# Second Regular Session Seventy-third General Assembly STATE OF COLORADO

# REREVISED

This Version Includes All Amendments Adopted in the Second House HOUSE BILL 22-1418

LLS NO. 22-1003.02 Megan McCall x4215

### HOUSE BILL

#### **HOUSE SPONSORSHIP**

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# A BILL FOR AN ACT

101	CONCERNING THE EXTENSION OF THE PERIOD FOR WHICH UNUSED AND
102	EXPIRING COLORADO JOB GROWTH INCENTIVE AND ENTERPRISE
103	ZONE INCOME TAX CREDITS MAY BE CARRIED FORWARD TO
104	SUBSEQUENT YEARS, AND, IN CONNECTION THEREWITH, MAKING
105	AN APPROPRIATION.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/.</u>)

Joint Budget Committee. The bill allows a taxpayer who operates in a strategic industry disproportionately impacted by the COVID-19





Amended 2nd Reading May 9, 2022

HOUSE

pandemic and who experienced significant financial hardship due to the COVID-19 pandemic to apply to the economic development commission (commission) for a 5-year extension of the allowable carry-forward period for unused Colorado job growth incentive tax credits and unused enterprise zone tax credits that would otherwise expire between January 1, 2021, and December 31, 2025; except that the tax credit for contributions to enterprise zone administrators to implement economic development plans is not eligible for the 5-year carry-forward extension. The bill requires the commission, in consultation with the office of economic development, to establish a process for accepting, reviewing, and approving one-time applications by taxpayers for the extended carry-forward period subject to taxpayers meeting certain eligibility requirements. The bill caps the total amount of tax credits allowed to be carried forward in the extended period at \$15 million per year.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, amend 24-46-106 as
3	follows:
4	24-46-106. Repeal of part. This part 1 is repealed, effective July
5	<del>1, 2025</del> July 1, 2035.
6	SECTION 2. In Colorado Revised Statutes, add 24-46-107 as
7	follows:
8	24-46-107. Temporary extension of carry-forward provisions
9	- Colorado job growth incentive tax credit - enterprise zone tax
10	credits - definitions - repeal. (1) As used in this section, unless the
11	CONTEXT OTHERWISE REQUIRES:
12	(a) "Office" means the Colorado office of economic
13	DEVELOPMENT CREATED IN SECTION 24-48.5-101.
14	(b) (I) "TAXPAYER" MEANS ANY PERSON DOING BUSINESS IN THE
15	STATE, INCLUDING AN AFFILIATED GROUP, THAT OPERATES IN A STRATEGIC
16	INDUSTRY THAT WAS DISPROPORTIONALLY IMPACTED BY THE COVID-19
17	PANDEMIC AND EXPERIENCED SIGNIFICANT FINANCIAL HARDSHIP CAUSED

1 BY THE COVID-19 PANDEMIC.

2 (II)"STRATEGIC INDUSTRY" AND "SIGNIFICANT FINANCIAL 3 HARDSHIP" FOR PURPOSES OF THE DEFINITION OF "TAXPAYER" IN 4 SUBSECTION (1)(b)(I) OF THIS SECTION SHALL BE DETERMINED BY THE COMMISSION AND THE OFFICE. WHEN DETERMINING SIGNIFICANT 5 6 FINANCIAL HARDSHIP, ANY FINANCIAL ASSISTANCE OR RELIEF THAT THE 7 TAXPAYER MAY HAVE RECEIVED FROM OTHER SOURCES INCLUDING 8 FEDERAL, STATE, OR LOCAL ASSISTANCE MAY BE CONSIDERED BUT SHALL 9 NOT BE DISPOSITIVE FOR PURPOSES OF ELIGIBILITY.

