Second Regular Session Seventy-second General Assembly STATE OF COLORADO

2nd REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 20-0427.02 Kristen Forrestal x4217

HOUSE BILL 20-1236

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A BILL FOR AN ACT

101	CONCERNING A HEALTH CARE COVERAGE ENROLLMENT PROGRAM
102	THAT USES INFORMATION GATHERED FROM STATE INDIVIDUAL
103	INCOME TAX RETURN FORMS TO AID UNINSURED INDIVIDUALS IN
104	OBTAINING HEALTH CARE COVERAGE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the Colorado affordable health care coverage easy enrollment program (program) for the purpose of leveraging the tax filing process to connect uninsured Coloradans to free or subsidized health care

SENATE
Amended 3rd Reading

SENATE Recall 3rd Reading June 4, 2020

SENATE
3rd Reading Unamended
June 1, 2020

SENATE 2nd Reading Unamended May 28, 2020

> HOUSE ord Reading Unamended March 9, 2020

HOUSE Amended 2nd Reading March 6, 2020

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

coverage. The program will allow Coloradans to ask on their state income tax returns for the Colorado health benefit exchange (exchange) to assess whether uninsured household members are potentially eligible for free or subsidized health care coverage. If the tax filer requests that the eligibility of uninsured household members be assessed under the program, the tax filer will receive information about coverage options and assistance with enrollment.

The bill creates the affordable health care coverage easy enrollment advisory committee (advisory committee) to guide implementation of the program. The advisory committee will be chaired by the executive director of the exchange and the executive director of the department of revenue (department) and will include representatives of the department of health care policy and financing, the division of insurance in the department of regulatory agencies, consumer advocacy groups, health care consumers, small employers, health insurance carriers, tax preparers, and insurance producers.

The department is required to implement the tax forms and schedules created by the advisory committee and to share the tax information gathered, as authorized by individual tax filers, with the exchange.

The executive director of the department shall promulgate rules to implement the new tax forms and schedules and to implement the authorized sharing of the tax information provided on the state individual income tax return forms for the purpose of enrolling uninsured individuals in a health care coverage affordability program.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1.** In Colorado Revised Statutes, 10-16-105.7, amend 3 (3)(a)(II)(F); and add (3)(a)(II)(F.5) and (3)(a)(III) as follows: 4 10-16-105.7. Health benefit plan open enrollment periods -5 special enrollment periods - rules. (3) (a) (II) A triggering event occurs 6 when: 7 (F) An individual gains access to other creditable coverage as a 8 result of a permanent change of residence; or 9 (F.5)AN UNINSURED INDIVIDUAL WAS INCLUDED IN THE 10 CALCULATION OF "FAMILY SIZE" AS DEFINED IN THE FEDERAL "INTERNAL 11 REVENUE CODE OF 1986", 26 U.S.C. SEC. 36B (d)(1), AS AMENDED, BY A

-2- 1236

1	TAX FILER WHO FILED AN INCOME TAX RETURN FOR THE PRIOR CALENDAR
2	YEAR BY THE APRIL 15 TAX DEADLINE, AND THE EXCHANGE NOTIFIES THE
3	INDIVIDUAL BASED ON INFORMATION PROVIDED THROUGH THE COLORADO
4	AFFORDABLE HEALTH CARE COVERAGE EASY ENROLLMENT PROGRAM
5	CREATED IN SECTION 10-22-113 THAT THE INDIVIDUAL QUALIFIES FOR A
6	SUBSIDIZED HEALTH BENEFIT PLAN; OR
7	(III) FOR THE PURPOSES OF SUBSECTION (3)(a)(II)(F.5) OF THIS
8	SECTION, A CARRIER IS NOT REQUIRED TO FURTHER VERIFY THAT AN
9	INDIVIDUAL IS ELIGIBLE FOR A SPECIAL ENROLLMENT PERIOD.
10	SECTION 2. In Colorado Revised Statutes, 10-22-103, amend
11	the introductory portion; and add (6.5) as follows:
12	10-22-103. Definitions. As used in this article ARTICLE 22, unless
13	the context otherwise requires:
14	(6.5) "Health care coverage affordability program"
15	MEANS:
16	(a) A MEDICAL ASSISTANCE PROGRAM UNDER THE "COLORADO
17	MEDICAL ASSISTANCE ACT", ARTICLES 4, 5, AND 6 OF TITLE 25.5;
18	(b) THE "CHILDREN'S BASIC HEALTH PLAN ACT", ARTICLE 8 OF
19	TITLE 25.5; OR
20	(c) A HEALTH BENEFIT PLAN OFFERED THROUGH THE EXCHANGE
21	FOR WHICH A PREMIUM TAX CREDIT OR COST-SHARING REDUCTIONS ARE
22	AVAILABLE.
23	SECTION 3. In Colorado Revised Statutes, add 10-22-113 as
24	follows:
25	10-22-113. Colorado affordable health care coverage easy
26	enrollment program - advisory committee - creation - appointments
27	- duties - definitions - repeal. (1) THERE IS HEREBY CREATED THE

