

HOUSE JOINT RESOLUTION 14-1004

BY REPRESENTATIVE(S) Hullinghorst, Ferrandino, DelGrosso, Court, Exum, Fields, Gerou, Ginal, Hamner, Labuda, Melton, Mitsch Bush, Schafer, Stephens, Tyler, Williams, Wilson, Pabon, Salazar;

also SENATOR(S) Heath, Carroll, Cadman.

CONCERNING CHANGES TO THE JOINT RULES OF THE SENATE AND HOUSE OF REPRESENTATIVES, AND, IN CONNECTION THEREWITH, CONFORMING THE JOINT RULES TO THE CHANGES MADE TO THE "STATE MEASUREMENT FOR ACCOUNTABLE, RESPONSIVE, AND TRANSPARENT GOVERNMENT ACT" AND REPEALING THE JOINT RULE ON CAPITALIZATION IN BILLS.

Be It Resolved by the House of Representatives of the Sixty-ninth General Assembly of the State of Colorado, the Senate concurring herein:

That in the Joint Rules of the Senate and the House of Representatives, Joint Rule No. 23, **amend** (a) (1); and **repeal** (g) (1) as follows:

23. Deadline Schedule

(a) (1) **Deadline schedule.** For the purposes of organizing the legislative session, the schedule for the enactment of legislation shall be as follows:

5 days prior Deadline for filing one of each member's three bills to 1st day requested prior to December 1 or December 15 pursuant to paragraph (2) of this subsection (a) and Joint Rule 24 (b) (1) (A) with the house of introduction for printing, distribution to Legislative Council staff for preparation of fiscal notes, and introduction on the 1st day.

1st day Deadline for the introduction of the bills required to be filed 5 days prior to the 1st day.

Deadline for introduction of any bills to increase the number of judges.

- 3rd day Deadline for introduction of the two remaining Senate bills requested prior to December 1 or December 15 pursuant to paragraph (2) of this subsection (a) and Joint Rule 24 (b) (1) (A).
- 7th day Deadline for introduction of the two remaining House bills requested prior to December 1 or December 15 pursuant to paragraph (2) of this subsection (a) and Joint Rule 24 (b) (1) (A).

Deadline for all remaining bill draft requests to the Office of Legislative Legal Services.

- 17th day Final deadline for introduction of Senate bills, except the long appropriation bill.
- 22nd day Final deadline for introduction of House bills, except the long appropriation bill.
- 30th day Deadline for House committees of reference, other than the House Appropriations Committee, to report House bills introduced on or before the 7th legislative day.
- 37th day Deadline for Senate committees of reference, other than the Senate Appropriations Committee, to report Senate bills.
- 44th day Deadline for House committees of reference, other than the House Appropriations Committee, to report remaining House bills.
- 50th day Deadline for final passage of Senate bills in the Senate.*

Deadline for final passage of House bills in the House.*

- 59th day Deadline for final passage of any bill that increases the number of judges.
- 70th day Deadline to request resolutions creating interim studies.
- 73rd day Deadline for committees of reference, other than the Appropriations Committees and the Legislative Council, to report bills originating in the other house.

Deadline to introduce resolutions creating interim studies.

- 76th day Deadline for introduction of the long appropriation bill in the house of origin which shall be the House of Representatives in even-numbered years and the Senate in odd-numbered years.
- 80th day Deadline for final passage of the long appropriation bill in the house of origin.
- 83rd day Deadline in even-numbered years for final passage in the Senate of all bills originating in the House of Representatives.*

Deadline in odd-numbered years for final passage in the House of Representatives of all bills originating in the Senate.*

87th day Deadline for final passage of the long appropriation bill in the second house.

Deadline for committees of reference and the Appropriations Committee in house of introduction to report bills and resolutions creating interim studies STATUTORY COMMITTEES WITH LEGISLATIVE MEMBERS.

90th day Deadline in odd-numbered years for final passage in the Senate of all bills originating in the House of Representatives.*

Deadline in even-numbered years for final passage in the House of Representatives of all bills originating in the Senate.*

94th day Deadline for adoption of the conference committee report on the long appropriation bill.

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Deadline for Appropriations Committee in house of introduction to report bills referred to Appropriations Committee. that do not create interim studies.

