Second Regular Session Seventy-third General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction HOUSE BILL 22-1146

LLS NO. 22-0406.01 Brita Darling x2241

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A BILL FOR AN ACT

101 CONCERNING THE INVESTMENT OF MONEY IN THE PUBLIC SCHOOL

102 FUND.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/</u>.)

Legislative Interim Committee on School Finance. The bill staggers the terms of the state treasurer's 3 appointed members to the investment board, commencing with new appointments beginning on and after July 1, 2022, to ensure that no more than 2 members' terms expire in the same year.

The bill creates a working group, convened by the state treasurer,

HOUSE 3rd Reading Unamended April 22, 2022

> Amended 2nd Reading April 21, 2022

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to consider opportunities to improve earnings on the deposit and investment of money in the fund, while safeguarding the endowment for public schools and complying with state and federal laws relating to state school trust lands and the fund. The bill authorizes the state treasurer, after consulting with the investment board, to select the members of the working group, and the bill specifies the issues the working group must study. The state treasurer shall report the findings and recommendations of the working group to the joint budget committee and to the education committees of the house of representatives and of the senate during the 2023 legislative session.

The bill clarifies the time frame and circumstances in which a realized investment loss to the fund may be offset by realized gains before the general assembly is required to appropriate money to cover losses to the fund.

1 Be it enacted by the General Assembly of the State of Colorado:

2

SECTION 1. In Colorado Revised Statutes, 22-41-102.5, amend

3 (2) and (4)(a)(III); and **add** (6) as follows:

4

22-41-102.5. Public school fund investment board - creation

5 - working group - report - repeal. (2) (a) Except for the state treasurer, 6 members of the board serve two-year terms and may not serve more than 7 three consecutive terms, and none of the board members, except for the 8 treasurer, may hold any state elective office. The state board of land 9 commissioners or the state treasurer may remove their appointed members 10 for any cause that renders the member incapable of discharging or unfit 11 to discharge his or her THE MEMBER'S duty to the board. The state board 12 of land commissioners or the state treasurer may fill any vacancy by 13 appointment, and such appointment must be made no later than ninety 14 days after the date of the vacancy. A member appointed to fill a vacancy 15 serves until the expiration of the term for which the vacancy was filled. 16 Members of the board serve without compensation but may receive 17 reimbursement for travel and other necessary expenses actually incurred

1 in the performance of their duties. The reimbursements are paid from the 2 interest and income earned on the deposit and investment of the public 3 school fund subject to the requirements set forth in section 22-41-102.

4 (b) BEGINNING WITH THE STATE TREASURER'S APPOINTMENTS TO 5 THE BOARD TO REPLACE EXISTING BOARD MEMBERS WHOSE FINAL TERMS 6 EXPIRE ON OR AFTER JULY 1, 2022, THE STATE TREASURER MAY STAGGER 7 THE TERMS OF NEWLY APPOINTED BOARD MEMBERS TO ENSURE THAT THE 8 TERMS OF NO MORE THAN TWO OF THE STATE TREASURER'S THREE 9 APPOINTMENTS TO THE BOARD EXPIRE IN THE SAME YEAR. IN THE 10 STATE TREASURER'S DISCRETION, THE FIRST THREE NEW MEMBERS 11 APPOINTED BY THE STATE TREASURER ON OR AFTER JULY 1, 2022, MAY 12 SERVE AN INITIAL TERM OF BETWEEN ONE AND THREE YEARS, AS 13 DETERMINED BY THE STATE TREASURER. AFTER THE INITIAL TERM, THE 14 MEMBERS SERVE TWO-YEAR TERMS FOR A TOTAL OF THREE CONSECUTIVE 15 TERMS, AS SET FORTH IN SUBSECTION (2)(a) OF THIS SECTION.

16 (4) (a) No later than March 31, 2017, the board shall establish 17 policies that are necessary and proper for the administration of this 18 section, including but not limited to:

19 (III) Recommendations to the general assembly regarding the 20 distribution of income and interest described in section 22-41-102 21 (3)(f)(IV) and (3)(g)(IV) (3)(h)(IV).

