## Second Regular Session Sixty-seventh General Assembly STATE OF COLORADO

## PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 10-0692.01 Esther van Mourik

**HOUSE BILL 10-1280** 

HOUSE SPONSORSHIP

#### Summers,

Romer,

### SENATE SPONSORSHIP

House Committees Finance Appropriations

**Senate Committees** 

# A BILL FOR AN ACT

101 CONCERNING AN INCENTIVE TO CREATE COLORADO NONPROFIT JOBS

102 BY ESTABLISHING AN INCOME TAX CREDIT.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill establishes the Colorado nonprofit job creation incentive tax credit for income tax years commencing on or after January 1, 2011, but before January 1, 2017. Upon approval and calculation by a nonprofit intermediary, the bill allows a taxpayer to claim a credit of 25% of any donation made to a qualified nonprofit organization that has applied to the

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u> Capital letters indicate new material to be added to existing statute. Dashes through the words indicate deletions from existing statute. nonprofit intermediary for the ability to solicit donations for purposes of creating nonprofit jobs. The total amount of the credits available in a calendar year is \$1 million. The bill allows the nonprofit intermediary to review the applications of nonprofit organizations and determine if the applications meet the necessary qualifications. The bill allows the credit to be carried forward for 7 years but not refunded. The bill establishes the methods for issuing credit certificates as well as the application process. The bill also grants the department of revenue rule-making authority.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. Part 5 of article 22 of title 39, Colorado Revised 3 Statutes, is amended BY THE ADDITION OF A NEW SECTION to 4 read: 5 39-22-534. Colorado nonprofit job creation incentive tax 6 credit - rules - definitions - repeal. (1) AS USED IN THIS SECTION, 7 UNLESS THE CONTEXT OTHERWISE REQUIRES: 8 (a) "COLLABORATIVE OF NONPROFIT ORGANIZATIONS" MEANS A 9 GROUP OF NONPROFIT ORGANIZATIONS THAT COLLABORATE AND JOINTLY 10 SUBMIT ONE APPLICATION TO RECEIVE FUNDS TO CREATE NONPROFIT JOBS 11 WITHIN SOME OR ALL OF THE COLLABORATING NONPROFIT 12 ORGANIZATIONS. (b) "CREDIT CERTIFICATE" MEANS A STATEMENT ISSUED BY A 13 14 NONPROFIT INTERMEDIARY CERTIFYING THAT THE TAXPAYER'S DONATION 15 QUALIFIES FOR THE NONPROFIT JOB CREATION INCENTIVE TAX CREDIT 16 ALLOWED IN THIS SECTION AND SPECIFIES: 17 (I) THE IDENTITY OF THE TAXPAYER; 18 (II) THE AMOUNT OF THE DONATION; 19 (III) THE AMOUNT OF THE TAX CREDIT; AND 20 (IV) THE NONPROFIT ORGANIZATION.

1

(c) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.

2 (d) "DONATION" MEANS AN AMOUNT OF MONEY GIVEN BY A
3 TAXPAYER TO A NONPROFIT INTERMEDIARY FOR THE PURPOSE OF PAYING
4 FOR NONPROFIT JOBS IN A PARTICULAR NONPROFIT ORGANIZATION.

5 (e) "NONPROFIT INTERMEDIARY" MEANS A COMMUNITY CHEST, 6 FUND, OR FOUNDATION EXEMPT FROM FEDERAL TAXATION UNDER SECTION 7 501 (c) (3) OF THE INTERNAL REVENUE CODE OR A NONPROFIT 8 ORGANIZATION THAT ACTS AS A FEDERATED CAMPAIGN TO COLLECT 9 DONATIONS AND REDISTRIBUTE COLLECTED MONEYS TO OTHER NONPROFIT 10 ORGANIZATIONS THAT VOLUNTARILY UNDERTAKE THE DUTIES AND 11 RESPONSIBILITIES SET FORTH IN THIS SECTION.