10 THE COMMISSION MAY ALLOW A TAXPAYER TO CARRY (2)11 FORWARD FOR A PERIOD OF FIVE YEARS THE TAX CREDITS SET FORTH IN 12 SECTION 39-22-531 AND IN ARTICLE 30 OF TITLE 39 THAT WOULD 13 OTHERWISE EXPIRE BETWEEN JANUARY 1, 2021, AND DECEMBER 31, 2025; 14 EXCEPT THAT THE AGGREGATE AMOUNT OF ALL TAX CREDITS PERMITTED 15 TO BE CARRIED FORWARD PURSUANT TO THIS SUBSECTION (2) IS ZERO 16 DOLLARS FOR THE FIRST TWO YEARS IN THE FIVE-YEAR PERIOD, TEN 17 MILLION DOLLARS FOR THE THIRD YEAR IN THE FIVE-YEAR PERIOD, AND 18 FIFTEEN MILLION DOLLARS FOR THE FOURTH AND FIFTH YEAR IN THE 19 FIVE-YEAR PERIOD AND THE TAX CREDIT SET FORTH IN SECTION 20 39-30-103.5 IS NOT ELIGIBLE FOR THE FIVE-YEAR CARRY-FORWARD PERIOD 21 SET FORTH IN THIS SECTION. TAXPAYERS MUST APPLY TO THE COMMISSION 22 AND THE OFFICE PURSUANT TO SUBSECTION (3) OF THIS SECTION FOR 23 APPROVAL TO CARRY FORWARD THE TAX CREDITS AS SET FORTH IN THIS 24 SUBSECTION (2).

25 (3) (a) A TAXPAYER MAY APPLY FOR APPROVAL BY THE
26 COMMISSION TO CARRY FORWARD A TAX CREDIT AS SET FORTH IN
27 SUBSECTION (2) OF THIS SECTION IN ACCORDANCE WITH TIMING,

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DEADLINES, POLICIES, AND PROCEDURES ESTABLISHED BY THE
 COMMISSION, IN CONSULTATION WITH THE OFFICE, AND AS FOLLOWS:

3 (I) A TAXPAYER SHALL APPLY ONE TIME TO THE COMMISSION FOR
4 THE EXTENDED CARRY-FORWARD PERIOD SET FORTH IN SUBSECTION (2) OF
5 THIS SECTION AND MUST IDENTIFY IN THE APPLICATION ALL OF THE
6 ANTICIPATED CREDITS THAT THE TAXPAYER REQUESTS TO EXTEND FOR
7 EACH TAX YEAR THAT THE EXTENDED PERIOD APPLIES TO;

8 (II) AT A MINIMUM, THE APPLICATION MUST INCLUDE 9 CERTIFICATION BY THE TAXPAYER'S PRESIDENT, CHIEF EXECUTIVE 10 OFFICER, OR CHIEF FINANCIAL OFFICER THAT, BASED ON THE TAXPAYER'S 11 CURRENT AND EXPECTED FINANCIAL RESULTS, IT IS ANTICIPATED THAT THE 12 TAXPAYER WILL NOT BE ABLE TO USE THE TAX CREDITS BEFORE THE 13 CREDITS EXPIRE AS THE RESULT OF LOSSES EXPERIENCED DURING TAX 14 YEARS 2020 AND 2021 DUE TO THE COVID-19 PANDEMIC;

15 (III) THE APPLICATION MUST INCLUDE DOCUMENTATION FROM THE
16 TAXPAYER DEMONSTRATING SIGNIFICANT FINANCIAL HARDSHIP CAUSED
17 BY THE COVID-19 PANDEMIC; AND

(IV) IN CONSULTATION WITH POTENTIAL APPLICANTS, THE
COMMISSION AND THE OFFICE SHALL DETERMINE ADDITIONAL
APPROPRIATE POLICIES, PROCEDURES, REQUIREMENTS, AND DEADLINES TO
ADMINISTER THE APPLICATION PROCESS AND EXTENSION APPROVALS
PURSUANT TO THIS SECTION, WHICH MAY INCLUDE ADDITIONAL
VERIFICATION PROCEDURES TO DEMONSTRATE THAT APPLICANTS ARE
MAKING BONAFIDE REQUESTS FOR THE FIVE-YEAR EXTENSION.

