LLS NO. 11-0669.02 Jane Ritter   **HOUSE BILL 11-1193**

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A BILL FOR AN ACT

101   CONCERNING INTEGRATED SYSTEM-OF-CARE FAMILY ADVOCACY

102   PROGRAMS FOR MENTAL HEALTH JUVENILE JUSTICE

103   POPULATIONS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill amends the article creating the integrated system-of-care family advocacy demonstration programs for mental health juvenile justice populations (programs) to acknowledge that the programs are no longer demonstration programs and have been fully implemented. The

repeal date is extended from July 1, 2011, to July 1, 2021.

1   *Be it enacted by the General Assembly of the State of Colorado:*

2   **SECTION 1.** 27-69-101 (1) (f) and (2), Colorado Revised

3   Statutes, are amended to read:

4   **27-69-101. Legislative declaration.** (1) The general assembly

5   hereby finds and declares that:

6   (f) ~~There is a need to demonstrate the success of family advocates~~

7   ~~and family systems navigators in helping agencies and systems in~~

8   ~~Colorado to better meet the needs of families and youth and help state and~~

9   ~~local agencies strengthen programs~~ THE USE OF FAMILY ADVOCATES OR

10   FAMILY SYSTEMS NAVIGATORS AS FULL PARTNERS IN SYSTEMS OF CARE IS

11   A RELATIVELY NEW APPROACH TO HELPING MEET THE NEEDS OF FAMILIES

12   AND YOUTH IN THE STATE. IT IS ESSENTIAL THAT COMMUNITIES HAVE THE

13   SUPPORT TO IMPLEMENT AND SUSTAIN PROGRAMS IN A MANNER THAT BEST

14   MEETS THE NEEDS OF YOUTH, FAMILIES, AND COMMUNITIES.

15   (2) It is therefore in the state's best interest to ~~establish~~

16   ~~demonstration~~ DEVELOP RULES AND STANDARDS AND PROVIDE

17   MANAGEMENT AND COORDINATION FOR programs for system-of-care

18   family advocates and family systems navigators for mental health juvenile

19   justice populations who navigate across mental health, physical health,

20   substance abuse, developmental disabilities, juvenile justice, education,

21   child welfare, and other state and local systems to ensure sustained and

22   thoughtful family participation in the planning processes of the care for

23   their children and youth.

24   **SECTION 2. Repeal.** 27-69-102 (2), (3), (6), and (9), Colorado

25   Revised Statutes, are repealed.

1   **SECTION 3.** 27-69-103, Colorado Revised Statutes, is amended

2   to read:

3   **27-69-103. Programs established.** There are hereby established

4   ~~demonstration~~ programs for system-of-care family advocates and family

5   systems navigators for mental health juvenile justice populations that

6   shall be implemented and monitored by the unit, with input, cooperation,

7   and support from the division of criminal justice, the task force, and

8   family advocacy coalitions.

9   **SECTION 4.** 27-69-104, Colorado Revised Statutes, is amended

10   to read:

11   **27-69-104. Program scope - rules.** (1) ~~On or before September~~

12   ~~1, 2007, the unit, after consultation with family advocacy coalitions, the~~

13   ~~task force, and the division of criminal justice, shall develop a request for~~

14   ~~proposals to design demonstration programs for family advocacy~~

15   ~~programs that~~ THE UNIT SHALL PROMULGATE RULES AND STANDARDS,

16   AFTER CONSULTATION WITH FAMILY ADVOCACY COALITIONS AND OTHER

17   STAKEHOLDERS, FOR PROGRAMS FOR SYSTEM-OF-CARE FAMILY

18   ADVOCATES AND FAMILY SYSTEMS NAVIGATORS FOR MENTAL HEALTH

19   JUVENILE JUSTICE POPULATIONS. THE PROGRAMS SHALL:

20   (a) Focus on youth with mental illness or co-occurring disorders

21   who are involved in or at risk of involvement with the juvenile justice

22   system and ~~that are~~ BE based upon the families' and youths' strengths; and

23   (b) Provide navigation, crisis response, integrated planning,

24   transition services, and diversion from the juvenile justice system for

25   youth with mental illness or co-occurring disorders.

26   (2) ~~The unit shall accept responses to the request for proposals~~

27   ~~from a partnership between a family advocacy organization and any of the~~

1   following entities or individuals that operate or are developing a family

2   advocacy program: THE UNIT SHALL PROVIDE MANAGEMENT AND

3   COORDINATION OF FAMILY ADVOCACY PROGRAMS THROUGHOUT THE

4   STATE THAT PROVIDE SYSTEM-OF-CARE FAMILY ADVOCATES AND FAMILY

5   SYSTEMS NAVIGATORS FOR MENTAL HEALTH JUVENILE JUSTICE

6   POPULATIONS WITH SUPPORT TO IMPLEMENT AND SUSTAIN PROGRAMS

7   THAT BEST MEET THE NEEDS OF YOUTH, FAMILIES, AND COMMUNITIES.

8   (a) A nonprofit entity;

9   (b) A governmental entity;

10   (c) A tribal government;

11   (d) An individual; or

12   (e) A group.