-3- 1236

1	COLORADO AFFORDABLE HEALTH CARE COVERAGE EASY ENROLLMENT
2	PROGRAM FOR THE PURPOSE OF LEVERAGING THE INDIVIDUAL INCOME TAX
3	FILING PROCESS TO MAXIMIZE THE ENROLLMENT OF ELIGIBLE UNINSURED
4	INDIVIDUALS IN A HEALTH CARE COVERAGE AFFORDABILITY PROGRAM.
5	(2) (a) For the purpose of guiding the implementation and
6	ADMINISTRATION OF THE PROGRAM, THERE IS HEREBY CREATED THE
7	AFFORDABLE HEALTH CARE COVERAGE EASY ENROLLMENT ADVISORY
8	COMMITTEE. THE EXECUTIVE DIRECTORS OF THE EXCHANGE AND THE
9	DEPARTMENT OF REVENUE, OR THEIR DESIGNEES, SHALL SERVE AS
10	CO-CHAIRS OF THE ADVISORY COMMITTEE. ON OR BEFORE SEPTEMBER 1,
11	2020, THE BOARD SHALL APPOINT NINE ADDITIONAL MEMBERS, AS
12	SPECIFIED IN SUBSECTION (2)(b) OF THIS SECTION, TO SERVE ON THE
13	ADVISORY COMMITTEE. IN MAKING THE APPOINTMENTS, THE BOARD SHALL
14	CONSIDER THE GEOGRAPHIC, ECONOMIC, ETHNIC, AND OTHER
15	CHARACTERISTICS OF THE STATE.
16	(b) Members of the advisory committee must include:
17	(I) A REPRESENTATIVE OF THE DEPARTMENT OF HEALTH CARE
18	POLICY AND FINANCING;
19	(II) A REPRESENTATIVE OF THE DIVISION;
20	(III) A REPRESENTATIVE OF CONSUMER ADVOCACY GROUPS;
21	(IV) A REPRESENTATIVE OF SMALL EMPLOYERS, AS DEFINED IN
22	SECTION 10-16-102 (61);
23	(V) A REPRESENTATIVE OF INSURERS;
24	(VI) A HEALTH CARE CONSUMER;
25	(VII) A HEALTH COVERAGE GUIDE OR OTHER PERSON WITH
26	EXPERTISE IN THE PROCESS OF APPLYING FOR FEDERAL INSURANCE OR
27	ASSISTANCE AS PROVIDED BY:

