# Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

## REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction HOUSE BILL 10-1287

LLS NO. 10-0823.01 Ed DeCecco

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# Appropriations

# A BILL FOR AN ACT

101 CONCERNING THE USE OF A STATE-OWNED MOTOR VEHICLE FOR

102 COMMUTING PURPOSES.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill makes the following changes related to the use of a state-owned motor vehicle for commuting purposes:

Prohibits commuting unless the job description of an officer or employee of a state agency includes the provision of a public health, safety, or emergency response service



ended 2nd Reading

Am

HOUSE

April 21, 2010

outside of business hours;

- ! Eliminates the ability of a state agency to waive reimbursement to the state for commuting;
- ! Requires a state agency to provide a report about commuting to the division of central services in the department of personnel; and
- Establishes a civil penalty for any individual who fails to reimburse the state for commuting.
- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 SECTION 1. Legislative declaration. (1) The general assembly
  3 hereby finds, determines, and declares that:
- 4 (a) The state of Colorado should generally limit the use of
  5 state-owned motor vehicles to official state business, but incidental
  6 personal use is sometimes unavoidable, reasonable, and for the benefit of
  7 the state;
- 8 (b) Regular personal use of state-owned motor vehicles for 9 commuting is considered to be a fringe benefit, and in most instances 10 employees should fairly and fully reimburse the state for this personal 11 use;
- 12 (c) Unreimbursed fringe benefits may be subject to federal and13 state taxation; and
- (d) Actual vehicle operating costs and reimbursements for
  commuting must be reported accurately to ensure appropriate oversight
  of state assets, preparation of the state budget, and compliance with
  federal and state laws.
- 18 (2) Now, therefore, the general assembly intends to increase 19 transparency and oversight of the use of state-owned motor vehicles and 20 to ensure that such vehicles used for commuting are managed in a fair, 21 responsible, and economical manner.

SECTION 2. 24-30-1113, Colorado Revised Statutes, is amended
 to read:

24-30-1113. Commuting - reimbursement by state officers and
employees - state-owned motor vehicle commuter cash fund creation - definitions. (1) Except as provided in this section, the A state
agency shall not assign any state-owned motor vehicle to an officer or
employee of a state agency for any reason other than as necessitated by
the conduct of official state business.

9 (2) The use of state-owned motor vehicles for commuting 10 purposes by officers and employees of state agencies between official 11 work stations and residences may be authorized by the state agency's 12 executive director where the state agency's executive director determines 13 that such use is based on rules and regulations promulgated by the 14 division. and which includes SUCHRULES SHALL INCLUDE THE FOLLOWING 15 REQUIREMENTS:

(a) Promotion of COMMUTING WITH THE STATE-OWNED MOTOR
 VEHICLE PROMOTES a legitimate nonpartisan state interest;

(b) Promotion of COMMUTING WITH THE STATE-OWNED MOTOR
VEHICLE PROMOTES the efficient operation of the state motor vehicle fleet
system; and

21 (c) COMMUTING WITH THE STATE-OWNED MOTOR VEHICLE is
 22 cost-effective to the state agency; AND

(d) THE NEED FOR AN EMPLOYEE TO COMMUTE WITH A
STATE-OWNED MOTOR VEHICLE IS SET FORTH IN THE POSITION
DESCRIPTION QUESTIONNAIRE FOR THE EMPLOYEE'S POSITION.

26 (3) (a) A STATE AGENCY SHALL SUBMIT A WRITTEN APPLICATION
27 FOR EACH EMPLOYEE WHO THE EXECUTIVE DIRECTOR OF THE STATE

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1 AGENCY AUTHORIZES FOR COMMUTING WITH A STATE-OWNED MOTOR 2 VEHICLE. BEGINNING OCTOBER 1, 2010, NO EMPLOYEE SHALL USE A 3 STATE-OWNED MOTOR VEHICLE FOR COMMUTING, UNLESS THE DIVISION 4 DETERMINES THAT THE USE MEETS THE CRITERIA FOR COMMUTING 5 AUTHORIZATION AND APPROVES SUCH USE. A determination by the 6 director DIVISION that commuting purposes meet AN EMPLOYEE MEETS the 7 criteria for commuting authorization shall be based on review and 8 verification of written application forms and supporting documentation 9 submitted in the manner provided in rules and regulations adopted by the 10 division. The division shall not grant approval for an employee 11 TO USE A STATE-OWNED MOTOR VEHICLE FOR COMMUTING IF THE 12 APPLICATION FORM FOR THE EMPLOYEE IS INCOMPLETE.

