First Regular Session Seventieth General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction HOUSE BILL 15-1132

LLS NO. 15-0375.01 Esther van Mourik x4215

HOUSE SPONSORSHIP

Coram and Becker K.,

Hodge and Scott,

SENATE SPONSORSHIP

House Committees Transportation & Energy Finance Appropriations

Senate Committees

A BILL FOR AN ACT

101	CONCERNING A TAX CREDIT FOR RESIDENT INDIVIDUALS MAKING
102	QUALIFIED IMPROVEMENTS TO INCREASE THEIR HOME ENERGY
103	EFFICIENCY, AND, IN CONNECTION THEREWITH, MAKING AN
104	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://www.leg.state.co.us/billsummaries</u>.)

The bill creates a residential energy reduction income tax credit for the income tax years commencing on or after January 1, 2015, but prior to January 1, 2020, for any resident individual who makes qualified HOUSE 3rd Reading Unamended April 15, 2015

> Amended 2nd Reading April 14, 2015

HOUSE

improvements to their home that result in improved energy efficiency, measured in millions of British thermal units (MMBTU). In order to claim the credit, a resident individual must seek a credit certificate from the Colorado energy office (office) and must also obtain a pre-improvement residential energy efficiency audit from a certified home energy rater. After the improvements are made, a post-improvement inspection must be conducted that establishes the net residential energy reduction as compared to the pre-improvement residential energy efficiency audit. For a qualified residence, the tax credit is equal to:

- \$1,000 for a residential energy reduction of 30 or more but less than 45 MMBTU;
- ! \$1,500 for a residential energy reduction of 45 or more but less than 60 MMBTU; or
- ! \$2,000 for a residential energy reduction of 60 or more MMBTU.

The bill also specifies that the office has the authority to reduce the amount of the tax credit by an amount less than or equal to any available residential energy efficiency utility rebates or other such incentives available through the office, and requires the office to post guidelines on its web site to explain how this reduction will occur.

The bill also allows the office to reduce a tax credit, after an accounting of the cost of the qualified improvements, if the costs are not sufficient to justify a full tax credit, notwithstanding the MMBTU residential energy reduction for the qualified residence. The bill requires the office to post guidelines on its web site to explain how a tax credit could be reduced dependent on the cost of the qualified improvements.

The tax credit is nonrefundable, but it is allowed to be carried forward as an offset to future tax liability for a period of 5 years.

4

39-22-538. Residential energy reduction tax credit - legislative

- 5 declaration definitions repeal. (1) THE GENERAL ASSEMBLY
- 6 DECLARES THAT THE PURPOSE OF THE TAX EXPENDITURE IN THIS SECTION
- 7 IS TO ENCOURAGE HOMEOWNERS TO INCREASE THEIR HOME ENERGY
- 8 EFFICIENCY BECAUSE HOME HEATING AND ELECTRICITY COSTS ARE A
- 9 SIGNIFICANT HOUSEHOLD EXPENSE WITH A GREATER IMPACT ON RESIDENTS

¹ Be it enacted by the General Assembly of the State of Colorado:

² SECTION 1. In Colorado Revised Statutes, add 39-22-538 as

³ follows:

1 LIVING IN LESS EFFICIENT HOMES.

2 (2) As used in this section, unless the context otherwise3 REQUIRES:

4 (a) "BRITISH THERMAL UNITS" OR "BTU" IS A STANDARD UNIT OF
5 MEASUREMENT FOR ENERGY CONSUMPTION AND DENOTES BOTH THE
6 AMOUNT OF HEAT ENERGY IN FUELS AND THE ABILITY OF APPLIANCES AND
7 AIR CONDITIONING SYSTEMS TO PRODUCE HEATING AND COOLING.

8 (b) "CERTIFIED HOME ENERGY RATER" MEANS AN INDIVIDUAL OR 9 COMPANY WHO MEETS COLORADO ENERGY OFFICE CERTIFICATION 10 GUIDELINES AND WHO INSPECTS AND EVALUATES HOME ENERGY FEATURES 11 AND RECOMMENDS QUALIFIED IMPROVEMENTS FOR A QUALIFIED 12 RESIDENCE.

13 (c) "COLORADO ENERGY OFFICE" OR "OFFICE" MEANS THE
14 COLORADO ENERGY OFFICE CREATED IN SECTION 24-38.5-102, C.R.S.

