# First Regular Session Seventy-first General Assembly STATE OF COLORADO

### **ENGROSSED**

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 17-0399.01 Julie Pelegrin x2700

**SENATE BILL 17-061** 

#### SENATE SPONSORSHIP

Hill and Williams A.,

## **HOUSE SPONSORSHIP**

Sias and Rosenthal,

#### **Senate Committees**

**House Committees** 

Education Appropriations

101

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#### A BILL FOR AN ACT

CONCERNING DISTRIBUTION OF ADDITIONAL OPERATIONAL FUNDING TO CHARTER SCHOOLS.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Beginning in the 2017-18 budget year, the bill requires a school district to distribute revenue it receives from ongoing local property tax mill levies equally, on a per-student basis, to the school district charter schools. Under specified circumstances, the school district may distribute the revenue using a different calculation. The bill does not require a school district to redistribute to charter schools any amount of the mill

levy revenue that it distributed in budget years before the 2017-18 budget year.

The bill directs the department of education to calculate a mill levy equalization payment for each institute charter school in the amount of the per pupil share of the mill levy overrides of an institute charter school's accounting district. The state will pay the mill levy equalization amounts, subject to annual appropriations.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, add 22-30.5-112.4 3 as follows: 4 22-30.5-112.4. Charter schools - mill levy revenues -5 **equalization - definitions.** (1) AS USED IN THIS SECTION, UNLESS THE 6 CONTEXT OTHERWISE REQUIRES: 7 (a) "ADDITIONAL MILL LEVY" MEANS THE NUMBER OF MILLS THAT 8 A SCHOOL DISTRICT LEVIES THAT ARE IN ADDITION TO THE SCHOOL 9 DISTRICT'S TOTAL PROGRAM MILL LEVY ESTABLISHED IN SECTION 10 22-54-106(2), NOT INCLUDING MILLS THAT A SCHOOL DISTRICT MAY LEVY 11 UNDER SECTION 22-40-110 OR ARTICLE 42 OR 43 OF THIS TITLE 22, AND 12 THAT ARE AUTHORIZED BY VOTERS BEFORE, ON, OR AFTER THE EFFECTIVE 13 DATE OF THIS SECTION. 14 (b) "PER PUPIL MILL LEVY SHARE" MEANS AN AMOUNT EQUAL TO 15 THE REVENUE THAT A SCHOOL DISTRICT COLLECTS FROM ITS ADDITIONAL 16 MILL LEVY FOR THE APPLICABLE BUDGET YEAR DIVIDED BY THE SCHOOL 17 DISTRICT'S FUNDED PUPIL COUNT AS DEFINED IN SECTION 22-54-103 FOR 18 THE APPLICABLE BUDGET YEAR. 19 (c) "RESTRICTED REVENUE" MEANS REVENUE THAT A SCHOOL 20 DISTRICT COLLECTS FROM ITS ADDITIONAL MILL LEVY, THE USE OF WHICH 21 IS RESTRICTED BY VOTERS TO A SPECIFIC PROGRAM, TO STUDENTS 22 ENROLLED IN A SPECIFIC GRADE LEVEL, OR TO THE TERMS OF AN

