# Second Regular Session Sixty-eighth General Assembly STATE OF COLORADO

## **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 12-0687.02 Ed DeCecco x4216

**SENATE BILL 12-083** 

#### SENATE SPONSORSHIP

Scheffel,

**HOUSE SPONSORSHIP** 

DelGrosso,

### **Senate Committees**

**House Committees** 

Finance Appropriations

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#### A BILL FOR AN ACT

CONCERNING DYNAMIC MODELING TO ANALYZE THE FISCAL IMPACT OF PROPOSED LEGISLATION.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill changes the process by which legislative council staff obtains a dynamic model to be used initially to analyze the direct and indirect or secondary economic effects related to a limited number of bills making a tax policy change. Specifically, the bill requires the director of research to solicit and accept proposals to develop or procure a dynamic

model and to present the proposals to the executive committee of the legislative council (executive committee). The executive committee then selects the dynamic model. As soon as there is sufficient moneys in the dynamic modeling cash fund, which includes gifts, grants, and donations, the director must purchase the dynamic model to be used by legislative council staff.

The requirement that the director hire an independent contractor if there is \$120,000 in gifts, grants, and donations is eliminated, and the prohibition on using general fund moneys is limited to prohibiting such moneys from being used to purchase the model.

The bill also exempts the dynamic modeling cash fund from general reporting and repeal requirements related to gifts, grants, and donations.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, repeal and reenact, with amendments, 2-3-304.5 as follows: 3 4 2-3-304.5. Dynamic model advisory committee - creation -5 duties - cash fund - repeal. (1) (a) THE DYNAMIC MODEL ADVISORY 6 COMMITTEE, REFERRED TO IN THIS SECTION AS THE "COMMITTEE", IS 7 HEREBY CREATED IN THE LEGISLATIVE BRANCH. THE COMMITTEE CONSISTS 8 OF THE FOLLOWING FOUR MEMBERS: 9 (I) THE DIRECTOR OF RESEARCH; 10 (II) THE DIRECTOR OF THE OFFICE OF STATE PLANNING AND 11 **BUDGETING OR HIS OR HER DESIGNEE**; 12 (III) ONE ECONOMIST APPOINTED BY THE SPEAKER OF THE HOUSE 13 OF REPRESENTATIVES; AND 14 (IV) ONE ECONOMIST APPOINTED BY THE PRESIDENT OF THE 15 SENATE. 16 (b) THE SPEAKER OF THE HOUSE OF REPRESENTATIVES AND THE 17 PRESIDENT OF THE SENATE SHALL APPOINT THEIR RESPECTIVE MEMBERS NO LATER THAN JUNE 15, 2012, FOR A TERM EXPIRING ON JULY 1, 2013. 18

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1	THE APPOINTED MEMBER SERVES AT THE PLEASURE OF THE APPOINTING
2	AUTHORITY.
3	(c) The director of research is the committee chairperson.
4	(d) THE COMMITTEE SHALL CONVENE ITS FIRST MEETING NO LATER
5	THAN JULY 15, 2012, AND SHALL MEET MONTHLY THEREAFTER, OR MORE
6	FREQUENTLY IF NECESSARY, BASED ON THE WORKLOAD OF THE
7	COMMITTEE. THE COMMITTEE SHALL HOLD AT LEAST ONE PUBLIC MEETING
8	AT WHICH THE COMMITTEE HEARS PUBLIC TESTIMONY REGARDING
9	DYNAMIC MODELING.
10	(e) Members of the committee serve without
11	<u>COMPENSATION.</u>
12	(2) (a) EXCEPT AS SET FORTH IN PARAGRAPH (b) OF THIS
13	SUBSECTION (2), THE DIRECTOR OF RESEARCH IS AUTHORIZED TO ACCEPT
14	GIFTS, GRANTS, OR DONATIONS FROM PRIVATE OR PUBLIC SOURCES ON
15	BEHALF OF THE COMMITTEE TO FUND THE COMMITTEE'S COSTS. THE
16	DIRECTOR OF RESEARCH SHALL TRANSMIT ALL MONEYS RECEIVED
17	PURSUANT TO THIS PARAGRAPH (a) TO THE STATE TREASURER, WHO SHALL
18	CREDIT THE SAME TO THE DYNAMIC MODEL ADVISORY COMMITTEE CASH
19	FUND, WHICH IS HEREBY CREATED IN THE STATE TREASURY AND REFERRED
20	TO IN THIS SECTION AS THE "FUND". MONEYS IN THE FUND ARE
21	CONTINUOUSLY APPROPRIATED TO THE COMMITTEE TO PAY ANY COSTS
22	INCURRED IN COMPLYING WITH THIS SECTION. THE STATE TREASURER MAY
23	INVEST ANY MONEYS IN THE FUND NOT EXPENDED FOR THE PURPOSES OF
24	THIS SECTION AS PROVIDED BY LAW. ALL INTEREST AND INCOME DERIVED
25	FROM THE INVESTMENT AND DEPOSIT OF MONEYS IN THE FUND SHALL BE
26	CREDITED TO THE FUND. ANY UNEXPENDED AND UNENCUMBERED MONEYS
27	REMAINING IN THE FUND AT THE END OF THE 2011-12 FISCAL YEAR SHALL