15 (d) "CREDIT CERTIFICATE" MEANS A STATEMENT ISSUED BY THE
16 COLORADO ENERGY OFFICE CERTIFYING THAT A GIVEN RESIDENT
17 INDIVIDUAL QUALIFIES FOR THE CREDIT AUTHORIZED IN THIS SECTION AND
18 SPECIFYING THE AMOUNT OF THE CREDIT ALLOWED.

19

(e) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.

20 (f) "MMBTU" MEANS ONE MILLION BTU.

(g) "QUALIFIED IMPROVEMENT" MEANS ENERGY EFFICIENCY
IMPROVEMENTS TO A QUALIFIED RESIDENCE IN ACCORDANCE WITH
RECOMMENDATIONS MADE BY A CERTIFIED HOME ENERGY RATER.
QUALIFIED IMPROVEMENTS INCLUDE SPACE CONDITIONING,
IMPROVEMENTS TO HOT WATER HEATING, WINDOW REPLACEMENTS, AIR
SEALING, INSULATION MEASURES, AND OTHER MEASURES AS IDENTIFIED
IN THE OFFICE'S GUIDELINES. QUALIFIED IMPROVEMENTS DO NOT INCLUDE

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1 CHANGES TO LIGHTING OR THE REPLACEMENT OF APPLIANCES.

2 (h) "QUALIFIED RESIDENCE" MEANS A RESIDENCE IN COLORADO 3 WHERE HEATING SYSTEMS ARE NOT JOINTLY UTILIZED BY OTHER UNITS; 4 EXCEPT THAT, IF THE QUALIFIED RESIDENCE OWNED BY A RESIDENT 5 INDIVIDUAL IS SOLD TO ANOTHER RESIDENT INDIVIDUAL AFTER CREDIT 6 CERTIFICATES HAVE BEEN ISSUED FOR THAT QUALIFIED RESIDENCE TO THE 7 FIRST RESIDENT INDIVIDUAL OWNER. THE OFFICE MAY DETERMINE THAT 8 SUCH RESIDENCE IS NOT QUALIFIED IF A PREVIOUS OWNER OF THE 9 QUALIFIED RESIDENCE HAD ALREADY RECEIVED THE MAXIMUM CREDIT 10 CERTIFICATES TOTALING TWO THOUSAND DOLLARS.

(3) (a) FOR INCOME TAX YEARS COMMENCING ON OR AFTER
JANUARY 1, 2016, BUT PRIOR TO JANUARY 1, 2019, THERE MAY, AT THE
DISCRETION OF THE COLORADO ENERGY OFFICE, BE ALLOWED TO ANY
RESIDENT INDIVIDUAL WHO OWNS A QUALIFIED RESIDENCE A RESIDENTIAL
ENERGY REDUCTION TAX CREDIT AGAINST THE TAXES DUE UNDER THIS
ARTICLE IN THE AMOUNT DETERMINED BY THE OFFICE PURSUANT TO
PARAGRAPH (b) OF THIS SUBSECTION (3).

18 THE COLORADO ENERGY OFFICE HAS THE EXCLUSIVE (b) 19 AUTHORITY TO APPROVE ANY RESIDENTIAL ENERGY REDUCTION TAX 20 CREDITS ALLOWED PURSUANT TO PARAGRAPH (a) OF THIS SUBSECTION (3) 21 AND TO ISSUE THE NECESSARY CREDIT CERTIFICATE TO THE RESIDENT 22 INDIVIDUAL. IN ORDER TO RECEIVE A CREDIT CERTIFICATE FROM THE 23 COLORADO ENERGY OFFICE, A RESIDENT INDIVIDUAL MUST FIRST OBTAIN 24 A PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY ASSESSMENT 25 FROM A CERTIFIED HOME ENERGY RATER. EXCEPT AS PROVIDED IN 26 PARAGRAPH (c) OF THIS SUBSECTION (3), THE AMOUNT OF THE TAX CREDIT 27 IS DETERMINED AFTER A POST-IMPROVEMENT INSPECTION THAT

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ESTABLISHES THE NET RESIDENTIAL ENERGY REDUCTION AS COMPARED TO
 THE PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY ASSESSMENT
 AND EQUALS:

4 (I) ONE THOUSAND DOLLARS FOR AN ANNUALIZED NET
5 RESIDENTIAL ENERGY REDUCTION OF THIRTY OR MORE BUT LESS THAN
6 FORTY-FIVE MMBTU FOR EACH QUALIFIED RESIDENCE;

7 (II) ONE THOUSAND FIVE HUNDRED DOLLARS FOR AN ANNUALIZED
8 NET RESIDENTIAL ENERGY REDUCTION OF FORTY-FIVE OR MORE BUT LESS
9 THAN SIXTY MMBTU FOR EACH QUALIFIED RESIDENCE; OR

10 (III) Two thousand dollars for an annualized net
11 RESIDENTIAL ENERGY REDUCTION OF SIXTY OR MORE MMBTU FOR EACH
12 QUALIFIED RESIDENCE.