Deadline for final passage in house of introduction of all bills and resolutions creating interim studies STATUTORY COMMITTEES WITH LEGISLATIVE MEMBERS.

- 97th day Deadline to request resolutions. that do not create interim studies and are subject to the introduction deadline on the 100th day.
- 100th day Deadline to introduce resolutions that do not create interim studies unless otherwise authorized in accordance with subsection (g) of this rule and deadline to introduce bills unless otherwise authorized in accordance with subsection (h) of this rule.
- 101st day Deadline for final passage in house of introduction of all bills referred to Appropriations Committee in that house.

Deadline for committees of reference in second house to report bills and resolutions creating interim studies STATUTORY COMMITTEES WITH LEGISLATIVE MEMBERS referred to the Legislative Council in that house.

Deadline for final passage, including any conference committee report, for any bill prescribing all or a substantial portion of the total funding for public schools pursuant to the "Public School Finance Act of 1994", Article 54 of Title 22, Colorado Revised Statutes.

- 107th day Deadline for committees of reference in second house to report bills referred to the Appropriations Committee in that house.
- 108th day Deadline for Legislative Council to report all bills and resolutions creating interim committees REFERRED TO IT PURSUANT TO SECTION 2-3-301 (5), COLORADO REVISED STATUTES.

- 111th day Deadline for Appropriations Committee in second house to report bills referred to Appropriations Committee.
- 114th day Deadline for final passage in second house of all bills referred to Appropriations Committee in that house.
- 118th day If there has been adjournment to a day certain, reconvene for adjournment sine die unless the joint resolution for adjournment to a day certain specifies another day for reconvening.
- * All bills in the Appropriations Committee in either house and all bills in the Legislative Council acting as a committee of reference in the second house on the day of the asterisked final passage deadline are excluded from the final passage deadline and from other deadlines specified in this Joint Rule until the deadlines for passing bills in the Appropriations Committee or passing bills and resolutions in the Legislative Council. The majority leader in each house shall direct that a memo be prepared on the date of the asterisked final passage deadline that lists all of the bills to which this exclusion applies. A copy of the memo shall be attached to each bill listed in the memo and a copy shall be sent to each of the bill's sponsors. At the discretion of the respective majority leaders, the list may include any bills that have been referred out of the Appropriations Committee during the seven legislative days preceding the asterisked final passage deadline. In addition, bills in the Appropriations Committee in either house on the day of a separate final passage deadline as specified by the Committee on Delayed Bills for that house are also excluded from the specified final passage deadline unless otherwise indicated in the delayed bill form.
- (g) (1) A member of the General Assembly may not introduce a joint resolution that creates an interim study during the last forty-seven legislative days of any regular or special session unless permission to introduce the resolution is given by the committee on delayed bills of the house in which the joint resolution is to be introduced. In the case of a special session, the last forty-seven legislative days shall be determined by the deadline for adjournment established by the executive committee of legislative council or by joint rule of the Senate and the House of Representatives,

if any such deadline is established.

That in the Joint Rules of the Senate and the House of Representatives, Joint Rule No. 24, **amend** (b) (1) (D) and (b) (1) (E) as follows:

24. Sponsorship of Bills

(b) (1) (D)