(b) BEGINNING OCTOBER 1, 2010, AN EMPLOYEE WHO IS NOT
EXEMPT FROM REIMBURSEMENT PURSUANT TO PARAGRAPH (b) OF
SUBSECTION (4) OF THIS SECTION SHALL NOT BE ASSIGNED A MOTOR
VEHICLE FOR COMMUTING UNLESS THE EMPLOYEE AGREES IN WRITING
THAT THE REIMBURSEMENT FOR COMMUTING MAY BE DEDUCTED FROM HIS
OR HER SALARY.

(c) IF AN EMPLOYEE AUTHORIZED TO USE A STATE-OWNED MOTOR
VEHICLE FOR COMMUTING HAS THE ASSIGNMENT OF THAT MOTOR VEHICLE
REVOKED PURSUANT TO SECTION 24-30-1112 (3) (a), THE DIVISION SHALL
COLLECT REIMBURSEMENT FROM THE EMPLOYEE FOR THE OTHER THAN
OFFICIAL BUSINESS USE THAT LEAD TO THE REVOCATION, WHICH AMOUNT
SHALL BE IN ADDITION TO ANY OTHER REIMBURSEMENT REQUIRED
PURSUANT TO THIS SECTION.

26 (4) (a) EXCEPT AS SET FORTH IN PARAGRAPH (b) OF THIS
27 SUBSECTION (4), any individual EMPLOYEE who has received the state

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1 agency executive director's authorization to use a state-owned motor 2 vehicle for commuting <del>purposes</del> shall reimburse the state for such use at 3 a rate computed by the division. This rate shall approximate the benefit 4 derived from the use of the vehicle. Reimbursement shall be for twenty 5 days per month regardless of how many days the individual uses the 6 vehicle to commute during the month. Reimbursement shall be made as 7 provided by rule that is established annually based on the 8 AUTOMOBILE LEASE-VALUE RULE ESTABLISHED BY THE INTERNAL 9 REVENUE SERVICE PURSUANT TO 26 CFR 1.61-21 OR ANY SUCCESSOR 10 PROVISION. SUCH REIMBURSEMENT SHALL BE DEDUCTED FROM THE 11 EMPLOYEE'S SALARY BY THE STATE AGENCY, BUT SHALL NOT BE 12 CONSIDERED TO BE STATE AGENCY MONEYS OR APPROPRIATED TO THE 13 STATE AGENCY. THE STATE AGENCY SHALL CAUSE THE REIMBURSEMENT 14 TO BE PAID TO THE DIVISION AND THE REIMBURSEMENT SHALL BE 15 CREDITED TO THE STATE-OWNED MOTOR VEHICLE COMMUTER CASH FUND, 16 WHICH IS HEREBY CREATED IN THE STATE TREASURY. MONEYS IN THE 17 FUND SHALL BE APPROPRIATED TO THE DIVISION TO PAY THE OPERATING 18 EXPENSES FOR THE STATE-OWNED MOTOR VEHICLE USED BY THE 19 EMPLOYEE FOR COMMUTING, AND THE APPROPRIATION TO THE STATE 20 AGENCY OR OTHER FUNDING FOR OPERATING EXPENSES FOR THE 21 STATE-OWNED MOTOR VEHICLE SHALL BE REDUCED BY THE AMOUNT OF 22 SUCH APPROPRIATION FROM THE FUND. ALL INTEREST AND INCOME 23 DERIVED FROM THE INVESTMENT AND DEPOSIT OF MONEYS IN THE FUND 24 SHALL BE CREDITED TO THE FUND. ANY MONEYS NOT APPROPRIATED BY 25 THE GENERAL ASSEMBLY SHALL REMAIN IN THE FUND AND SHALL NOT BE 26 TRANSFERRED OR REVERT TO THE GENERAL FUND AT THE END OF ANY 27 FISCAL YEAR.

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(b) Unless provided by rule, no exceptions shall be made to the
 reimbursement provisions of this subsection (4) REIMBURSEMENT SHALL
 NOT BE REQUIRED IF THE DIVISION DETERMINES THAT THE EMPLOYEE IS
 DRIVING A CLEARLY MARKED POLICE OR FIRE VEHICLE OR OTHER
 QUALIFIED NONPERSONAL USE VEHICLE.

6 (c) THE STATE AGENCY SHALL TAX THE BENEFIT ASSOCIATED WITH
7 USING THE STATE-OWNED MOTOR VEHICLE FOR COMMUTING IF THE
8 AMOUNT OF REIMBURSEMENT REQUIRED BY THIS SECTION FOR COMMUTING
9 IS LESS THAN THE VALUE OF THE BENEFIT AS DETERMINED BY THE
10 REGULATIONS ESTABLISHED BY THE INTERNAL REVENUE SERVICE.