-4- 1236

1	(A) TITLE XIX OF THE FEDERAL "SOCIAL SECURITY ACT", AS
2	AMENDED, AND THE "COLORADO MEDICAL ASSISTANCE ACT", ARTICLES
3	4, 5, AND 6 OF TITLE 25.5; OR
4	(B) THE CHILDREN'S BASIC HEALTH PLAN, AS DEFINED IN ARTICLE
5	8 OF TITLE 25.5;
6	(VIII) AN INSURANCE PRODUCER, AS DEFINED IN SECTION 10-2-103
7	(6); AND
8	(IX) A PROVIDER OF INCOME TAX PREPARATION SERVICES.
9	(c) Of the members first appointed, in order to ensure
10	STAGGERED TERMS, THE INITIAL TERM OF OFFICE OF FIVE OF THE MEMBERS
11	IS TWO YEARS AND THE INITIAL TERM OF OFFICE OF FOUR OF THE MEMBERS
12	IS FOUR YEARS. THEREAFTER, THE TERM OF OFFICE OF ALL MEMBERS IS
13	FOUR YEARS.
14	(d) Members of the advisory committee may be removed
15	FOR CAUSE BY THE BOARD OR BY A MAJORITY VOTE OF THE ADVISORY
16	COMMITTEE MEMBERS.
17	(e) THE ADVISORY COMMITTEE SHALL MEET AS OFTEN AS
18	NECESSARY TO CARRY OUT ITS DUTIES PURSUANT TO THIS SECTION.
19	(f) Members of the advisory committee are not entitled to
20	RECEIVE PER DIEM OR OTHER COMPENSATION FOR PERFORMANCE OF
21	SERVICES FOR THE ADVISORY COMMITTEE BUT MAY BE REIMBURSED FOR
22	ACTUAL AND NECESSARY EXPENSES, INCLUDING ANY REQURED
23	DEPENDENT CARE AND DEPENDENT OR ATTENDANT TRAVEL, FOOD, AND
24	LODGING, WHILE ENGAGED IN THE PERFORMANCE OF OFFICIAL DUTIES OF
25	THE ADVISORY COMMITTEE.
26	(g) This subsection (2) is repealed, effective September 1,
27	2030.

-5- 1236

1	(3) (a) THE ADVISORY COMMITTEE SHALL:
2	(I) DETERMINE THE MINIMUM INFORMATION NECESSARY TO
3	COLLECT THROUGH THE STATE INDIVIDUAL INCOME TAX FORMS TO
4	IDENTIFY UNINSURED INDIVIDUALS AND ALLOW THE EXCHANGE TO ASSESS
5	WHETHER THEY ARE POTENTIALLY ELIGIBLE FOR ENROLLMENT IN A
6	HEALTH CARE COVERAGE AFFORDABILITY PROGRAM OR OTHER
7	CREDITABLE COVERAGE;
8	(II) DETERMINE THE PROCEDURES THAT WILL BE USED TO
9	TRANSFER TAX FILER INFORMATION FROM THE DEPARTMENT OF REVENUE
10	TO THE EXCHANGE IN ORDER TO FACILITATE THE PROGRAM;
11	(III) RECOMMEND REVISIONS TO THE STATE INDIVIDUAL INCOME
12	TAX FORM, SUPPLEMENTAL SCHEDULES, OR BOTH TO BE IMPLEMENTED BY
13	THE DEPARTMENT OF REVENUE PURSUANT TO SECTION 39-22-5202 THAT
14	ARE NEEDED TO IMPLEMENT THE PROGRAM. THE RECOMMENDATIONS
15	MUST INCLUDE:
16	(A) A QUESTION ASKING IF THE TAX FILER WANTS THE EXCHANGE
17	TO ASSESS WHETHER THE UNINSURED INDIVIDUALS IN THE TAX
18	HOUSEHOLD ARE POTENTIALLY ELIGIBLE FOR A HEALTH CARE COVERAGE
19	AFFORDABILITY PROGRAM OR OTHER CREDITABLE COVERAGE USING
20	INFORMATION FROM THE TAX FILER'S STATE INDIVIDUAL INCOME TAX
21	RETURN AND OTHER SOURCES AVAILABLE TO THE EXCHANGE;
22	(B) FOR TAX FILERS THAT WANT THE EXCHANGE TO ASSESS
23	POTENTIAL ELIGIBILITY, A REQUEST FOR: THE IDENTITY OF THE UNINSURED
24	INDIVIDUALS AND ANY ADDITIONAL INFORMATION, INCLUDING THE
25	HOUSEHOLD SIZE OF THE TAX FILER, THAT IS NOT OTHERWISE AVAILABLE
26	TO THE EXCHANGE AND THAT IS DEEMED ESSENTIAL BY THE ADVISORY
27	COMMITTEE FOR MAKING ASSESSMENTS OF POTENTIAL ELIGIBILITY;