13 (c) (I) A RESIDENT INDIVIDUAL MAY SEEK A CREDIT CERTIFICATE
14 FOR QUALIFIED IMPROVEMENTS TO A QUALIFIED RESIDENCE IN EACH TAX
15 YEAR THE TAX CREDIT IS AVAILABLE; EXCEPT THAT A RESIDENT
16 INDIVIDUAL IS NOT ENTITLED TO MULTIPLE CREDIT CERTIFICATES THAT
17 TOGETHER TOTAL MORE THAN TWO THOUSAND DOLLARS FOR EACH
18 QUALIFIED RESIDENCE.

19 (II) AT THE TIME OF ISSUING THE CREDIT CERTIFICATE, THE OFFICE 20 HAS THE AUTHORITY TO REDUCE THE AMOUNT OF THE TAX CREDIT BY AN 21 AMOUNT LESS THAN OR EOUAL TO ANY AVAILABLE RESIDENTIAL ENERGY 22 EFFICIENCY UTILITY REBATES OR OTHER SUCH INCENTIVES AVAILABLE 23 THROUGH THE OFFICE. NO LATER THAN OCTOBER 1, 2016, AND EACH 24 OCTOBER 1 THEREAFTER THROUGH OCTOBER 1, 2018, THE OFFICE SHALL 25 ESTABLISH GUIDELINES THAT ARE POSTED ON ITS WEB SITE EXPLAINING 26 HOW A TAX CREDIT WILL ACCOUNT FOR ANY AVAILABLE RESIDENTIAL 27 ENERGY EFFICIENCY UTILITY REBATES OR OTHER SUCH INCENTIVES

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1 AVAILABLE THROUGH THE OFFICE.

2 (III) AT THE TIME OF ISSUING THE CREDIT CERTIFICATE, THE OFFICE 3 HAS THE AUTHORITY TO REDUCE THE AMOUNT OF THE TAX CREDIT AFTER 4 AN ACCOUNTING FOR THE COST OF THE QUALIFIED IMPROVEMENTS. IF THE 5 OFFICE DETERMINES AFTER AN ACCOUNTING OF THE COST OF THE 6 QUALIFIED IMPROVEMENTS THAT SUCH COSTS ARE NOT SUFFICIENT TO JUSTIFY A FULL TAX CREDIT, NOTWITHSTANDING THE MMBTU 7 8 RESIDENTIAL ENERGY REDUCTION FOR THE QUALIFIED RESIDENCE, THE 9 OFFICE MAY REDUCE THE AMOUNT OF THE TAX CREDIT. NO LATER THAN 10 OCTOBER 1, 2016, AND EACH OCTOBER 1 THEREAFTER THROUGH 11 OCTOBER 1, 2018, THE OFFICE SHALL ESTABLISH GUIDELINES THAT ARE 12 POSTED ON ITS WEB SITE EXPLAINING HOW A TAX CREDIT COULD BE 13 REDUCED DEPENDENT ON THE COST OF THE QUALIFIED IMPROVEMENTS.

(d) TO CLAIM THE RESIDENTIAL ENERGY REDUCTION TAX CREDIT,
THE RESIDENT INDIVIDUAL SHALL ATTACH A COPY OF THE CREDIT
CERTIFICATE TO HIS OR HER TAX RETURN. NO TAX CREDIT IS ALLOWED
UNDER THIS SECTION UNLESS THE TAXPAYER PROVIDES THE COPY OF THE
CREDIT CERTIFICATE.

(4) (a) THE COLORADO ENERGY OFFICE SHALL ESTABLISH IN
GUIDELINES POSTED ON ITS WEB SITE HOW A RESIDENT INDIVIDUAL MAY
OBTAIN A PRE-IMPROVEMENT RESIDENTIAL ENERGY EFFICIENCY
ASSESSMENT. THE GUIDELINES MUST INCLUDE A LIST OF AVAILABLE
CERTIFIED HOME ENERGY RATERS IN VARIOUS REGIONS OF THE STATE.