In addition to the bills which may be introduced in accordance with subparagraph (A) of this paragraph (1), a member may introduce the bills permitted under this subparagraph (D). Such bills shall be from among those recommended by interim committees or other committees THAT MEET DURING THE INTERIM AND ARE created by statute, or BY EXECUTIVE COMMITTEE resolution, which operate during the interim. No interim committee or committee created by statute or resolution that operates during the interim OR PURSUANT TO SECTION 2-3-303.3, COLORADO REVISED STATUTES. IF THE NUMBER OF ALLOWABLE BILLS FOR SUCH A COMMITTEE HAS NOT BEEN OTHERWISE SET, THE COMMITTEE may recommend NO MORE THAN FIVE BILLS to the Legislative Council for consideration as an approved interim committee bill. more than eight bills. In order for a AN INTERIM committee bill to be designated as one of the additional bills which may be introduced by a member under this subparagraph (D), including a bill recommended by a committee created by statute or resolution, it shall be approved by the Legislative Council SHALL APPROVE IT no later than October 15 in even-numbered years and no later than November 15 in odd-numbered years. Bills or other measures recommended by an interim committee or by a committee created by statute or resolution need not be sponsored by a member of the committee making the recommendation. Upon written request of a committee, the Executive Committee of Legislative Council may waive the limit imposed by this subparagraph (D) on the number of bills that a committee may recommend. Such a request shall be made to the Executive Committee no later than thirty days before the applicable October 15 or November 15 approval date. In addition to any bills recommended for approval as interim committee bills, the legislative committees created in article 3 of title 2, Colorado Revised Statutes, and the committees of reference performing the duties required in section 24-1-136 and 24-34-104, Colorado Revised Statutes, may, in accordance with their statutory authority, recommend any additional bills for introduction during a legislative session. Such additional bills shall be exempt from the five-bill limitation set out in subparagraph (A) of this paragraph (1).

(E) Bills or other measures recommended by an interim committee or by a committee created by statute or resolution which operates during the interim and which THAT reports to the Legislative Council need not have a sponsor for purposes of such report; however, no such bill or other measure shall be approved by the Legislative Council until it has a prime sponsor for introduction.

That in the Joint Rules of the Senate and the House of Representatives, **amend** Joint Rule No. 24A as follows:

24A. Interim Committee Requirements - Creation - Deadlines - Voting Requirements - Electronic Participation

- (a) For purposes of this rule, "interim study committee" includes:
 - (1) Any A committee, subcommittee, ad hoc committee, advisory committee, commission, or task force that is authorized to conduct an interim study or is charged with interim study responsibility CREATED BY BILL OR BY EXECUTIVE COMMITTEE RESOLUTION AS AUTHORIZED IN SECTION 2-3-303.3 (3) (c), COLORADO REVISED STATUTES; AND

- (2) AN INTERIM STUDY COMMITTEE REQUESTED AND ESTABLISHED PURSUANT TO SECTION 2-3-303.3, COLORADO REVISED STATUTES, THAT OPERATES ONLY DURING THE INTERIM AND THAT IS FUNDED WITHIN EXISTING APPROPRIATIONS MADE TO THE LEGISLATIVE AGENCIES.
- (b) Any bill or joint resolution that creates or authorizes any studies to be conducted during the interim or that allocates any additional legislative staff resources during the interim shall be referred to the Legislative Council as a committee of reference in accordance with section 2-3-303.3 (2), Colorado Revised Statutes.
- (c) Any such bill or resolution A BILL OR EXECUTIVE COMMITTEE RESOLUTION CREATING AN INTERIM COMMITTEE, OR A REQUEST FOR AN INTERIM STUDY COMMITTEE, at a minimum, shall specify the membership of the interim study committee; the appointing authority for the members, including the appointing authority for any member who is required to meet specific professional, geographic, or other conditions; the specific issues to be studied; and any agencies that are required to provide staff support THE SCOPE OF THE POLICY ISSUES TO BE STUDIED; THE NUMBER OF MEETINGS THAT WOULD BE NECESSARY; THE SUGGESTED NUMBER AND COMPOSITION OF LEGISLATIVE MEMBERS; THE SUGGESTED APPOINTING AUTHORITY FOR EACH MEMBER; WHETHER NON-LEGISLATIVE MEMBERS SHOULD HAVE A ROLE IN THE INTERIM COMMITTEE AND, IF SO, THE MEMBERS AND COMPOSITION OF SUCH A TASK FORCE; AND WHETHER THE REQUESTOR ANTICIPATES THAT THE INTERIM COMMITTEE WILL NEED TO TRAVEL OUTSIDE THE DENVER METROPOLITAN AREA.
- (c.5) THE SCHEDULE FOR REQUESTING INTERIM STUDY COMMITTEES AND APPROVING INTERIM COMMITTEES IS AS FOLLOWS:
 - (1) Members must submit written requests for interim study committees to the Legislative Council, pursuant to section 2-3-303.3 (1), Colorado Revised Statutes, no later than the 94^{th} day of the Legislative session.