(b) IN CONSULTATION WITH THE OFFICE, THE COMMISSION SHALL
RECEIVE, REVIEW, AND APPROVE APPLICATIONS BY TAXPAYERS ON A FIRST
COME, FIRST SERVED, ROLLING BASIS. IN ADDITION TO THE APPLICATION

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REQUIREMENTS SET FORTH IN SUBSECTION (3)(a) OF THIS SECTION, THE
 COMMISSION MAY CONSIDER ADDITIONAL ECONOMIC DEVELOPMENT
 COMMITMENTS TO THE STATE BY THE TAXPAYER IN DETERMINING
 APPROVAL OF APPLICATIONS INCLUDING:

5 (I) THE SIZE OF THE TAXPAYER'S CURRENT OPERATION IN THE
6 STATE RELATIVE TO BOTH THE STATE AS A WHOLE AND THE REGION THE
7 TAXPAYER IS BASED IN;

8 (II) ANY STRATEGIC ECONOMIC DEVELOPMENT BENEFITS THAT THE 9 TAXPAYER PROVIDES WITH EXISTING OPERATIONS TO THE STATE IN TERMS 10 OF SUPPLY CHAIN, BENEFITS TO OTHER INDUSTRIES, OR OTHER SPILLOVER 11 BENEFITS THAT THE APPLICANT'S OPERATIONS PROVIDE TO THE STATE OR 12 REGION; AND

(III) ANY ADDITIONAL FORTHCOMING ECONOMIC DEVELOPMENT
BENEFITS THAT THE TAXPAYER MAY PROVIDE TO THE STATE OR REGION
BASED ON COMMITMENTS THAT THE APPLICANT HAS RECENTLY MADE OR
PROPOSES THAT ARE OUTSIDE THE SCOPE OF THE ORIGINAL INCENTIVE
AWARD.

18 (c) WHEN AN APPLICATION IS APPROVED, THE COMMISSION SHALL
19 ISSUE LETTERS TO THE DEPARTMENT OF REVENUE AND APPROVED
20 TAXPAYERS THAT MUST SPECIFY THE TYPE AND AMOUNT OF CREDITS
21 ELIGIBLE FOR THE FIVE-YEAR EXTENSION AND FOR WHAT YEARS IN THE
22 PERIOD THE EXTENSION IS ELIGIBLE.

23

(4) This section is repealed, effective July 1, 2035.

SECTION 3. In Colorado Revised Statutes, 39-22-531, amend
(6) and (13) as follows:

39-22-531. Colorado job growth incentive tax credit - rules definitions - repeal. (6) Except as provided in section 24-46-104.3

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1 SECTIONS 24-46-104.3 AND 24-46-107, if the amount of the credit allowed 2 in this section exceeds the amount of income taxes otherwise due on the 3 taxpayer's income in the income tax year for which the credit is being 4 claimed, the amount of the credit not used as an offset against income 5 taxes in the current income tax year may be carried forward and used as 6 a credit against subsequent years' income tax liability for a period not to 7 exceed ten years and shall be applied first to the earliest income tax years 8 possible. Any credit remaining after said period shall not be refunded or 9 credited to the taxpayer.

10 (13) This section is repealed, effective January 1, 2031 JULY 1,
2042.

SECTION 4. In Colorado Revised Statutes, 39-30-104, amend
(2)(c)(III) and (2.5) as follows:

39-30-104. Credit against tax - investment in certain property
definitions. (2) (c) (III) (A) Except as otherwise provided in section
24-46-104.3 SECTIONS 24-46-104.3 AND 24-46-107 and subsection
(2)(c)(III)(B) of this section, any excess credit allowed pursuant to this
subsection (2)(c) shall be an investment tax credit carryover to each of the
fourteen income tax years following the unused credit year.

(B) Except as otherwise provided in section 24-46-104.3
SECTIONS 24-46-104.3 AND 24-46-107, any excess credit allowed pursuant
to this subsection (2)(c) for a renewable energy investment made in an
income tax year commencing before January 1, 2018, shall be an
investment tax credit carryover for twenty-two income tax years
following the year the credit was originally allowed.

26 (2.5) (a) (I) Notwithstanding section 39-22-507.5 (7)(b), EXCEPT
 27 AS PROVIDED IN SECTION 24-46-107, and except as otherwise provided in

subsections (2.5)(a)(II) and (2.5)(b) of this section, any excess credit
allowed pursuant to this section shall be an investment tax credit
carryover to each of the twelve income tax years following the unused
credit year.

(II) EXCEPT AS PROVIDED IN SECTION 24-46-107, any excess credit
claimed pursuant to this section for a renewable energy investment made
in an income tax year commencing before January 1, 2018, shall be an
investment tax credit carryover for twenty income tax years following the
year the credit was originally allowed.