-6- 1236

1	EXCEPT THAT THE REQUEST FOR ADDITIONAL INFORMATION SHALL NOT
2	INCLUDE REQUESTS FOR CITIZENSHIP, IMMIGRATION, OR HEALTH STATUS;
3	(IV) DRAFT RECOMMENDED INSTRUCTIONS FOR THE INDIVIDUAL
4	TAX FORM INSTRUCTION BOOKLET THAT EXPLAIN HOW TO ANSWER THE
5	QUESTIONS ADDED TO THE TAX RETURN FORM OR SCHEDULES PURSUANT
6	to section 39-22-5202 (1)(b) and the effects of indicating that the
7	TAX FILER WOULD LIKE THE EXCHANGE TO ASSESS THE ELIGIBILITY OF
8	UNINSURED HOUSEHOLD MEMBERS;
9	(V) DETERMINE THE PROCESS THAT THE EXCHANGE WILL USE
10	UNDER THE PROGRAM TO ASSESS POTENTIAL ELIGIBILITY FOR AND ASSIST
11	WITH ENROLLMENT IN A HEALTH CARE COVERAGE AFFORDABILITY
12	PROGRAM OR OTHER CREDITABLE COVERAGE INCLUDING:
13	(A) A TIMELINE FOR ASSESSING EACH INDIVIDUAL'S POTENTIAL
14	ELIGIBILITY FOR A HEALTH CARE COVERAGE AFFORDABILITY PROGRAM OR
15	OTHER CREDITABLE COVERAGE;
16	(B) A PROCESS TO NOTIFY INDIVIDUALS REGARDING THE
17	OUTCOMES OF ASSESSMENTS OF POTENTIAL ELIGIBILITY, WHICH PROCESS
18	IS DESIGNED TO MAXIMIZE HEALTH CARE COVERAGE ENROLLMENT LEVELS;
19	AND
20	(C) A PROCESS FOR HANDLING UNINSURED INDIVIDUALS WHOSE
21	STATUS AS UNITED STATES CITIZENS CANNOT BE VERIFIED THROUGH
22	INFORMATION AVAILABLE TO THE EXCHANGE; AND
23	(VI) DETERMINE THE FEASIBILITY OF AND, IF FEASIBLE,
24	RECOMMEND A PROCESS FOR AUTOMATIC ENROLLMENT, THROUGH THE
25	PROGRAM, OF ELIGIBLE UNINSURED INDIVIDUALS IN A MEDICAL
26	ASSISTANCE PROGRAM UNDER THE "COLORADO MEDICAL ASSISTANCE
27	ACT", ARTICLES 4, 5, 6, OF TITLE 25.5 OR OTHER ZERO-NET-PREMIUM

-7- 1236

2	(b) This subsection (3) is repealed, effective September 1,
3	2030.
4	(4) THE EXCHANGE, THROUGH PROCEDURES DETERMINED BY THE
5	ADVISORY COMMITTEE, SHALL:
6	(a) Assess whether uninsured individuals identified
7	THROUGH THE PROGRAM ARE POTENTIALLY ELIGIBLE FOR A HEALTH CARE
8	COVERAGE AFFORDABILITY PROGRAM OR OTHER CREDITABLE COVERAGE;
9	(b) Notify the uninsured individuals regarding their
10	POTENTIAL ELIGIBILITY;
11	(c) Enroll or assist with enrolling the uninsured
12	INDIVIDUALS IN CREDITABLE COVERAGE; AND
13	(d) NOT TAKE ADDITIONAL STEPS TO DETERMINE ELIGIBILITY FOR
14	OR ENROLL AN UNINSURED INDIVIDUAL IDENTIFIED THROUGH THE
15	PROGRAM IF THE EXCHANGE CANNOT VERIFY THAT THE UNINSURED
16	INDIVIDUAL IS A UNITED STATES CITIZEN UNTIL THE INDIVIDUAL PROVIDES
17	AFFIRMATIVE CONSENT USING PROCEDURES DEVELOPED BY THE ADVISORY
18	COMMITTEE PURSUANT TO SUBSECTION $(3)(a)(V)(C)$ OF THIS SECTION.
19	(5) AS USED IN THIS SECTION:
20	(a) (I) "Advisory committee" means the affordable health
21	CARE COVERAGE EASY ENROLLMENT ADVISORY COMMITTEE.
22	(II) This subsection (5)(a) is repealed, effective September
23	1, 2030.
24	(b) "CREDITABLE COVERAGE" HAS THE SAME MEANING AS SET
25	FORTH IN SECTION 10-16-102 (16).
26	(c) "Program" means the Colorado affordable health
27	CARE COVERAGE EASY ENROLLMENT PROGRAM.