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2	GOVERNS THE USE OF THE REVENUE AND THAT EXISTED BEFORE THE
3	EFFECTIVE DATE OF THIS SECTION.
4	(2) (a) Subject to the provisions of subsections (4) and (5)
5	OF THIS SECTION, EACH SCHOOL DISTRICT THAT AUTHORIZES A CHARTER
6	SCHOOL SHALL DISTRIBUTE TO THE CHARTER SCHOOL AT LEAST ONE
7	HUNDRED PERCENT OF AN AMOUNT EQUAL TO THE SCHOOL DISTRICT'S PER
8	PUPIL MILL LEVY SHARE FOR THE APPLICABLE BUDGET YEAR MULTIPLIED
9	BY THE NUMBER OF PUPILS, INCLUDING PRESCHOOL PROGRAM PUPILS,
10	ENROLLED IN THE CHARTER SCHOOL FOR THE APPLICABLE BUDGET YEAR,
11	AS REPORTED TO THE DEPARTMENT FOR THE APPLICABLE BUDGET YEAR
12	PURSUANT TO SECTION 22-30.5-112 (1)(a). IN COUNTING THE NUMBER OF
13	PUPILS ENROLLED IN THE CHARTER SCHOOL, THE SCHOOL DISTRICT SHALL
14	COUNT A PUPIL ENROLLED IN KINDERGARTEN OR IN A PRESCHOOL
15	PROGRAM AS AT LEAST A HALF-DAY PUPIL AND MAY, AT THE SCHOOL
16	DISTRICT'S DISCRETION, COUNT A PUPIL WHO IS INCLUDED IN THE SCHOOL
17	DISTRICT'S ONLINE PUPIL ENROLLMENT, AS DEFINED IN SECTION 22-54-103.
18	(b) NOTWITHSTANDING ANY PROVISION OF SUBSECTION (2)(a) OF
19	THIS SECTION TO THE CONTRARY, IN CALCULATING THE AMOUNT DUE TO
20	A CHARTER SCHOOL UNDER SUBSECTION (2)(a) OF THIS SECTION, A SCHOOL
21	DISTRICT MAY SUBTRACT FROM THE AMOUNT DUE TO THE CHARTER
22	SCHOOL ANY PORTION THAT IS RESTRICTED REVENUE IF THE CHARTER
23	SCHOOL, DURING THE APPLICABLE BUDGET YEAR, CLEARLY DOES NOT
24	PROVIDE THE SPECIFIC PROGRAM FOR WHICH THE RESTRICTED REVENUE IS
25	AUTHORIZED BY VOTERS OR IF THE CHARTER SCHOOL, DURING THE
26	APPLICABLE BUDGET YEAR, DOES NOT SERVE STUDENTS ENROLLED IN THE
27	GRADE LEVEL FOR WHICH THE RESTRICTED REVENUE IS AUTHORIZED BY

AGREEMENT BETWEEN A THIRD PARTY AND THE SCHOOL DISTRICT THAT

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1	VOTERS.
2	(c) Notwithstanding any provision of subsection (2)(a) of
3	THIS SECTION TO THE CONTRARY, IN CALCULATING THE AMOUNT DUE TO
4	A CHARTER SCHOOL UNDER SUBSECTION (2)(a) OF THIS SECTION, A SCHOOL
5	DISTRICT MAY SUBTRACT FROM THE AMOUNT DUE TO THE CHARTER
6	SCHOOL ANY PORTION THAT IS RESTRICTED REVENUE BECAUSE IT IS
7	SUBJECT TO A THIRD-PARTY AGREEMENT THAT EXISTED BEFORE THE
8	EFFECTIVE DATE OF THIS SECTION; EXCEPT THAT, IF THE THIRD PARTY AND
9	THE SCHOOL DISTRICT AMEND THE TERMS OF THE AGREEMENT TO ALLOW
10	DISTRIBUTION OF THE REVENUE TO A CHARTER SCHOOL, THE REVENUE
11	CEASES TO BE RESTRICTED REVENUE AND THE SCHOOL DISTRICT SHALL
12	DISTRIBUTE THE REVENUE TO A CHARTER SCHOOL IN ACCORDANCE WITH
13	SUBSECTION (2)(a) OF THIS SECTION.
14	(d) NOTWITHSTANDING ANY PROVISION OF SUBSECTION (2)(a) OF
15	THIS SECTION TO THE CONTRARY, IF A LOCAL SCHOOL BOARD HAS IN PLACE
16	OR ADOPTS A WRITTEN POLICY THAT DIRECTS THE SCHOOL DISTRICT TO
17	DISTRIBUTE ANY PORTION OF ITS ADDITIONAL MILL LEVY REVENUE TO
18	SPECIFICALLY BENEFIT STUDENTS ENROLLED IN ALTERNATIVE EDUCATION
19	CAMPUSES, STUDENTS WHO QUALIFY FOR <u>FREE OR</u> REDUCED-PRICE MEALS
20	UNDER THE FEDERAL "RICHARD B. RUSSELL NATIONAL SCHOOL LUNCH
21	ACT", 42 U.S.C. SEC. 1751 ET SEQ., STUDENTS WHO ARE IDENTIFIED AS

