Second Regular Session Seventy-first General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 18-0211.01 Michael Dohr x4347

SENATE BILL 18-021

SENATE SPONSORSHIP

Neville T. and Jahn,

HOUSE SPONSORSHIP

Pabon,

Senate CommitteesBusiness, Labor, & Technology

101

102

House Committees

A BILL FOR AN ACT

CONCERNING A CLOSED-LOOP PAYMENT PROCESSING SYSTEM PILOT PROJECT FOR MARIJUANA-RELATED BUSINESSES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates a closed-loop payment processing system pilot project (pilot project) in the marijuana state licensing authority. The state licensing authority, in consultation with the state treasurer, the department of public health and environment, and the department of regulatory agencies, shall promulgate rules to establish the pilot project. The pilot project shall include marijuana-related businesses and affiliated

businesses and must create a mechanism for medical marijuana patients and retail marijuana customers to enroll in the pilot project. The state licensing authority shall submit a report to the general assembly regarding the pilot project. The bill makes the closed-loop payment processing system subject to the unclaimed property act.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1.** In Colorado Revised Statutes, **add** part 12 to article 3 43.3 of title 12 as follows: **PART 12** 4 5 CLOSED-LOOP PAYMENT PROCESSING SYSTEM 6 PILOT PROJECT 7 12-43.3-1201. Closed-loop payment processing system pilot 8 project - rules - report. (1) (a) THE STATE LICENSING AUTHORITY, IN 9 CONSULTATION WITH THE STATE TREASURER, THE DEPARTMENT OF PUBLIC 10 HEALTH AND ENVIRONMENT, AND THE DEPARTMENT OF REGULATORY 11 AGENCIES, SHALL ADOPT RULES THAT ESTABLISH A CLOSED-LOOP 12 PAYMENT PROCESSING SYSTEM PILOT PROJECT UNDER WHICH THE STATE 13 CREATES ACCOUNTS TO BE USED BY CUSTOMERS, REGISTERED PATIENTS, 14 AND CAREGIVERS AT LICENSED MEDICAL MARIJUANA CENTERS AND RETAIL 15 MARIJUANA STORES, AS WELL AS BY ALL LICENSE HOLDERS PURSUANT TO 16 THIS ARTICLE 43.3 AND ARTICLE 43.4 17 (b) THE CLOSED-LOOP PAYMENT PROCESSING SYSTEM MUST 18 INCLUDE BOTH CUSTOMER TO LICENSED-BUSINESS FUNCTIONS AND 19 LICENSED-BUSINESS TO LICENSED-BUSINESS FUNCTIONS. 20 THE CLOSED-LOOP PAYMENT PROCESSING SYSTEM MAY 21 INCLUDE RECORD-KEEPING AND ACCOUNTING FUNCTIONS THAT IDENTIFY 22 ALL PARTIES INVOLVED IN THOSE TRANSACTIONS. NOTHING IN THIS 23 SECTION EFFECTS OR CHANGES ANY LAW RELATED TO DATA COLLECTION

-2- SB18-021

1	AND PRIVACY.
2	(d) THE CLOSED-LOOP PAYMENT PROCESSING SYSTEM PILOT
3	PROJECT MUST:
4	(I) INCLUDE BOTH:
5	(A) LICENSED MEDICAL MARIJUANA CENTERS, OPTIONAL PREMISES
6	CULTIVATION OPERATIONS, AND MEDICAL MARIJUANA-INFUSED PRODUCTS
7	MANUFACTURERS LICENSED PURSUANT TO THIS ARTICLE 43.3 AND
8	AFFILIATED BUSINESSES; AND
9	(B) RETAIL MARIJUANA STORES, RETAIL MARIJUANA CULTIVATION
10	FACILITIES, AND RETAIL MARIJUANA PRODUCTS MANUFACTURERS
11	LICENSED PURSUANT TO ARTICLE 43.4 AND AFFILIATED BUSINESSES; AND
12	(II) INCLUDE A MECHANISM THAT ALLOWS BOTH MEDICAL
13	MARIJUANA PATIENTS AND RECREATIONAL MARIJUANA CUSTOMERS TO
14	ENROLL IN THE PILOT PROJECT.
15	(2) IN PROMULGATING THE RULES TO CREATE THE CLOSED-LOOP
16	PAYMENT PROCESSING SYSTEM, THE SYSTEM SHOULD BE DESIGNED TO
17	ENHANCE THE CURRENT MARIJUANA REGULATORY FRAMEWORK AND
18	STRENGTHEN REGULATORY ENFORCEMENT AND:
19	(a) PREVENT REVENUE FROM THE SALE OF MARIJUANA FROM GOING
20	TO CRIMINAL ENTERPRISES, GANGS, AND CARTELS;
21	(b) Prevent the diversion of marijuana from a state where
22	IT IS LEGAL IN SOME FORM UNDER THAT STATE'S LAW TO ANOTHER STATE;
23	(c) PREVENT THE DISTRIBUTION OF MARIJUANA TO MINORS;
24	(d) PREVENT THE USE OF STATE-AUTHORIZED MARIJUANA
25	ACTIVITY AS A COVER OR PRETEXT FOR THE TRAFFICKING OF OTHER
26	ILLEGAL DRUGS OR FOR OTHER ILLEGAL ACTIVITY; AND
27	(e) Enhance the collection of taxes for the state of

-3- SB18-021

1	COLORADO.
2	(3) THE STATE LICENSING AUTHORITY SHALL SUBMIT A REPORT TO
3	THE GENERAL ASSEMBLY BY DECEMBER 31, 2019, DETAILING THE
4	OPERATION OF THE CLOSED-LOOP PAYMENT PROCESSING SYSTEM PILOT
5	PROJECT AND ITS SUCCESS OR DIFFICULTY IN ACHIEVING THE PURPOSES
6	DESCRIBED IN SUBSECTION (2) OF THIS SECTION.
7	SECTION 2. In Colorado Revised Statutes, 38-13-102, amend
8	the introductory portion, (3), and (5) as follows:
9	38-13-102. Definitions and use of terms. As used in this article
10	ARTICLE 13, unless the context otherwise requires:
11	(3) "Banking organization" means a bank, trust company, savings
12	bank, safe deposit company, CLOSED-LOOP PAYMENT PROCESSING SYSTEM
13	CREATED PURSUANT TO SECTION 12-43.3-1201, or private banker or any
14	organization defined by other law as a bank or banking organization.
15	(5) "Financial organization" means a savings and loan association,
16	cooperative bank, building and loan association, CLOSED-LOOP PAYMENT
17	PROCESSING SYSTEM CREATED PURSUANT TO SECTION 12-43.3-1201, or
18	credit union.
19	SECTION 3. Safety clause. The general assembly hereby finds,
20	determines, and declares that this act is necessary for the immediate
21	preservation of the public peace, health, and safety.

-4- SB18-021