

**First Regular Session
Sixty-eighth General Assembly
STATE OF COLORADO**

REVISED

*This Version Includes All Amendments Adopted
on Second Reading in the Second House*

LLS NO. 11-0669.02 Jane Ritter

HOUSE BILL 11-1193

HOUSE SPONSORSHIP

Labuda,

SENATE SPONSORSHIP

Boyd,

House Committees
Health and Environment

Senate Committees
Health and Human Services

A BILL FOR AN ACT

101 **CONCERNING INTEGRATED SYSTEM-OF-CARE FAMILY ADVOCACY**
102 **PROGRAMS FOR MENTAL HEALTH JUVENILE JUSTICE**
103 **POPULATIONS.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/billsummaries>.)

The bill amends the article creating the integrated system-of-care family advocacy demonstration programs for mental health juvenile justice populations (programs) to acknowledge that the programs are no longer demonstration programs and have been fully implemented. The

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.*

SENATE
2nd Reading Unam ended
M arch 21, 2011

HOUSE
3rd Reading Unam ended
M arch 2, 2011

HOUSE
Am ended 2nd Reading
M arch 1, 2011

repeal date is extended from July 1, 2011, to July 1, 2021.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** 27-69-101 (1) (f) and (2), Colorado Revised
3 Statutes, are amended to read:

4 **27-69-101. Legislative declaration.** (1) The general assembly
5 hereby finds and declares that:

6 (f) ~~There is a need to demonstrate the success of family advocates~~
7 ~~and family systems navigators in helping agencies and systems in~~
8 ~~Colorado to better meet the needs of families and youth and help state and~~
9 ~~local agencies strengthen programs~~ THE USE OF FAMILY ADVOCATES OR
10 FAMILY SYSTEMS NAVIGATORS AS FULL PARTNERS IN SYSTEMS OF CARE IS
11 A RELATIVELY NEW APPROACH TO HELPING MEET THE NEEDS OF FAMILIES
12 AND YOUTH IN THE STATE. IT IS ESSENTIAL THAT COMMUNITIES HAVE THE
13 SUPPORT TO IMPLEMENT AND SUSTAIN PROGRAMS IN A MANNER THAT BEST
14 MEETS THE NEEDS OF YOUTH, FAMILIES, AND COMMUNITIES.

15 (2) It is therefore in the state's best interest to ~~establish~~
16 ~~demonstration~~ DEVELOP RULES AND STANDARDS AND PROVIDE TECHNICAL
17 ASSISTANCE AND COORDINATION FOR THE FAMILY ADVOCACY MENTAL
18 HEALTH JUVENILE JUSTICE programs for system-of-care family advocates
19 and family systems navigators for mental health juvenile justice
20 populations who navigate across mental health, physical health, substance
21 abuse, developmental disabilities, juvenile justice, education, child
22 welfare, and other state and local systems to ensure sustained and
23 thoughtful family participation in the planning processes of the care for
24 their children and youth.

25 **SECTION 2. Repeal.** 27-69-102 (2), (3), (6), and (9), Colorado

1 Revised Statutes, are repealed.

2 **SECTION 3.** 27-69-103, Colorado Revised Statutes, is amended
3 to read:

4 **27-69-103. Programs established.** There are hereby established
5 ~~demonstration~~ FAMILY ADVOCACY MENTAL HEALTH JUVENILE JUSTICE
6 programs for system-of-care family advocates and family systems
7 navigators for mental health juvenile justice populations that shall be
8 implemented and monitored by the unit, with input, cooperation, and
9 support from the division of criminal justice, the task force, and family
10 advocacy coalitions.