ARTICLE 20 OF THIS TITLE 22, THE SCHOOL DISTRICT MAY CONTINUE DISTRIBUTING THE REVENUE FOR THESE PURPOSES, SO LONG AS THE AMOUNT DISTRIBUTED FOR EACH STUDENT IS THE SAME REGARDLESS OF WHETHER THE STUDENT IS ENROLLED IN A CHARTER SCHOOL OR ANOTHER

ENGLISH LANGUAGE LEARNERS UNDER SECTION 22-24-105, OR STUDENTS

WHO HAVE INDIVIDUALIZED EDUCATION PROGRAMS UNDER PART 1 OF

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1	SCHOOL OF THE SCHOOL DISTRICT I HE SCHOOL DISTRICT SHALL
2	DISTRIBUTE ANY AMOUNT OF ADDITIONAL MILL LEVY REVENUE THAT
3	REMAINS AFTER DISTRIBUTION FOR THESE PURPOSES IN ACCORDANCE WITH
4	SUBSECTION (2)(a) OF THIS SECTION.
5	(e) NOTWITHSTANDING ANY PROVISION OF SUBSECTION (2)(a) OF
6	THIS SECTION TO THE CONTRARY, IF A SCHOOL DISTRICT AUTHORIZES A
7	CHARTER SCHOOL THAT IS PHYSICALLY LOCATED WITHIN THE GEOGRAPHIC
8	BOUNDARIES OF ANOTHER SCHOOL DISTRICT, THE CHARTERING SCHOOL
9	DISTRICT IS REQUIRED TO DISTRIBUTE TO THE CHARTER SCHOOL AN
10	AMOUNT EQUAL TO THE PER PUPIL MILL LEVY SHARE MULTIPLIED ONLY BY
11	THE NUMBER OF STUDENTS ENROLLED IN THE CHARTER SCHOOL WHO
12	RESIDE WITHIN THE AUTHORIZING SCHOOL DISTRICT, WHICH AMOUNT MAY
13	BE ADJUSTED AS PROVIDED IN SUBSECTIONS (2)(b) TO (2)(d) OF THIS
14	SECTION, AS APPROPRIATE. THE AUTHORIZING SCHOOL DISTRICT MAY
15	CHOOSE TO DISTRIBUTE A GREATER PORTION OF THE ADDITIONAL MILL
16	LEVY REVENUE TO THE CHARTER SCHOOL.
17	(f) NOTWITHSTANDING ANY PROVISION OF SUBSECTION (2)(a) OF
18	THIS SECTION TO THE CONTRARY, IF, BEFORE DECEMBER 31, 2016, A
19	LOCAL SCHOOL BOARD ADOPTS A WRITTEN POLICY OR RESOLUTION THAT
20	EXPLICITLY DIRECTS THE SCHOOL DISTRICT TO DISTRIBUTE AN IDENTIFIED
21	AMOUNT OF THE REVENUE FROM THE SCHOOL DISTRICT'S ADDITIONAL MILL
22	LEVY FOR USE IN CONSTRUCTING OR MAINTAINING ONE OR MORE
23	BUILDINGS IDENTIFIED IN THE WRITTEN POLICY OR RESOLUTION, THE
24	SCHOOL DISTRICT MAY CONTINUE DISTRIBUTING THE IDENTIFIED REVENUE
25	AMOUNT IN ACCORDANCE WITH THE WRITTEN POLICY.
26	(g) NOTWITHSTANDING ANY PROVISION OF SUBSECTION (2)(a) OF
27	THIS SECTION TO THE CONTRARY, IF A SCHOOL DISTRICT OBTAINED VOTER

