

**First Regular Session
Sixty-ninth General Assembly
STATE OF COLORADO**

ENGROSSED

*This Version Includes All Amendments Adopted
on Second Reading in the House of Introduction*

LLS NO. 13-0189.01 Christy Chase x2008

HOUSE BILL 13-1121

HOUSE SPONSORSHIP

Schafer and Murray, Priola, Ginal, Joshi, McCann, Singer, Sonnenberg, Stephens, Young, Landgraf, Primavera

SENATE SPONSORSHIP

Heath and Roberts, Tochtrop, Brophy, Todd, Johnston

House Committees

Health, Insurance & Environment

Senate Committees

A BILL FOR AN ACT

101 **CONCERNING THE ABILITY OF A PHARMACIST TO SUBSTITUTE A**
102 **BIOSIMILAR PRODUCT FOR A PRESCRIBED BIOLOGICAL PRODUCT**
103 **WHEN CERTAIN CONDITIONS ARE SATISFIED.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://www.leg.state.co.us/billsummaries>.)

Current law permits a pharmacist to substitute an equivalent drug product for a prescribed drug if the substituted drug is the same generic drug type as the prescribed drug and the pharmacist determines that the substituted drug is therapeutically equivalent to and interchangeable with

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.

HOUSE
Amended 2nd Reading
February 22, 2013

the prescribed drug. While a pharmacist may substitute chemical drugs, current law does not allow a pharmacist to substitute biological drug products.

The bill allows a pharmacist to substitute a biosimilar product if the federal food and drug administration (FDA) has determined the biosimilar product to be interchangeable with a prescribed biological product for the indicated use and if the practitioner has not indicated that the prescription must be dispensed as written. Once a substitution occurs, the pharmacist must notify the practitioner of the substitution, and the pharmacy from which the biosimilar product was dispensed must retain a record of the substitution for at least 5 years. A pharmacist may comply with the notice requirement by entering the substitution information in an electronic system between the prescribing physician and the pharmacist, including an electronic medical record.

As with the substitution of a chemical drug, the pharmacist substituting a biosimilar product for a prescribed biological product must notify the purchaser orally and in writing and may only substitute a biosimilar product if the substituted product costs less than the prescribed biological product, unless the prescribed biological product is not in stock and the purchaser consents to the higher-priced biosimilar product.

The bill requires the state board of pharmacy to maintain a link on its web site to the FDA resource that identifies biosimilar products approved as interchangeable with specific biological products.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 hereby finds and declares that:

4 (a) Today's biologic medicines are making a significant impact on
5 the lives of patients with serious illnesses and have the potential to cure
6 diseases like cancer, arthritis, and cardiovascular disorders;

7 (b) Biological products are often the best treatment for a patient
8 with a serious illness but are complex medicines that are difficult and
9 expensive to manufacture;

10 (c) Scientists have been developing and continue to develop what
11 are known as "biosimilar" products that, if determined interchangeable by
12 the federal food and drug administration, may be substituted for the

1 innovative biologic medicine;

2 (d) However, unlike brand-name and generic chemical drugs,
3 biosimilars are not identical to their innovator counterparts, and since
4 current state law only permits the substitution of a drug that is the same
5 generic type as the prescribed drug, Colorado pharmacists currently
6 cannot substitute a biosimilar product for a prescribed biologic medicine;

7 (e) The substitution of interchangeable biosimilars consistent with
8 this act will provide patients access to additional treatment options for
9 serious illnesses; and

10 (f) Because biologics and biosimilars are complex medicines used
11 in patients with grievous illness, the need to identify the actual biological
12 product dispensed is critical to patient safety; therefore, when
13 interchangeable biosimilar products are substituted, communication
14 among patients, pharmacists, and health care providers is essential to
15 patient care.

16 **SECTION 2.** In Colorado Revised Statutes, 12-42.5-102, **add**
17 (3.7), (3.8), (13.5), and (16.5) as follows:

18 **12-42.5-102. Definitions.** As used in this article, unless the
19 context otherwise requires or the term is otherwise defined in another part
20 of this article:

21 (3.7) "BIOLOGIC" OR "BIOLOGICAL PRODUCT" HAS THE SAME
22 MEANING AS "BIOLOGICAL PRODUCT", AS DEFINED IN 42 U.S.C. SEC. 262
23 (i) (1).

24 (3.8) "BIOSIMILAR PRODUCT" HAS THE SAME MEANING AS
25 "BIOSIMILAR" OR "BIOSIMILARITY", AS DEFINED IN 42 U.S.C. SEC. 262 (i)
26 (2).