- (2) NO LATER THAN THE 100^{th} day of the legislative session, the director of research of the Legislative Council must determine the number of interim committee meetings that may be held within the legislative budget and must provide that information to the Executive Committee.
- (3) NO LATER THAN THE 108th day of the legislative session, the Legislative Council must review, prioritize, and approve written requests for interim study committees pursuant to section 2-3-303.3 (1), Colorado Revised Statutes, and review any bills referred to the Legislative Council.
- (d) Unless otherwise specified, in statute or rule or in a bill or resolution creating an interim study committee the following shall apply to interim study committees:
 - (1) (A) The chairman shall be appointed by the Speaker of the House of Representatives when the bill or resolution creating the REQUEST TO CREATE AN INTERIM committee originates in the House and the President of the Senate when the bill or resolution creating the REQUEST TO CREATE AN INTERIM committee originates in the Senate. The vice-chairman VICE-CHAIR shall be appointed by the Speaker of the House of Representatives when the bill or resolution creating the REQUEST TO CREATE AN INTERIM committee originates in the Senate and by the President of the Senate when the bill or resolution creating the REQUEST TO CREATE AN INTERIM committee originates in the House of Representatives;
 - (B) IF THE EXECUTIVE COMMITTEE CREATES AN INTERIM COMMITTEE DURING THE INTERIM PURSUANT TO SECTION 2-3-303.3 (3) (c), COLORADO REVISED STATUTES, THEN THE EXECUTIVE COMMITTEE SHALL SPECIFY THE APPOINTING AUTHORITY FOR THE CHAIR AND VICE-CHAIR OF THE INTERIM COMMITTEE.

- (2) IF THE NUMBER OF INTERIM COMMITTEE MEETINGS HAS NOT OTHERWISE BEEN SET, THEN the number of INTERIM committee meetings shall MAY not exceed six unless the INTERIM committee chairman obtains prior approval of FROM the Executive Committee;
- (3) Expenses for INTERIM COMMITTEE travel shall be approved by the Executive Committee prior to any travel;
- (4) EXPENSES AND PER DIEM MUST BE PAID TO LEGISLATIVE MEMBERS OF INTERIM COMMITTEES. Expenses and a per diem shall MAY not be paid to non-legislative members;
- (5) Majority and minority party membership from each house shall be proportional to the majority and minority party membership of the respective body, which proportion shall be determined by the Speaker of the House of Representatives for House members and the President of the Senate for Senate members; and, Notwithstanding any rule of the House of Representatives or any rule of the Senate to the contrary, the minority leader of each house shall appoint the minority party members of that house;
- (6) IF ANY INTERIM COMMITTEE INCLUDES NON-LEGISLATIVE MEMBERS, THERE MUST BE A MAJORITY VOTE OF THE LEGISLATIVE MEMBERS TO RECOMMEND ANY LEGISLATION UNLESS OTHERWISE SPECIFIED IN THE STATUTE OR EXECUTIVE COMMITTEE RESOLUTION OR IN THE WRITTEN REQUEST AS APPROVED BY THE LEGISLATIVE COUNCIL;
- (7) LEGISLATORS MAY NOT PARTICIPATE IN ANY INTERIM COMMITTEE MEETING THROUGH TELEPHONE OR OTHER ELECTRONIC CONNECTION;
- (6) (8) The INTERIM committee shall report its findings and recommendations to the Legislative Council by the date specified in Joint Rule 24 (b) (1) (D) and shall be subject to the limitations on bills contained in such joint rule; except that a AN INTERIM committee shall only be required to report to the Legislative

Council when it recommends the adoption of any legislative measure.

- (e) During the interim, the Executive Committee shall approve the use of any additional staff resources required as the result of action taken by any existing committee to authorize a new interim activity or to create a committee, subcommittee, ad hoc committee, advisory committee, commission, or task force that will operate during the interim REQUESTED BY AN INTERIM COMMITTEE.
- (f) If any interim study committee or committee created by statute or resolution includes non-legislative members, a majority vote of the legislative members shall be required to recommend any legislation unless otherwise specified in the statute or resolution.
- (g) Legislators shall not be permitted to participate in any meeting of an interim study committee through telephone or other electronic connection.