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1	APPROVAL FOR A BALLOT MEASURE FOR AN ADDITIONAL MILL LEVY
2	BEFORE THE EFFECTIVE DATE OF THIS SECTION AND THE BALLOT QUESTION
3	SPECIFICALLY ALLOTTED A PORTION OF THE ADDITIONAL MILL LEVY
4	REVENUES TO ONE OR MORE CAPITAL IMPROVEMENT PROJECTS, THE
5	SCHOOL DISTRICT IS NOT REQUIRED TO DISTRIBUTE TO THE CHARTER
6	SCHOOL ANY PORTION OF THE AMOUNT OF ADDITIONAL MILL LEVY
7	REVENUES ALLOCATED TO THE SPECIFIED CAPITAL IMPROVEMENT
8	PROJECTS UNTIL THE SPECIFIED CAPITAL IMPROVEMENT PROJECTS ARE
9	COMPLETED.
10	(3) This section does not require a school district to
11	RECALCULATE THE DISTRIBUTION OF, OR TO REDISTRIBUTE, ANY
12	ADDITIONAL MILL LEVY REVENUE THAT THE SCHOOL DISTRICT COLLECTED
13	BEFORE THE 2017-18 BUDGET YEAR.
14	(4) (a) Beginning in the 2018-19 budget year, each school
15	DISTRICT SHALL DISTRIBUTE THE PER PUPIL MILL LEVY SHARE TO THE
16	CHARTER SCHOOLS OF THE SCHOOL DISTRICT AS PROVIDED IN SUBSECTION
17	(2) OF THIS SECTION; EXCEPT THAT:
18	(I) FOR THE 2018-19 BUDGET YEAR, THE SCHOOL DISTRICT SHALL
19	CALCULATE THE PER PUPIL MILL LEVY SHARE BASED ON AT LEAST
20	THIRTY-THREE PERCENT OF THE ADDITIONAL MILL LEVY REVENUE IT
21	COLLECTS FOR THE 2018-19 BUDGET YEAR;
22	(II) FOR THE 2019-20 BUDGET YEAR, THE SCHOOL DISTRICT SHALL
23	CALCULATE THE PER PUPIL MILL LEVY SHARE BASED ON AT LEAST
24	SIXTY-SIX PERCENT OF THE ADDITIONAL MILL LEVY REVENUE IT COLLECTS
25	FOR THE 2019-20 BUDGET YEAR; AND
26	(III) FOR THE 2020-21 BUDGET YEAR AND EACH BUDGET YEAR
27	THEREAFTER, THE SCHOOL DISTRICT SHALL CALCULATE THE PER PUPIL