22 (6) (a) THE STATE TREASURER SHALL CONVENE A WORKING GROUP 23 TO CONSIDER OPPORTUNITIES TO IMPROVE THE GROWTH OF THE PUBLIC 24 SCHOOL FUND AND ITS DISTRIBUTIONS FOR THE INTERGENERATIONAL 25 BENEFIT OF PUBLIC SCHOOLS.

26 (b) THE STATE TREASURER, IN CONSULTATION WITH THE BOARD, 27 SHALL SELECT THE MEMBERS OF THE WORKING GROUP, WHICH MAY

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1 INCLUDE:

2 (I) MEMBERS WITH INVESTMENT MANAGEMENT EXPERTISE,
3 INCLUDING KNOWLEDGE OF LONG-TERM ENDOWMENT INVESTMENT AND
4 SPENDING POLICIES;

5 (II) MEMBERS WITH TAX EXPERTISE, INCLUDING KNOWLEDGE
6 RELATING TO FUNDING SOURCES FOR CURRENT AND FUTURE CERTIFICATE
7 OF PARTICIPATION AGREEMENTS FOR PUBLIC SCHOOL CAPITAL
8 CONSTRUCTION;

9 (III) MEMBERS WITH LEGAL EXPERTISE, INCLUDING KNOWLEDGE
10 OF THE COLORADO CONSTITUTION AND STATUTES GOVERNING THE ISSUES
11 STUDIED BY THE WORKING GROUP;

12 (IV) MEMBERS WITH OTHER RELEVANT EXPERTISE, AS
13 DETERMINED BY THE STATE TREASURER; AND

14 (V) MEMBERS WHO REPRESENT INTERESTS SERVED THROUGH
15 REVENUE FROM STATE SCHOOL TRUST LANDS OR INTEREST AND INCOME
16 FROM THE PUBLIC SCHOOL FUND.

17 (c) THE WORKING GROUP SHALL CONSIDER:

18 (I) THE DISTRIBUTION OF REVENUE FROM STATE SCHOOL TRUST19 LANDS;

20 (II) INVESTMENT OPPORTUNITIES TO INCREASE GROWTH AND
21 INCOME EARNED ON MONEY IN THE PUBLIC SCHOOL FUND;

(III) THE DISTRIBUTION OF INTEREST AND INCOME FROM THE
PUBLIC SCHOOL FUND AND WAYS TO CREATE A MORE SUSTAINABLE,
LONG-TERM DISTRIBUTION POLICY;

25 (IV) POLICIES TO INCREASE THE PRINCIPAL OF THE PUBLIC SCHOOL
26 FUND;

27 (V) THE IMPACT OF COLORADO CONSTITUTIONAL AND STATUTORY

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PROVISIONS ON THE INVESTMENT OF MONEY IN THE PUBLIC SCHOOL FUND,
 INCLUDING PROVISIONS RELATING TO CERTIFICATE OF PARTICIPATION
 AGREEMENTS; AND

4 (VI) ANY OTHER ISSUES, AS DETERMINED BY THE STATE 5 TREASURER.

6 (d) NOT LATER THAN FEBRUARY 28, 2023, THE STATE TREASURER
7 SHALL REPORT TO THE JOINT BUDGET COMMITTEE AND TO THE EDUCATION
8 COMMITTEES OF THE HOUSE OF REPRESENTATIVES AND OF THE SENATE, OR
9 THEIR SUCCESSOR COMMITTEES, CONCERNING THE ISSUES CONSIDERED BY
10 THE WORKING GROUP, THE FINDINGS AND RECOMMENDATIONS OF THE
11 WORKING GROUP, AND ANY NECESSARY CHANGES TO COLORADO LAW TO
12 IMPLEMENT RECOMMENDATIONS OF THE WORKING GROUP.

(e) THIS SUBSECTION (6) IS REPEALED, EFFECTIVE JULY 1, 2023.