13   (3) The responses to the request for proposals shall include, but

14   need not be limited to, the following information KEY COMPONENTS OF

15   THE PROGRAMS FOR SYSTEM-OF-CARE FAMILY ADVOCATES AND FAMILY

16   SYSTEMS NAVIGATORS FOR MENTAL HEALTH JUVENILE JUSTICE

17   POPULATIONS SHALL INCLUDE:

18   (a) Identification of COORDINATION WITH the key stakeholders

19   involved in the demonstration program LOCAL COMMUNITY to ensure

20   consistent data points across all demonstration programs for consistent

21   evaluation, which shall include AND EFFECTIVE COLLABORATION. THIS

22   COLLABORATION MAY INCLUDE, BUT NEED NOT BE LIMITED TO, a family

23   advocacy organization, and, at a minimum, representatives of the juvenile

24   court, the probation department, the district attorney's office, the public

25   defender's office, a school district, the division of youth corrections

26   within the department of human services, a county department of social

27   or human services, a local community mental health center, and a regional

1   behavioral health organization, and may include representatives of a local

2   law enforcement agency, a county public health department, a substance

3   abuse program, a community centered board, a local juvenile services

4   planning committee, and other community partners;

5   (b) ~~Plans for identification of the targeted population, which shall~~

6   ~~include, at a minimum:~~ SERVICES TO YOUTH WITH MENTAL ILLNESS OR

7   CO-OCCURRING DISORDERS WHO ARE INVOLVED IN OR AT RISK OF

8   INVOLVEMENT WITH THE JUVENILE JUSTICE SYSTEM AND OTHER STATE

9   AND LOCAL SYSTEMS;

10   ~~(I) A description of the targeted population and region to be~~

11   ~~served, including youth with mental illness or co-occurring disorders who~~

12   ~~are involved in or at risk of involvement with the juvenile justice system~~

13   ~~and other state and local systems; and~~

14   ~~(II) A description of the specific population to be served that is~~

15   ~~flexible and defined by the local community;~~

16   (c) ~~A plan for~~ POLICIES CONCERNING THE WORK OF family

17   advocates or family systems navigators that includes:

18   (I) Experience and hiring requirements;

19   (II) The provision of appropriate training; and

20   (III) A definition of roles and responsibilities; AND

21   (d) ~~A plan for~~ SERVICES PROVIDED BY SYSTEM-OF-CARE family

22   ~~advocate~~ ADVOCATES or family systems ~~navigator program services~~

23   NAVIGATORS for ~~targeted youth and their families, including~~ MENTAL

24   HEALTH JUVENILE JUSTICE POPULATIONS, WHICH SERVICES SHALL

25   INCLUDE:

26   (I) Strengths, needs, and cultural assessment;

27   (II) Navigation and support services;

1   (III) Education programs related to mental illness, co-occurring

2   disorders, YOUTH AND FAMILY INVOLVEMENT IN THE SYSTEM OF CARE, the

3   juvenile justice system, and other relevant systems;

4   (IV) Cooperative training programs for family advocates or family

5   systems navigators and for staff, where applicable, of mental health,

6   physical health, substance abuse, developmental disabilities, education,

7   child welfare, juvenile justice, and other state and local systems related

8   to the role and partnership between the family advocates or family

9   systems navigators and the systems that affect youth and their family;

10   (V) Integrated crisis response services and crisis and transition

11   planning;

12   (VI) Access to diversion and other services to improve outcomes

13   for youth and their families; and

14   (VII) Other services as determined by the local community; AND

15   (VIII) COORDINATION WITH THE LOCAL COMMUNITY MENTAL

16   HEALTH CENTER.

17   (e) A plan for providing the data required by section 27-69-105

18   (3), plans for a comparison group, and plans for sustainability; and

19   (f) A commitment to participate in the cost of the demonstration

20   program by allocating, as a group, any moneys available to the entity, by

21   providing services to the program, or by a combination of moneys and

22   services in an amount equal to twenty percent of the total cost necessary

23   to operate the program.

24   (4) On or before November 15, 2007, the unit, after consultation

25   with family advocacy coalitions, the task force, and the division of

26   criminal justice, shall select three demonstration programs to deliver

27   juvenile justice family advocacy services. The unit shall base the

1 selection on:

2 (a) The program's demonstration of collaborative partnerships that

3 integrate family advocates or family systems navigators into the systems

4 of care;

5 (b) The program's ability to serve a sufficient population that will

6 demonstrate the success of family advocacy programs; and

7 (c) Any other criteria set by the unit.