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1	MILL LEVY SHARE BASED ON ONE HUNDRED PERCENT OF THE ADDITIONAL
2	MILL LEVY REVENUE IT COLLECTS FOR EACH APPLICABLE BUDGET YEAR.
3	(b) NOTWITHSTANDING THE PROVISIONS OF SUBSECTION (4)(a) OF
4	THIS SECTION, IF, FOR THE 2016-17 BUDGET YEAR, A SCHOOL DISTRICT
5	DISTRIBUTES TO THE CHARTER SCHOOLS OF THE SCHOOL DISTRICT AN
6	AMOUNT OF THE SCHOOL DISTRICT'S ADDITIONAL MILL LEVY REVENUE
7	THAT IS GREATER THAN THE AMOUNT REQUIRED IN SUBSECTION (4)(a)(I)
8	OF THIS SECTION FOR THE 2018-19 BUDGET YEAR, THE LOCAL SCHOOL
9	BOARD SHALL DISTRIBUTE TO THE CHARTER SCHOOLS OF THE SCHOOL
10	DISTRICT FOR THE 2018-19 BUDGET YEAR AT LEAST THE AMOUNT
11	DISTRIBUTED IN THE 2016-17 BUDGET YEAR, ALLOCATED AS PROVIDED IN
12	SUBSECTION (2) OF THIS SECTION.
13	(c) NOTWITHSTANDING THE PROVISIONS OF SUBSECTION (4)(a) OF
14	THIS SECTION, IF, FOR THE 2016-17 BUDGET YEAR, A SCHOOL DISTRICT
15	DISTRIBUTES TO THE CHARTER SCHOOLS OF THE SCHOOL DISTRICT AN
16	AMOUNT OF THE SCHOOL DISTRICT'S ADDITIONAL MILL LEVY REVENUE
17	THAT IS GREATER THAN THE AMOUNT REQUIRED IN SUBSECTION (4)(a)(II)
18	OF THIS SECTION FOR THE 2019-20 BUDGET YEAR, THE LOCAL SCHOOL
19	BOARD SHALL DISTRIBUTE TO THE CHARTER SCHOOLS OF THE SCHOOL
20	DISTRICT FOR THE 2019-20 BUDGET YEAR AT LEAST THE AMOUNT
21	DISTRIBUTED IN THE 2016-17 BUDGET YEAR, ALLOCATED AS PROVIDED IN
22	SUBSECTION (2) OF THIS SECTION.
23	(5) (a) A LOCAL SCHOOL BOARD MAY SUBMIT TO THE ELIGIBLE
24	ELECTORS OF THE SCHOOL DISTRICT AT THE NEXT REGULAR SCHOOL
25	DISTRICT ELECTION AFTER THE EFFECTIVE DATE OF THIS SECTION THE
26	FOLLOWING BALLOT QUESTION: "SHALL THE SCHOOL DISTRICT BOARD OF
27	EDUCATION FOR [NAME OF SCHOOL DISTRICT] USE THE PROPERTY TAX

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1	REVENUE COLLECTED FROM NON-DEBT-RELATED MILL LEVIES AUTHORIZED
2	BEFORE JULY 1, 2017, WITHOUT CHANGE TO ANY PURPOSE FOR WHICH
3	SUCH REVENUE WAS ORIGINALLY AUTHORIZED BY THE VOTERS, TO
4	SUPPORT THE STUDENTS ENROLLED IN THE PUBLIC SCHOOLS OF THE
5	SCHOOL DISTRICT, INCLUDING THE CHARTER SCHOOLS AUTHORIZED BY THE
6	SCHOOL DISTRICT, IN ACCORDANCE WITH SECTION 22-30.5-112.4,
7	COLORADO REVISED STATUTES?".
8	(b) If a majority of the persons voting in the school
9	DISTRICT ELECTION VOTE "NO" ON THE BALLOT QUESTION SPECIFIED IN
10	SUBSECTION (5)(a) OF THIS SECTION, NOTWITHSTANDING ANY PROVISION
11	OF THIS SECTION TO THE CONTRARY, THE LOCAL SCHOOL BOARD MAY, BUT
12	IS NOT REQUIRED TO, DISTRIBUTE A PORTION OF THE SCHOOL DISTRICT'S
13	REVENUE FROM ADDITIONAL MILL LEVIES THAT WERE APPROVED BEFORE
14	JULY 1, 2017, TO THE CHARTER SCHOOLS OF THE SCHOOL DISTRICT AS THE
15	LOCAL SCHOOL BOARD MAY PROVIDE.
16	(c) If a majority of the persons voting in the school
17	DISTRICT ELECTION VOTE "YES" ON THE BALLOT QUESTION SPECIFIED IN
18	SUBSECTION (5)(a) OF THIS SECTION, THE LOCAL SCHOOL BOARD SHALL
19	DISTRIBUTE A PORTION OF THE SCHOOL DISTRICT'S ADDITIONAL MILL LEVY
20	REVENUE TO THE CHARTER SCHOOLS OF THE SCHOOL DISTRICT IN
21	ACCORDANCE WITH SUBSECTIONS (2) AND (4) OF THIS SECTION.
22	(d) EACH LOCAL SCHOOL BOARD SHALL DISTRIBUTE TO THE
23	CHARTER SCHOOLS OF THE SCHOOL DISTRICT AS PROVIDED IN SUBSECTIONS
24	(2) AND (4) OF THIS SECTION A PORTION OF THE REVENUE FROM
25	ADDITIONAL MILL LEVIES APPROVED ON OR AFTER JULY 1, 2017,
26	REGARDLESS OF WHETHER THE LOCAL SCHOOL BOARD SUBMITS A BALLOT
27	OUESTION TO THE ELIGIBLE ELECTORS OF THE SCHOOL DISTRICT AT THE