SECTION 2. In Colorado Revised Statutes, 22-41-104, amend
(2) as follows:

13

16 22-41-104. Lawful investments. (2) The state treasurer has 17 authority, to be exercised at the state treasurer's discretion, to effect 18 exchanges or sales whenever such exchanges or sales will not result in an 19 aggregate loss of principal to the public school fund. An aggregate loss 20 of principal to the public school fund occurs only when an exchange or 21 sale that resulted in an initial loss of principal is not offset by a gain on an 22 exchange or sale in the fund within twelve EIGHTEEN months. THE 23 CALCULATION OF AN AGGREGATE LOSS MUST ALSO INCLUDE ANY GAINS 24 THAT WERE REALIZED IN THE TWELVE MONTHS PRIOR TO THE LOSS OF 25 PRINCIPAL.

26 SECTION 3. In Colorado Revised Statutes, 22-41-102, amend
27 (3)(g) introductory portion; and add (3)(h) as follows:

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1 **22-41-102.** Fund inviolate. (3) (g) For the 2019-20 state fiscal 2 year, and each state fiscal year thereafter YEAR THROUGH THE 2021-22 3 STATE FISCAL YEAR, interest or income earned on the investment of the 4 moneys MONEY in the public school fund must be used or credited in the 5 following order: 6 (h) FOR THE 2022-23 STATE FISCAL YEAR, AND EACH STATE FISCAL 7 YEAR THEREAFTER, INTEREST OR INCOME EARNED ON THE INVESTMENT OF 8 THE MONEY IN THE PUBLIC SCHOOL FUND MUST BE USED OR CREDITED AS 9 FOLLOWS: 10 (I) THE GENERAL ASSEMBLY SHALL ANNUALLY APPROPRIATE TO 11 THE STATE TREASURER AN AMOUNT NECESSARY TO PAY FOR THE SERVICES 12 OF THE INVESTMENT CONSULTANT HIRED BY THE PUBLIC SCHOOL FUND 13 INVESTMENT BOARD PURSUANT TO SECTION 22-41-102.5 (5) AND TO PAY 14 FOR ANY REIMBURSEMENT FOR TRAVEL AND OTHER NECESSARY EXPENSES 15 INCURRED BY THE MEMBERS OF THE PUBLIC SCHOOL FUND INVESTMENT 16 BOARD PURSUANT TO SECTION 22-41-102.5(2); 17 (II) AFTER THE APPROPRIATION MADE PURSUANT TO SUBSECTION 18 (3)(h)(I) OF THIS SECTION, ALL REMAINING INTEREST AND INCOME, NOT TO 19 EXCEED TWENTY-ONE MILLION DOLLARS, SHALL BE CREDITED TO THE 20 STATE PUBLIC SCHOOL FUND CREATED IN SECTION 22-54-114 FOR 21 DISTRIBUTION AS PROVIDED IN THAT SECTION; 22 (III) AFTER MONEY IN THE PUBLIC SCHOOL FUND HAS BEEN 23 APPROPRIATED OR CREDITED PURSUANT TO SUBSECTIONS (3)(h)(I) AND 24 (3)(h)(II) OF THIS SECTION, ALL REMAINING INTEREST AND INCOME, NOT 25 TO EXCEED TWENTY MILLION DOLLARS, SHALL BE CREDITED TO THE 26 RESTRICTED ACCOUNT OF THE PUBLIC SCHOOL CAPITAL CONSTRUCTION 27 ASSISTANCE FUND, WHICH ACCOUNT IS CREATED IN SECTION 22-43.7-104 1 (5), FOR USE AS PROVIDED IN THAT SECTION; AND

2 (IV) ANY ADDITIONAL INTEREST AND INCOME REMAINING IN THE 3 PUBLIC SCHOOL FUND MAY BE CREDITED AS SPECIFIED BY THE GENERAL 4 ASSEMBLY, TAKING INTO CONSIDERATION THE RECOMMENDATIONS OF THE 5 PUBLIC SCHOOL FUND INVESTMENT BOARD DESCRIBED IN SECTION 6 22-41-102.5 (4)(a)(III), OR, IF NOT CREDITED PURSUANT TO THIS SUBSECTION (3)(h)(IV), REMAINS IN THE PUBLIC SCHOOL FUND. 7 8 **SECTION 4.** Safety clause. The general assembly hereby finds, 9 determines, and declares that this act is necessary for the immediate

10 preservation of the public peace, health, or safety.