That in the Joint Rules of the Senate and the House of Representatives, **amend** Joint Rule No. 25 as follows:

25. Oversight Responsibilities of Committees of Reference and Statutory Committees

(a) It shall be the duty of the committees of reference and OF THE HOUSE AND SENATE, the Capital Development Committee, of the House and Senate, AND THE JOINT TECHNOLOGY COMMITTEE to keep themselves advised of the activities, functions, problems, new developments, and budgets of the principal departments, divisions, sections, offices, agencies and specified operations and programs of the executive department and the judicial department of state government, and of instrumentalities of state government, which are within the subject-matter jurisdiction of each committee. The chair of a committee shall, from time to time, invite the principal personnel of the respective departments, divisions, sections, offices, agencies, operations, programs, and instrumentalities under the committee's jurisdiction to appear before the committee to keep members so advised. Such personnel shall also furnish the committee with additional information as may be requested.

(b) For purposes of implementing subsection (a) of this Joint Rule, the division of responsibilities of the principal departments AND AGENCIES among House and Senate committees of reference shall be as follows; except that, the listing of a department in this subsection (b) shall not prevent any House or Senate committee of reference, or the Capital Development Committee, OR THE JOINT TECHNOLOGY COMMITTEE from requesting or receiving information concerning a division, section, office, agency or specific operation or program within the subject-matter jurisdiction of the specified committee:

Senate Committee

Agriculture, Natural Resources, and Energy

- Agriculture
- Natural Resources including State Board of Land Commissioners
- Colorado Energy Office

House Committee

Agriculture, Livestock, and Natural Resources

- Agriculture
- Natural Resources including State Board of Land Commissioners

Business, Labor, and Technology

- Labor and Employment
- Personnel/General Support Services PERSONNEL
- Regulatory Agencies
- Economic Development
- Office of Information Technology

Business, Labor, Economic, and Workforce Development

- Labor and Employment
- Personnel/General Support Services Personnel
- Regulatory Agencies

except Division of Insurance and Division of Professions and Occupations Relating to Health Care Providers

- Economic Development
- Office of Information
 Technology

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Finance • Treasury

• Public Employees' Retirement Association

- Revenue
- State Planning and Budgeting

Education

- Education
- Higher Education
- State Board of Land

Commissioners

Local Government

Local Affairs

State, Veterans, and Military **Affairs**

- Military Affairs
- State

Transportation

- Transportation
- Public Utilities Commission

Health and Human Services

- Health Care Policy and Financing
- Human Services

Finance

- Public Employees' Retirement Association
- Revenue
- Treasury
- State Planning and Budgeting

Education

- Education
- Higher Education
- State Board of Land

Commissioners

Local Government

Local Affairs

State, Veterans, and Military **Affairs**

- Military Affairs
- State

Transportation and Energy

- Transportation
- Public Utilities Commission
- Colorado Energy Office

Health, Insurance, and

Environment

- Health Benefit Exchange
- Regulatory Agencies -Division of Insurance and Division of Professions and Occupations Relating to Health

Care Providers

- Public Health and EnvironmentHEALTH BENEFIT
- HEALTH BENEFIT EXCHANGE

• Public Health and Environment

Judiciary

- Corrections
- Judicial
- Law
- Public Safety
- Homeland Security
- STATE PUBLIC DEFENDER
- ALTERNATIVE DEFENSE COUNCIL
- OFFICE OF THE CHILD'S

REPRESENTATIVE

• COLORADO COMMISSION ON CRIMINAL AND JUVENILE JUSTICE *Judiciary*

- Corrections
- Judicial
- Law
- Public Safety
- Homeland Security
- STATE PUBLIC DEFENDER
- ALTERNATIVE DEFENSE COUNCIL
- OFFICE OF THE CHILD'S REPRESENTATIVE
- COLORADO COMMISSION ON CRIMINAL AND JUVENILE JUSTICE

Public Health Care and Human Services

- Human Services
- Health Care Policy and Financing

(c) Committees of reference, and the Capital Development Committee, AND THE JOINT TECHNOLOGY COMMITTEE shall also be kept advised by staff members assigned thereto and by personnel of departments, divisions, sections, offices, agencies, operations, and programs and instrumentalities under their

jurisdiction of new or proposed federal legislation, proposed uniform or model acts, suggested state legislation and compacts, and efforts in the area of interstate cooperation, which may affect their areas of responsibility.