(f) "NONPROFIT JOB" MEANS A JOB WITH A GROSS ANNUAL SALARY
OF AT LEAST TWENTY-FOUR THOUSAND DOLLARS PER YEAR THAT WAS NOT
PAID FOR BY THE NONPROFIT ORGANIZATION PRIOR TO RECEIVING A
DONATION PURSUANT TO THIS SECTION AND THAT WILL BE FUNDED WITH
DONATIONS AS PROVIDED IN THIS SECTION.

17 (g) "NONPROFIT ORGANIZATION" MEANS AN ORGANIZATION
18 EXEMPT FROM FEDERAL TAXATION UNDER SECTION 501 (c) (3) OF THE
19 INTERNAL REVENUE CODE AND INCLUDES A COLLABORATIVE OF
20 NONPROFIT ORGANIZATIONS.

21 (h) "PERSON" SHALL HAVE THE SAME MEANING AS PROVIDED IN
22 SECTION 39-21-101 (3).

23

(i) "TAXPAYER" MEANS ANY PERSON.

(2) (a) FOR INCOME TAX YEARS COMMENCING ON OR AFTER
JANUARY 1, 2011, BUT PRIOR TO JANUARY 1, 2017, AT THE DISCRETION OF
A NONPROFIT INTERMEDIARY AS SPECIFIED IN SUBSECTION (3) OF THIS
SECTION, THERE MAY BE ALLOWED TO ANY TAXPAYER AN ANNUAL

-3-

1 NONPROFIT JOB CREATION INCENTIVE TAX CREDIT WITH RESPECT TO THE 2 INCOME TAXES IMPOSED BY THIS ARTICLE THAT A TAXPAYER MAY CLAIM 3 IN AN AMOUNT DETERMINED BY THE NONPROFIT INTERMEDIARY PURSUANT 4 TO SUBSECTION (4) OF THIS SECTION. IN NO EVENT SHALL THE NONPROFIT 5 INTERMEDIARY ISSUE A CREDIT CERTIFICATE IN AN INCOME TAX YEAR IN 6 WHICH THE CREDIT IS AVAILABLE WHEN THE DEPARTMENT HAS GIVEN 7 PUBLIC NOTICE THAT THE AGGREGATE AMOUNT OF ALL CREDITS CLAIMED 8 UNDER THIS SECTION BY ALL TAXPAYERS HAS REACHED ONE MILLION 9 DOLLARS IN A GIVEN CALENDAR YEAR AS SPECIFIED IN SUBSECTION (8) OF 10 THIS SECTION.

(b) IN NO EVENT SHALL A TAXPAYER CLAIMING A NONPROFIT JOB
CREATION INCENTIVE TAX CREDIT AS ALLOWED IN PARAGRAPH (a) OF THIS
SUBSECTION (2) CLAIM ANY OTHER TAX CREDIT OR EXEMPTION FOR THE
SAME DONATION.

15 (3) (a) A NONPROFIT INTERMEDIARY MAY APPROVE A NONPROFIT 16 JOB CREATION INCENTIVE TAX CREDIT ALLOWED PURSUANT TO 17 SUBSECTION (2) OF THIS SECTION IF A DONATION IS RECEIVED BY THE 18 NONPROFIT INTERMEDIARY FROM A TAXPAYER AND SUCH DONATION IS 19 DESIGNATED FOR THE FUNDING OF A NONPROFIT JOB WITH A QUALIFYING 20 NONPROFIT ORGANIZATION. IF SUCH DONATION IS RECEIVED BY THE 21 NONPROFIT INTERMEDIARY, THE NONPROFIT INTERMEDIARY SHALL ISSUE 22 A CREDIT CERTIFICATE TO THE TAXPAYER.