27 (13.5) "FDA" MEANS THE FEDERAL FOOD AND DRUG

1 ADMINISTRATION.

2 (16.5) "INTERCHANGEABLE", IN REFERENCE TO A BIOLOGICAL
3 PRODUCT, HAS THE SAME MEANING AS "INTERCHANGEABLE" OR
4 "INTERCHANGEABILITY", AS DEFINED IN 42 U.S.C. SEC. 262 (i) (3).

5 **SECTION 3.** In Colorado Revised Statutes, **amend** 12-42.5-122
6 as follows:

7 **12-42.5-122. Substitution of prescribed drugs or biosimilar**
8 **products authorized - when - conditions - repeal.** (1) (a) A pharmacist
9 filling a prescription order for a specific drug by brand or proprietary
10 name may substitute an equivalent drug product if the substituted drug
11 product is the same generic drug type and, in the pharmacist's
12 professional judgment, the substituted drug product is therapeutically
13 equivalent, is interchangeable with the prescribed drug, and is permitted
14 to be moved in interstate commerce. A pharmacist making a substitution
15 shall assume the same responsibility for selecting the dispensed drug
16 product as he or she would incur in filling a prescription for a drug
17 product prescribed by a generic name; except that the pharmacist is
18 charged with notice and knowledge of the ~~federal food and drug~~
19 ~~administration~~ FDA list of approved drug substances and manufacturers
20 that is published periodically.

21 (b) (I) A PHARMACIST FILLING A PRESCRIPTION ORDER FOR A
22 SPECIFIC BIOLOGIC MAY SUBSTITUTE A BIOSIMILAR PRODUCT FOR THE
23 PRESCRIBED BIOLOGIC ONLY IF:

24 (A) THE FDA HAS DETERMINED THAT THE BIOSIMILAR PRODUCT
25 IS INTERCHANGEABLE WITH THE PRESCRIBED BIOLOGICAL PRODUCT; AND

26 
27 (B) THE PRACTITIONER HAS NOT INDICATED, IN THE MANNER

1 DESCRIBED IN SUBSECTION (2) OF THIS SECTION, THAT THE PHARMACIST
2 SHALL NOT SUBSTITUTE A BIOSIMILAR PRODUCT FOR THE PRESCRIBED
3 BIOLOGIC.

4 (II) (A) WHEN A PHARMACIST SUBSTITUTES AN INTERCHANGEABLE
5 BIOSIMILAR PRODUCT FOR A PRESCRIBED BIOLOGIC, THE PHARMACIST
6 SHALL PROVIDE THE SUBSTITUTION INFORMATION IN WRITTEN, ORAL, OR
7 ELECTRONIC FORM TO THE PRESCRIBING PRACTITIONER WITHIN THREE
8 BUSINESS DAYS AFTER THE SUBSTITUTION TO ENABLE ACCURATE
9 ATTRIBUTION OF ADVERSE EVENTS. ENTERING THE SUBSTITUTION
10 INFORMATION INTO AN ELECTRONIC SYSTEM BETWEEN PRESCRIBING
11 PHYSICIANS AND PHARMACISTS, INCLUDING ELECTRONIC MEDICAL
12 RECORDS, SATISFIES THE REQUIREMENTS OF THIS SUB-SUBPARAGRAPH (A).
13 THIS SUB-SUBPARAGRAPH (A) IS REPEALED, EFFECTIVE THREE YEARS
14 AFTER THE DATE ON WHICH THE FDA FIRST APPROVES A BIOSIMILAR
15 PRODUCT AS INTERCHANGEABLE WITH A SPECIFIC BIOLOGICAL PRODUCT.
16 THE BOARD SHALL NOTIFY THE REVISOR OF STATUTES IN WRITING OF THE
17 DATE ON WHICH FDA APPROVAL OCCURS.

18 (B) THE PHARMACY FROM WHICH THE SUBSTITUTED
19 INTERCHANGEABLE BIOSIMILAR PRODUCT WAS DISPENSED MUST RETAIN
20 A WRITTEN OR ELECTRONIC RECORD OF THE BIOSIMILAR SUBSTITUTION FOR
21 AT LEAST FIVE YEARS AFTER THE SUBSTITUTION.

22 (III) THIS PARAGRAPH (b) DOES NOT APPLY TO THE
23 ADMINISTRATION OF VACCINES AND IMMUNIZATIONS AS OUTLINED IN
24 BOARD RULES.