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1	NEXT REGULAR SCHOOL DISTRICT ELECTION AFTER THE EFFECTIVE DATE
2	OF THIS SECTION AS PROVIDED IN SUBSECTION (5)(a) OF THIS SECTION AND
3	REGARDLESS OF THE OUTCOME OF THAT ELECTION.
4	SECTION 2. In Colorado Revised Statutes, add 22-30.5-513.1
5	as follows:
6	22-30.5-513.1. Mill levy equalization report - fund created -
7	legislative declaration. (1) The General assembly finds that school
8	DISTRICTS RECEIVE SIGNIFICANT OPERATING REVENUE FROM MILL LEVIES
9	THAT ARE IN ADDITION TO THE SCHOOL DISTRICTS' TOTAL PROGRAM MILL
10	LEVY. THIS ADDITIONAL REVENUE HELPS SCHOOL DISTRICTS OFFSET THE
11	EFFECTS OF THE NEGATIVE FACTOR IMPOSED BY SECTION 22-54-104 (5)(g).
12	THE GENERAL ASSEMBLY FURTHER FINDS THAT INSTITUTE CHARTER
13	SCHOOLS DO NOT HAVE ACCESS TO ADDITIONAL REVENUE FROM A LOCAL
14	PROPERTY TAX MILL LEVY. THE GENERAL ASSEMBLY FINDS, THEREFORE,
15	THAT IT IS APPROPRIATE TO CONSIDER ADDITIONAL STATE EQUALIZING
16	FUNDING FOR INSTITUTE CHARTER SCHOOLS.
17	(2) (a) THE MILL LEVY EQUALIZATION FUND, REFERRED TO IN THIS
18	SECTION AS THE "FUND", IS HEREBY CREATED IN THE STATE TREASURY.
19	THE FUND CONSISTS OF ANY AMOUNT THAT THE GENERAL ASSEMBLY MAY
20	APPROPRIATE OR TRANSFER TO THE FUND. THE STATE TREASURER SHALL
21	CREDIT TO THE FUND ALL INTEREST AND INCOME DERIVED FROM THE
22	DEPOSIT AND INVESTMENT OF MONEY IN THE FUND.
23	(b) Subject to annual appropriation by the general
24	ASSEMBLY, THE INSTITUTE SHALL ANNUALLY DISTRIBUTE ALL OF THE
25	MONEY APPROPRIATED OR TRANSFERRED TO THE FUND TO THE INSTITUTE
26	CHARTER SCHOOLS ON AN EQUAL PER-PUPIL BASIS. THE MONEY
27	DISTRIBUTED PURSUANT TO THIS SECTION IS IN ADDITION TO MONEY

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1	DISTRIBUTED TO INSTITUTE CHARTER SCHOOLS PURSUANT TO SECTION
2	<u>22-30.5-513.</u>
3	SECTION 3. Act subject to petition - effective date. This act
4	takes effect at 12:01 a.m. on the day following the expiration of the
5	ninety-day period after final adjournment of the general assembly (August
6	9, 2017, if adjournment sine die is on May 10, 2017); except that, if a
7	referendum petition is filed pursuant to section 1 (3) of article V of the
8	state constitution against this act or an item, section, or part of this act
9	within such period, then the act, item, section, or part will not take effect
10	unless approved by the people at the general election to be held in
11	November 2018 and, in such case, will take effect on the date of the
12	official declaration of the vote thereon by the governor.

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