1

CREDITABLE COVERAGE.

-8- 1236

1	(a) UNINSURED INDIVIDUAL MEANS AN INDIVIDUAL WHO DOES
2	NOT HAVE CREDITABLE COVERAGE.
3	SECTION 4. In Colorado Revised Statutes, 39-21-113, add (25)
4	as follows:
5	39-21-113. Reports and returns - rule. (25) NOTWITHSTANDING
6	THE CONFIDENTIALITY REQUIREMENTS IN THIS SECTION, THE EXECUTIVE
7	DIRECTOR SHALL PROVIDE THE INFORMATION AUTHORIZED BY THE
8	TAXPAYER TO BE COLLECTED PURSUANT TO SECTION 39-22-5202 (1) TO
9	THE COLORADO HEALTH BENEFIT EXCHANGE CREATED IN ARTICLE 22 OF
10	TITLE 10 AND MAY SHARE THE INFORMATION WITH THE DEPARTMENT OF
11	HEALTH CARE POLICY AND FINANCING TO FACILITATE ASSESSMENT OF
12	POTENTIAL ELIGIBILITY FOR AND ENROLLMENT IN A HEALTH CARE
13	COVERAGE AFFORDABILITY PROGRAM THROUGH THE COLORADO
14	AFFORDABLE HEALTH CARE COVERAGE EASY ENROLLMENT PROGRAM
15	CREATED IN SECTION 10-22-113. ANY INFORMATION PROVIDED TO THE
16	COLORADO HEALTH BENEFIT EXCHANGE OR THE DEPARTMENT OF HEALTH
17	CARE POLICY AND FINANCING PURSUANT TO THIS SUBSECTION (25)
18	REMAINS CONFIDENTIAL, AND THE BOARD OF DIRECTORS AND ALL
19	OFFICERS, AGENTS, CLERKS, AND EMPLOYEES OF THE COLORADO HEALTH
20	BENEFIT EXCHANGE AND THE EXECUTIVE DIRECTOR AND ALL AGENTS,
21	CLERKS, AND EMPLOYEES OF THE DEPARTMENT OF HEALTH CARE POLICY
22	AND FINANCING ARE SUBJECT TO THE LIMITATIONS SET FORTH IN
23	SUBSECTION (4) OF THIS SECTION AND THE PENALTIES IN SUBSECTION (6)
24	OF THIS SECTION.
25	SECTION 5. In Colorado Revised Statutes, add part 52 to article
26	22 of title 39 as follows:
27	PART 52