8 (5) To ensure adequate geographic distribution, one of the

9 selected demonstration programs shall operate in rural communities, one

10 shall operate in urban communities, and one shall operate in suburban

11 communities.

12 (6) The selected programs shall participate in the cost of the

13 demonstration program by allocating, as a group, any moneys available

14 to the entity, by providing services to the program, or by a combination

15 of moneys and services in an amount equal to twenty percent of the total

16 cost necessary to operate the program.

17 **SECTION 5.** 27-69-105, Colorado Revised Statutes, is amended

18 to read:

19 **27-69-105. Evaluation and reporting.** (1) On or before January

20 1, 2008, the unit shall prepare an initial descriptive report of the selected

21 demonstration programs and provide the report to the legislative oversight

22 committee, the task force, the family advocacy coalition, and the

23 demonstration programs selected pursuant to section 27-69-104 (4).

24 (2) The initial report shall include, but need not be limited to, the

25 following factors:

26 (a) A description of the selected demonstration programs and the

27 entities working with the programs; and

1   (b) The number of families expected to be served.

2   (3) AS DETERMINED BY THE UNIT, IN CONSULTATION WITH FAMILY

3   ADVOCACY PROGRAMS, each ~~selected demonstration~~ INTEGRATED

4   SYSTEM-OF-CARE FAMILY ADVOCACY program FOR MENTAL HEALTH

5   JUVENILE JUSTICE POPULATIONS shall ~~regularly~~ forward ~~the following~~ data

6   to the ~~division of criminal justice~~ UNIT, INCLUDING:

7   (a) System utilization outcomes, including, but not limited to,

8   available data on services provided related to mental health, physical

9   health, juvenile justice, developmental disabilities, substance abuse, child

10   welfare, traumatic brain injuries, school services, and co-occurring

11   disorders;

12   (b) Youth and family outcomes, related to, but not limited to,

13   mental health, substance abuse, developmental disabilities, juvenile

14   justice, and traumatic brain injury issues;

15   (c) Family and youth satisfaction and assessment of family

16   advocates or family systems navigators;

17   (d) Process and leadership outcomes, including, but not limited to,

18   measures of partnerships, service processes and practices among

19   partnering agencies, leadership indicators, and shared responses to

20   resources and outcomes; and

21   (e) Other outcomes, including, but not limited to, identification of

22   the cost avoidance or cost savings, if any, achieved by the demonstration

23   program, the applicable outcomes achieved, the transition services

24   provided, and the service utilization time frames.

25   (4) ~~On or before January 15, 2009, and on or before January 15,~~

26   ~~2010, the division of criminal justice shall submit a compilation of the~~

27   ~~data provided pursuant to subsection (3) of this section, with an executive~~

1 summary, to the legislative oversight committee, the task force, family

2 advocacy coalitions, and the selected demonstration programs.

3 (5) On or before June 1, 2011, the division of criminal justice

4 shall complete a comprehensive evaluation of the selected demonstration

5 programs based on the data provided pursuant to subsection (3) of this

6 section. Prior to preparing the evaluation, the division of criminal justice

7 shall develop with the selected demonstration programs the comparison

8 groups for the evaluation. The evaluation shall include analysis of the

9 comparison groups. The division of criminal justice shall submit a final

10 report, including an executive summary and recommendations, to the task

11 force, the demonstration programs, and family advocacy coalitions for

12 review. The division of criminal justice, the unit, family advocacy

13 coalitions, and the task force shall review the evaluation findings and

14 jointly develop recommendations to be made to the legislative oversight

15 committee.

16 (6) On or before July 1, 2011, the legislative oversight committee,

17 after receiving a recommendation from the task force, shall make

18 recommendations to the chairs of the health and human services

19 committees of the house of representatives and the senate, or any

20 successor committees, and the chairs of the judiciary committees of the

21 house of representatives and the senate, or any successor committees,

22 related to continuation or expansion throughout the state of the selected

23 demonstration programs.

24 (7) The division of criminal justice shall comply with the

25 provisions of this section only if sufficient funds are appropriated to

26 implement this section.

27 **SECTION 6.** 27-69-106, Colorado Revised Statutes, is amended

1   to read:

2   **27-69-106. Repeal of article.** This article is repealed, effective

3   July 1, ~~2011~~ 2021.

4   **SECTION 7. Safety clause.** The general assembly hereby finds,

5   determines, and declares that this act is necessary for the immediate

6   preservation of the public peace, health, and safety.