25 (2) (a) If, in the opinion of the practitioner, it is in the best interest
26 of the patient that the pharmacist not substitute an equivalent drug OR
27 INTERCHANGEABLE BIOSIMILAR PRODUCT for the specific drug OR

1 BIOLOGIC he or she prescribed, the practitioner may convey this
2 information to the pharmacist in any of the following manners:

3 (I) Initialing by hand or electronically a preprinted box that states
4 "dispense as written" or "DAW";

5 (II) Signing by hand or electronically a preprinted box stating "do
6 not substitute" or "dispense as written"; or

7 (III) Orally, if the practitioner communicates the prescription
8 orally to the pharmacist.

9 (b) The practitioner shall not transmit by facsimile his or her
10 handwritten signature, nor preprint his or her initials, to indicate
11 "dispense as written".

12 (3) (a) If a pharmacist makes a substitution OF A DRUG PURSUANT
13 TO PARAGRAPH (a) OF SUBSECTION (1) OF THIS SECTION, the pharmacist
14 shall communicate the substitution to the purchaser in writing and orally,
15 label the container with the name of the drug dispensed, and indicate on
16 the file copy of the prescription both the name of the prescribed drug and
17 the name of the drug dispensed in lieu of the prescribed drug.

18 (b) IF A PHARMACIST MAKES A SUBSTITUTION OF AN
19 INTERCHANGEABLE BIOSIMILAR PRODUCT PURSUANT TO PARAGRAPH (b)
20 OF SUBSECTION (1) OF THIS SECTION, THE PHARMACIST SHALL
21 COMMUNICATE THE SUBSTITUTION TO THE PURCHASER IN WRITING AND
22 ORALLY, LABEL THE CONTAINER WITH THE FULL NAME OF THE
23 INTERCHANGEABLE BIOSIMILAR PRODUCT DISPENSED, AND INDICATE ON
24 THE FILE COPY OF THE PRESCRIPTION BOTH THE NAME OF THE BIOLOGIC
25 AND THE FULL NAME AND MANUFACTURER AND DISTRIBUTOR, IF
26 AVAILABLE OF THE INTERCHANGEABLE BIOSIMILAR PRODUCT DISPENSED
27 IN LIEU OF THE PRESCRIBED BIOLOGIC.

1 (c) The pharmacist is not required to communicate a substitution
2 OF EITHER A PRESCRIBED DRUG OR BIOLOGIC to institutionalized patients.

3 (4) Except as provided in subsection (5) of this section, the
4 pharmacist shall not substitute a drug OR INTERCHANGEABLE BIOSIMILAR
5 product as provided in this section unless the drug OR INTERCHANGEABLE
6 BIOSIMILAR product substituted costs the purchaser less than the drug OR
7 BIOLOGICAL product prescribed. The prescription FOR A DRUG, OTHER
8 THAN A BIOLOGICAL PRODUCT, shall be priced as if it had been prescribed
9 generically.

10 (5) If a prescription drug outlet does not have in stock the
11 prescribed drug OR BIOLOGICAL product and the only equivalent drug OR
12 INTERCHANGEABLE BIOSIMILAR product in stock is higher priced, the
13 pharmacist, with the consent of the purchaser, may substitute the
14 higher-priced drug OR INTERCHANGEABLE BIOSIMILAR product. This
15 subsection (5) applies only to a prescription drug outlet located in a town,
16 as defined in section 31-1-101 (13), C.R.S.

17 (6) THE BOARD SHALL MAINTAIN ON ITS WEB SITE A LINK TO THE
18 FDA RESOURCE, IF ONE IS AVAILABLE, THAT IDENTIFIES BIOSIMILAR
19 PRODUCTS APPROVED AS INTERCHANGEABLE WITH SPECIFIC BIOLOGICAL
20 PRODUCTS.

21 **SECTION 4. Act subject to petition - effective date -**
22 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following
23 the expiration of the ninety-day period after final adjournment of the
24 general assembly (August 7, 2013, if adjournment sine die is on May 8,
25 2013); except that, if a referendum petition is filed pursuant to section 1
26 (3) of article V of the state constitution against this act or an item, section,
27 or part of this act within such period, then the act, item, section, or part

1 will not take effect unless approved by the people at the general election
2 to be held in November 2014 and, in such case, will take effect on the
3 date of the official declaration of the vote thereon by the governor.

4 (2) This act applies to prescriptions for biological products issued
5 or ordered on or after the applicable effective date of this act.