- Committees of reference shall also review, each year, the budget (d) of all the departments of state government that are within the subject-matter jurisdiction of each committee, as provided in subsection (b) of this joint rule. To facilitate this review, the committees of reference of each house shall conduct hearings during the first weeks of the legislative session. Any such hearing may be held jointly by House and Senate committees of reference. The hearings shall be conducted during the first fifteen days of each legislative session. At such hearings, personnel of the departments shall provide to the appropriate committee that has subject matter jurisdiction a brief, summarized, overview of the same materials and testimony previously provided to the Joint Budget Committee during the department's budget hearing. In addition to such hearings, Prior to the thirtieth legislative day, the Joint Budget Committee members shall also be available to provide the respective committees with assistance and to explain any Joint Budget Committee responses or recommendations regarding the department's hearing HEARINGS before the Joint Budget Committee OF ALL DEPARTMENTS OF STATE GOVERNMENT THAT ARE WITHIN THE SUBJECT-MATTER JURISDICTION OF EACH COMMITTEE. After completion of the hearings, and receiving any assistance and explanation from the Joint Budget Committee members, the chairmen of the committees shall communicate any concerns or comments regarding preparation of the long appropriation bill to the Joint Budget Committee members of that house.
- (e) (1) JOINT committees of reference shall also conduct the hearings required by and perform the duties specified in part 2 of article 7 of title 2, Colorado Revised Statutes.
 - (2) UNLESS OTHERWISE DESIGNATED BY THE PRESIDENT OF THE SENATE OR THE SPEAKER OF THE HOUSE OF REPRESENTATIVES, FOR PURPOSES OF THE HEARINGS AND DUTIES REQUIRED BY PART 2 OF ARTICLE 7 OF TITLE 2,

COLORADO REVISED STATUTES, THE PRINCIPAL DEPARTMENTS AND AGENCIES OF STATE GOVERNMENT SHALL BE ASSIGNED TO COMMITTEES OF REFERENCE AS IDENTIFIED IN SUBSECTION (b) OF THIS JOINT RULE; EXCEPT THAT:

- (A) THE HOUSE HEALTH, INSURANCE, AND ENVIRONMENT COMMITTEE, THE HOUSE PUBLIC HEALTH CARE AND HUMAN SERVICES COMMITTEE, AND THE SENATE HEALTH AND HUMAN SERVICES COMMITTEE SHALL MEET TOGETHER AS A JOINT COMMITTEE OF REFERENCE.
- (B) ALL DIVISIONS WITHIN THE DEPARTMENT OF REGULATORY AGENCIES SHALL REPORT TO THE HOUSE BUSINESS, LABOR, ECONOMIC, AND WORKFORCE DEVELOPMENT COMMITTEE AND THE SENATE BUSINESS, LABOR, AND TECHNOLOGY COMMITTEE.

That in the Joint Rules of the Senate and the House of Representatives, **repeal** Joint Rule No. 17 as follows:

17. Capitalization in Bills

Generally, capitals should be used only for:

- (a) The first word of a sentence or following a colon.
- (b) The first word of each entry of an enumeration paragraphed after a colon.
- (c) The short title of a particular act.
- (d) Proper names, such as names of counties, rivers, Colorado Revised Statutes, etc.

Generally capitals should not be used for:

- (a) The titles of federal, state, county, municipal or other public officers, or substitutes for such titles, such as "the commissioner," "the director," etc.
- (b) The titles of federal, state, county, municipal or other public departments, agencies, institutions, boards or funds, or substitutes for such titles, such as "the department," "the university," etc.
- (c) Laws on a particular subject, such as "insurance statutes."
- (d) The words "federal" and "state."
- (e) The words "article," "act," "chapter," "section," and "subsection."

Mark Ferrandino
SPEAKER OF THE HOUSE
OF REPRESENTATIVES

Morgan Carroll PRESIDENT OF THE SENATE

Marilyn Eddins CHIEF CLERK OF THE HOUSE OF REPRESENTATIVES Cindi Markwell SECRETARY OF THE SENATE