10 (b) (I) Except as provided in subparagraph (II) of this paragraph 11 (b) SECTION 24-46-107 AND SUBSECTION (2.5)(b)(II) OF THIS SECTION, a 12 taxpayer that deferred claiming any credit in excess of five hundred 13 thousand dollars during an income tax year commencing on or after 14 January 1, 2011, but prior to January 1, 2014, pursuant to paragraph (b) 15 of subsection (2) SUBSECTION (2)(b) of this section shall be allowed to 16 claim the deferred credit as an investment tax credit carryover for twelve 17 income tax years following the year the credit was originally allowed plus 18 one additional income tax year for each income tax year that the credit 19 was deferred pursuant to paragraph (b) of subsection (2) SUBSECTION 20 (2)(b) of this section.

(II) EXCEPT AS PROVIDED IN SECTION 24-46-107, a taxpayer is
allowed to claim the deferred credit described in subparagraph (I) of this
paragraph (b) SUBSECTION (2.5)(b)(I) OF THIS SECTION for a renewable
energy investment made in an income tax year commencing before
January 1, 2018, as an investment tax credit carryover for twenty income
tax years following the year the credit was originally allowed plus one
additional income tax year for each income tax year that the credit was

deferred pursuant to paragraph (b) of subsection (2) SUBSECTION (2)(b)
 of this section.

3 SECTION 5. In Colorado Revised Statutes, 39-30-105.1, amend
4 (4)(a) as follows:

5 39-30-105.1. Credit for new enterprise zone business 6 employees - definitions. (4) (a) (I) Except as provided in section 7 <del>24-46-104.3</del> SECTIONS 24-46-104.3 AND 24-46-107, for any income tax 8 year commencing on or after January 1, 2014, if the total amount of the 9 credits claimed by a taxpayer pursuant to subsections (1)(a)(I), (1)(b), and 10 (3)(a) of this section exceeds the amount of income taxes due on the 11 income of the taxpayer in the income tax year for which the credits are 12 being claimed, the amount of the credits not used as an offset against 13 income taxes in said income tax year is not allowed as a refund but may 14 be carried forward as a credit against subsequent years' tax liability for a 15 period not exceeding five years and is applied first to the earliest income 16 tax years possible. Any amount of the credit that is not used during said 17 period is not refundable to the taxpayer.

18 (II) Except as provided in section 24-46-104.3 SECTIONS 19 24-46-104.3 AND 24-46-107, for any income tax year commencing on or 20 after January 1, 2014, if the total amount of credits claimed by a taxpayer 21 pursuant to subsections (1)(a)(II) and (3)(b) of this section exceeds the 22 amount of income taxes due on the income of the taxpayer in the income 23 tax year for which the credits are being claimed, the amount of credits not 24 used as an offset against income taxes in said income tax year is not 25 allowed as a refund but may be carried forward as a credit against 26 subsequent years' tax liability for a period not exceeding seven years and 27 is applied first to the earliest income tax years possible. Any amount of the credit that is not used during said period is not refundable to the
 taxpayer.

3 SECTION 6. In Colorado Revised Statutes, 39-30-105.6, amend
4 (3) as follows:

5 39-30-105.6. Credit against tax - rehabilitation of vacant 6 **buildings.** (3) EXCEPT AS PROVIDED IN SECTION 24-46-107, if the amount 7 of the credit allowed pursuant to the provisions of this section exceeds the 8 amount of income taxes otherwise due on the income of the taxpayer in 9 the income tax year for which the credit is being claimed, the amount of 10 the credit not used as an offset against income taxes in said income tax 11 year may be carried forward as a credit against subsequent years' income 12 tax liability for a period not exceeding five years and shall be applied first 13 to the earliest income tax years possible. Any credit remaining after said 14 period shall not be refunded or credited to the taxpayer.

SECTION 7. Appropriation. For the 2022-23 state fiscal year, \$18,412 is appropriated to the office of the governor for use by economic development programs. This appropriation is from the general fund and is based on an assumption that the office will require an additional 0.2 FTE. To implement this act, the office may use this appropriation for economic development commission - general economic incentives and marketing.

SECTION 8. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take

- 1 effect unless approved by the people at the general election to be held in
- 2 November 2022 and, in such case, will take effect on the date of the
- 3 official declaration of the vote thereon by the governor.