-9- 1236

1	COLORADO AFFORDABLE HEALTH CARE
2	COVERAGE EASY ENROLLMENT PROGRAM
3	39-22-5201. Definitions. AS USED IN THIS PART 52, UNLESS THE
4	CONTEXT OTHERWISE REQUIRES:
5	(1) "ADVISORY COMMITTEE" MEANS THE AFFORDABLE HEALTH
6	CARE COVERAGE EASY ENROLLMENT ADVISORY COMMITTEE CREATED IN
7	SECTION 10-22-113.
8	(2) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.
9	(3) "EXCHANGE" MEANS THE COLORADO HEALTH BENEFIT
10	EXCHANGE CREATED IN ARTICLE 22 OF TITLE 10.
11	(4) "HEALTH CARE COVERAGE AFFORDABILITY PROGRAM" MEANS:
12	(a) A MEDICAL ASSISTANCE PROGRAM UNDER THE "COLORADO
13	MEDICAL ASSISTANCE ACT", ARTICLES 4, 5, AND 6 OF TITLE 25.5;
14	(b) The "Children's Basic Health Plan Act", article 8 of
15	TITLE 25.5; OR
16	(c) A HEALTH BENEFIT PLAN, AS DEFINED IN SECTION 10-22-103
17	(6), OFFERED THROUGH THE EXCHANGE FOR WHICH PREMIUM TAX CREDITS
18	OR COST-SHARING REDUCTIONS ARE AVAILABLE.
19	39-22-5202. Uninsured designation - required forms - rules.
20	(1) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY 1,
21	2021:
22	(a) THE COLORADO STATE INDIVIDUAL INCOME TAX FORM MUST
23	ALLOW TAX FILERS TO:
24	(I) REQUEST THAT THE EXCHANGE ASSESS WHETHER UNINSURED
25	TAX HOUSEHOLD MEMBERS ARE POTENTIALLY ELIGIBLE FOR FREE OR
26	LOWER-COST HEALTH COVERAGE UNDER A HEALTH CARE COVERAGE
27	AFFORDABILITY PROGRAM USING INFORMATION FROM THEIR TAX RETURN

-10-

1	AND OTHER SOURCES AVAILABLE TO THE EXCHANGE; AND
2	(II) IDENTIFY UNINSURED HOUSEHOLD MEMBERS AND PROVIDE
3	OTHER INFORMATION DETERMINED NECESSARY BY THE ADVISORY
4	COMMITTEE PURSUANT TO SECTION 10-22-113 (3)(a) TO FACILITATE THE
5	COLORADO AFFORDABLE HEALTH CARE COVERAGE EASY ENROLLMENT
6	PROGRAM CREATED IN SECTION 10-22-113;
7	(b) THE ASSOCIATED TAX FORM INSTRUCTION BOOKLET MUST
8	EXPLAIN HOW TO ANSWER THE QUESTIONS ADDED TO THE STATE
9	INDIVIDUAL INCOME TAX FORM OR SCHEDULES PURSUANT TO THIS SECTION
10	AND SECTION 10-22-113 (3)(a)(IV) AND THE EFFECT OF ASKING THE
11	EXCHANGE TO ASSESS WHETHER UNINSURED HOUSEHOLD MEMBERS ARE
12	POTENTIALLY ELIGIBLE FOR FREE OR LOWER-COST HEALTH COVERAGE
13	UNDER A HEALTH CARE COVERAGE AFFORDABILITY PROGRAM.
14	(2) IN IMPLEMENTING SUBSECTION (1) OF THIS SECTION, THE
15	DEPARTMENT SHALL CONSIDER THE DETERMINATIONS AND
16	RECOMMENDATIONS DEVELOPED BY THE ADVISORY COMMITTEE PURSUANT
17	TO SECTION 10-22-113 (3)(a).
18	(3) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT SHALL
19	PROMULGATE RULES AS NECESSARY TO IMPLEMENT THE TAX FORMS AND
20	SCHEDULES REQUIRED BY THIS SECTION AND TO IMPLEMENT THE SHARING
21	OF INFORMATION AUTHORIZED BY THIS SECTION WITH THE EXCHANGE AND
22	THE DEPARTMENT OF HEALTH CARE POLICY AND FINANCING.
23	SECTION 6. Act subject to petition - effective date. This act
24	takes effect at 12:01 a.m. on the day following the expiration of the
25	ninety-day period after final adjournment of the general assembly (August
26	5, 2020, if adjournment sine die is on May 6, 2020); except that, if a
27	referendum petition is filed pursuant to section 1 (3) of article V of the

-11- 1236

- state constitution against this act or an item, section, or part of this act
- within such period, then the act, item, section, or part will not take effect
- 3 unless approved by the people at the general election to be held in
- 4 November 2020 and, in such case, will take effect on the date of the
- official declaration of the vote thereon by the governor.

-12-