(b) (I) THE NONPROFIT INTERMEDIARY SHALL REVIEW ALL
APPLICATIONS IT RECEIVES FROM NONPROFIT ORGANIZATIONS SEEKING TO
RECEIVE DONATIONS FOR THE PURPOSE OF JOB CREATION. A NONPROFIT
ORGANIZATION SHALL SEEK TO CREATE AT LEAST ONE NONPROFIT JOB TO
QUALIFY FOR RECEIVING DONATIONS. A COLLABORATIVE OF NONPROFIT

-4-

ORGANIZATIONS SHALL SEEK TO CREATE A TOTAL OF AT LEAST FIVE
 NONPROFIT JOBS TO QUALIFY FOR RECEIVING DONATIONS; EXCEPT THAT
 EACH PARTICIPATING NONPROFIT ORGANIZATION MAY SEEK TO CREATE
 LESS THAN ONE FULL-TIME EQUIVALENT NONPROFIT JOB. THE
 APPLICATION SHALL IDENTIFY:

6 (A) THE NUMBER OF NONPROFIT JOBS THAT THE NONPROFIT
7 ORGANIZATION WISHES TO CREATE; AND

8

(B) THE GROSS ANNUAL SALARY FOR EACH NONPROFIT JOB.

9 WHEN THE NONPROFIT INTERMEDIARY HAS MADE A (II)10 DETERMINATION THAT THE APPLICANT HAS MET THE REOUIREMENTS OF 11 THIS SECTION, THE NONPROFIT INTERMEDIARY SHALL NOTIFY THE 12 NONPROFIT ORGANIZATION OF ITS DECISION AND SEND WRITTEN NOTICE OF 13 ANY NONPROFIT ORGANIZATION'S QUALIFICATION TO THE DEPARTMENT. 14 IF THE NONPROFIT INTERMEDIARY APPROVES THE APPLICATION, THE 15 NONPROFIT ORGANIZATION MAY COMMENCE SOLICITING DONATIONS FROM 16 TAXPAYERS FOR DEPOSIT WITH THE NONPROFIT INTERMEDIARY.

17 (c) (I) FOR THOSE APPLICATIONS APPROVED BY THE NONPROFIT
18 INTERMEDIARY, THE NONPROFIT INTERMEDIARY SHALL RECEIVE
19 DONATIONS AND SHALL HOLD SUCH DONATIONS FOR:

20 (A) DISTRIBUTION TO THE QUALIFIED NONPROFIT ORGANIZATION
21 WHEN THE MONEYS RECEIVED FROM DONATIONS ARE SUFFICIENT TO PAY
22 FOR THE NONPROFIT JOB; OR

(B) DISTRIBUTION TO THE QUALIFIED NONPROFIT ORGANIZATION
WHEN THE MONEYS RECEIVED FROM DONATIONS AND OTHER MATCHING
MONEYS RAISED BY THE NONPROFIT ORGANIZATION ARE SUFFICIENT TO
PAY FOR THE NONPROFIT JOB.

27 (II) All distributed donations shall be used by the

-5-

1280

1 NONPROFIT ORGANIZATION TO PAY FOR THE NONPROFIT JOB OR JOBS.

2 (III) IF THE DONATIONS ARE NOT SUFFICIENT TO PAY FOR A 3 NONPROFIT JOB WITHIN A PERIOD OF ONE YEAR AFTER RECEIPT OF THE 4 FIRST DONATION AND IF THE NONPROFIT ORGANIZATION DOES NOT RAISE 5 SUFFICIENT MATCHING MONEYS TO PAY FOR THE NONPROFIT JOB WITHIN 6 THAT SAME PERIOD, THE NONPROFIT INTERMEDIARY MAY GRANT THE 7 DONATIONS TO ANOTHER NONPROFIT ORGANIZATION, GIVING PREFERENCE 8 TO NONPROFIT ORGANIZATIONS THAT WILL USE THE DONATION IN WHOLE 9 OR IN PART TO PAY THE SALARY OF A NONPROFIT JOB.

(IV) THE NONPROFIT INTERMEDIARY MAY USE UP TO FIVE PERCENT
OF DONATIONS TO PAY FOR THE NONPROFIT INTERMEDIARY'S
ADMINISTRATIVE COSTS RELATED TO THE CREDIT SPECIFIED IN THIS
SECTION.