11 **SECTION 4.** 27-69-104, Colorado Revised Statutes, is amended
12 to read:

13 **27-69-104. Program scope - rules.** (1) ~~On or before September~~
14 ~~1, 2007, the unit, after consultation with family advocacy coalitions, the~~
15 ~~task force, and the division of criminal justice, shall develop a request for~~
16 ~~proposals to design demonstration programs for family advocacy~~
17 ~~programs that~~ THE UNIT SHALL PROMULGATE RULES AND STANDARDS,
18 AFTER CONSULTATION WITH FAMILY ADVOCACY COALITIONS AND OTHER
19 STAKEHOLDERS, FOR FAMILY ADVOCACY MENTAL HEALTH JUVENILE
20 JUSTICE PROGRAMS FOR SYSTEM-OF-CARE FAMILY ADVOCATES AND
21 FAMILY SYSTEMS NAVIGATORS FOR MENTAL HEALTH JUVENILE JUSTICE
22 POPULATIONS. THE PROGRAMS SHALL:

23 (a) Focus on youth with mental illness or co-occurring disorders
24 who are involved in or at risk of involvement with the juvenile justice
25 system and ~~that are~~ BE based upon the families' and youths' strengths; and

26 (b) Provide navigation, crisis response, integrated planning,
27 transition services, and diversion from the juvenile justice system for

1 youth with mental illness or co-occurring disorders.

2 (2) ~~The unit shall accept responses to the request for proposals~~
3 ~~from a partnership between a family advocacy organization and any of the~~
4 ~~following entities or individuals that operate or are developing a family~~
5 ~~advocacy program:~~ THE UNIT SHALL PROVIDE TECHNICAL ASSISTANCE AND
6 COORDINATION OF FAMILY ADVOCACY MENTAL HEALTH JUVENILE JUSTICE
7 PROGRAMS THROUGHOUT THE STATE THAT PROVIDE SYSTEM-OF-CARE
8 FAMILY ADVOCATES AND FAMILY SYSTEMS NAVIGATORS FOR MENTAL
9 HEALTH JUVENILE JUSTICE POPULATIONS WITH SUPPORT TO IMPLEMENT
10 AND SUSTAIN PROGRAMS THAT BEST MEET THE NEEDS OF YOUTH,
11 FAMILIES, AND COMMUNITIES.

- 12 (a) ~~A nonprofit entity;~~
- 13 (b) ~~A governmental entity;~~
- 14 (c) ~~A tribal government;~~
- 15 (d) ~~An individual; or~~
- 16 (e) ~~A group.~~

17 (3) ~~The responses to the request for proposals shall include, but~~
18 ~~need not be limited to, the following information~~ KEY COMPONENTS OF
19 THE FAMILY ADVOCACY MENTAL HEALTH JUVENILE JUSTICE PROGRAMS
20 FOR SYSTEM-OF-CARE FAMILY ADVOCATES AND FAMILY SYSTEMS
21 NAVIGATORS FOR MENTAL HEALTH JUVENILE JUSTICE POPULATIONS SHALL
22 INCLUDE:

23 (a) ~~Identification of~~ COORDINATION WITH the key stakeholders
24 involved in the ~~demonstration program~~ LOCAL COMMUNITY to ensure
25 consistent data points across all ~~demonstration programs for consistent~~
26 ~~evaluation, which shall include~~ AND EFFECTIVE COLLABORATION. THIS
27 COLLABORATION MAY INCLUDE, BUT NEED NOT BE LIMITED TO, a family

1 advocacy organization, ~~and, at a minimum,~~ representatives of the juvenile
2 court, the probation department, the district attorney's office, the public
3 defender's office, a school district, the division of youth corrections
4 within the department of human services, a county department of social
5 or human services, a local community mental health center, and a regional
6 behavioral health organization, and may include representatives of a local
7 law enforcement agency, a county public health department, a substance
8 abuse program, a community centered board, a local juvenile services
9 planning committee, and other community partners;

10 (b) ~~Plans for identification of the targeted population, which shall~~
11 ~~include, at a minimum:~~ SERVICES TO YOUTH WITH MENTAL ILLNESS OR
12 CO-OCCURRING DISORDERS WHO ARE INVOLVED IN OR AT RISK OF
13 INVOLVEMENT WITH THE JUVENILE JUSTICE SYSTEM AND OTHER STATE
14 AND LOCAL SYSTEMS;