(b) THE COLORADO ENERGY OFFICE SHALL ESTABLISH
CERTIFICATION REQUIREMENTS FOR CERTIFIED HOME ENERGY RATERS IN
GUIDELINES POSTED ON ITS WEB SITE.

27 (c) POST-IMPROVEMENT INSPECTIONS MUST BE CONDUCTED BY A

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1 CERTIFIED HOME ENERGY RATER.

2

3 (5) IF THE AMOUNT OF THE CREDIT ALLOWED IN THIS SECTION 4 EXCEEDS THE AMOUNT OF INCOME TAXES OTHERWISE DUE ON THE 5 RESIDENT INDIVIDUAL'S INCOME IN THE INCOME TAX YEAR FOR WHICH THE 6 CREDIT IS BEING CLAIMED, THE AMOUNT OF THE CREDIT NOT USED AS AN 7 OFFSET AGAINST INCOME TAXES IN THE CURRENT INCOME TAX YEAR MAY 8 BE CARRIED FORWARD AND USED AS A CREDIT AGAINST SUBSEQUENT 9 YEARS' INCOME TAX LIABILITY FOR A PERIOD NOT TO EXCEED FIVE YEARS 10 AND MUST BE APPLIED FIRST TO THE EARLIEST INCOME TAX YEARS 11 POSSIBLE. ANY CREDIT REMAINING AFTER THE FIVE YEAR PERIOD MAY NOT 12 BE REFUNDED OR CREDITED TO THE TAXPAYER.

(6) THE COLORADO ENERGY OFFICE SHALL, IN A SUFFICIENTLY
TIMELY MANNER TO ALLOW THE DEPARTMENT TO PROCESS RETURNS
CLAIMING THE CREDIT ALLOWED BY THIS SECTION, PROVIDE THE
DEPARTMENT WITH AN ELECTRONIC REPORT OF THE TAXPAYERS
RECEIVING A CREDIT CERTIFICATE AS ALLOWED IN THIS SECTION FOR THE
PRECEDING CALENDAR YEAR THAT INCLUDES THE FOLLOWING
INFORMATION:

20 (a) THE TAXPAYER'S NAME;

21 (b) THE TAXPAYER'S SOCIAL SECURITY NUMBER; AND

22 (c) THE AMOUNT OF THE CREDIT ALLOWED IN THIS SECTION.

(7) IN REVIEWING THE PLANNED AND ACTUAL ENERGY SAVINGS
ACHIEVEMENT OF A PUBLIC UTILITY UNDER THE DEMAND-SIDE
MANAGEMENT PROGRAMS SET FORTH IN SECTIONS 40-3.2-103 AND
40-3.2-104, C.R.S., THE PUBLIC UTILITIES COMMISSION SHALL NOT
PENALIZE THE ENERGY SAVINGS ACHIEVEMENT OF A PUBLIC UTILITY

BECAUSE PARTICIPANTS IN SUCH PROGRAMS ALSO QUALIFY FOR INCOME
 TAX CREDITS UNDER THIS SECTION.

(8) THIS SECTION IS REPEALED, EFFECTIVE DECEMBER 31, 2024.
SECTION 2. Appropriation. (1) For the 2015-16 state fiscal
year, \$38,188 is appropriated to the office of the governor for use by the
Colorado energy office. This appropriation is from the general fund and
is based on an assumption that the office will require an additional 0.5
FTE. To implement this act, the office may use this appropriation for
program administration.

10 (2) For the 2015-16 state fiscal year, \$26,640 is appropriated to
11 the department of revenue. This appropriation is from the general fund.
12 To implement this act, the department may use this appropriation as
13 follows:

14 (a) \$25,440 for CITA annual maintenance and support; and

(b) \$1,200 for the purchase of document management servicesfrom the department of personnel.

(3) For the 2015-16 state fiscal year, \$1,200 is appropriated to the
department of personnel. This appropriation is from reappropriated funds
received from the department of revenue under paragraph (b) of
subsection (2) of this section. To implement this act, the department of
personnel may use this appropriation for operating expense related to the
provision of document management services for the department of
revenue.

SECTION 3. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, and safety.