(d) IF THE NONPROFIT INTERMEDIARY ISSUES A CREDIT
(certificate as specified in paragraph (a) of this subsection (3), the
NONPROFIT INTERMEDIARY SHALL PROVIDE ELECTRONIC COPIES OF THE
CREDIT CERTIFICATE TO THE DEPARTMENT AND THE NONPROFIT
ORGANIZATION WITHIN FIVE BUSINESS DAYS AFTER RECEIPT OF THE
DONATION.

20 (4) THE CREDIT ALLOWED IN THIS SECTION SHALL BE CALCULATED
21 BY A NONPROFIT INTERMEDIARY AS TWENTY-FIVE PERCENT OF THE TOTAL
22 DONATION MADE BY THE TAXPAYER TO THE NONPROFIT INTERMEDIARY.

(5) IF THE AMOUNT OF THE CREDIT ALLOWED IN THIS SECTION
EXCEEDS THE AMOUNT OF INCOME TAXES OTHERWISE DUE ON THE
TAXPAYER'S INCOME IN THE INCOME TAX YEAR FOR WHICH THE CREDIT IS
BEING CLAIMED, THE AMOUNT OF THE CREDIT NOT USED AS AN OFFSET
AGAINST INCOME TAXES IN THE CURRENT INCOME TAX YEAR MAY BE

-6-

CARRIED FORWARD AND USED AS A CREDIT AGAINST SUBSEQUENT YEARS'
 INCOME TAX LIABILITY FOR A PERIOD NOT TO EXCEED SEVEN YEARS AND
 SHALL BE APPLIED FIRST TO THE EARLIEST INCOME TAX YEARS POSSIBLE.
 ANY CREDIT REMAINING AFTER SAID PERIOD SHALL NOT BE REFUNDED OR
 CREDITED TO THE TAXPAYER.

6 (6) IF A TAXPAYER RECEIVING A CREDIT ALLOWED IN THIS SECTION 7 IS A PARTNERSHIP, LIMITED LIABILITY COMPANY, S CORPORATION, OR 8 SIMILAR PASS-THROUGH ENTITY, THE TAXPAYER MAY ALLOCATE THE 9 CREDIT AMONG ITS PARTNERS, SHAREHOLDERS, MEMBERS, OR OTHER 10 CONSTITUENT TAXPAYERS IN ANY MANNER AGREED TO BY SUCH 11 PARTNERS, SHAREHOLDERS, MEMBERS, OR OTHER CONSTITUENT 12 TAXPAYERS. THE TAXPAYER SHALL CERTIFY TO THE NONPROFIT 13 INTERMEDIARY AND THE DEPARTMENT THE AMOUNT OF THE CREDIT 14 ALLOCATED TO EACH PARTNER, SHAREHOLDER, MEMBER, OR OTHER 15 CONSTITUENT TAXPAYER, AND THE NONPROFIT INTERMEDIARY SHALL ISSUE CREDIT CERTIFICATES IN THE APPROPRIATE AMOUNTS TO EACH 16 17 PARTNER, SHAREHOLDER, MEMBER, OR OTHER CONSTITUENT TAXPAYER. 18 EACH PARTNER, SHAREHOLDER, MEMBER, OR OTHER CONSTITUENT 19 TAXPAYER SHALL BE ALLOWED TO CLAIM SUCH AMOUNT SUBJECT TO ANY 20 RESTRICTIONS SET FORTH IN THIS SECTION.

(7) NO LATER THAN SEPTEMBER 1, 2011, AND NO LATER THAN
SEPTEMBER 1 OF EACH YEAR THEREAFTER THROUGH SEPTEMBER 1, 2017,
IN ADDITION TO THE ELECTRONIC COPY OF THE CREDIT CERTIFICATE
PROVIDED PURSUANT TO PARAGRAPH (d) OF SUBSECTION (3) OF THIS
SECTION, A NONPROFIT INTERMEDIARY SHALL PROVIDE THE DEPARTMENT
WITH AN ELECTRONIC REPORT OF THE TAXPAYERS RECEIVING A CREDIT
ALLOWED IN THIS SECTION FOR THE PRECEDING CALENDAR YEAR, OR ANY

