the state of Colorado, the
3	appropriate prosecuting attorney, or the appropriate law enforcement
4	agency and against the offender or juvenile for the amount of the costs of
5	prosecution, the amount of the cost of care, and any fine imposed. No
6	fine shall be imposed for conviction of a felony except as provided in
7	section 18-1.3-401 OR 18-7-203 (2) (a). Such judgments shall be
8	enforceable in the same manner as are civil judgments, and, in addition,
9	the provisions of section 16-11-101.6, C.R.S., and section 18-1.3-702
10	apply. A county clerk and recorder may not charge a fee for the recording
11	of a transcript or satisfaction of a judgment entered pursuant to this
12	section.
13	SECTION 6. Part 5 of article 33.5 of title 24, Colorado Revised
14	Statutes, is amended BY THE ADDITION OF A NEW SECTION to
15	<u>read:</u>
16	24-33.5-513. Prostitution enforcement resources grant
17	<u>program - application process - cash fund - reports - rules - repeal.</u>
18	(1) There is hereby created in the division the prostitution
19	ENFORCEMENT RESOURCES GRANT PROGRAM. UNDER THE PROGRAM, ON
20	AND AFTER JULY 1, 2013, A MUNICIPAL LAW ENFORCEMENT AGENCY MAY
21	APPLY FOR A GRANT TO FUND EFFORTS TO COMBAT
22	PROSTITUTION-RELATED OFFENSES. THE DIVISION SHALL ADMINISTER THE
23	PROGRAM PURSUANT TO THE PROVISIONS OF THIS SECTION.
24	(2) THE DIVISION SHALL SOLICIT AND REVIEW APPLICATIONS FROM
25	MUNICIPAL LAW ENFORCEMENT AGENCIES FOR GRANTS PURSUANT TO THIS
26	SECTION. THE DEPARTMENT MAY AWARD GRANTS TO MUNICIPAL LAW
27	ENEODCEMENT AGENCIES FOR DEDIODS OF ONE TO THREE VEARS

-8- 085

1	(3) EACH APPLICATION, AT A MINIMUM, SHALL DESCRIBE HOW THE
2	APPLICANT MUNICIPAL LAW ENFORCEMENT AGENCY WILL USE ANY
3	AWARDED GRANT MONEYS TO COMBAT PROSTITUTION-RELATED OFFENSES.
4	EACH GRANT RECIPIENT SHALL USE ITS GRANT MONEYS TO SUPPLEMENT
5	AND NOT SUPPLANT ANY MONEYS CURRENTLY BEING USED BY THE GRANT
6	RECIPIENT TO COMBAT PROSTITUTION-RELATED OFFENSES.
7	(4) THE DIVISION SHALL SELECT THOSE MUNICIPAL LAW
8	ENFORCEMENT AGENCIES THAT WILL RECEIVE GRANTS PURSUANT TO THIS
9	SECTION AND THE DURATION AND AMOUNT OF EACH GRANT. IN SELECTING
10	THE GRANT RECIPIENTS, THE DIVISION, AT A MINIMUM, SHALL TAKE INTO
11	ACCOUNT THE CRITERIA ESTABLISHED BY RULES PROMULGATED BY THE
12	EXECUTIVE DIRECTOR PURSUANT TO SUBSECTION (7) OF THIS SECTION.
13	(5) (a) There is hereby created in the state treasury the
14	PROSTITUTION ENFORCEMENT CASH FUND, REFERRED TO IN THIS SECTION
15	AS THE "FUND", TO BE ADMINISTERED BY THE DIVISION PURSUANT TO THIS
16	SECTION. THE FUND SHALL CONSIST OF MONEYS TRANSFERRED TO THE
17	<u>FUND PURSUANT TO SECTIONS 18-7-202 (2), 18-7-203 (2) (a) AND (2) (b),</u>
18	<u>AND18-7-205 (2), C.R.S.</u>
19	(b) The moneys in the fund shall be subject to annual
20	APPROPRIATION BY THE GENERAL ASSEMBLY TO THE DIVISION FOR THE
21	DIRECT AND INDIRECT COSTS ASSOCIATED WITH IMPLEMENTING THIS
22	SECTION. ANY MONEYS IN THE FUND NOT EXPENDED FOR THE PURPOSE OF
23	THIS SECTION MAY BE INVESTED BY THE STATE TREASURER AS PROVIDED
24	BY LAW. ALL INTEREST AND INCOME DERIVED FROM THE INVESTMENT
25	AND DEPOSIT OF MONEYS IN THE FUND SHALL BE CREDITED TO THE FUND.
26	ANY UNEXPENDED AND UNENCUMBERED MONEYS REMAINING IN THE FUND
27	AT THE END OF A FISCAL YEAR SHALL REMAIN IN THE FUND AND SHALL NOT