(5) ON OR BEFORE OCTOBER 1, 2011, AND ON OR BEFORE OCTOBER
1 OF EACH YEAR THEREAFTER, THE DIVISION SHALL PROVIDE A REPORT TO
THE JOINT BUDGET COMMITTEE THAT INCLUDES THE FOLLOWING
INFORMATION:

15 (a) AN ESTIMATE OF THE AUTOMOBILE LEASE-VALUE RULE THAT 16 WILL BE USED FOR THE NEXT STATE FISCAL YEAR TO DETERMINE THE 17 REIMBURSEMENT OWED BY EACH EMPLOYEE PURSUANT TO THIS SECTION; 18 THE NAME OF EACH EMPLOYEE AUTHORIZED TO USE A (b) 19 STATE-OWNED MOTOR VEHICLE FOR COMMUTING AND THE ESTIMATED 20 REIMBURSEMENT TO BE PAID BY THE EMPLOYEE FOR THE NEXT STATE 21 FISCAL YEAR, WHICH INFORMATION SHALL BE ORGANIZED BY 22 DEPARTMENT, DIVISION, AND PROGRAM;

(c) FOR EACH EMPLOYEE IDENTIFIED IN PARAGRAPH (b) OF THIS
SUBSECTION (5), THE ANTICIPATED APPROPRIATION LINE ITEM IN THE
ANNUAL GENERAL APPROPRIATION ACT AND FUNDING SOURCE THAT WILL
BE USED TO PAY EXPENSES FOR THE STATE-OWNED MOTOR VEHICLE USED
FOR COMMUTING;

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1	(d) THE TOTAL PERCENTAGE OF MILES TRAVELED AND OPERATING
2	COSTS FOR STATE-OWNED MOTOR VEHICLES ATTRIBUTED TO COMMUTING
3	FOR EACH DEPARTMENT FOR THE PRIOR STATE FISCAL YEAR;
4	(e) THE TOTAL NUMBER OF EMPLOYEES FROM EACH DEPARTMENT
5	FOR THE PRIOR STATE FISCAL YEAR WHO WERE NOT REQUIRED TO
6	REIMBURSE THE STATE FOR THE USE OF A STATE-OWNED MOTOR VEHICLE
7	FOR COMMUTING; AND
8	(f) The total operating expenses for each department for
9	THE PRIOR STATE FISCAL YEAR FOR STATE-OWNED MOTOR VEHICLES USED
10	FOR COMMUTING.
11	(6) THE DIVISION SHALL PROMULGATE, IN ACCORDANCE WITH
12	ARTICLE 4 OF THIS TITLE, ANY RULES NECESSARY FOR THE
13	ADMINISTRATION OF THIS SECTION.
14	(7) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
15	REQUIRES:
16	(a) "CLEARLY MARKED POLICE OR FIRE VEHICLE" SHALL HAVE THE
17	SAME MEANING AS SET FORTH IN 26 CFR 1.274-5T (k) (3) or any
18	SUCCESSOR PROVISION.
19	(b) (I) "COMMUTING" MEANS DRIVING BETWEEN AN EMPLOYEE'S
20	RESIDENCE AND:
21	(A) THE EMPLOYEE'S PRINCIPAL PLACE OF BUSINESS; OR
22	(B) TEMPORARY WORK LOCATIONS, IF SUB-SUBPARAGRAPH $(B)$ OF
23	SUBPARAGRAPH (II) OF THIS PARAGRAPH (b) DOES NOT APPLY.
24	(II) "Commuting" does not include driving between an
25	EMPLOYEE'S RESIDENCE AND:
26	(A) A LOCATION OTHER THAN THE EMPLOYEE'S PRINCIPAL
27	WORKPLACE THAT IS IN RESPONSE TO AN EMERGENCY SITUATION; OR

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1	(B) TEMPORARY WORK LOCATIONS, IF THE EMPLOYEE HAS AN
2	OFFICE IN HIS OR HER RESIDENCE, WHICH OFFICE QUALIFIES AS A PRINCIPAL
3	PLACE OF BUSINESS.
4	(c) "DIVISION" MEANS THE DIVISION OF CENTRAL SERVICES IN THE
5	DEPARTMENT OF PERSONNEL.
6	(d) "EMPLOYEE" MEANS AN EMPLOYEE OF A STATE AGENCY AND
7	INCLUDES AN OFFICER.
8	(e) "QUALIFIED NONPERSONAL USE VEHICLE" SHALL HAVE THE
9	SAME MEANING AS SET FORTH IN $26$ CFR $1.274-5T$ (k) (2) or any
10	SUCCESSOR PROVISION.
11	SECTION 3. Safety clause. The general assembly hereby finds,
12	determines, and declares that this act is necessary for the immediate
13	preservation of the public peace, health, and safety.