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1	REMAIN IN THE FUND AND SHALL NOT BE CREDITED OR TRANSFERRED TO
2	THE GENERAL FUND OR ANOTHER FUND. ANY UNEXPENDED AND
3	UNENCUMBERED MONEYS REMAINING IN THE FUND AS OF JUNE 30, 2013
4	SHALL BE RETURNED, ON A PRO RATA BASIS, TO THE ORIGINAL DONORS.
5	(b) THE DIRECTOR OF RESEARCH SHALL NOT ACCEPT MORE THAN
6	ONE HUNDRED THOUSAND DOLLARS OF TOTAL GIFTS, GRANTS, AND
7	DONATIONS PURSUANT TO THIS SECTION.
8	(3) (a) EXCEPT AS SET FORTH IN PARAGRAPH (b) OF THIS
9	SUBSECTION (3), THE COMMITTEE SHALL:
10	(I) CONDUCT RESEARCH ON THE DYNAMIC MODELS AVAILABLE TO
11	THE STATE;
12	(II) ANALYZE THE DYNAMIC MODELS USED IN OTHER STATES;
13	(III) Assess the availability of data for the state and
14	LOCAL GOVERNMENTS TO BE USED WITH THE DYNAMIC MODEL;
15	(IV) IDENTIFY ANY ISSUES RELATED TO USING A DYNAMIC MODEL
16	TO ANALYZE THE DIRECT AND INDIRECT OR SECONDARY ECONOMIC
17	EFFECTS OF BILLS;
18	(V) ESTIMATE THE ANNUAL COSTS OF USING THE DYNAMIC MODEL
19	TO ANALYZE BILLS MAKING A TAX POLICY CHANGE AND FOR OTHER BILLS
20	AND
21	(VI) MAKE RECOMMENDATIONS REGARDING THE ACQUISITION AND
22	USE OF A DYNAMIC MODEL.
23	(b) The committee shall undertake the duties set forth in
24	PARAGRAPH (a) OF THIS SUBSECTION (3) TO THE EXTENT THAT THERE ARE
25	SUFFICIENT MONEYS IN THE FUND.
26	(c) The legislative council staff and the office of
27	LEGISLATIVE LEGAL SERVICES SHALL PROVIDE STAFF SUPPORT TO THE

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1	<u>COMMITTEE.</u>
2	(4) (a) On September 1, 2012, the committee shall submit a
3	STATUS REPORT REGARDING ITS WORK TO THE EXECUTIVE COMMITTEE OF
4	THE LEGISLATIVE COUNCIL.
5	(b) No later than January 31, 2013, the committee shall
6	SUBMIT A FINAL REPORT TO THE EXECUTIVE COMMITTEE OF THE
7	LEGISLATIVE COUNCIL THAT DETAILS THE WORK OF THE COMMITTEE AND
8	THAT INCLUDES THE INFORMATION RELATED TO ITS DUTIES SET FORTH IN
9	SUBSECTION (3) OF THIS SECTION. IF THE COMMITTEE HAS RECEIVED
10	INSUFFICIENT GIFTS, GRANTS, OR DONATIONS TO PARTIALLY OR WHOLLY
11	UNDERTAKE ITS DUTIES, THE COMMITTEE SHALL INCLUDE SUCH FACT IN
12	THE REPORT.
13	(5) This section is exempt from the provisions of part 13 of
14	ARTICLE 75 OF TITLE 24, C.R.S.
15	(6) This section is repealed, effective July 1, 2013.
16	SECTION 2. Safety clause. The general assembly hereby finds,
17	determines, and declares that this act is necessary for the immediate
18	preservation of the public peace, health, and safety.

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