-9- 085

1	BE CREDITED OR TRANSFERRED TO THE GENERAL FUND OR ANOTHER FUND;
2	EXCEPT THAT, ALL UNEXPENDED AND UNENCUMBERED MONEYS
3	REMAINING IN THE FUND AS OF JULY 1, 2018, SHALL BE TRANSFERRED TO
4	THE GENERAL FUND.
5	(c) The division may expend up to three percent of the
6	MONEYS ANNUALLY APPROPRIATED FROM THE FUND TO OFFSET THE COSTS
7	INCURRED IN IMPLEMENTING THIS SECTION.
8	(6) ON OR BEFORE A DATE SPECIFIED BY THE EXECUTIVE DIRECTOR
9	PURSUANT TO SUBSECTION (7) OF THIS SECTION, THE DIVISION SHALL
10	SUBMIT ANNUALLY TO THE JUDICIARY COMMITTEES OF THE SENATE AND
11	HOUSE OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, THE
12	FOLLOWING INFORMATION REGARDING THE ADMINISTRATION OF THE
13	PROGRAM IN THE PRECEDING YEAR:
14	(a) THE NUMBER OF GRANT RECIPIENTS THAT RECEIVED GRANTS
15	<u>UNDER THE PROGRAM;</u>
16	(b) The amount of each grant awarded to each grant
17	RECIPIENT;
18	(c) The average amount of each grant awarded under the
19	PROGRAM;
20	(d) The number of arrests for prostitution-related
21	OFFENSES MADE BY THE RECIPIENT MUNICIPAL LAW ENFORCEMENT
22	AGENCY IN THE TWELVE-MONTH PERIOD PRECEDING THE RECEIPT OF
23	GRANT MONEYS; AND
24	(e) The number of arrests for prostitution-related
25	OFFENSES MADE BY THE RECIPIENT MUNICIPAL LAW ENFORCEMENT
26	AGENCY SINCE RECEIVING GRANT MONEYS.
27	(7) On or regore Addit 1 2012 the executive director shall

-10-

1	PROMULGATE RULES FOR THE ADMINISTRATION OF THIS SECTION,
2	INCLUDING BUT NOT LIMITED TO:
3	(a) Application procedures by which a municipal law
4	ENFORCEMENT AGENCY MAY APPLY FOR A GRANT PURSUANT TO THIS
5	<u>SECTION;</u>
6	(b) Criteria for the division to apply in selecting the
7	MUNICIPAL LAW ENFORCEMENT AGENCIES THAT SHALL RECEIVE GRANTS
8	AND DETERMINING THE AMOUNT OF GRANT MONEYS TO BE AWARDED TO
9	EACH GRANT RECIPIENT, WHICH CRITERIA, AT A MINIMUM, SHALL REQUIRE
10	EACH GRANT RECIPIENT TO USE AWARDED GRANT MONEYS FOR THE
11	PURPOSE OF COMBATING PROSTITUTION-RELATED OFFENSES; AND
12	(c) The designation of a date by which the department
13	SHALL ANNUALLY SUBMIT TO THE JUDICIARY COMMITTEES OF THE SENATE
14	AND HOUSE OF REPRESENTATIVES, OR ANY SUCCESSOR COMMITTEES, THE
15	<u>INFORMATION DESCRIBED IN SUBSECTION (6) OF THIS SECTION.</u>
16	(8) This section is repealed, effective July 1, 2018.
17	SECTION 7. Act subject to petition - effective date. This act
18	shall take effect at 12:01 a.m. on the day following the expiration of the
19	ninety-day period after final adjournment of the general assembly (August
20	10, 2011, if adjournment sine die is on May 11, 2011); except that, if a
21	referendum petition is filed pursuant to section 1 (3) of article V of the
22	state constitution against this act or an item, section, or part of this act
23	within such period, then the act, item, section, or part shall not take effect
24	unless approved by the people at the general election to be held in
25	November 2012 and shall take effect on the date of the official
26	declaration of the vote thereon by the governor.

-11- 085