15 (I) ~~A description of the targeted population and region to be~~
16 ~~served, including youth with mental illness or co-occurring disorders who~~
17 ~~are involved in or at risk of involvement with the juvenile justice system~~
18 ~~and other state and local systems; and~~

19 (II) ~~A description of the specific population to be served that is~~
20 ~~flexible and defined by the local community;~~

21 (c) ~~A plan for~~ POLICIES CONCERNING THE WORK OF family
22 advocates or family systems navigators that includes:

- 23 (I) Experience and hiring requirements;
- 24 (II) The provision of appropriate training; and
- 25 (III) A definition of roles and responsibilities; AND

26 (d) ~~A plan for~~ SERVICES PROVIDED BY SYSTEM-OF-CARE family
27 ~~advocate~~ ADVOCATES or family systems ~~navigator program services~~

1 NAVIGATORS for ~~targeted youth and their families, including~~ MENTAL
2 HEALTH JUVENILE JUSTICE POPULATIONS, WHICH SERVICES SHALL
3 INCLUDE:

4 (I) Strengths, needs, and cultural assessment;

5 (II) Navigation and support services;

6 (III) Education programs related to mental illness, co-occurring
7 disorders, YOUTH AND FAMILY INVOLVEMENT IN THE SYSTEM OF CARE, the
8 juvenile justice system, and other relevant systems;

9 (IV) Cooperative training programs for family advocates or family
10 systems navigators and for staff, where applicable, of mental health,
11 physical health, substance abuse, developmental disabilities, education,
12 child welfare, juvenile justice, and other state and local systems related
13 to the role and partnership between the family advocates or family
14 systems navigators and the systems that affect youth and their family;

15 (V) Integrated crisis response services and crisis and transition
16 planning;

17 (VI) Access to diversion and other services to improve outcomes
18 for youth and their families; ~~and~~

19 (VII) Other services as determined by the local community; AND

20 (VIII) COORDINATION WITH THE LOCAL COMMUNITY MENTAL
21 HEALTH CENTER.

22 (e) ~~A plan for providing the data required by section 27-69-105~~
23 ~~(3), plans for a comparison group, and plans for sustainability; and~~

24 (f) ~~A commitment to participate in the cost of the demonstration~~
25 ~~program by allocating, as a group, any moneys available to the entity, by~~
26 ~~providing services to the program, or by a combination of moneys and~~
27 ~~services in an amount equal to twenty percent of the total cost necessary~~

1 to operate the program.

2 (4) ~~On or before November 15, 2007, the unit, after consultation~~
3 ~~with family advocacy coalitions, the task force, and the division of~~
4 ~~criminal justice, shall select three demonstration programs to deliver~~
5 ~~juvenile justice family advocacy services. The unit shall base the~~
6 ~~selection on:~~

7 (a) ~~The program's demonstration of collaborative partnerships that~~
8 ~~integrate family advocates or family systems navigators into the systems~~
9 ~~of care;~~

10 (b) ~~The program's ability to serve a sufficient population that will~~
11 ~~demonstrate the success of family advocacy programs; and~~

12 (c) ~~Any other criteria set by the unit.~~

13 (5) ~~To ensure adequate geographic distribution, one of the~~
14 ~~selected demonstration programs shall operate in rural communities, one~~
15 ~~shall operate in urban communities, and one shall operate in suburban~~
16 ~~communities.~~

17 (6) ~~The selected programs shall participate in the cost of the~~
18 ~~demonstration program by allocating, as a group, any moneys available~~
19 ~~to the entity, by providing services to the program, or by a combination~~
20 ~~of moneys and services in an amount equal to twenty percent of the total~~
21 ~~cost necessary to operate the program.~~

22 **SECTION 5.** ~~27-69-105, Colorado Revised Statutes, is amended~~
23 ~~to read:~~

24 **27-69-105. Evaluation and reporting.** (1) ~~On or before January~~
25 ~~1, 2008, the unit shall prepare an initial descriptive report of the selected~~
26 ~~demonstration programs and provide the report to the legislative oversight~~
27 ~~committee, the task force, the family advocacy coalition, and the~~