1280

-7-

1 FISCAL YEAR ENDING IN THE PRECEDING CALENDAR YEAR, THAT INCLUDES

2 THE FOLLOWING INFORMATION:

3

(a) THE TAXPAYER'S NAME;

4 (b) THE TAXPAYER'S COLORADO ACCOUNT NUMBER AND FEDERAL
5 EMPLOYER IDENTIFICATION NUMBER;

6 (c) THE AMOUNT OF THE CREDIT ALLOWED PURSUANT TO THIS7 SECTION; AND

8 (d) ANY ASSOCIATED TAXPAYER'S NAMES, COLORADO ACCOUNT
9 NUMBERS, AND FEDERAL EMPLOYER IDENTIFICATION NUMBERS OR SOCIAL
10 SECURITY NUMBERS, IF THE CREDIT ALLOWED IN THIS SECTION IS
11 ALLOCATED FROM A PASS-THROUGH ENTITY PURSUANT TO SUBSECTION (6)
12 OF THIS SECTION.

13 WHEN THE DEPARTMENT HAS DETERMINED THAT THE (8) 14 AGGREGATE AMOUNT OF ALL CREDITS CLAIMED BY TAXPAYERS UNDER 15 THIS SECTION HAS REACHED ONE MILLION DOLLARS IN ANY GIVEN 16 CALENDAR YEAR, THE DEPARTMENT SHALL GIVE NOTICE TO THE PUBLIC 17 AND TO ANY NONPROFIT INTERMEDIARIES THAT HAVE FILED CREDIT 18 CERTIFICATES WITH THE DEPARTMENT THAT FURTHER CREDITS SHALL NOT 19 BE ALLOWED FOR THE REMAINDER OF THAT CALENDAR YEAR. IN 20 CALCULATING THE AGGREGATE AMOUNT, THE DEPARTMENT SHALL USE 21 THE FULL AMOUNT STATED ON EACH CREDIT CERTIFICATE, 22 NOTWITHSTANDING ANY CREDIT CARRIED FORWARD BY A TAXPAYER IN 23 SUBSEQUENT YEARS PURSUANT TO SUBSECTION (5) OF THIS SECTION.

(9) (a) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY
PROMULGATE RULES AS MAY BE NECESSARY TO ADMINISTER AND ENFORCE
ANY PROVISION OF THIS SECTION. THE RULES SHALL BE PROMULGATED IN
ACCORDANCE WITH ARTICLE 4 OF TITLE 24, C.R.S.

-8-

(b) THE DEPARTMENT SHALL ADMINISTER THE NONPROFIT JOB
 CREATION INCENTIVE TAX CREDIT SPECIFIED IN THIS SECTION IN THE SAME
 MANNER AS IT ADMINISTERS OTHER SIMILAR INCOME TAX CREDITS.

4 (10) ANY TAXPAYER WHO OFFSETS A TAX DEFICIENCY WITH A 5 CREDIT ALLOWED IN THIS SECTION THAT IS DISALLOWED PURSUANT TO 6 THIS SECTION SHALL BE LIABLE FOR SUCH TAX DEFICIENCY, INTEREST, AND 7 PENALTIES AS MAY BE SPECIFIED IN THIS ARTICLE OR OTHERWISE 8 PROVIDED BY LAW.

9 (11) This section is repealed, effective January 1, 2028.

10 **SECTION 2.** Act subject to petition - effective date. This act 11 shall take effect at 12:01 a.m. on the day following the expiration of the 12 ninety-day period after final adjournment of the general assembly (August 13 11, 2010, if adjournment sine die is on May 12, 2010); except that, if a 14 referendum petition is filed pursuant to section 1 (3) of article V of the 15 state constitution against this act or an item, section, or part of this act 16 within such period, then the act, item, section, or part shall not take effect 17 unless approved by the people at the general election to be held in November 2010 and shall take effect on the date of the official 18 19 declaration of the vote thereon by the governor.