1 ~~demonstration programs selected pursuant to section 27-69-104 (4).~~

2 (2) ~~The initial report shall include, but need not be limited to, the~~
3 ~~following factors:~~

4 (a) ~~A description of the selected demonstration programs and the~~
5 ~~entities working with the programs; and~~

6 (b) ~~The number of families expected to be served.~~

7 (3) AS DETERMINED BY THE UNIT, IN CONSULTATION WITH FAMILY
8 ADVOCACY PROGRAMS, each ~~selected demonstration~~ INTEGRATED
9 SYSTEM-OF-CARE FAMILY ADVOCACY program FOR MENTAL HEALTH
10 JUVENILE JUSTICE POPULATIONS shall ~~regularly forward the following~~ data
11 to the ~~division of criminal justice~~ UNIT, INCLUDING:

12 (a) System utilization outcomes, including, but not limited to,
13 available data on services provided related to mental health, physical
14 health, juvenile justice, developmental disabilities, substance abuse, child
15 welfare, traumatic brain injuries, school services, and co-occurring
16 disorders;

17 (b) Youth and family outcomes, related to, but not limited to,
18 mental health, substance abuse, developmental disabilities, juvenile
19 justice, and traumatic brain injury issues;

20 (c) Family and youth satisfaction and assessment of family
21 advocates or family systems navigators;

22 (d) Process and leadership outcomes, including, but not limited to,
23 measures of partnerships, service processes and practices among
24 partnering agencies, leadership indicators, and shared responses to
25 resources and outcomes; and

26 (e) Other outcomes, including, but not limited to, identification of
27 the cost avoidance or cost savings, if any, achieved by the demonstration

1 program, the applicable outcomes achieved, the transition services
2 provided, and the service utilization time frames.

3 (4) ~~On or before January 15, 2009, and on or before January 15,~~
4 ~~2010, the division of criminal justice shall submit a compilation of the~~
5 ~~data provided pursuant to subsection (3) of this section, with an executive~~
6 ~~summary, to the legislative oversight committee, the task force, family~~
7 ~~advocacy coalitions, and the selected demonstration programs.~~

8 (5) ~~On or before June 1, 2011, the division of criminal justice~~
9 ~~shall complete a comprehensive evaluation of the selected demonstration~~
10 ~~programs based on the data provided pursuant to subsection (3) of this~~
11 ~~section. Prior to preparing the evaluation, the division of criminal justice~~
12 ~~shall develop with the selected demonstration programs the comparison~~
13 ~~groups for the evaluation. The evaluation shall include analysis of the~~
14 ~~comparison groups. The division of criminal justice shall submit a final~~
15 ~~report, including an executive summary and recommendations, to the task~~
16 ~~force, the demonstration programs, and family advocacy coalitions for~~
17 ~~review. The division of criminal justice, the unit, family advocacy~~
18 ~~coalitions, and the task force shall review the evaluation findings and~~
19 ~~jointly develop recommendations to be made to the legislative oversight~~
20 ~~committee.~~

21 (6) ~~On or before July 1, 2011, the legislative oversight committee,~~
22 ~~after receiving a recommendation from the task force, shall make~~
23 ~~recommendations to the chairs of the health and human services~~
24 ~~committees of the house of representatives and the senate, or any~~
25 ~~successor committees, and the chairs of the judiciary committees of the~~
26 ~~house of representatives and the senate, or any successor committees,~~
27 ~~related to continuation or expansion throughout the state of the selected~~

1 ~~demonstration programs.~~

2 (7) ~~The division of criminal justice shall comply with the~~
3 ~~provisions of this section only if sufficient funds are appropriated to~~
4 ~~implement this section.~~

5 **SECTION 6.** 27-69-106, Colorado Revised Statutes, is amended
6 to read:

7 **27-69-106. Repeal of article.** This article is repealed, effective
8 July 1, 2011 2021.

9 **SECTION 7. Safety clause.** The general assembly hereby finds,
10 determines, and declares that this act is necessary for the immediate
11 preservation of the public peace, health, and safety.